**PRELIMINARY OFFICIAL STATEMENT DATED SEPTEMBER 28, 2026**

**RATINGS:**
**Moody's: "Aa2"**
**S&P: "AA"**

*In the opinion of Bond Counsel, subject to the limitations and conditions described herein, and assuming compliance by the County with certain covenants, interest on the Bonds is exempt from present State of Georgia income taxation, and is excludable from gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals; however, such interest is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on corporations. See "LEGAL MATTERS – Tax Exemption" herein.*

# $74,995,000*
# CARROLL COUNTY, GEORGIA
## General Obligation Sales Tax Bonds, Series 2026

**Dated: Date of Issuance** **Due: June 1, as shown below.**

The Carroll County, Georgia General Obligation Sales Tax Bonds, Series 2026 (the "Bonds") are being issued in fully registered form and in denominations of $5,000, or any integral multiple thereof, by Carroll County, Georgia (the "County"), a political subdivision of the State of Georgia, for the purpose of paying (a) all or a portion of the costs of certain capital outlay projects of the County, (b) capitalized interest on the Bonds and (c) the costs of issuing the Bonds. See "PLAN OF FINANCING" herein.

The Bonds are direct and general obligations of the County. The principal and interest on the Bonds are payable first from the proceeds of a one percent special purpose local option sales and use tax (the "Sales and Use Tax") collected within the County, which was approved by a majority of the qualified voters residing within the County in a referendum held on November 4, 2025. To the extent that the proceeds of the Sales and Use Tax are insufficient to make such payments, the principal and interest on the Bonds are payable from a direct ad valorem tax, unlimited as to rate or amount, to be levied upon all taxable property within the County subject to taxation for general obligation bond purposes. See "THE BONDS -- Security and Sources of Payment for the Bonds" herein.

Interest on the Bonds is payable semiannually on June 1 and December 1 of each year (each such date, an "Interest Payment Date"), commencing June 1, 2027, by Bank OZK, as Paying Agent and Bond Registrar (the "Paying Agent") to the person in whose name the Bonds are registered at the close of business on the 15th day of the calendar month preceding each Interest Payment Date (each such date a "Record Date"). The Bonds bear interest from the Interest Payment Date next preceding their date of authentication, except as provided herein. See "THE BONDS – Description" herein. The Bonds are not subject to redemption prior to maturity as described herein. See "THE BONDS – Redemption" herein.

The Bonds will be issued in book-entry form registered in the name of Cede & Co., the nominee of The Depository Trust Company, New York, New York ("DTC"). Payment of the principal of and interest on the Bonds will be made by the Paying Agent directly to Cede & Co., as nominee for DTC, as registered owner of the Bonds, and will subsequently be disbursed to DTC Participants and thereafter to Beneficial Owners (as such terms are defined herein) of the Bonds, all as described herein. Purchasers of beneficial ownership interests in the Bonds will not receive physical certificates representing their ownership interests in the Bonds. See "THE BONDS – Book-Entry Only System" herein.

**MATURITIES, PRINCIPAL AMOUNTS, INTEREST RATES, AND PRICES OR YIELDS**

| Maturity (June 1)* | Principal Amount* | Interest Rate | Yield | CUSIP No.[(1)] |
|---|---|---|---|---|
| 2028 | $11,025,000 | | | |
| 2029 | 11,580,000 | | | |
| 2030 | 12,155,000 | | | |
| 2031 | 12,765,000 | | | |
| 2032 | 13,400,000 | | | |
| 2033 | 14,070,000 | | | |

**THIS COVER PAGE CONTAINS CERTAIN INFORMATION FOR QUICK REFERENCE ONLY. IT IS NOT A SUMMARY OF THIS ISSUE. INVESTORS MUST READ THE ENTIRE OFFICIAL STATEMENT TO OBTAIN INFORMATION ESSENTIAL TO MAKING AN INFORMED INVESTMENT DECISION.**

The Bonds are offered when, as, and if issued by the County and accepted by the Underwriter, subject to prior sale and to withdrawal or modification of the offer without notice, and are subject to the approving opinion of Murray Barnes Finister LLP, Atlanta, Georgia, Bond and Disclosure Counsel to the County. Certain legal matters will be passed on for the County by its counsel, Tisinger Vance, P.C., Carrollton, Georgia. The Bonds in definitive form are expected to be delivered to DTC on or about ______________, 2026.

**RAYMOND JAMES®**

Dated: ________________, 2026

* Preliminary, subject to change.

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**CARROLL COUNTY, GEORGIA**
**ELECTED OFFICIALS**

**Board of Commissioners of Carroll County**

Michelle Morgan, *Chairman*
Montrell McClendon, District 1
Clint Chance, District 2
Tommy Lee, District 3
Steve Fuller, District 4
Ben Hicks, District 5
Danny Bailey, District 6

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**APPOINTED OFFICIALS**

Alecia Searcy, *Finance Director*
Sandra Huey, *County Clerk*

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**SPECIAL SERVICES**

**Counsel to County**

Tisinger Vance, P.C.
Carrollton, Georgia

**Bond and Disclosure Counsel**

Murray Barnes Finister LLP
Atlanta, Georgia

**Underwriter**

Raymond James & Associates, Inc.
Atlanta, Georgia

No dealer, broker, salesman or other person has been authorized to give any information or to make any representations, other than those contained in this Official Statement in connection with the offering contained herein, and if given or made, such other information or representations must not be relied upon. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. The information contained in this Official Statement has been obtained from representatives of the County, public documents, records and other sources considered to be reliable. The Underwriter has reviewed the information in the Official Statement, in accordance with, and as part of, its responsibilities to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Underwriter does not guarantee the accuracy or completeness of such information. The information and expression of opinions herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall under any circumstances create an implication that there has been no change in the affairs of the County since the date hereof.

THE PRICES AT WHICH THE BONDS ARE OFFERED TO THE PUBLIC MAY VARY FROM THE INITIAL PUBLIC OFFERING PRICES APPEARING ON THE COVER PAGE HEREOF. IN ADDITION, THE UNDERWRITER MAY ALLOW CONCESSIONS OR DISCOUNTS FROM SUCH INITIAL PUBLIC OFFERING PRICES TO DEALERS AND OTHERS, AND THE UNDERWRITER MAY ENGAGE IN TRANSACTIONS INTENDED TO STABILIZE THE PRICES OF THE BONDS AT LEVELS ABOVE THOSE WHICH MIGHT OTHERWISE PREVAIL IN THE OPEN MARKET. SUCH STABILIZING, IF COMMENCED, MAY BE DISCONTINUED AT ANY TIME.

THE BONDS HAVE NOT BEEN REGISTERED WITH THE SECURITIES AND EXCHANGE COMMISSION UNDER THE SECURITIES ACT OF 1933, AS AMENDED, NOR HAS THE BOND RESOLUTION BEEN QUALIFIED UNDER THE TRUST INDENTURE ACT OF 1939, AS AMENDED, IN RELIANCE UPON CERTAIN EXEMPTIONS SET FORTH IN SUCH ACTS. THE REGISTRATION, QUALIFICATION OR EXEMPTION OF ANY BONDS IN ACCORDANCE WITH THE APPLICABLE SECURITIES LAW PROVISIONS OF THE JURISDICTIONS WHEREIN THESE SECURITIES HAVE BEEN REGISTERED, QUALIFIED OR EXEMPTED SHOULD NOT BE REGARDED AS A RECOMMENDATION THEREOF.

IN MAKING AN INVESTMENT DECISION, INVESTORS MUST RELY ON THEIR OWN EXAMINATION OF THE COUNTY AND THE TERM OF THE OFFERING, INCLUDING THE MERITS AND RISKS INVOLVED. THESE SECURITIES HAVE NOT BEEN RECOMMENDED BY ANY FEDERAL OR STATE SECURITIES COMMISSION OR REGULATORY AUTHORITY. FURTHERMORE, THE FOREGOING AUTHORITIES HAVE NOT CONFIRMED THE ACCURACY OR DETERMINED THE ADEQUACY OF THIS OFFICIAL STATEMENT. ANY REPRESENTATION TO THE CONTRARY IS A CRIMINAL OFFENSE.

This Preliminary Official Statement has been deemed final by the County for purposes of the U.S. Securities and Exchange Commission Rule 15c2-12, except for Permitted Omissions described in paragraph (b)(1) of Rule 15c2-12.

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## INTRODUCTION

**$74,995,000***
**Carroll County, Georgia**
**General Obligation Sales Tax Bonds, Series 2026**

### General

The purpose of this Official Statement, which includes the cover page and the Appendices hereto, is to furnish certain information in connection with the sale by Carroll County, Georgia (the "County") of $74,995,000* in aggregate principal amount of its General Obligation Sales Tax Bonds, Series 2026 (the "Bonds").

*This introduction is not a summary of this Official Statement and is intended only for quick reference. It is only a brief description of and guide to, and is qualified in its entirety by reference to, more complete and detailed information contained in the entire Official Statement, including the cover page and the Appendices hereto, and the documents summarized or described herein. A full review should be made of the entire Official Statement and of the documents summarized or described herein, if necessary. The offering of the Bonds to potential investors is made only by means of the entire Official Statement, including the Appendices hereto. No person is authorized to detach this Introduction from the Official Statement or to otherwise use it without the entire Official Statement including the Appendices hereto.*

### The County

The County is a political subdivision of the State of Georgia. The County is located approximately 34 miles west of Atlanta on the Georgia-Alabama border. See "THE COUNTY."

### Purpose of the Bonds

The proceeds of the Bonds will be used for the purpose of paying (a) all or a portion of the costs of certain capital outlay projects of the County, (b) capitalized interest on the Bonds and (c) the costs of issuing the Bonds. See "PLAN OF FINANCING."

### Security and Sources of Payment for the Bonds

The Bonds are direct and general obligations of the County. The principal of and interest on the Bonds are payable first from a one percent sales and use tax (the "Sales and Use Tax") received by the County. To the extent that the proceeds of the Sales and Use Tax received by the County are insufficient to make such payments, the principal of and interest on the Bonds are payable from an ad valorem tax, unlimited as to rate or amount, which may be levied upon all taxable property within the territorial limits of the County subject to taxation for general obligation bond purposes. See "THE BONDS – Security and Sources of Payment for the Bonds" and "COUNTY AD VALOREM TAXATION."

### Description of the Bonds

*Denominations.* The Bonds are issuable in denominations of $5,000 or any integral multiple thereof.

*Book-Entry Bonds.* The Bonds will be registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York ("DTC"). DTC will act as securities depository for the Bonds. Purchases will be made only in book-entry form through the Direct Participants and Indirect Participants (as herein defined), and no physical delivery of the Bonds will be made to Beneficial Owners (as herein defined). Payment of principal of and interest on the Bonds will be made to Beneficial Owners by DTC through its Direct Participants and Indirect Participants. Registrations of transfers and exchanges shall be made in accordance with the rules of DTC. See "THE BONDS – Book-Entry System of Registration."

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*Throughout this Preliminary Official Statement, an asterisk indicates that the information is preliminary and subject to change.

*Payments.* Interest on the Bonds will be payable semiannually on June 1 and December 1 of each year until maturity (each an "Interest Payment Date"), commencing June 1, 2027. Principal of the Bonds will be payable at the times and in the amounts shown on the front cover of this Official Statement.

For a more complete description of the Bonds, see "THE BONDS."

**Tax Exemption**

In the opinion of Bond Counsel, subject to the limitations and conditions described herein and assuming compliance by the County with certain covenants, interest on the Bonds is exempt from present State of Georgia income taxation, is excludable from gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals; however, such interest is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on corporations. See "LEGAL MATTERS – Tax Exemption" herein and Appendix B hereto for the form of the opinion Bond Counsel proposes to deliver in connection with the issuance of the Bonds.

**Bond Registrar, Paying Agent and Custodian**

Bank OZK will act as Bond Registrar and as Paying Agent for the Bonds and will also act as the Construction Fund Custodian. The address of the principal office of the Paying Agent is 18000 Cantrell Road, Little Rock, Arkansas, Attention: Corporate Trust.

**Professionals Involved in the Offering**

Certain legal matters pertaining to the County and its authorization and issuance of the Bonds are subject to the approving opinion of Murray Barnes Finister LLP, Bond Counsel and Disclosure Counsel to the County. Copies of the opinion will be available at the time of delivery of the Bonds, and a copy of the proposed form of the opinion is attached hereto as Appendix B. Certain legal matters will be passed on for the County by its counsel, Tisinger Vance, P.C., Carrollton, Georgia. The financial statements of the County as of June 30, 2025, and for the year then ended, attached hereto as Appendix A, have been audited by Rushton, LLC, Gainesville, Georgia, independent certified public accountants, to the extent and for the period indicated in its report thereon which appears in Appendix A hereto. See "MISCELLANEOUS – Financial Statements."

**Authority for Issuance**

The Bonds are being issued in accordance with the Constitution of the State of Georgia and laws of the State of Georgia and a resolution of the County's Board of Commissioners (the "BOC") authorizing the issuance of the Bonds adopted on ______________, 2026 (the "Bond Resolution"). The imposition of the Sales and Use Tax and the issuance of the Bonds were approved by the qualified voters of the County, by a vote of 9,381 in favor and 4,001 opposed, in an election held on November 4, 2025 (the "Election").

**Offering and Delivery of the Bonds**

The Bonds are offered when, as, and if issued by the County and accepted by the Underwriter, subject to prior sale and to withdrawal or modification of the offer without notice. The Bonds in definitive form are expected to be delivered through DTC on or about ________________, 2026.

**Continuing Disclosure**

The County has covenanted in a Continuing Disclosure Certificate (the "Disclosure Certificate") for the benefit of the Beneficial Owners of the Bonds to provide certain financial information and operating data relating to the County (the "Annual Report") by not later than the last day of the ninth month after the end of each fiscal year of the County, commencing with the fiscal year ended June 30, 2026, and to provide notices of the occurrence of certain enumerated events (the "Event Notices"). The Annual Report and the Event Notices will be filed by the County with the Municipal Securities Rulemaking Board's (the "MSRB") Electronic Municipal Market Access

("EMMA") system in an electronic format as prescribed by the MSRB. See Appendix C for a form of the Disclosure Certificate. These covenants have been made in order to assist the Underwriter in complying with Securities and Exchange Commission Rule 15c2 12(b)(5) (the "Rule").

The County has entered into prior written undertakings (collectively, the "Prior Undertakings" and individually, each a "Prior Undertaking") as an obligated person under the Rule, which required the County, to provide (a) certain financial information and operating data and (b) event notices. During the previous five years, the County materially complied with its obligations pursuant to the Prior Undertakings.

The County adopted certain policies and procedures with respect to its tax-exempt debt and continuing disclosure obligations in 2021. These policies and procedures include processes for the timely assemblage and submission of its annual reports as well as the additional information required by its continuing disclosure obligations. The County has retained the services of Raymond James & Associates, Inc. as Dissemination Agent for the County.

**Other Information**

This Official Statement and the Appendices hereto contain brief descriptions of, among other matters, the County, the Bonds, and the security and sources of payment for the Bonds. Such descriptions and information do not purport to be comprehensive or definitive. The summaries of various constitutional provisions, statutes, the Bond Resolution, and other documents are intended as summaries only and are qualified in their entirety by reference to such laws and documents, and references herein to the Bonds are qualified in their entirety to the form thereof included in the Bond Resolution. Copies of the Bond Resolution and other documents and information are available, upon request and upon payment to the County of a charge for copying, mailing and handling, from Carroll County, 423 College Street, Carrollton, Georgia 30117; telephone: (770) 830-5800. During the period of the offering of the Bonds, copies of such documents are available, upon request and upon payment to the Underwriter of a charge for copying, mailing and handling, from Raymond James & Associates, Inc., 3050 Peachtree Road NW, Suite 702, Atlanta, Georgia 30305, telephone (404) 401-6979.

## PLAN OF FINANCING

**Estimated Sources and Applications of Funds**

The sources and applications of funds in connection with the issuance of the Bonds are set forth below.

Estimated Sources of Funds:
Par Amount of Bonds
Plus: [Net] Original Issue Premium
Total Sources of Funds

Estimated Application of Funds:
Costs of Projects
Costs of Issuance[(1)]
Total Application of Funds

[(1)] Includes Underwriter's discount, legal fees, rating agency fees, printing costs, expenses, and other miscellaneous transaction costs.

**The Projects**

*Project Description*. A portion of the proceeds of the Bonds will be used to finance all or a portion of any of the Projects. The Projects include facilities and equipment for the following categories of projects: (a) sheriff's office replacement and jail modernization project, including mental health addition, (b) public safety and fire department, (c) roads, streets, bridges, sidewalks, and transportation, public works, (d) recreation and parks,

(e) administrative and IT, (f) judicial, (g) community impact and economic development and (h) agricultural projects and farmland and watershed protection.

*Construction Fund*. The Bond proceeds will be deposited in the Carroll County, Georgia General Obligation Sales Tax Bonds, Series 2026 Construction Fund (the "Construction Fund"), a trust fund held by the Construction Fund Custodian. Prior to the expenditure of the Bond proceeds deposited in the Construction Fund, such moneys will be invested in the investments described below. Pursuant to the Bond Resolution, the County will direct the investment of moneys on deposit in the Construction Fund.

*Investment of Bond Proceeds.* The moneys in the Construction Fund will be invested pending their disbursement in investments authorized by the laws of the State of Georgia. Presently, Section 36-82-7 of the Official Code of Georgia Annotated provides that the proceeds of the Bonds may be invested and reinvested by the governing authority of the County in the following investments, and no others:

(1) the local government investment pool created in Chapter 83 of Title 36 of the Official Code of Georgia Annotated;

(2) bonds or obligations of the County or of the State of Georgia or other states and bonds or obligations of other counties, municipal corporations, and political subdivisions of the State of Georgia;

(3) bonds or other obligations of the United States or of subsidiary corporations of the United States government which are fully guaranteed by such government;

(4) obligations of and obligations guaranteed by agencies or instrumentalities of the United States government issued by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Bank for Cooperatives, and any other such agency or instrumentality now or hereafter in existence, provided however, that all such obligations shall have a current credit rating from a nationally recognized rating service of at least one of the three highest rating categories available and have a nationally recognized market;

(5) bonds or other obligations issued by any public housing agency or municipal corporation in the United States, which such bonds or obligations are fully secured as to the payment of both principal and interest by a pledge of annual contributions under an annual contributions contract or contracts with the United States government, or project notes issued by any public housing agency, urban renewal agency, or municipal corporation in the United States which are fully secured as to payment of both principal and interest by a requisition, loan, or payment agreement with the United States government;

(6) certificates of deposit of national or state banks located within the State of Georgia which have deposits insured by the Federal Deposit Insurance Corporation and certificates of deposit of federal savings and loan associations and state building and loan or savings and loan associations located within the State of Georgia which have deposits insured by the Savings Association Insurance Fund of the Federal Deposit Insurance Corporation or the Georgia Credit Union Deposit Insurance Corporation, including the certificates of deposit of any bank, savings and loan association, or building and loan association acting as depository, custodian, or trustee for any such bond proceeds, provided the portion of the certificates of deposit in excess of the amount insured by the Federal Deposit Insurance Corporation, the Savings Association Insurance Fund of the Federal Deposit Insurance Corporation, or the Georgia Credit Union Deposit Insurance Corporation, if any, must be secured by deposit, with the Federal Reserve Bank of Atlanta, Georgia, or with any national or state bank or federal savings and loan association or state building and loan or savings and loan association located within the State of Georgia, of one or more of the following securities in an aggregate principal amount equal at least to the amount of such excess: direct and general obligations of the State of Georgia or of any county or municipal corporation in the State of Georgia, obligations of the United States or subsidiary corporations described in (3) above, obligations of the agencies of the United States government described in (4) above, or bonds, obligations, or project notes of public housing agencies, urban renewal agencies, or municipalities described in (5) above;

(7) securities of or other interests in any no-load, open-end management type investment company or investment trust registered under the Investment Company Act of 1940, as from time to time amended, or any common trust fund maintained by any bank or trust company which holds such proceeds as trustee or by an affiliate thereof so long as:

(a) the portfolio of such investment company or investment trust or common trust fund is limited to the obligations described in paragraph (3) and (4) above and repurchase agreements fully collateralized by any such obligations,

(b) such investment company or investment trust or common trust fund takes delivery of such collateral either directly or through an authorized custodian,

(c) such investment company or investment trust or common trust fund is managed so as to maintain its shares at a constant net asset value, and

(d) securities of or other interests in such investment company or investment trust or common trust fund are purchased and redeemed only through the use of national or state banks having corporate trust powers and located within the State of Georgia; and

(8) interest-bearing time deposits, repurchase agreements, reverse repurchase agreements, rate guarantee agreements, or other similar banking arrangements with a bank or trust company having capital and surplus aggregating at least $50 million or with any government bond dealer reporting to, trading with, and recognized as a primary dealer by the Federal Reserve Bank of New York having capital aggregating at least $50 million or with any corporation which is subject to registration with the Board of Governors of the Federal Reserve System pursuant to the requirements of the Bank Holding Company Act of 1956, provided that each such interest-bearing time deposit, repurchase agreement, reverse repurchase agreement, rate guarantee agreement, or other similar banking arrangement shall permit the moneys so placed to be available for use at the time provided with respect to the investment or reinvestment of such moneys.

## THE BONDS

### Description

The Bonds will be dated their date of issuance and will bear interest at the rates specified on the cover page of this Official Statement (computed on the basis of a 360-day year of twelve 30-day months) from the Interest Payment Date next preceding their date of authentication to which interest has been paid (unless their date of authentication is an Interest Payment Date, in which case from such Interest Payment Date, unless their date of authentication is after a Record Date but before an Interest Payment Date, in which case from the next Interest Payment Date, or unless their date of authentication is before the first Interest Payment Date, in which case from their date of issuance). Interest will be payable semiannually on each Interest Payment Date, commencing June 1, 2027. The principal amount of the Bonds is payable at the times and in the amounts set forth on the cover page of this Official Statement. Both the principal of and interest on the Bonds shall be payable in lawful money of the United States of America.

The Bonds shall initially be issued in Book-Entry Form. As long as the Bonds are held in Book-Entry Form, the principal of and the interest on the Bonds shall be payable in accordance with the rules of the Security Depository, as described more fully below under "Book-Entry System of Registration." When not in Book-Entry Form, the principal of and interest on the Bonds shall be payable in accordance with the terms of the Bond Resolution.

When in Book-Entry Form, registrations of transfers and exchanges shall be made in accordance with the rules of DTC. When not in Book-Entry Form, the Bonds may be registered as transferred and exchanged in accordance with the terms of the Bond Resolution.

**Security and Sources of Payment for the Bonds**

*Generally.* The Bonds will constitute general obligations of the County and are payable from any legally available funds, including, but not limited to, the Sales and Use Tax and ad valorem taxes. The County anticipates paying all of the principal of and interest on the Bonds with the proceeds of the Sales and Use Tax. The Sales and Use Tax Act requires that the County determine that the Sales and Use Tax proceeds will be sufficient to pay the principal of and interest on the Bonds as the same become due. The County made such a determination in the Bond Resolution. However, there can be no assurance that the proceeds of the Sales and Use Tax will be sufficient. In the event that the Sales and Use Tax proceeds are insufficient, the County will levy an ad valorem tax, unlimited as to rate or amount, upon all taxable property within the County subject to taxation for general obligation bond purposes.

*Sales and Use Tax.* Official Code of Georgia Annotated Section 48-8-110, *et seq.*, as amended (the "Sales and Use Tax Act") authorizes counties to impose the Sales and Use Tax for a set period of time (up to six years) to fund certain capital outlay projects and to retire existing general obligation debt. The Sales and Use Tax Act further authorizes the counties to issue general obligation bonds in order to pay for all or a portion of such capital outlay projects and to use the Sales and Use Tax proceeds to pay debt service on the general obligation bonds. The voters in the county must approve the imposition of the Sales and Use Tax and the issuance of any general obligation bonds.

The Sales and Use Tax is imposed on the retail sales, rental, storage, use or consumption of tangible personal property and on services within the County, subject to numerous exemptions provided from time to time under applicable Georgia law, including sales to certain governmental entities and to certain non-profit organizations, professional, insurance, and personal service transactions, sales of certain agricultural products, sales to and by certain agricultural enterprises, sales of certain types of manufacturing equipment, the sale or use of certain types of industrial materials, sales of energy for use in certain manufacturing processes, sales of construction materials to be used in projects of regional significance and sales of prescription drugs, certain medical devices and equipment, and lottery tickets.

The Election to approve the imposition of the Sales and Use Tax and the issuance of the Bonds was held on November 4, 2025, in the County. A majority of the qualified voters of the County who voted in the Election, by a vote of 9,381 in favor and 4,001 opposed, approved (a) the imposition and collection of the Sales and Use Tax for a period of time of six years and (b) the issuance of the Bonds. Sales and Use Tax collections will commence on April 1, 2027 (the date of the expiration of the sales and use tax currently in effect (the "Existing Sales and Use Tax")).

Immediately upon the expiration of the Existing Sales and Use Tax, the Sales and Use Tax will go into effect without interruption pursuant to O.C.G.A. § 48-8-112(c)(2) and is expected to raise approximately $205,378,104 over the six-year period. Pursuant to an intergovernmental agreement (the "Intergovernmental Agreement") with the Cities (hereinafter defined), 65.495% (inclusive of 4.335% for the Sheriff's Office Replacement and Jail Modernization Project, including a mental health addition) of the first $205,378,104 of Sales and Use Tax collected will be allocated to the County and the remainder will be allocated to the City of Bowdon, the City of Bremen, the City of Carrollton, the City of Mount Zion, the City of Roopville, the City of Temple, the City of Villa Rica and the City of Whitesburg (collectively, the "Cities"). If Sales and Use Tax proceeds exceed $205,378,104, such amounts will be allocated 61.16% to the County and the remainder to the Cities.

Once a month, the proceeds of the Sales and Use Tax will be remitted by the Georgia Department of Revenue to the County. The Sales and Use Tax proceeds will be deposited into a special fund or account created by the County and held separate and apart from all other County funds (the "SPLOST Fund"). Within the SPLOST Fund the County will create three subaccounts: the "Debt Service Account," the "County Account" and the "Cities Account." Until such time as there is on deposit therein the amount needed to pay the principal of and interest on the Bonds coming due in the current Bond Year (*i.e.*, June 2 of each year through the following June 1), the County's portion of the Sales and Use Tax (the "County Proceeds") will be deposited into the Debt Service Account. After the Debt Service Account is fully funded each Bond Year, the County Proceeds will be immediately deposited into the County Account and may be used by the County to pay the costs of the County's capital projects authorized pursuant to the Election but not funded with Bond proceeds. Sales and Use Tax Proceeds that will be used to fund

City Projects shall be deposited into the Cities Account within 10 business days of the County's receipt of the Sales and Use Tax proceeds; the County will disburse from the SPLOST Fund the amounts due to the Cities.

If at any time there are not sufficient amounts in the Debt Service Account to pay principal of and interest on the Bonds as the same become due and payable, the County shall transfer the moneys necessary to make up for any such deficiency from the County Account to the Debt Service Account. Should the moneys in the Debt Service Account and the County Account prove insufficient on any Interest Payment Date, the County will be solely responsible to make available moneys to make the required payments of principal of and interest on the Bonds from such other sources as are lawfully available to the County.

The table below sets forth the collections of the Existing Sales and Use Tax for the last five fiscal years ending June 30, 2026. These historical collections are indicative of anticipated collections of the Sales and Use Tax, however, there can be no assurance that future collections of the Sales and Use Tax will equal or exceed past collections of the Existing Sales and Use Tax.

Historical Sales and Use Tax Collections[(1)]

| Year Ending | Amount |
|---|---|
| 2022 | $26,222,591.47 |
| 2023 | 28,040,047.28 |
| 2024 | 30,559,121.91 |
| 2025 | 31,206,697.99 |
| 2026 | 32,966,625.90 |

(1) Represents total collections (*i.e.*, includes both the County's and the Cities' portion of the Existing Sales and Use Tax proceeds).

Source: Georgia Department of Revenue.

*Ad Valorem Tax.* To the extent that the Sales and Use Tax proceeds are insufficient to make principal and interest payments, the County will levy an ad valorem tax, unlimited as to rate or amount, upon all taxable property within the County subject to taxation for general obligation bond purposes, including real and personal property, privately owned utilities, motor vehicles, and mobile homes which are not exempt from ad valorem taxes. The County, by and through its Board of Commissioners, has the autonomous power to set its millage rates and to levy and collect ad valorem taxes. See "COUNTY AD VALOREM TAXATION" herein. Article IX, Section V, Paragraph VI of the Georgia Constitution requires the County place the ad valorem taxes levied to pay its general obligation bonds in a sinking fund to be used exclusively for paying the principal of and interest on such general obligation bonds. It also requires that the County keep such moneys separate and apart from all other revenues collected by the County.

**Enforcement of Remedies**

The realization of value from the pledge of the taxing power of the County to the payment of the Bonds upon any default will depend upon the exercise of various remedies specified by Georgia law. These remedies may require judicial actions, which are often subject to discretion and delay and which may be difficult to pursue. The enforceability of rights or remedies with respect to the Bonds may be limited by state and federal laws, rulings, and decisions affecting remedies and by bankruptcy, insolvency, or other laws affecting creditors' rights or remedies heretofore or hereafter enacted to the extent applicable to the Bonds or the County.

Section 36-80-5 of the Official Code of Georgia Annotated provides that no county, municipality, school district, authority, division, instrumentality, political subdivision, or public body corporate of the State of Georgia shall be authorized to file a petition for relief from payment of its debts as they mature or a petition for composition of its debts under any federal statute providing for such relief or composition or otherwise to take advantage of any federal statute providing for the adjustment of debts of political subdivisions and public agencies and instrumentalities. Section 36-80-5 of the Official Code of Georgia Annotated also provides that no chief executive, mayor, board of commissioners, city council or other governmental officer, governing body, or organization shall be empowered to cause or authorize the filing by or on behalf of any county or municipality created under the

Constitution or laws of the State of Georgia of any petition for relief from payment of its debts as they mature or a petition for composition of its debts under any federal statute providing for such relief or composition or otherwise to take advantage of any federal statute providing for the adjustment of debts of political subdivisions and public agencies and instrumentalities.

**Redemption**

The Bonds are not subject to redemption prior to maturity.

**Book-Entry System of Registration**

DTC will act as securities depository for the Bonds. The Bonds will be issued as fully-registered Bonds registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for each maturity of the Bonds and will be deposited with DTC.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 100 countries that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation, Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com and www.dtc.org.

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of Bonds ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all the Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co. or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Bond documents. For example, Beneficial Owners of Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the County as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts, upon DTC's receipt of funds and corresponding detail information from the County or the Paying Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, the County or the Paying Agent, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the County or the Paying Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to Bonds at any time by giving reasonable notice to the County or the Paying Agent. Under such circumstances, in the event that a successor depository is not obtained, certificates for the Bonds are required to be printed and delivered.

The County may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, certificates for the Bonds will be printed and delivered.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the County believes to be reliable, but the County takes no responsibility for the accuracy thereof.

NEITHER THE COUNTY NOR THE PAYING AGENT NOR THE UNDERWRITER (OTHER THAN IN THEIR CAPACITY, IF ANY, AS A DIRECT PARTICIPANT OR AN INDIRECT PARTICIPANT) WILL HAVE ANY OBLIGATION TO THE DIRECT PARTICIPANTS OR THE INDIRECT PARTICIPANTS OR THE BENEFICIAL OWNERS WITH RESPECT TO DTC'S PROCEDURES OR ANY PROCEDURES OR ARRANGEMENTS BETWEEN DIRECT PARTICIPANTS, INDIRECT PARTICIPANTS AND BENEFICIAL OWNERS.

NEITHER THE COUNTY NOR THE PAYING AGENT WILL HAVE ANY RESPONSIBILITY OR OBLIGATION TO PARTICIPANTS, BENEFICIAL OWNERS OR OTHER NOMINEES OF SUCH BENEFICIAL OWNERS FOR (1) SENDING TRANSACTION STATEMENTS; (2) MAINTAINING, SUPERVISING OR REVIEWING, THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC OR ANY PARTICIPANT OR OTHER NOMINEES OF SUCH BENEFICIAL OWNERS; (3) PAYMENT OR THE TIMELINESS OF PAYMENT BY DTC TO ANY PARTICIPANT, OR BY ANY PARTICIPANT OR OTHER NOMINEES OF BENEFICIAL OWNERS TO ANY BENEFICIAL OWNER, OF ANY AMOUNT DUE IN RESPECT OF THE PRINCIPAL OF OR REDEMPTION PREMIUM, IF ANY, OR INTEREST ON BONDS; (4) DELIVERY OR TIMELY DELIVERY BY DTC TO ANY PARTICIPANT, OR BY ANY PARTICIPANT OR OTHER NOMINEES OF BENEFICIAL OWNERS TO ANY BENEFICIAL OWNERS, OF ANY NOTICE OR OTHER COMMUNICATION WHICH IS REQUIRED OR PERMITTED UNDER THE TERMS OF THE

RESOLUTION TO BE GIVEN TO HOLDERS OR OWNERS OF BONDS; OR (5) ANY ACTION TAKEN BY DTC OR ITS NOMINEE AS THE REGISTERED OWNER OF BONDS.

## PRINCIPAL AND INTEREST REQUIREMENTS

The following are the principal and interest payment requirements with respect to the Bonds for the fiscal years shown below.

| Fiscal Year Ended June 30 | Principal | Interest | Total Debt Service |
|---|---|---|---|
| 2027 | | | |
| 2028 | | | |
| 2029 | | | |
| 2030 | | | |
| 2031 | | | |
| 2032 | | | |
| 2033 | | | |
| Total | | | |

See "COUNTY DEBT STRUCTURE" for a description of other tax supported debt of the County.

## THE COUNTY

### Introduction

The County is a political subdivision of the State created by the Georgia General Assembly on June 9, 1826. The County is located approximately 34 miles west of the City of Atlanta on the Georgia-Alabama border. The County occupies an area of 504 square miles. As of July 2025 (the most recent information available), the County had an estimated population of 131,036 according to the U.S. Census Bureau. There are eight municipalities located in the County: Bowdon, Bremen, Carrollton, Mt. Zion, Roopville, Temple, Villa Rica, and Whitesburg. Carrollton is the county seat and is located near the geographic center of the County, approximately 50 miles west of Atlanta, Georgia, and 110 miles east of Birmingham, Alabama.

### Form of Government and County Officials

The County is governed by, and generally acts through, a seven-member Board of Commissioners, consisting of a Chairman who is elected county-wide, and six commissioners elected by districts. The Chairman and the district commissioners serve four-year terms, and three of the six district commissioners are elected every two years. Information concerning the current Board of Commissioners is set forth below:

Carroll County Board of Commissioners and Chairman

| Name and Office Held | Years in Office | Principal Occupation |
|---|---|---|
| Michelle Morgan, Chairman | 12[(1)] | Chairman of the Carroll County Board of Commissioners |
| Montrell McClendon, District 1 | 8 | Director of Transportation for Carrollton City Schools |
| Clint Chance, District 2 | 8 | Special Events Promoter |
| Tommy Lee, District 3 | 6 | Owner/Operator DCW, Inc. |
| Steve Fuller, District 4 | 7 | Owner/Operator of Swamp Fox Vineyards |
| Ben Hicks, District 5 | 2 | Owner of cattle ranch |
| Danny Bailey, District 6 | 4 | Territory sales manager outdoor power equipment |

(1) Chairman Morgan was elected Chairman in a special election held in July of 2019 and was re-elected for a full term beginning January 1, 2021. Prior to her election, Chairman Morgan represented District 4 beginning in 2014.

The Chairman of the Board of Commissioners supervises, directs, and controls the administration of the County government. The Chairman carries out, executes, and enforces the ordinances, policies, rules, and regulations adopted by the Board of Commissioners when such ordinances, policies, rules, and regulations become effective.

*Chairman.* Michelle Morgan serves as the Chairman of the Carroll County Board of Commissioners. As the Chairman, Mrs. Morgan supervises, directs, and controls the administration of the County Government. The Chairman is also the County's Chief Financial Officer and is responsible for overseeing all County Financial activity. The Chairman carries out, executes and enforces the ordinances, policies, rules, and regulations as they become effective. Mrs. Morgan was first elected to the Board of Commissioners in 2014 and represented the citizens of District 4. During her term, she completed her certification as a County Commissioner from the Carl Vinson Institute of Government, University of Georgia. Mrs. Morgan was elected to the Chairman's position in July 2019. She is a graduate of the University of West Georgia having received Bachelor (B.B.A.) and Master (M.B.A.) degrees in Business Administration.

*Finance Director*. Alecia Searcy currently serves as the County's Finance Director. The Finance Director carries out the Board of Commissioner's policies and directives for the County and is responsible for all County financial activity including accounting, financial reporting and treasury management. Ms. Searcy joined the County on August 1, 2017 and has nine years of experience in local governmental finance and accounting. She spent 30 years in the private sector working in manufacturing as a Corporate Controller and a Director of Operations. Ms. Searcy holds a Bachelor's Degree in Business Administration from Georgia College and studied accounting at Georgia State University. Since 1991, she has held her CPA license.

**Employees**

As of September 17, 2026, the County employed approximately 648 full-time or full-time equivalent persons and 96 part-time persons in all departments of government. No employees of the County are represented by labor organizations or are covered by collective bargaining agreements, and the County is not aware of any union organizing efforts at the present time. The County believes that employee relations are good. The County has never experienced a strike or disruption of services.

**Employee Benefits**

*General.* The County offers a full range of employee benefits, including medical (described more fully below) dental, vision, short-term disability, voluntary life, basic life, AD&D, long-term disability, telemedicine and retirement plans (described more fully below).

During fiscal year 2005, the County began providing health care benefits to its active employees and their dependents through a self-insured plan administered by Marsh McClendon/J Smith Lanier. The costs of the premiums paid as part of the self-insured plan is shared by the employee and the County. Under this arrangement, the County is responsible for paying all claims but purchases reinsurance policies through an insurance provider that is responsible for paying claims in excess of agreed-upon specific and aggregate levels.

*Defined Benefit Plan.* The County provides a defined benefit pension plan for its employees through its sponsorship of the Association of County Commissioners of Georgia ("ACCG") Carroll County Defined Benefit Plan (the "Defined Benefit Plan"). This plan covers eligible County employees as of July 15, 1999 who made a one-time irrevocable choice to continue participating in the Plan ("Plan Participants") . No employee hired after July 15, 1999 is eligible to participate in this plan. The Defined Benefit Plan is an agent multiple-employer public retirement system that acts as a common investment and administrative agent for participating counties in Georgia. ACCG issues a publicly available financial report that includes financial statements and required supplementary information for the Defined Benefit Plan. That report can be obtained from GEBCORP at 400 Galleria Parkway, Suite 1250, Atlanta, Georgia 30339.

The County is required to contribute at an actuarially determined rate. Section 47-20 of the Georgia Code sets forth the minimum funding standards for state and local governmental pension plans. The County's actuarially determined contribution rate for fiscal year 2025 was $122,039. The Georgia Constitution enables the governing authority of the County, the Board of Commissioners, to establish, and amend from time-to-time the contribution rates for the County and its plan participants.

As of June 30, 2025, the County reported a net pension liability of $435,597. For the fiscal year ended June 30, 2025, the County recognized a pension expense of $60,688.

See note 16 of the County's audited financial statements for the fiscal year ended June 30, 2025, for a detailed description of the Defined Benefit Pension Plan, Pension Liabilities, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions.

*Defined Contribution Plan*. The County offers a defined contribution plan (the "Defined Contribution Plan") administered by Nationwide Retirement Solutions Company. All full-time County employees who have performed at least six-months of service are eligible to participate in the Defined Contribution Plan. This plan is intended to quality under the Internal Revenue Code Section 401(a). Plan provisions and contribution requirements are established and may be amended by the Carroll County Board of Commissioners. The County is required to contribute 1% of compensation for each participant with less than three years of service and 6% of compensation for each participant with three or more years of service. Participants' vesting in the Defined Contribution Plan is based on years of credited service, as defined. A participant becomes 100% vested after five years of credited service. Total County contributions for the fiscal year ended June 30, 2025 were $1,820,175.

See note 16 of the County's audited financial statements for the fiscal year ended June 30, 2025 for a detailed description of the Defined Contribution Plan.

*Deferred Compensation Plan.* The County has also established a deferred compensation plan (the "457 Plan") created in accordance with Section 457 created in accordance with Internal Revenue Code Section 457. The Plan, available to all County employees, permits them to defer a portion of their salary until future years. Participation in the plan is optional. The County contributes a match of up to 3% of compensation. This match is contributed to the Carroll County Money Purchase Plan. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency. Employee contributions for the fiscal year ended June 30, 2025 were $1,590,206.

See footnote 16 of the County's audited financial statements for the fiscal year ended June 30, 2025 for a detailed description of the 457 Plan.

*Post-Employment Benefits and Other Plans*. The County does not offer any other post-employment benefits County-wide. Eligible employees of the County Department of Public Health may participate in the Georgia State Employees' Retirement System ("ERS"), a statewide multiple-employer public employee retirement system. Eligible employees of the Carroll County Water Authority may participate in the single employer, defined benefit pension plan for employees of the Carroll County Water Authority. In addition to these plans, various County employees are covered under the following plans: Georgia Firefighters' Pension Fund, ERS, Magistrates' Retirement Fund of Georgia, Peace Officers' Annuity and Benefit Fund of Georgia, Probate Judges' Retirement Fund of Georgia, Sheriffs' Retirement Fund of Georgia and Superior Courts Clerks' Retirement Fund of Georgia. Further information regarding these plans can be found in note 16 of the County's audited financial statement for the fiscal year ended June 30, 2025 and may be obtained from the plans' annual reports.

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**Demographic Information**

*Population.* Set forth below is the population of the County for the census years 1990 through 2020 and an estimate as of July 1, 2025 (the most recent information available).

| Year | Population |
|---|---|
| 1990 | 71,422 |
| 2000 | 87,268 |
| 2010 | 110,527 |
| 2020 | 119,148 |
| 2025 | 131,036 |

Source: U.S. Census Bureau, 1990, 2000, 2010 and 2020 U.S. Census; U.S. Census Bureau Quick Facts 2025.

*Population By Age.* The estimated median age of the County for the calendar year 2024 (the most recent information available) was 35.3 years. The following table presents the estimated population by age for the County for the calendar year 2024 (the most recent information available).

| Under 20 Years | 20 to 44 Years | 45 to 64 Years | 65 Years and Over |
|---|---|---|---|
| 27.5% | 33.7% | 24.3% | 14.4% |

Source: U.S. Census Bureau, 2024 American Community Survey 1-year Estimates.

*Population by Race.* The following table presents estimated population by race for the County for the calendar year 2024 (the most recent information available).

| White(1) | Black or African American(1) | American Indian and Alaska Native(1) | Asian(1) | Other(1) | Two or More Races | Hispanic or Latino(2) |
|---|---|---|---|---|---|---|
| 67.0% | 17.4% | 1.2% | 1.0% | 1.7% | 11.6% | 9.4% |

(1) Includes persons reporting only one race.
(2) Includes persons of any race.
Source: U.S. Census Bureau, 2024 American Community Survey 1-year Estimates.

*Level of Education*. The following table presents the estimated level of education of the population 25 years and over for the County for the calendar year 2024 (the most recent information available).

| | |
|---|---|
| Less than 9th grade | 3.1% |
| 9th to 12 grade, no diploma | 8.1 |
| High school graduate (including equivalency) | 34.1 |
| Some college, no degree | 22.4 |
| Associate degree | 7.0 |
| Bachelor's degree | 16.8 |
| Graduate or Professional degree | 8.5 |
| | 100.0% |
| Percent high school graduate or higher | 88.8% |
| Percent bachelor's degree or higher | 25.2 |

Source: U.S. Census Bureau, 2024 American Community Survey 1-year Estimates.

*Commuting Characteristics*. The following table presents the estimated percentages of the County's population over the age of 16 employed at jobs located within the County, those employed at jobs located outside of the County and those employed at jobs outside the State for the calendar year 2024 (the most recent information available).

| Residents of the County Employed: | |
|---|---|
| Inside the County | 63.2% |
| Outside the County | 34.4 |
| Outside state of residence | 2.4 |

Source: U.S. Census Bureau, 2024 American Community Survey 1-year Estimates.

**Economic Information**

The following information is provided to give prospective investors an overview of the general economic condition in the County. These statistics have not been adjusted to reflect economic trends and are not to be relied upon as a representation or guarantee of the County or the Underwriter.

*Per Capita Personal Income*. The following table reflects estimates of the per capita personal income (not adjusted for inflation) for the County, the State of Georgia and the United States for the calendar years 2020 through 2024 (the most recent information available for the County).

| Year | County | State | United States |
|---|---|---|---|
| 2020 | $44,603 | $51,496 | $59,151 |
| 2021 | 49,378 | 56,262 | 64,692 |
| 2022 | 49,941 | 57,396 | 66,298 |
| 2023 | 51,195 | 60,006 | 70,002 |
| 2024 | 53,858 | 63,006 | 73,204 |

Source: United States Department of Commerce, Bureau of Economic Analysis.

*Poverty Levels.* The following table reflects an estimate of the percentage of all people in the County, the State and the United States with incomes lower than the poverty level for calendar year 2024 (the most recent information available).

| County | State | United States |
|---|---|---|
| 13.4% | 12.6% | 12.1% |

Source: U.S. Census Bureau, 2024 American Community Survey 1-Year Estimates.

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*Household Income Distribution.* The following table reflects the estimated income distribution of all households in the County for the calendar year 2024 (the most recent information available). The median household income for the calendar year 2024 was estimated to be $76,576 and the mean income for the calendar year 2024 was estimated to be $93,603.

| Income | Percent of Population |
|---|---|
| Less than $10,000 | 5.0% |
| $10,000 to $14,999 | 2.4 |
| $15,000 to $24,999 | 7.4 |
| $25,000 to $34,999 | 7.5 |
| $35,000 to $49,999 | 11.1 |
| $50,000 to $74,999 | 15.2 |
| $75,000 to $99,999 | 14.8 |
| $100,000 to $149,999 | 21.1 |
| $150,000 to $199,999 | 7.2 |
| $200,000 or more | 8.2 |
| | 100.0%(1) |

(1) May not sum to 100% due to rounding.
Source: U.S. Census Bureau, 2024 American Community Survey 1-Year Estimates.

*Median Home Values*. The following table reflects the median home value of owner occupied housing for the County, the State and the United States for census years 1990 and 2000 and estimates for calendar years 2010, 2020 and 2024 (the most recent information available).

| Year | County | State of Georgia | United States |
|---|---|---|---|
| 1990 | $60,300 | $ 71,300 | $ 79,100 |
| 2000 | 93,300 | 111,200 | 119,600 |
| 2010 | 139,900 | 161,400 | 188,400 |
| 2020 | 147,400 | 190,200 | 229,800 |
| 2024 | 255,100 | 303,300 | 332,700 |

Source: U.S. Census Bureau, 1990 and 2000 U.S. Census; U.S. Census Bureau, 2010, 2020 and 2024 American Community Survey, 5-Year Estimates.

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*Building Permits Summary*. Set forth below are the number and the estimated total value of residential construction building permits issued by the County, broken down by multi-family residential and single-family residential permits, for the last five calendar years and through July 31, 2026. Value is based upon estimates provided by the permit applicant. Residential and non-residential permits listed below reflect new structures only.

| | Multi family | | Single Family | | Total | |
|---|---|---|---|---|---|---|
| Year | # Permits | Value | # Permits | Value | # Permits | Value |
| 2021 | 192 | $31,161,936 | 1,059 | 265,627,860 | 1,251 | $296,789,796 |
| 2022 | 0 | - | 761 | 195,960,798 | 761 | 195,960,798 |
| 2023 | 280 | 47,112,698 | 582 | 170,201,312 | 862 | 217,314,010 |
| 2024 | 170 | 25,036583 | 730 | 208,379,047 | 900 | 233,415,630 |
| 2025 | 289 | 44,886,491 | 776 | 245,435,353 | 1,065 | 290,321,844 |
| 2026[1] | 236 | 23,568,707 | 786 | 226,788,689 | 1,022 | 250,357,396 |

[1] Through July 31, 2026.
Source: Georgia Department of Labor

*Banking Deposits*. The following table contains the number of banking institutions and the total banking deposits (in thousands of dollars) on deposit in the County at all FDIC-insured institutions located within the County for the last five fiscal years ended June 30 (the most current information available).

| Year | Institutions | Deposits (000s) |
|---|---|---|
| 2021 | 9 | $2,536,685 |
| 2022 | 10 | 2,676,488 |
| 2023 | 10 | 2,763,735 |
| 2024 | 10 | 3,013,425 |
| 2025 | 11 | 3,200,698 |

Source: Federal Depository Insurance Corporation.

*Largest Employers*. Set forth below are the 10 largest employers located in the County as of January 1, 2026. The type of business and the approximate number of full-time employees are shown in the table. There can be no assurance that any employer listed below will continue to operate or will continue employment at the level stated. No independent investigation has been made of, and no representation can be made as to, the stability or financial condition of the companies listed below. See "THE COUNTY – Demographic Information – Commuting Characteristics."

| | Employer | Industry | Number of Employees |
|---|---|---|---|
| 1. | Tanner Health System | Healthcare | 4,200 |
| 2. | Southwire | Copper Wire | 3,302 |
| 3. | Carroll County School System | K-12 Education | 2,067 |
| 4. | University of West Georgia | Higher Education | 1,100 |
| 5. | Decostar Industries | Automobile Parts | 837 |
| 6. | Aubrey Silvey | Power Generation | 764 |
| 7. | Carrollton City Schools | K-12 Education | 677 |
| 8. | Carroll County | County Government | 650 |
| 9. | Janus International | Door Manufacturer | 600 |
| 10. | Printpack | Packaging | 574 |

Source: Carroll Tomorrow, Carroll County Chamber of Commerce.

*Labor Statistics*. Set forth below are labor statistics for the County, the State and the United States for the past five calendar years and for the month of May, 2026 (the most recent information available).

| | 2021 | 2022 | 2023 | 2024 | 2025 | 2026[1] |
|---|---|---|---|---|---|---|
| County Labor Force | 58,212 | 60,291 | 62,175 | 63,371 | 63,362 | 63,976 |
| County Unemployment Rate | 3.5% | 3.0% | 3.1% | 3.3% | 3.3% | 3.0% |
| State Unemployment Rate | 3.9 | 3.1 | 3.2 | 3.4 | 3.4 | 3.2 |
| United States Unemployment Rate | 5.3 | 3.6 | 3.6 | 4.0 | 4.3 | 4.1 |

(1) Month of May 2026. Other unemployment rates in the table reflect annual averages.
Source: U.S. Bureau of Labor Statistics.

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*Industry Mix*. The following table sets forth an estimate of the industry mix and the average number of employees employed in the indicated industry within the County for the year 2025 (the most current information available) based on the Quarterly Census of Wages and Employment Program conducted by the Georgia Department of Labor. The estimates include persons employed in the indicated industry within the County regardless of where they reside (and thus reflect a total labor force greater than the County's total labor force). The table does not provide information with respect to all industries and firms doing business within the County.

| INDUSTRY[1] | Average Number of Establishments | Average Monthly Employment |
|---|---|---|
| **Goods-Producing** | **494** | **11,500** |
| Agriculture, Forestry, Fishing & Hunting | 15 | 207 |
| Mining | 2 | * |
| Construction | 322 | 3,451 |
| Manufacturing | 155 | 7,810 |
| **Service-Providing** | **2,051** | **27,604** |
| Utilities | 5 | 199 |
| Wholesale Trade | 94 | 1,437 |
| Retail Trade | 391 | 5,674 |
| Transportation and Warehousing | 77 | 941 |
| Information | 38 | 507 |
| Finance and Insurance | 140 | 640 |
| Real Estate and Rental and Leasing | 125 | 422 |
| Professional Scientific & Technical Svc | 238 | 944 |
| Management of Companies and Enterprises | 6 | * |
| Admin., Support, Waste Mgmt, Remediation | 152 | 2,429 |
| Education Services | 19 | * |
| Health Care and Social Assistance | 258 | 6,951 |
| Arts, Entertainment, and Recreation | 32 | 309 |
| Accommodation and Food Services | 274 | 5,114 |
| Other Services (except Public Admin.) | 202 | 1,003 |
| **Unclassified - industry not assigned** | **146** | **88** |
| **Total – Private Sector** | **2,691** | **39,192** |
| **Total – Government** | **79** | **6,993** |
| Federal Government | 13 | 234 |
| State Government | 24 | 2,039 |
| Local Government | 42 | 4,720 |
| **ALL INDUSTRIES[2]** | **2,767** | **46,182** |

* Denotes confidential data relating to individual employers and cannot be released.

(1) These data use the North American Industrial Classification System (NAICS) categories (as opposed to Standing Industrial Classification (SIC) categories).

(2) Figures in other columns may not sum accurately due to rounding since all figures represent Annual Averages.

Source: Georgia Department of Labor.

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*Category of Land Use*. The following table reflects the categories of land use, and the corresponding values of such land, in the County for the calendar year 2025.

| Land Type | Percentage by Acreage[1] | Percentage of Tax Digest[2] |
|---|---|---|
| Agricultural | 18.63 | 5.22 |
| Commercial | 2.41 | 15.33 |
| Industrial | 0.86 | 10.52 |
| Forest Land Conservation Use | 2.38 | 0.16 |
| Preferential | 0.04 | 0.01 |
| Qualified Timberland | 1.53 | 0.03 |
| Residential | 34.04 | 61.10 |
| Utility | 1.02 | 2.51 |
| Conservation Use | 39.09[3] | 4.24 |
| | 100.00% | 99.12% |

(1) Percentages are based on the number of acres of real property set aside for each purpose. These percentages omit Historical, which constitutes 0.000175931% of the Tax Digest by acreage. The total acreage of all real property subject to ad valorem taxation located in the County is approximately 289,885.82 acres. This figure does not include the acreage of any real property that is exempt from ad valorem property taxation. See "COUNTY AD VALOREM TAXATION – Exempt Property."

(2) Percentages are based on the assessed values set forth in the County's calendar year 2025 consolidated digest. Amounts do not add up to 100%, reflecting the exclusion of personal property such as motor vehicles, mobile homes, cut timber and heavy-duty equipment from this table. See "COUNTY AD VALOREM TAXATION – Ad Valorem Property Tax Digest."

(3) A large proportion constituting real and personal property on the County's general tax digest is designated as Conservation Use property and similar designations. See "COUNTY AD VALOREM TAXATION – Conservation Use Property."

Source: Georgia Department of Revenue Consolidated Digest Summary, 2025.

**Healthcare**

Tanner Health System operates four regional hospitals and approximately 40 medical practices across the west Georgia and east Alabama region providing award winning heart care, cancer care, orthopedic care, maternity care and behavioral health care.

Tanner Medical Center Carrollton ("TMCC"), located in Carrollton, is a 229-bed, not-for profit, acute care facility serving the residents of west Georgia and east Alabama. As the flagship hospital of the Tanner Health System, TMCC provides a wide range of inpatient and outpatient services including an emergency department staffed around the clock with board-certified emergency medicine physicians a Heart and Vascular Center, and a maternity center where more than 1,000 babies are delivered each year.

Within the County, in addition to TMCC, Tanner Health System operates Tanner Medical Center Villa Rica ("TMCVR"), a 67-bed acute care facility serving the residents of the County and surrounding counties. TMCVR features a 2018 expansion that included a new emergency department, surgical services center with state of art surgical suites and a post-anesthesia care unit.

**Education**

*Local Schools.* The Carroll County School District operates a public school system (the "Carroll School System") in the unincorporated County and all of the cities other than Carrollton (the "Carrollton School System") and Bremen (the "Bremen School System"). The Carroll School System serves approximately 16,000 students. The Carroll School System's facilities consist of 12 elementary schools, six middle schools, five high schools, one College & Career Academy, and one alternative school, all located on separate campuses. Additionally, the Carroll School System has two maintenance facilities, one performing arts center, one teaching and learning center and one central office facility that are located on separate campuses from the schools.

The Carrollton School System serves approximately 5,900 students. The Carrollton School System is a political subdivision of the State, separate from and legally and fiscally independent of the City of Carrollton and

Carroll County and all other political subdivisions of the State. The boundaries of the Carrolton School System are coextensive with the territorial limits of the City of Carrolton, which is located wholly within the County. The Carrollton School System facilities consist of two elementary schools, one middle school and one high school.

The Bremen School System serves approximately 2,340 students. The Bremen School System is a political subdivision of the State, separate from and legally and fiscally independent of the City of Bremen and all other political subdivisions of the State. The boundaries of the Bremen School System are coextensive with the territorial limits of the City of Bremen, which is located in the counties of Haralson and the County. The Bremen School System facilities consist of one primary school, two elementary schools, one middle school and one high school.

The foregoing information has been extracted from the school system's websites and offering documents available on the EMMA system. Neither the County nor the Underwriter has undertaken any responsibility to verify the accuracy of the information provided on the School Systems' websites or the EMMA system.

*Higher Education*. Due to the County's location, residents of the County have convenient access to higher education opportunities throughout the State of Georgia. West Georgia Technical College is a two-year technical institute and enrolls approximately 10,200 students. University of West Georgia in Carrollton has approximately 16,000 students. Additionally, there are 57 colleges and universities in the greater Atlanta area (51 miles) with a total enrollment of more than 250,000 students.

**Recreation Facilities**

Recreational programming is offered through the Carroll County Recreational Department, Carroll County Parks Department and the Carrollton City Parks, Recreation and Cultural Arts Department. The Carrollton GreenBelt, an 18-mile trail system designed for pedestrians and non-motorized uses, serves the community as a recreational venue, an alternative to vehicular travel, and an opportunity to integrate recreation within a healthy lifestyle.

**County Services**

The County provides a full range of services, including law enforcement, construction and maintenance of highways, streets, bridges, and other infrastructure, emergency services, recreational and cultural activities, limited transit, and garbage and recycling services. Law enforcement services are provided by the Carroll County Sheriff's office, as well as by local municipal police forces employed by the municipalities located within the County. The Sheriff's Department maintains a 24-hour uniformed patrol. The County has a paid fire department with 15 outlying stations.

**Utilities**

Water is provided by the Carroll County Water Authority. The Carroll County Water Authority provides water to residents of the unincorporated parts of the County, but it does not provide sewer services. Residents of the unincorporated parts of the County have septic tanks. The cities within the County provide water and sewer services within their city limits and to certain surrounding properties. As a part of Georgia's modern integrated electrical transmission system, the County has excellent ability to supply industrial demands. Electricity is provided by the Georgia Power Company, Carroll EMC and Greystone Power. Natural gas is available in industrial quantities on both firm and interruptible bases from several providers.

**Transportation**

The County has a public airport containing a 5,500 foot asphalt runway. The nearest commercial air service is located in Atlanta. Norfolk Southern Railway services Carrollton and piggyback service is available in Atlanta, Georgia, by the Norfolk Southern Railway and CSX Railway. The County provides a pay-to use transit service, Carroll Connect, which provides bus and van transportation services during weekdays within the geographical boundaries of the County. The nearest navigable river is the Chattahoochee, which has a nine-foot channel depth with a public barge dock located in Columbus, Georgia, 83 miles away. The nearest seaport is Savannah, 277 miles away, which has a forty-two foot channel depth.

**Recent Economic Activity**

Carroll Tomorrow is a unique County-wide public-private economic development organization that promotes growth within the County through its work with state economic developers, local merchant organizations and other groups engaged in economic and community development. Recent highlights include the 2025 opening of a new 1.2 million-square-foot distribution center in Bremen by Southwire, which will create a centralized hub for Southwire's distribution and shipping activities in the West Georgia region.

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## COUNTY DEBT STRUCTURE

### Summary of County Direct and Overlapping Debt by Category*

The following table sets forth the outstanding tax-supported debt of the County and certain overlapping governmental entities and assumes the issuance of the Bonds. Although the County has attempted to obtain accurate information as to the outstanding overlapping debt, it does not warrant its completeness or accuracy, as there is no central reporting entity that has this information available, and the amounts are based on information supplied by others. The information set forth below should be read in conjunction with the County's audited financial statements included as Appendix A.

| Category of Debt | Amount of Outstanding Debt |
|---|---|
| Direct County: | |
| General Obligation Bonds[(1)] | $82,455,000* |
| Capital Leases[(2)] | 1,068,900 |
| Intergovernmental Contracts[(3)(4)] | 265,720,000 |
| TOTAL DIRECT DEBT | $349,243,000* |
| Overlapping Debt: | |
| Carroll County School District: | |
| General Obligation Bonds[(1)] | 66,540,000 |
| Carrollton School District: | |
| General Obligation Bonds[(1)] | 71,360,000 |
| City of Carrollton: | |
| Capital Leases[(2)] | 2,644,000 |
| Intergovernmental Contract[(4)] | 11,230,000 |
| Bremen School District[(5)]: | |
| General Obligation Bonds[(1)] | 967,910 |
| City of Bowdon: | |
| Water Bonds[(4)] | 1,262,139 |
| City of Villa Rica[(6)]: | |
| Intergovernmental Contracts[(4)] | 27,488,387 |
| TOTAL OVERLAPPING DEBT | $181,492,436 |
| TOTAL DIRECT AND OVERLAPPING DEBT | $530,735,436* |

(1) General obligation bonds constitute a general obligation of the issuer to which its full faith, credit, and taxing powers are pledged, constitute debt for purposes of the constitutional debt limit, and are paid from an ad valorem property tax levy, unlimited as to rate or amount, separate and distinct from the operations and maintenance levy.

(2) The financial obligations under capital leases and certificates of participation do not constitute general obligations of the governmental entity to which its faith and credit or taxing power are pledged, but are subject to and dependent upon lawful appropriations of general revenues being made by the governmental entity to pay the capital lease payments due in each year. The governmental entity's obligations under the capital leases and certificates of participation are from year to year only and do not constitute mandatory payment obligations of the governmental entity in any year in which funds are not appropriated by the governmental entity to pay the capital lease/certificate payments due in such year. Capital leases and certificates of participation do not constitute debt for purposes of the constitutional debt limit but are subject to a similar statutory debt limit.

(3) Includes the Carroll City-County Hospital Authority's Series 2015 Certificates, the Series 2016 Certificates, the Series 2016B Certificates, the Series 2020 Certificates, and the Series 2025 Certificates. This obligation does not constitute debt of the County for purposes of the constitutional debt limit described in "COUNTY DEBT STRUCTURE—Limitation on County Debt" herein and does not count against the County's debt limit.

(4) The obligations under intergovernmental contracts are general obligations of the governmental entity to which its full faith and credit and taxing powers are pledged, but do not constitute debt for purposes of the constitutional debt limit. Excludes GEFA loans, SRF loans, and other intergovernmental contract obligations that are expected to be paid with revenues from an enterprise fund or system revenues. With respect to the County, excludes approximately $39,806,916.50 of GEFA Notes executed by the Carroll County Water and Sewer Authority, which are expected to be repaid with system revenues.

(5) 9.008% of the tax digest for the City of Bremen is in Carroll County for tax year 2025.

(7) 59.686% of the tax digest for Villa Rica is in Carroll County for tax year 2025.

There has never been a default in payment of the principal of or interest on any general obligation bonds issued by the County.

**Tax Supported Debt Ratios***

The following table sets forth certain tax-supported debt ratios assuming the issuance of the Bonds.

| | Direct Debt | Overlapping Debt | Total Tax Supported Debt |
|---|---|---|---|
| Per Capita Debt[(1)] | $2,665.24 | $1,385.06 | $4,050.30 |
| Percentage of Gross Tax Digest[(2)] | 4.69% | 2.44% | 7.13% |
| Percentage of Estimated Fair Market Value[(3)] | 3.45 | 1.79 | 5.24 |
| Per Capita Debt as Percentage of Per Capita Personal Income[(4)] | 4.95 | 2.57 | 7.52 |

(1) Based upon 2025 estimated population figure of 131,036.
(2) Based upon 2025 Gross Tax Digest of $7,442,059,429.
(3) Based on 2025 estimated actual fair market value of $18,605,148,572.50.
(4) Based upon 2024 per capita income figure of $53,858.

**Limitations on County Debt**

*General Obligation Debt.* The Constitution of the State of Georgia provides that the County and the other governmental entities within the County may not incur long-term obligations payable out of general property taxes without the approval of a majority of the qualified voters of such governmental entity voting at an election called to approve the obligations. In addition, under the Constitution of the State of Georgia, the County and the other governmental entities within the County may not incur long-term obligations payable out of general property taxes in excess of ten percent of the assessed value of all taxable property within such governmental entity. Refunded obligations cease to count against the debt limitations.

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As computed in the table below, based upon calendar year 2025 assessed value of all taxable property located in the County and after the issuance of the Bonds, the County could incur (upon necessary voter approval) approximately $610,558,329* in additional long-term obligations payable out of general property taxes (or general obligation bonds).

Computation of Legal Debt Margin*

| | |
|---|---|
| Net Bond Digest | $6,930,133,292 |
| | |
| Debt Limit (10% of 2025 Assessed Value) | 693,013,329 |
| Less: Amount of Debt Applicable to Debt Limit | 82,455,000* |
| Legal Debt Margin | 610,558,329* |

*Other Debt.* Short-term obligations (those payable within the same calendar year in which they are incurred) and intergovernmental obligations are not subject to the constitutional limitations described above. Georgia law provides that no lease or installment purchase contract subject to annual appropriation may be delivered if the principal portion of such contract, when added to the amount of debt subject to the debt limitation described above, exceeds 10 percent of the assessed value of all taxable property within the County. Georgia law also provides that no lease or installment purchase contract subject to annual appropriation with respect to real property may (with certain exceptions) be executed or renewed, refinanced, or restructured if the lesser of either of the following is exceeded:

(a) the average annual payments on the aggregate of all such outstanding contracts exceed 7.5 percent of the governmental fund revenues of the County for the calendar year preceding the delivery of such contract plus any available special County one percent sales and use tax proceeds collected; or

(b) the outstanding principal balance on the aggregate of all such outstanding contracts exceeds $25 million.

The County's debt does not exceed either of the amounts listed above and the County is in full compliance with the aforementioned laws.

**Capital Improvement Plan**

The County prepares capital project plans that coincide with special purpose local option sales and use tax approvals, which are typically updated once every five years.

**Proposed Debt**

The County does not currently anticipate issuing any long-term debt within the next five years.

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## COUNTY AD VALOREM TAXATION

### Introduction

An important source of revenue to fund the operations of the County is ad valorem property taxes. Ad valorem property taxes are levied annually in mills (one tenth of one percent) upon each dollar of assessed property value.

### Property Subject to Taxation

Ad valorem property taxes are levied on the assessed value of real and personal property within the County limits. There are, however, certain classes of property which are exempt from taxation, including the following: (a) public property, (b) places of burial, (c) places of religious worship, (d) property owned by religious groups and used only for single-family residences, (e) institutions of purely public charity, (f) property of nonprofit hospitals used in connection with patient care, the delivery of healthcare services or training or educating physicians, nurses and other health care personnel, (f) buildings erected for and used as a college, incorporated academy or other seminary of learning, (h) funds or property held or used as endowment by colleges, nonprofit hospitals, incorporated academies or other seminaries of learning when the funds or property are not invested in real estate, (i) real and personal property of public libraries and literary associations, (j) all books, philosophical apparatus, paintings and statuary of any company or association which are kept in a public hall and which are not held as merchandise or for purposes of sale or gain, (k) certain air or water pollution control property, (l) property of a nonprofit home for the aged used in connection with the provision of residential or health care services for the aged, (m) property of any nonprofit home for the mentally disabled used in connection with the provision of residential or healthcare services for the mentally disabled, (n) property which is owned by and used exclusively as the headquarters, post home or similar facility of a veterans organization, (o) property which is owned by and used exclusively by any veterans organization organized for the purpose of refurbishing and operating historic military aircraft, (p) property that is owned by a historical fraternal benefit association and which is used exclusively for charitable, fraternal and benevolent purposes, (q) certain qualified farm products and harvested agricultural products, (r) personal property used within the home, (s) certain other personal property including personal property valued at less than $7,500 and (t) certain fertilizers.

Cities and counties are not permitted under Georgia law to reduce or abate a company's property taxes. When a community wants to offer economic incentives to a company in order to create or retain jobs, the company's property is transferred to a development authority and leased back to the company. The development authority's fee ownership interest in the property becomes "public property" exempt from ad valorem taxation as described above. The company may or may not be taxed on the value of its leasehold interest. The County does not have control over the willingness of the development authorities in the County to accept title to property in order to provide economic incentives. Therefore, property could be removed from the County's digest without the County's consent. For a more complete description of economic incentives offered in the County, see "*Tax Abatements*."

For purposes of reducing the burden of ad valorem taxation on property owned and occupied by a taxpayer at his or her legal residence, Georgia general law grants several types of homestead exemptions. In addition to the various homestead exemptions offered by Georgia general law, the County also offers the following additional homestead exemptions:

- For all County ad valorem taxes, including bonded indebtedness, each resident of the County is granted an exemption on that person's homestead in the amount of $4,000 of the assessed value of that homestead. Residents of the County who are 65 years or older is granted an exemption on that person's homestead for county purposes in the amount of $8,000 of the assessed value of that homestead. No person shall be eligible to simultaneously receive these exemptions and these exemptions shall be in lieu of and not in addition to any other homestead exemption offered by the County.
- For all County ad valorem taxes, but not including taxes levied in fire prevention districts or to retire county bonded indebtedness, each resident of the County is granted an exemption on that

person's homestead in an amount equal to the amount of the assessed value of that homestead that exceeds the assessed value of that homestead for the taxable year immediately preceding the taxable year in which this exemption is first granted. For a detailed description of this Homestead Exemption see "COUNTY AD VALOREM TAXATION – Homestead Valuation Freeze."

The County is authorized by law to exempt from ad valorem taxation, including all such taxes levied for educational purposes and for state purposes, all or any combination of the following types of tangible personal property (a) (i) inventories of goods in the process of manufacture or production, (ii) inventory of finished goods manufactured or produced in Georgia held by the manufacturer or producer for a period not to exceed 12 months, (iii) inventory of finished goods which, on January 1, are stored in a warehouse, dock or wharf and which are destined for shipment to a final destination outside of Georgia and inventory of finished goods which are shipped into Georgia from outside of Georgia and stored for the transshipment to a final destination outside of Georgia for a period not to exceed 12 months and (iv) stock in trade of a fulfillment center which, on January 1, are stored in a fulfillment center and which are made available to remote purchasers who may make such purchases by electronic, Internet, telephonic or other remote means and where such stock in trade of a fulfillment center will be shipped from the fulfillment center and delivered to the purchaser at a location other than the location of the fulfillment center for a period not to exceed 12 months (the "Level 1 Freeport Exemption") and (b) goods, wares and merchandise of every character and kind constitution business inventory which would not otherwise qualify for the Level 1 Freeport Exemption (the "Level 2 Freeport Exemption"). Both the Level 1 Freeport Exemption and the Level 2 Freeport Exemption must be approved by the voters and exempt either 20%, 40%, 60%, 80% or 100% of the property. The Level 2 Freeport Exemption may be granted either in lieu of or in addition to Level 1 Freeport Exemption. Once approved by the voters, the Level 1 Freeport Exemption and the Level 2 Freeport Exemption remain in effect until they are repealed by the voters. The Level 1 Freeport Exemption has been approved by the County at 100%.

**Homestead Valuation Freeze**

In 2002, the Georgia General Assembly enacted House Bill 1166 ("HB 1166"), which provided a homestead valuation freeze exemption for residents of the County in an amount equal to the amount by which the current year assessed value of the homestead exceeds the resident's base year assessed value of the homestead (the "Valuation Freeze Exemption.").

The Valuation Freeze Exemption may be claimed by any resident of the County and continues to apply for so long as the homeowner owns and resides on the value-frozen property. For purposes of the Valuation Freeze Exemption, homestead means the primary residence of the owner and up to five acres of contiguous property and also applies to real property held subject to a written lease for less than three years prior to the date the exemption application is made, provided that the applicant is the owner of all improvements located on the leased real property. The "base value" of the property for purposes of the exemption changes only due to deletions or additions to the property.

**Tax Abatements**

The County is subject to tax incentives granted by various authorities in the County. These incentives are negotiated on an individual basis as a reduction of property taxes based on the percentage negotiated and the stated purpose of increasing business activity and employment in the County by allowing localities to abate property taxes for a variety of economic development purposes, including business relocation, retention and expansion. These incentives have various requirements regarding job creation and capital investment. However, each incentive agreement contains a "claw-back" or recapture provision that requires repayment of a portion of the abatement in a given year if the business fails to meet its employment and/or investment targets.

For the fiscal year ended June 30, 2025, County property taxes were abated totaling $277,834. These abatements were provided by the Carrollton Payroll Development Authority and the Villa Rica Development Authority.

**Tax Reform**

A 2012 Georgia law eliminated the ad valorem taxation of new vehicles and replaced it with a one-time title tax (the "Title Tax") that is levied whenever the title to a vehicle is registered to a new owner (except if a transfer is made between immediate family members). The Title Tax is based upon the fair market value of the vehicle and is levied at a rate of 7.0% in 2026. The rate may be adjusted in future years; provided, however, the rate may not exceed 9%. The revenues are shared among the State and local governments by formula. As a result of this change in law, the assessed value of motor vehicles subject to ad valorem tax in the County has decreased, and the County expects the assessed value of motor vehicles to continue to decrease in future years as motor vehicles subject to ad valorem tax come out of service.

House Bill 581 ("HB 581") (2024), which was ratified by constitutional amendment on November 5, 2024, created a statewide floating exemption that restricts assessed value increases on homesteaded property by 3 percent annually beginning on January 1, 2025.

HB 581 applies to all ad valorem taxes levied on behalf of the State, any county, consolidated government, municipality, or local school district, except for ad valorem taxes levied to pay interest on and to retire bonded indebtedness, unless a local government opts out of the homestead exemption. The County has elected to opt in to HB 581. This new floating homestead exemption is in addition to, not in lieu of, all non-floating homestead exemptions. If there is an existing local floating homestead exemption, the taxpayer will receive the more beneficial of the two exemptions. As described herein under "AD VALOREM TAXATION – Homestead Valuation Freeze," the County currently has an existing floating homestead exemption that is not subject to the 3 percent annual increase provided by HB 581.

Senate Bill 33 ("SB 33") (2026), amends, among other changes to Georgia law, HB 581. SB 33 repeals the "opt out" provision contained in HB 581. In effect, all local governments that previously opted out of the exemption under HB 581 will be subject to it prospectively. However, as described above, the County did not opt out of HB 581, and the floating homestead exemption is already in effect.

**Assessed Value**

Assessed valuation, which represents the value upon which ad valorem property taxes are levied, is calculated as a percentage of fair market value. Georgia law requires taxable tangible property to be assessed, with certain exceptions, at 40 percent of its fair market value and to be taxed on a levy made by each tax jurisdiction according to 40 percent of the property's fair market value. Georgia law requires certain agricultural real property to be assessed for ad valorem property tax purposes at 75 percent of the value of which other real property is assessed, requires certain Qualified Timberland Property to be assessed based on the Commercial Timberland Table of Per Acre Values and shall be no less than 175% of the property's forest land conservation use value, requires certain historical property to be valued at a lower fair market value for ad valorem property tax purposes, and requires certain agricultural, timber, and environmentally sensitive real property and certain single-family real property located in transitional developing areas to be valued at their "current use value" (as opposed to fair market value). Standing timber is assessed at 100% of its fair market value.

The chief appraiser of the County is required to submit a certified list of assessments for all taxable property, except motor vehicles and property owned by public utilities, within the County to the County Board of Tax Assessors. The Tax Commissioner of the County is required to present the tax returns of the County to the County Board of Tax Assessors by April 1 of each year. The County Board of Tax Assessors is required to complete its revision and assessment of returns by June 1 of each year and to forward a copy of the completed digest to the State of Georgia Revenue Commissioner for examination and approval. The State of Georgia Revenue Commissioner has the authority to examine the digest for the purpose of determining if the valuations of property are reasonably uniform and equalized between and within counties. Assessments may also be subject to review at various stages by the County Board of Equalization and by state courts.

In any given year, one third of the county tax digests undergo extensive statistical testing by the Georgia Department of Revenue ("DOR"). Counties which do not meet the criteria as set forth in the statute and regulations are allowed an opportunity during the three-year cycle to correct any deficiencies by the next review year. The other counties that are not being extensively reviewed are examined for level of assessment to equalize the state levy and public utility assessments. The DOR Commissioner approves a county's digest as being reasonably uniform and equalized if it meets certain standards. For those digests submitted by counties in their digest review year, the DOR Commissioner completes his review on or before August 1 of the following tax year, or within 30 days of the date the State Auditor provides the ratio study results. Based upon this review, the DOR Commissioner will approve a digest when it is found to be reasonably uniform and equalized by having met the following state standards:

- The average level of assessment for each class of property meets the mandated state standard of 36% to 44%;

- The average measure of overall equalization, the coefficient of dispersion (the statistical representation of equalization), meets the state standard of 15% or less for residential properties and 20% or less for all other property classes; and

- The bias ratio, or statistical measure of price-related differential (the statistical measure of assessment bias, which demonstrates whether lower- or higher-priced properties are more accurately assessed), meets the state standard of 95% to 110%.

O.C.G.A. § 48-2-18 requires the DOR Commissioner to annually propose assessments for public utility property and to ensure that these properties are assessed at the same overall average assessment level as other property in the county. Each utility company is required to annually return its properties indicating location, description, type of property, and valuation. The DOR Commissioner's staff inspects these returns to ensure the accuracy of each utility company's declarations, and the State Board of Equalization must approve the digest of public utility values and equalization ratios prior to notification to the counties and the public utility companies.

In determining each county's proposed assessed public utility values in a given year, the DOR Commissioner utilizes the equalization ratios developed by the State Auditor, which are based on the results of the sales ratio study performed on the prior year's tax digest. This method ensures that proposed public utility values are set at the same overall average assessment level as other properties. Once the State Board of Equalization approves these values, proposed equalization ratios and assessments are issued to the counties and utility companies. Each county board of tax assessors then determines the final assessment of utility properties by either accepting the State's proposed equalization ratio or substituting the board's own ratio upon issuing assessment notices to the utility companies.

The State of Georgia Motor Vehicle Tax Unit assesses the value of motor vehicles by make, model, and year by county and provides this information to each county tax office. The State of Georgia Property Tax Unit assesses the value of the property of public utilities and divides the assessment into two parts, assessed value of property and assessed value of franchise, and provides these amounts to each county, which bills these taxes to the utilities.

**Annual Tax Levy**

*Generally.* The County determines a rate of levy for each fiscal year by computing a rate which, when levied upon the assessed value of taxable property within its territorial limits, will produce the necessary amount of property tax revenues. The County then levies its ad valorem property taxes.

Under State law there is no limitation on the annual rate of levy for payment of either general government operations or principal and interest on bonded indebtedness of the County. Ad valorem taxes received for the payment of debt service on the general obligation bonds of the County are required to be held and accounted for separately from other funds of the County.

*Procedural Requirements.* The General Assembly of the State of Georgia enacted a law known as "The Property Taxpayer's Bill of Rights" (the "Taxpayer's Act"). The purpose of the Taxpayer's Act was to prevent indirect tax increases resulting from increases to existing property values due purely to inflation. The Taxpayer's Act requires that each taxing jurisdiction located within the State (including local governments, such as the County), roll back (or reduce) the millage rate in each year to offset any inflationary increases in the tax digest of such taxing jurisdiction that have occurred since the last tax year. Any local government or taxing jurisdiction that elects to set the millage rate higher than the rollback rate must follow certain requirements to notify the public of such increase, including three public hearings, the publication of a notice of the increase in the local newspaper and the publication of a press release to explain the intent of the increase in taxes.

**Property Tax Collections**

The County bills and collects its own property taxes. Real and personal property taxes are levied on approximately October 20 of each year on the assessed value listed as of January 1. Taxes levied by the County on or about October 20 are normally due on or before December 20. Interest applies to taxes paid after the due date as prescribed in Section 48-2-40 of the Official Code of Georgia Annotated, and penalties apply to taxes paid more than 120 days after the due date as prescribed in Section 48-2-44.

All taxes levied on real and personal property, together with interest thereon and penalties for late payment constitute a perpetual lien on and against the property taxed. The lien becomes enforceable 60 days after the due date of the taxes, as described more fully below. Georgia law provides that taxes must be paid before any other debt, lien, or claim of any kind, except for certain claims against the estate of a decedent and except that the title and operation of a security deed is superior to the taxes assessed against the owner of property when the tax represents an assessment upon property of the owner other than the property specifically subject to the title and operation of the security deed, as provided in O.C.G.A. Section 48-2-56.

Collection of delinquent real property taxes is enforceable by tax sale of such realty. Delinquent personal property taxes are similarly enforceable by seizure and sale of the taxpayer's personal property. There can be no assurance, however, that the value of property sold, in the event of a tax sale, will be sufficient to produce the amount required to pay in full the delinquent taxes, including any interest or penalties thereon.

When the last day for the payment of taxes has arrived, the tax commissioner may notify the taxpayer in writing of the fact that the taxes have not been paid and that, unless paid, an execution will be issued. At any time after thirty days from giving the notice described in the preceding sentence, an execution for nonpayment of taxes may be issued. A notice of the sale is then published in a local newspaper weekly for four weeks and gives the taxpayer ten days written notice by registered or certified mail. A public sale of the property may then be made by the Tax Commissioner at the County Courthouse on the first Tuesday of the month after the required notices are given.

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**Property Tax Millage Rates**

The following table contains the millage rate (*i.e.,* the tax rates per $1,000 of assessed value) of the various taxing entities within the County for the last five calendar years. The millage rates relate to the following fiscal year tax levy. For example, the 2025 millage rates are used to calculate the fiscal year 2026 tax levy.

| Millage Rates by Category[1] | 2022 | 2023 | 2024 | 2025 | 2026 |
|---|---|---|---|---|---|
| Carroll County Schools | 17.500 | 17.000 | 16.259 | 16.077 | 15.809 |
| Carroll County Unincorporated | 7.580 | 6.671 | 6.363 | 6.292 | 6.200 |
| Carroll County Incorporated – Carrollton | 6.200 | 5.565 | 5.376 | 5.185 | 5.072 |
| Carroll County Incorporated – Other | 7.580 | 6.671 | 6.363 | 6.292 | 6.200 |
| Carroll County Incorporated – Bremen | 6.200 | 5.301 | 5.052 | 4.645 | 4.427 |
| Carrollton Independent Schools | 18.500 | 18.500 | 17.866 | 17.214 | 17.500 |
| City of Bowdon | 7.302 | 6.860 | 6.464 | 6.325 | 6.158 |
| City of Carrollton | 4.490 | 4.082 | 4.082 | 4.082 | 4.082 |
| City of Mount Zion | 7.050 | 6.427 | 6.427 | 6.427 | 6.370 |
| City of Temple | 5.171 | 4.299 | 4.160 | 4.160 | 4.170 |
| City of Villa Rica | 6.250 | 5.822 | 5.588 | 5.588 | 5.588 |
| City of Whitesburg | 7.321 | 6.489 | 7.569 | 7.530 | 7.393 |
| City of Bremen (40%) | 8.552 | 6.884 | 14.360 | 8.040 | 8.871 |
| City of Bremen School (40%) | 14.950 | 14.950 | 14.945 | 13.500 | --[2] |

(1) County residents that live within the corporate limits of one of the County's Cities and school districts also must pay the additional taxes levied by such Cities and school districts.

(2) The City of Bremen Schools typically adopt a millage rate in November of each year; therefore, the millage rate used to calculate the 2027 levy is not available at this time.

Source: Georgia Department of Revenue.

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## Ad Valorem Property Tax Digest

The property tax digests, or the assessed valuations, of the County for the last five calendar years are shown below.

| Property Type[1] | 2021 | 2022 | 2023 | 2024 | 2025 |
|---|---|---|---|---|---|
| Agricultural | $ 201,976,685 | $ 252,227,501 | $ 344,821,787 | $ 385,734,378 | $ 388,841,464 |
| Commercial | 775,693,654 | 818,461,378 | 954,740,081 | 1,007,630,900 | 1,141,059,487 |
| Historical | 415,736 | 405,274 | 457,823 | 941,121 | 1,151,881 |
| Industrial | 535,890,708 | 640,349,960 | 725,846,112 | 759,249,670 | 782,824,712 |
| Forest Land Conservation Use | 5,179,945 | 6,517,128 | 9,489,494 | 11,872,925 | 11,803,946 |
| Preferential | 1,595,535 | 1,004,219 | 922,662 | 718,315 | 763,783 |
| Qualified Timberland | 2,764,644 | 3,038,490 | 1,442,025 | 1,904,206 | 2,271,943 |
| Residential | 2,549,375,693 | 3,065,277,267 | 3,950,025,013 | 4,369,326,745 | 4,547,266,044 |
| Utility | 145,807,702 | 152,418,858 | 153,331,108 | 165,280,605 | 186,827,355 |
| Conservation Use | 129,611,145 | 161,183,276 | 247,547,546 | 310,996,271 | 315,912,429 |
| Motor Vehicle | 44,808,880 | 43,983,740 | 45,557,670 | 45,354,880 | 44,075,600 |
| Mobile Home | 10,590,263 | 10,741,300 | 12,871,801 | 15,362,407 | 17,894,990 |
| Timber 100% | 1,125,903 | 741,195 | 1,411,799 | 982,070 | 625,430 |
| Heavy Equipment | 262,185 | 362,071 | 509,083 | 736,806 | 740,365 |
| Gross Digest | 4,405,098,678 | 5,156,711,657 | 6,448,974,004 | 7,076,091,299 | 7,442,059,429 |
| Bond Exemptions | — | — | — | — | 511,926,137 |
| Net Bond Digest | $4,405,098,678 | $5,156,711,657 | $6,448,974,004 | $7,076,091,299 | $6,930,133,292 |
| M&O Exemptions | 914,549,451 | 1,287,725,821 | 1,806,852,507 | 2,026,264,049 | 2,024,084,446 |
| Net M&O Digest | $3,490,549,227 | $3,868,985,836 | $4,642,121,497 | $5,049,827,250 | $5,417,974,983 |

(1) Most real property other than timber is assessed at 40% of its fair market value. See "Assessed Value" and "Conservation Use Property."
(2) A large proportion of amounts constituting real and personal property on the County's general tax digest is designated as Conservation Use property and similar designations. See "Conservation Use Property."
(3) As described above, HB 396 eliminated the ad valorem taxation of vehicles purchased on or after March 1, 2013.
Source: Georgia Department of Revenue.

**Conservation Use Property**

Approximately 41.5% by acreage (approximately 4.4% of the total value) of the real property on the County's 2025 general tax digest was designated as Conservation Use property or Forest Land Conservation Use property.

Conservation Use property is real property that consists of timber land or agricultural land and is assessed at 40% of its current use value, which gives a reduced assessment to the owner of this type of property compared to other property assessed at 40% of fair market value. The purpose of this tax treatment is designed to protect property owners of agricultural and timber lands from being pressured by property tax burdens to convert their land to residential or commercial use. Conservation Use property must remain undeveloped and employed for a qualifying use (*i.e.*, agricultural or timber land) for at least ten years after its original designation. The value of conservation use property is not permitted to be increased or decreased by more than 3% from the current use valuation for the immediately preceding tax year or increased or decreased during the ten-year covenant period by more than 34.39% from its current use valuation in the initial year of the 10-year period.

Forest Land Conservation Use ("FLCU") property is forest land consisting of more than 200 acres of tangible real property of an owner primarily used for the good faith subsistence or commercial production of trees, timber, or other wood and wood fiber products and excludes the entire value of any residence located on the property. FLCU property is assessed at 40% of its forest land conservation use value, as determined by the Department of Revenue, rather than fair market value, resulting in a lower assessment to the owner of FLCU property. FLCU property must remain employed in its current use for at least 10 years after its designation as FLCU property.

Environmentally Sensitive property is real property that consists of wildlife refuges, wetlands, mountain ridges and other similar property that is maintained in or close to its natural state. Environmentally Sensitive property must be employed for a qualifying use for at least ten years after its original designation and during such period is permitted to be valued as if it is Conservation Use property (as set forth above), with the exception that Environmentally Sensitive Property does not have to be devoted to an agricultural use. An owner is not permitted to use such property in any way that is destructive of the property or has an adverse environmental effect during the ten year covenant period. The large amount of Conservation Use property and FLCU property in the County means that increases in the millage rate may generate a disproportionally small increase in tax revenues on these properties.

The large amount of Conservation Use and FLCU property in the County means that increases in the millage rate may generate a disproportionately small increase in tax revenues on these properties.

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**Tax Collections**

The following table sets forth the real and personal tax levy and collection record of the County for the last five fiscal years and the current fiscal year through June 30, 2026.

| | Fiscal Year 2021 Tax Year 2020 | Fiscal Year 2022 Tax Year 2021 | Fiscal Year 2023 Tax Year 2022 | Fiscal Year 2024 Tax Year 2023 | Fiscal Year 2025 Tax Year 2024 | Fiscal Year 2026 Tax Year 2025[2] |
|---|---|---|---|---|---|---|
| M&O Levy[1] | $23,059,919 | $24,539,913 | $27,348,194 | $26,696,529 | $30,147,626 | $31,607,892 |
| Collection of Current Year's Taxes | 22,354,9793 | 23,837,835 | 26,496,894 | 25,443,615 | 29,340,372 | 30,795,049 |
| Collection of Subsequent Year's Taxes | 513,852 | 696,760 | 470,479 | 773,436 | 687,090 | 707,827 |
| Total Tax Collections | $22,868,825 | $24,534,595 | $26,967,373 | $26,217,051 | $30,027,462 | $31,502,876 |
| Current Year's Tax Collections as a Percent of Current Year's Tax Levy[3] | 96.94% | 97.14% | 96,89% | 95.31% | 97.32% | 97.43% |
| Total Tax Collections as a Percent of Current Year's Tax Levy | 99.17 | 99.98 | 98.61 | 98.20 | 99.60 | 99.67 |
| Uncollected Current Year's Taxes | $673,558 | $452,244 | $774,487 | $727,945 | $772,337 | $812,843 |
| Delinquent Taxes Outstanding as of Fiscal Year Ending June 30 | 200,663 | 195,750 | 227,086 | 225,325 | 228,908 | 297,925 |
| Total Delinquent Taxes | $874,211 | $647,994 | $1,001,573 | $953,270 | $1,001,245 | $1,110,768 |
| Percent of Delinquent Taxes to Current Year's Levy | 3.79% | 2.64% | 3.66% | 3.57% | 3.32% | 3.51% |

(1) Amounts shown represent the real and personal property (excluding motor vehicles, mobile homes, heavy equipment, timber, and NOD taxes) taxes levied in each fiscal year before adjustments. The fiscal year levies relate to the preceding calendar year tax digest and millage rates. For example, the 2025 digest and millage rates are used for the fiscal year 2026 levy.
(2) Collections through June 30, 2026.
(3) Collections within that fiscal year. Excludes collections from prior tax levies.
Source: Carroll County Tax Commissioner.

**Ten Largest Taxpayers**

Set forth below are the 10 largest taxpayers of the County for Fiscal Year 2026 (calendar year 2025)[(4)]. No independent investigation has been made of, and consequently no representation can be made as to, the financial condition of any of the taxpayers listed below or that such taxpayers will continue to maintain their status as major taxpayers in the County.

| | Taxpayer | Industry | 2026 Assessed Valuation | Assessed Value as A Percent of 2026 Assessed Values[(1)] | 2026 Taxes Levied[(2)] | Percentage of 2026 Total Levied[(3)] |
|---|---|---|---|---|---|---|
| 1. | Southwire Company | Wire Mfg. | $220,722,934 | 3.79% | $873,135 | 2.36% |
| 2. | Carroll EMC | Public Utilities | 58,017,506 | 1.00% | 357,879 | 0.97% |
| 3. | Georgia Power Company | Public Utilities | 47,594,726 | 0.82% | 283,414 | 0.77% |
| 4. | Magna International/Decostar | Automobile Parts Mfg. | 78,747,348 | 1.35% | 268,457 | 0.72% |
| 5. | Georgia Transmission | Public Utilities | 36,082,254 | 0.62% | 220,994 | 0.60% |
| 6. | Printpack Inc | Foil Plastic And Paper Bag Mfg. | 4,290,600 | 0.07% | 178,567 | 0.48% |
| 7. | Walmart | Discount Store | 25,392,386 | 0.44% | 152,924 | 0.41% |
| 8. | Sugar Foods LLC | Confectionery Wholesalers | 31,040,249 | 0.53% | 108,098 | 0.29% |
| 9. | Dogwood Enterprises Holdings Inc | Public Utilities | 14,921,692 | 0.26% | 93,887 | 0.25% |
| 10. | Spectrum Southeast LLC | Satellite Telecommunications | 13,622,994 | 0.23% | 81,715 | 0.22% |
| | | | $530,432,689 | 9.11% | $2,619,070 | 7.07% |

(1) Based on 2025-2026 M&O Tax Digest Year Net M&O tax digest of $5,820,711,513
(3) Based upon the County's 2025 Tax Levy of $37,037,187 (July 1, 2025 – June 30, 2026). This excludes motor vehicles, mobile homes, heavy equipment and timber.
(4) The calendar year 2025 tax bills were mailed on October 1, 2025 and were due on December 1, 2025.
Source: Carroll County Tax Commissioner

## COUNTY FINANCIAL INFORMATION

**Accounting Policies**

See Note 2 of the audited financial statements of the County attached hereto as Appendix A for a detailed description of the County's significant accounting policies.

**Five Year General Fund History**

Set forth below is a historical, comparative summary of the revenues, expenditures, and changes in fund balances of the County's General Fund for the past five years. Information in the following table has been extracted from the audited financial statements of the County for the years ended June 30, 2022 to 2025. Although such information has been taken from audited financial statements, no representation is made that the information is comparable from year to year, or that the information as shown taken by itself presents fairly the financial condition of the County for the fiscal years shown. For more complete information, reference is made to the audited financial statements of the County for the year ended June 30, 2025, which are included in this Official Statement as Appendix A, and for the years ended June 30, 2022 to 2024, copies of which are available from the County upon request. The information presented for the fiscal year ended June 30, 2026, has been prepared by staff of the County without audit and, in the opinion of the staff of the County, includes all adjustments necessary for a fair statement of the results of the County's General Fund, all of which are of a normal recurring nature.

## General Fund History

| | Fiscal Year Ended June 30, | | | | | |
|---|---|---|---|---|---|---|
| | 2021 | 2022 | 2023 | 2024 | 2025 | 2026[1] |
| **REVENUES** | | | | | | |
| Taxes | $52,392,454 | $56,400,024 | $60,788,336 | $63,862,462 | $67,222,090 | $70,513,069 |
| Licenses and permits | 808,956 | 1,093,368 | 781,380 | 743,885 | 860,310 | 948,813 |
| Fines, fees and forfeitures | 2,995,571 | 2,882,361 | 3,109,548 | 3,085,841 | 3,346,694 | 3,520,092 |
| Charges for services | 5,756,985 | 6,466,623 | 6,733,458 | 7,209,484 | 8,432,442 | 8,843,143 |
| Intergovernmental | 5,063,772 | 1,168,729 | 888,710 | 795,096 | 514,938 | 225,425 |
| Interest and investment earnings | 56,247 | 122,608 | 1,072,057 | 2,457,236 | 1,876,398 | 1,798,871 |
| Contributions | 57,338 | 49,051 | 20,990 | 65,351 | 82,872 | 80,207 |
| Other | 656,462 | 601,957 | 729,261 | 1,133,768 | 919,003 | 1,180,411 |
| **Total revenues** | 67,787,785 | 68,784,721 | 74,123,740 | 79,353,123 | 83,254,747 | 87,110,031 |
| **EXPENDITURES** | | | | | | |
| Current | | | | | | |
| General government | 7,242,617 | 7,750,406 | 8,112,890 | 11,048,129 | 9,689,894 | 13,888,323 |
| Judicial | 6,819,764 | 7,813,359 | 8,186,010 | 8,135,149 | 8,740,035 | 9,581,299 |
| Public safety | 28,916,847 | 32,413,440 | 37,063,224 | 40,225,996 | 45,343,550 | 46,556,348 |
| Public works | 7,505,820 | 8,208,985 | 8,959,470 | 9,515,265 | 10,681,391 | 10,602,991 |
| Health and welfare | 191,137 | 232,243 | 198,014 | 233,069 | 314,574 | 344,616 |
| Culture and recreation | 2,824,178 | 3,087,484 | 3,632,570 | 5,939,980 | 3,920,994 | 3,720,284 |
| Housing and development | 1,471,039 | 1,585,191 | 1,496,924 | 1,574,053 | 1,774,615 | 1,989,011 |
| Debt Service | 293,954 | 441,452 | 146,982 | 787,052 | 776,898 | 279,243 |
| **Total expenditures** | 55,265,356 | 61,532,560 | 67,796,084 | 77,458,693 | 81,241,951 | 86,962,114 |
| Excess (deficiency) of revenues over (under) expenditures | 12,522,429 | 7,252,161 | 6,327,656 | 1,894,430 | 2,012,796 | 147,916 |
| Other financing sources (uses) | | | | | | |
| Transfers in[2] | 19,608 | 33,193 | 36,622 | 10,036,021 | 39,091 | 1,069,483 |
| Transfers out[3] | — | — | (4,429,800) | (7,753,515) | (595,424) | (29,577) |
| Sale of capital assets | 30,553 | 51,227 | 65,875 | — | 22,889 | — |
| **Total other financing sources (uses)** | 50,161 | 84,420 | (4,327,303) | 2,282,506 | (533,444) | 1,039,906 |
| Net change in fund balances | 12,572,590 | 7,336,581 | 2,000,353 | 4,176,936 | 1,479,352 | 1,187,822 |
| Fund balance, July 1 | 19,554,940 | 32,127,530 | 39,508,245 | 41,508,598 | 45,685,534 | 47,164,883 |
| Prior period adjustments | — | 44,134 | — | — | — | — |
| Fund balance, July 1 (restated) | 19,554,940 | 32,171,664 | 39,508,245 | 41,508,598 | 45,685,534 | 47,164,883 |
| Fund balance, June 30 | $32,137,530 | $39,508,245 | $41,508,598 | $45,685,534 | $47,164,886 | $48,352,705 |

(1) Unaudited.
(2)$10,000,000 of the $10,36,021 transfer in FY 2024 represents American Rescue Plan Funds.
(3)$7,769,550 of the $7,753,515 transfer out in FY 2024 represents a transfer to the Nonmajor Governmental Fund.

**Budgetary Process and Budget**

Georgia law requires each county to operate under an annual balanced budget adopted by ordinance or resolution. A budget ordinance or resolution is balanced when the sum of estimated net revenues and appropriated fund balances is equal to appropriations. See Note 2(G) of the financial statements of the County for a detailed description of the budgetary process.

Set forth below is a summary of the County's approved budget for its General Fund for the year ending June 30, 2027. This budget is based upon certain assumptions and estimates of the County regarding future events, transactions, and circumstances. Realization of the results projected in this budget will depend upon implementation by management of the County of policies and procedures consistent with the assumptions. There can be no assurance that actual events will correspond with such assumptions, that uncontrollable factors will not affect such assumptions, or that the projected results will be achieved. Accordingly, the actual results achieved could materially vary from those projected in the budget set forth below.

General Fund Budget for Year Ending June 30, 2027
(GAAP Budgetary Basis of Accounting)

| | |
|---|---|
| Revenues | |
| Taxes | $71,492,000 |
| Licenses and Permits | 832,000 |
| Fines, Fees and Forfeitures | 4,151,000 |
| Charges for Services | 8,607,500 |
| Intergovernmental Revenues | 170,000 |
| Interest | 1,597,500 |
| Contributions | 50,000 |
| Other | 902,600 |
| Use of Fund Balance | 873,290 |
| Total Revenues | $88,675,890 |
| Expenditures | |
| Current | |
| General Government | $11,986,900 |
| Judicial | 10,448,406 |
| Public Safety | 49,203,824 |
| Public Works | 10,023,000 |
| Health and Welfare | 344,480 |
| Parks and Recreation | 4,288,780 |
| Housing and Development | 2,100,500 |
| Debt Service | 280,000 |
| Total Expenditures | $88,675,890 |
| Excess of Revenues Over (Under) Expenditures | 0 |

**Insurance Coverage and Governmental Immunity**

Under Georgia law, the defense of sovereign immunity is available to the County, except for actions for the breach of written contracts and actions for the recovery of damage for any claim for which liability insurance protection has been provided, but only to the extent of the liability insurance provided. The County, however, may be unable to rely upon the defense of sovereign immunity and may be subject to liability in the event of suits alleging causes of action founded upon various federal laws, such as suits filed pursuant to 42 U.S.C. § 1983 alleging the deprivation of federal constitutional or statutory rights of an individual and suits alleging anti-competitive practices and violations of the federal antitrust laws by the County in the exercise of its delegated powers.

The County is exposed to various risks of loss related to torts; theft of, damage to, and assets; errors and omissions and natural disasters for which the County carries commercial insurance. The County purchases commercial insurance in amounts that are customary for similar entities for those categories of claims that are not subject to the defense of sovereign immunity.

**Investment of Funds**

O.C.G.A. Section 36-80-3 provides that the governing body of the County may invest and reinvest money subject to its control and jurisdiction in:

(1) obligations of the United States and of its agencies and instrumentalities,

(2) bonds or certificates of indebtedness of the State of Georgia and of its agencies and instrumentalities, and

(3) certificates of deposit of banks which have deposits insured by the Federal Deposit Insurance Corporation; provided, however, that the portion of such certificates of deposit in excess of the amount insured by the Federal Deposit Insurance Corporation must be secured by direct obligations of the State of Georgia or the United States which are of a par value equal to that portion of such certificates of deposit which would be uninsured.

O.C.G.A. Section 36-83-4 provides that the governing body of the County may invest and reinvest money subject to its control and jurisdiction in:

(1) obligations of the State of Georgia or other states,

(2) obligations issued by the United States government,

(3) obligations fully insured or guaranteed by the United States government or United States government agency,

(4) obligations of any corporation of the United States government;

(5) prime banker's acceptances,

(6) the local government investment pool established by Section 36-83-8 of the Official Code of Georgia Annotated,

(7) repurchase agreements, and

(8) obligations of other political subdivisions of the State of Georgia.

Section 45-8-14 of the Official Code of Georgia Annotated provides that the County shall designate one or more solvent banks, insured federal savings and loan associations, or insured state chartered building and loan associations as depositaries of moneys belonging to the County. Except as described below for certain operating funds, Section 45-8-12 of the Official Code of Georgia Annotated requires depositories to collateralize deposits in excess of the amount insured by the Federal Deposit Insurance Corporation. Banks participating in the State's Secure Deposit Program are required to pledge securities listed in Section 50-17-59 of the Official Code of Georgia Annotated having a value ranging from 25% to 110% of the uninsured deposit. The level of the collateral requirement is based upon the financial condition of the bank. Banks that do not participate in the State's Secure Deposit Program are required to pledge securities listed in Section 50-17-59 of the Official Code of Georgia Annotated or surety bonds having a value of 110% of the uninsured deposit. Section 45-8-11 of the Official Code of Georgia Annotated allows the County, in its discretion, to waive the requirement for security in the case of operating funds placed in demand deposit checking accounts. Synovus Bank, the County's current depository, participates in the Secure Deposit Program and currently is required to collateralize public fund deposits, such as the County's deposits, at 100% of the uninsured deposit. The collateralization percentage is subject to change and the County may, in its discretion, transfer its depository relationship to other financial institutions, which may or may not participate in the Secure Deposit Program.

See footnote 3 of the audited financial statements of the County for the fiscal year ended June 30, 2025 for information regarding investment risk and policies.

## LEGAL MATTERS

### Pending Litigation

The County, like other similar bodies, is subject to a variety of suits and proceedings arising in the ordinary conduct of its affairs. The County, after reviewing the current status of all pending and threatened litigation with its attorney, believes that, while the outcome of litigation cannot be predicted, the final settlement of all lawsuits which have been filed and of any actions or claims pending or threatened against the County or its officials in such capacity are adequately covered by insurance or sovereign immunity or will not have a material adverse effect upon the financial position or results of operations of the County.

There is no litigation now pending or, to the knowledge of the County, threatened against the County which (a) restrains or enjoins the issuance or delivery of the Bonds, the levy of an ad valorem tax or the imposition and collection of Sales and Use Tax for the payment of the Bonds or the use of the proceeds of the Bonds or (b) questions or contests the validity of the Bonds, the proceedings and authority under which they are to be issued or the security for the Bonds. Neither the creation, organization, or existence of the County, nor the title of the present members or other officials of the County to their respective offices, is being contested or questioned.

### Tax Exemption

*Generally.* Legal matters incident to the authorization, validity, and issuance of the Bonds are subject to the approving opinion of Murray Barnes Finister LLP, Bond Counsel, which will be delivered contemporaneously with the delivery of the Bonds in substantially the form attached to this Official Statement as Appendix B. Copies of such opinion will be available at the time of the initial delivery of the Bonds.

*Federal Taxes.* In the opinion of Murray Barnes Finister LLP, Bond Counsel, under existing statutes, rulings and court decisions, and assuming compliance by the County with certain tax covenants, interest on the Bonds is excludable from gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals; however, such interest is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on corporations. Except as provided below with respect to original issue premium, no opinion will be expressed with respect to any other federal tax consequences of the receipt or accrual of interest on, or the ownership of, the Bonds.

Ownership of the Bonds may result in other collateral federal income tax consequences to certain taxpayers, including, without limitation, banks, thrift institutions and other financial institutions, foreign corporations which conduct a trade or business in the United States, property and casualty insurance corporations, S corporations, individual recipients of social security or railroad retirement benefits and taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry the Bonds. Purchasers of the Bonds should consult their tax advisors as to the applicability of any such collateral consequences.

In concluding that the interest on the Bonds is not includable in gross income for federal income tax purposes, Bond Counsel will (a) rely as to certain factual matters upon certificates and certified proceedings of public officials, including officials of the County, and representations of the County (including representations as to the use and investment of the proceeds of the Bonds), without undertaking to verify the same by independent investigation and (b) assume continued compliance by the County with its covenants relating to the use of the proceeds of the Bonds and compliance with the requirements contained in the Internal Revenue Code of 1986, as amended (the "Code"), including, but not limited to, the arbitrage requirements contained in Section 148 of the Code. The inaccuracy of any such representations or noncompliance with such covenants may cause interest on the related Bonds to become includable in gross income for federal income tax purposes retroactive to the date of issuance of such Bonds.

*Original Issue Premium*. An amount equal to the excess of the purchase price of a Bond over its stated redemption price at maturity constitutes premium on such Bond. A purchaser of a Bond must amortize any premium over such Bond's term using constant yield principles, based on the purchaser's yield to maturity. As premium is amortized, the purchaser's basis in such Bond is reduced by a corresponding amount, resulting in an increase in the gain (or decrease in the loss) to be recognized for federal income tax purposes upon a sale or disposition of such Bond prior to its maturity. Even though the purchaser's basis is reduced, no federal income tax deduction is allowed. Purchasers of any Bonds at a premium, whether at the time of initial issuance or subsequent thereto, should consult their own tax advisors with respect to the determination and treatment of premium for federal income tax purposes and with respect to state and local tax consequences of owning such Bonds.

The foregoing is a general discussion of certain federal income tax consequences and original issue premium and does not purport to deal with all tax questions that may be relevant to particular investors or circumstances. Holders of the Bonds should consult their own tax advisors with respect to the apportionment for federal income tax purposes of accrued tax-exempt interest upon a sale or exchange (including redemption) and with respect to the state and local tax consequences of original issue premium.

*State of Georgia Taxes.* In the opinion of Bond Counsel, under existing law, interest on the Bonds is exempt from present state income taxation within the State of Georgia. Interest on the Bonds may or may not be subject to state or local income taxation in jurisdictions other than the State of Georgia. Each purchaser of the Bonds should consult his or her own tax advisor regarding the tax-exempt status of interest on the Bonds in a particular state or local jurisdiction other than the State of Georgia.

*Changes in Tax Law*. Current and future legislative proposals or changes in regulations, if enacted, could (a) cause interest on the Bonds to be subject, directly or indirectly, to federal income taxation, (b) cause interest on the Bonds to be subject, directly or indirectly, to State income taxation or (c) adversely affect the market value of the Bonds. It cannot be predicted whether or in what form any such proposal might be enacted or whether if enacted it would apply to bonds issued prior to enactment. Purchasers of the Bonds should consult their tax advisors regarding any pending, proposed or anticipated legislation or regulatory initiatives. The opinions expressed by Bond Counsel are based upon existing legislation and regulations as interpreted by relevant judicial and regulatory authorities as of the date of issuance and delivery of the Bonds, and Bond Counsel has expressed no opinion as of any date subsequent thereto or with respect to any pending or future legislation.

### Validation Proceedings

The County caused proceedings to be instituted in the Superior Court of Carroll County, Georgia to validate the Bonds, and the Bonds were validated on March 17, 2026.

### Closing Certificates

The County will deliver to the Underwriter a certificate that no litigation is pending or threatened against it which would have a material effect on the issuance or validity of the Bonds, the levy and collection of an ad valorem tax to pay the Bonds, the imposition and collection of the Sales and Use Tax or on the financial condition of the County. In addition, the County will represent to the Underwriter in the Bond Purchase Agreement that the information contained in this Official Statement does not contain any misrepresentation of a material fact and does not omit or state any material fact necessary to make the statements herein contained, in light of the circumstances under which they were made, not misleading.

## MISCELLANEOUS

### Rating

Moody's Investors Service ("Moody's") has assigned a rating of "Aa2" to the Bonds, and S&P Global Ratings, a division of Standard & Poor's Financial Services LLC ("S&P") has assigned the Bonds a rating "AA."

Any desired explanation of the significance of such ratings and outlook should be obtained from the rating agencies furnishing such ratings. Generally, a rating agency bases its rating on the information and materials furnished to it and on investigations, studies and assumptions of its own. There is no assurance that such rating will remain unchanged for any given period of time or that it will not be revised downward or withdrawn entirely by the rating agency furnishing the same, if, in its judgment, circumstances so warrant. Any such downward revision or withdrawal of the rating may have an adverse effect on the liquidity and market price of the Bonds. Neither the Underwriter nor the County has undertaken any responsibility to oppose any such revision, suspension or withdrawal.

**Underwriting**

Raymond James & Associates, Inc. (the "Underwriter" or "Raymond James"), has agreed, subject to certain conditions, to purchase all but not less than all of the Bonds at a purchase price of $_____________ (representing par, plus original issue premium of $_____________, less an underwriting discount of $_____________). The initial public offering prices may be changed from time to time by the Underwriter. The Underwriter may also allow a concession from the public offering prices to certain dealers and others.

Raymond James and its affiliates comprise a full-service financial institution engaged in activities which may include sales and trading, commercial and investment banking, advisory, investment management, investment research, principal investment, hedging, market making, brokerage, and other financial and non-financial activities and services. Raymond James and its affiliates may have provided, and may in the future provide, a variety of these services to the County and to persons and entities with relationships with the County, for which they received or will receive customary fees and expenses.

In the ordinary course of these business activities, Raymond James and its affiliates may purchase, sell or hold a broad array of investments and actively trade securities, derivatives, loans and other financial instruments for their own account and for the accounts of their customers, and such investment and trading activities may involve or relate to assets, securities and/or instruments of the County (directly, as collateral securing other obligations or otherwise) and/or persons and entities with relationships with the County.

Raymond James and its affiliates may also communicate independent investment recommendations, market color or trading ideas and/or publish or express independent research views in respect of such assets, securities or instruments and may at any time hold, or recommend to clients that they should acquire such assets, securities and instruments. Such investment and securities activities may involve securities and instruments of the County.

**Financial Statements**

The financial statements of the County for the fiscal year ended June 30, 2025, included in Appendix A to this Official Statement have been audited by Rushton, LLC, (the "Auditor"), certified public accountants, for the period indicated in its report. Such financial statements have been included herein in reliance upon the report of the Auditor, given upon the authority of such firm as an independent auditor. The County has not requested or obtained the consent of the Auditor to the inclusion of its audit report in Appendix A to this Official Statement. The Auditor has not been engaged to perform and has not performed, since the date of its report included herein any procedures on the financial statements addressed in that report. The Auditor also has not performed any procedures relating to this Official Statement.

**Additional Information**

Use of the words "shall" or "will" in this Official Statement in summaries of documents to describe future events or continuing obligations is not intended as a representation that such event or obligation will occur but only that the document contemplates or requires such event to occur or obligation to be fulfilled.

Any statements made in this Official Statement involving estimates or matters of opinion, whether or not so expressly stated, are set forth as such and not as representations of fact, and no representation is made that any of the estimates or matters of opinion will be realized. Neither this Official Statement nor any statement which may have been made orally or in writing is to be construed as a contract with the owners of the Bonds.

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**CERTIFICATION**

The execution and delivery of this Official Statement, and its distribution and use by the Underwriter, have been duly authorized and approved by the County.

CARROLL COUNTY, GEORGIA

By:________________________________________

Chairman, Board of Commissioners

# APPENDIX A

## Financial Statements of the County for the Fiscal Year Ended June 30, 2025

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# *CARROLL COUNTY, GEORGIA*

## *Annual Financial Report*

### *For the fiscal year ended June 30, 2025*

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***CARROLL COUNTY, GEORGIA***
***ANNUAL FINANCIAL REPORT***
***For the fiscal year ended June 30, 2025***

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***CARROLL COUNTY, GEORGIA***
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***For the fiscal year ended June 30, 2025***

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RUSHTON
ACCOUNTING & BUSINESS ADVISORS | CERTIFIED PUBLIC ACCOUNTANTS

# Independent Auditor's Report

Honorable Chairman and Members
of the Board of Commissioners
Carroll County, Georgia

## Report on the Audit of the Financial Statements

### *Opinions*

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Carroll County, Georgia, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise Carroll County, Georgia's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Carroll County, Georgia, as of June 30, 2025, and the respective changes in the financial position and, where applicable, cash flows thereof, and the budgetary comparisons of the General Fund, Opioid Settlement Special Revenue Fund, and American Rescue Plan Special Revenue Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Carroll County Department of Public Health, the Carroll County Water Authority, and the Carroll City-County Hospital Authority, which represent 97.2% of the assets, 95.5% of the net position, and 99.6% of the revenues of Carroll County's discretely presented component units for the year ended June 30, 2025. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the Carroll County Department of Public Health, the Carroll County Water Authority, and the Carroll City-County Hospital Authority, is based solely on the reports of the other auditors.

### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Carroll County, Georgia and to meet our ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

www.rushton.cpa
Gainesville | Alpharetta
Rushton LLC | P.O. Box 2917 | 726 South Enota Drive, Suite A | Gainesville, GA 30503, USA | +1.770.287.7800 [P] | +1.770.287.7801 [F]

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Carroll County, Georgia's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Carroll County, Georgia's internal control. Accordingly, no such opinion is expressed.

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Carroll County, Georgia's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Carroll County, Georgia's basic financial statements. The accompanying combining and individual fund financial statements and schedules, the schedule of projects financed with special purpose local option sales tax, and the schedule of supplemental official income are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules, the schedule of projects financed with special purpose local option sales tax, the schedule of supplemental official income, and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the financial statements as a whole.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 5, 2025, on our consideration of Carroll County, Georgia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Carroll County, Georgia's internal control over financial reporting and compliance.

*Rushton, LLC*

Gainesville, Georgia
December 5, 2025

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As management of Carroll County, Georgia, we offer readers of Carroll County's financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended June 30, 2025. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in the financial statements and the notes to the financial statements.

## Financial Highlights

- The assets and deferred outflows of resources of Carroll County (the primary government) exceeded its liabilities and deferred inflows of resources at June 30, 2025 by $267,880,432 (net position) vs. $249,382,122 as of June 30, 2024.
- At June 30, 2025, the County's General Fund reported a total fund balance of $47,164,886, an increase of $1,479,352, or 3.2% from the last fiscal year.

## Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to Carroll County's basic financial statements. The County's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

## Government-wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of Carroll County's finances, in a manner similar to a private-sector business. There are two government-wide statements, the statement of net position and the statement of activities, which are described below.

The statement of net position presents information on all of the County's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating. It is important to note that this statement consolidates the governmental fund's current financial resources (short-term) with capital assets and long-term liabilities.

The statement of activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The governmental activities of the County include general government, judicial, public safety, public works, health and welfare, culture and recreation, and housing and development.

The government-wide financial statements include not only Carroll County itself (known as the primary government), but also the Carroll County Department of Public Health, the Development Authority of Carroll County, the Carroll County Water Authority and the Carroll City-County Hospital Authority. These are legally separate entities that are component units of the County due to the significance of their operational or financial relationships with the County. Financial information for these component units is reported separately from the financial information presented for the primary government itself.

## Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Carroll County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

**Governmental Funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Carroll County maintains governmental funds to account for the following activities: General; Special Revenue (Opioid Settlement, American Rescue Plan, Sheriff's Narcotics, Emergency Telephone System, Hotel/Motel Tax, Special Tax District, DATE Account, Law Library, Clerk's Cooperative, Juvenile Court - Supervision Fee, Jail House Store, Correctional Institute Commissary, Correctional Institute Inmate Education, Alternative Dispute Resolution, Special Projects, Technology Surcharge, Public Safety, and Multiple Grant); Debt Service (2021 SPLOST Debt Service); and Capital Projects (2015 SPLOST, 2021 SPLOST, DFACS, and Capital Projects). Information is presented separately in the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Opioid Settlement Special Revenue Fund, American Rescue Plan Special Revenue Fund, 2021 SPLOST Debt Service Fund, 2015 SPLOST Capital Projects Fund, and 2021 SPLOST Capital Projects Fund, which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated column. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report. Carroll County adopts an annual appropriated budget for its general, special revenue, and debt service funds. Carroll County adopts project length budgets for its capital projects funds. A budgetary comparison statement has been provided for the General Fund, Opioid Settlement Special Revenue Fund, and American Rescue Plan Special Revenue Fund.

**Proprietary Fund.** The County maintains one type of proprietary fund. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The County uses an enterprise fund to account for its Solid Waste Fund activities.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Solid Waste Fund, which is considered to be a major fund of the County.

**Fiduciary Funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support Carroll County's own programs. The accounting used for fiduciary funds is much like that used in the government-wide financial statements.

## Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

## Required Supplementary and Other Information

The County presents required supplementary information related to its defined benefit pension plan immediately following the notes to the financial statements on pages 78 through 83. The combining statements referred to earlier in connection with non-major governmental funds are presented immediately following the notes to the required supplementary information on pages 84 through 87.

## Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of Carroll County, assets and deferred outflows of resources exceed liabilities and deferred inflows of resources by $267,880,432 at the close of the most recent fiscal year.

By far the largest portion of the County's net position (47.5%) reflects its investment in capital assets (e.g., land, buildings, machinery and equipment, and roads); less any related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of Carroll County's net position (31.5%) represents resources that are subject to external restrictions on how they may be used. These amounts include funds set aside for debt service, unspent bond proceeds restricted for capital outlay and special purpose local option sales tax proceeds restricted for capital outlay. The remaining net position of $56,298,843 (21.0%) represents unrestricted net position.

## Carroll County's Net Position

| | Governmental Activities | | Business-type Activities | | Total | |
|---|---|---|---|---|---|---|
| | 2025 | 2024 | 2025 | 2024 | 2025 | 2024 |
| Current assets | $ 154,182,695 | $ 164,485,762 | $ 4,890,901 | $ 4,178,453 | $ 159,073,596 | $ 168,664,215 |
| Capital assets | 150,401,562 | 125,208,789 | 594,500 | 528,041 | 150,996,062 | 125,736,830 |
| Other noncurrent assets | 3,953,935 | 4,293,592 | 0 | 0 | 3,953,935 | 4,293,592 |
| Total assets | 308,538,192 | 293,988,143 | 5,485,401 | 4,706,494 | 314,023,593 | 298,694,637 |
| Deferred outflows of resources | 144,822 | 582,954 | 0 | 0 | 144,822 | 582,954 |
| Current liabilities | 29,846,252 | 23,695,238 | 433,940 | 365,811 | 30,280,192 | 24,061,049 |
| Noncurrent liabilities | 10,937,906 | 20,304,094 | 981,529 | 1,075,883 | 11,919,435 | 21,379,977 |
| Total liabilities | 40,784,158 | 43,999,332 | 1,415,469 | 1,441,694 | 42,199,627 | 45,441,026 |
| Deferred inflows of resources | 4,088,356 | 4,454,443 | 0 | 0 | 4,088,356 | 4,454,443 |
| Net investment in capital assets | 126,708,169 | 120,393,739 | 594,500 | 528,041 | 127,302,669 | 120,921,780 |
| Restricted | 84,278,920 | 69,120,195 | 0 | 0 | 84,278,920 | 69,120,195 |
| Unrestricted | 52,823,411 | 56,603,388 | 3,475,432 | 2,736,759 | 56,298,843 | 59,340,147 |
| Total net position | $ 263,810,500 | $ 246,117,322 | $ 4,069,932 | $ 3,264,800 | $ 267,880,432 | $ 249,382,122 |

**Change in Net Position.** Governmental activities increased the County's net position by $19,664,597 for the current fiscal year. During the same period, business-type activities increased net position by $808,985 for a total increase in net position of $20,473,582. Key elements of this increase are as follows:

## Carroll County's Changes in Net Position

| | Governmental Activities | | Business-type Activities | | Total | |
|---|---|---|---|---|---|---|
| | 2025 | 2024 | 2025 | 2024 | 2025 | 2024 |
| Program revenues: | | | | | | |
| Charges for services | $ 17,020,430 | $ 19,052,242 | $ 5,399,426 | $ 5,369,997 | $ 22,419,856 | $ 24,422,239 |
| Operating grants and contributions | 3,985,785 | 13,857,184 | 0 | 0 | 3,985,785 | 13,857,184 |
| Capital grants and contributions | 10,597,048 | 13,267,671 | 0 | 0 | 10,597,048 | 13,267,671 |
| General revenues: | | | | | | |
| Property taxes | 38,790,742 | 36,966,072 | 0 | 0 | 38,790,742 | 36,966,072 |
| Sales taxes | 49,384,228 | 48,241,765 | 0 | 0 | 49,384,228 | 48,241,765 |
| Insurance premium taxes | 6,362,059 | 5,982,928 | 0 | 0 | 6,362,059 | 5,982,928 |
| Other taxes | 3,784,166 | 3,283,069 | 0 | 0 | 3,784,166 | 3,283,069 |
| Interest and investment earnings | 2,483,527 | 3,297,435 | 147,068 | 115,609 | 2,630,595 | 3,413,044 |
| Gain on sale of assets | 0 | 0 | 2,962 | 0 | 2,962 | 0 |
| Other | 963,143 | 1,220,614 | 916,411 | 75,831 | 1,879,554 | 1,296,445 |
| Total revenues | 133,371,128 | 145,168,980 | 6,465,867 | 5,561,437 | 139,836,995 | 150,730,417 |
| Expenses | | | | | | |
| General government | 10,280,269 | 9,629,473 | 0 | 0 | 10,280,269 | 9,629,473 |
| Judicial | 12,525,789 | 11,701,571 | 0 | 0 | 12,525,789 | 11,701,571 |
| Public safety | 53,399,789 | 48,459,563 | 0 | 0 | 53,399,789 | 48,459,563 |
| Public works | 31,211,815 | 30,223,385 | 0 | 0 | 31,211,815 | 30,223,385 |
| Health and welfare | 342,812 | 275,423 | 0 | 0 | 342,812 | 275,423 |
| Culture and recreation | 4,489,291 | 4,467,152 | 0 | 0 | 4,489,291 | 4,467,152 |
| Housing and development | 2,393,033 | 1,695,355 | 0 | 0 | 2,393,033 | 1,695,355 |
| Interest on long-term debt | 58,656 | 348,365 | 0 | 0 | 58,656 | 348,365 |
| Solid Waste | 0 | 0 | 4,661,959 | 4,461,058 | 4,661,959 | 4,461,058 |
| Total expenses | 114,701,454 | 106,800,287 | 4,661,959 | 4,461,058 | 119,363,413 | 111,261,345 |
| Indirect cost allocation | (250,000) | (250,000) | 250,000 | 250,000 | 0 | 0 |
| Change in net position before transfers | 18,919,674 | 38,618,693 | 1,553,908 | 850,379 | 20,473,582 | 39,469,072 |
| Transfers in (out) | 744,923 | 0 | (744,923) | 0 | 0 | 0 |
| Change in net position | 19,664,597 | 38,618,693 | 808,985 | 850,379 | 20,473,582 | 39,469,072 |
| Net position, beginning (as previously presented) | 246,117,322 | 207,498,629 | 3,264,800 | 2,414,421 | 249,382,122 | 209,913,050 |
| Change in accounting principle | (1,776,242) | 0 | (3,853) | 0 | (1,780,095) | 0 |
| Error corrections | (195,177) | 0 | 0 | 0 | (195,177) | 0 |
| Net position, beginning (as restated) | 244,145,903 | 207,498,629 | 3,260,947 | 2,414,421 | 247,406,850 | 209,913,050 |
| Net position, ending | $ 263,810,500 | $ 246,117,322 | $ 4,069,932 | $ 3,264,800 | $ 267,880,432 | $ 249,382,122 |

## Financial Analysis of the Government's Funds

As noted earlier, Carroll County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds.** The focus of Carroll County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the County's governmental funds reported combined ending fund balances of $131,081,901, a decrease of $14,015,343 in comparison with the prior year. Approximately 33.7% of this total amount ($44,225,913) constitutes unassigned fund balance, which is available for spending at the government's discretion. The remainder of fund balance is restricted ($76,248,634), committed ($2,114,305), assigned ($8,115,720), and nonspendable ($377,329) to indicate that it is not available for new spending because it has already been obligated.

The General Fund is the chief operating fund of Carroll County. At the end of the current fiscal year, unassigned fund balance of the General Fund was $44,225,913, while total fund balance reached $47,164,886. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 54.4% of total general fund expenditures, while total fund balance represents 58.1% of that same amount. The fund balance of the County's General Fund increased during the current fiscal year by $1,479,352.

The Opioid Settlement Special Revenue Fund accounts for proceeds from national opioid settlements restricted for opioid remediation efforts. At the end of the current fiscal year, the Opioid Settlement Fund had a restricted fund balance of $1,136,692. During the current fiscal year, the County expended $152,820 for opioid remediation efforts.

The American Rescue Plan Special Revenue Fund accounts for revenues and expenditures of the American Rescue Plan Act Coronavirus State and Local Fiscal Recovery Fund. At the end of the current fiscal year, the American Rescue Plan Fund had a restricted fund balance of $1,008,240. During the current fiscal year, the County expended $5,288,853 for personal services, contract services, supplies and materials, capital outlay, and subrecipient awards in accordance with the grant agreements.

The 2021 SPLOST Debt Service Fund accounts for the financial resources accumulated and payments made for principal and interest on the special purpose local option sales tax general obligation bonds. At the end of the current fiscal year, the 2021 SPLOST Debt Service Fund had a restricted fund balance of $463,352.

The 2015 SPLOST Capital Projects Fund accounts for the financial resources provided from the 2015 one percent Special Purpose Local Option Sales Tax. These resources must be used for various building projects and road improvements throughout the County. At the end of the current fiscal year, the 2015 SPLOST Capital Projects Fund had a restricted fund balance of $11,095,480, a decrease of $3,921,876 from the prior fiscal year. Expenditures included continued spending on the approved projects of the SPLOST referendum.

The 2021 SPLOST Capital Projects Fund accounts for the financial resources provided from the 2021 one percent Special Purpose Local Option Sales Tax. These resources must be used for various building projects and road improvements throughout the County. At the end of the current fiscal year, the 2021 SPLOST Capital Projects Fund had a restricted fund balance of $56,181,081, a decrease of $8,411,072 from the prior fiscal year.. Expenditures include spending on the approved projects of the SPLOST referendum.

## General Fund Budgetary Highlights

The original budget of the General Fund projected a net change in fund balance of $0. During the course of the year, the budget was amended to project a final use in fund balance of $1,030,050. The County ended the fiscal year with total revenues exceeding budgeted amounts by $917,403 and total expenditures below budgeted amounts by $1,575,443.

## Capital Asset and Debt Administration

**Capital Assets**. At the end of the current fiscal year, governmental activities and business-type activities had capital assets of $150,996,062 (net of accumulated depreciation) invested in land, buildings, system improvements, infrastructure, and machinery and equipment. Capital assets increased as a result of purchases and contributed assets.

### Carroll County's Capital Assets (Net of Accumulated Depreciation)

| | Governmental Activities | | Business-type Activities | | Total | |
|---|---|---|---|---|---|---|
| | 2025 | 2024 | 2025 | 2024 | 2025 | 2024 |
| Land | $ 17,848,717 | $ 17,848,717 | $ 45,838 | $ 45,838 | $ 17,894,555 | $ 17,894,555 |
| Construction in progress | 28,051,520 | 7,758,837 | 115,960 | 394 | 28,167,480 | 7,759,231 |
| Easements | 5,785,999 | 5,785,999 | 0 | 0 | 5,785,999 | 5,785,999 |
| Buildings | 67,839,946 | 62,207,306 | 59,412 | 80,864 | 67,899,358 | 62,288,170 |
| Machinery and equipment | 15,533,268 | 15,649,167 | 373,290 | 400,945 | 15,906,558 | 16,050,112 |
| Land Improvements | 1,349,584 | 1,421,063 | 0 | 0 | 1,349,584 | 1,421,063 |
| Infrastructure | 13,992,528 | 14,537,700 | 0 | 0 | 13,992,528 | 14,537,700 |
| Total | $ 150,401,562 | $ 125,208,789 | $ 594,500 | $ 528,041 | $ 150,996,062 | $ 125,736,830 |

Additional information on the County's capital assets can be found in Note 10 of this report.

**Long-term Debt.** At the end of the current fiscal year, Carroll County had long-term debt in the governmental activities totaling $17,831,309. Carroll County's total debt decreased during the current fiscal year by $8,523,705 due to regularly scheduled principal payments on bonds payable and notes from direct borrowings.

## Carroll County's Outstanding Debt

| | Governmental Activities | |
|---|---|---|
| | 2025 | 2024 |
| General obligation bonds | $ 14,565,000 | $ 21,335,000 |
| Original issue premiums | 1,973,409 | 3,003,014 |
| Net general obligation bonds | 16,538,409 | 24,338,014 |
| Notes from direct borrowings | 1,292,900 | 2,017,000 |
| | $ 17,831,309 | $ 26,355,014 |

Additional information regarding the County's long-term debt can be found in Notes 11 and 12 of this report.

## Economic Factors and Next Year's Budgets

- The unemployment rate for Carroll County is currently 3.6%, which is a decrease from a rate of 3.9% one year ago.
- In the next fiscal year, Carroll County intends to continue to receive revenues from the Special Purpose Local Option Sales Tax (SPLOST). This money will continue to help fund the construction of new roads and bridges, paving of dirt roads, and pay for other capital improvement projects.
- Property, sales, and other taxes are expected to increase over the current fiscal year amounts due to continued economic improvement.
- In future fiscal years, the County will continue to expend funds received from the American Rescue Plan Act Coronavirus State and Local Fiscal Recovery Fund.

All of these factors were considered in preparing Carroll County's budgets for the next fiscal year.

## Requests for Information

This financial report is designed to provide a general overview of Carroll County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Director, Carroll County, 323 Newnan Street, Carrollton, Georgia 30117.

***BASIC FINANCIAL STATEMENTS***

# *CARROLL COUNTY, GEORGIA*
# *STATEMENT OF NET POSITION*
# *June 30, 2025*

| | Primary Government | | | |
|---|---|---|---|---|
| | Governmental Activities | Business-type Activities | Total | Component Units |
| **ASSETS** | | | | |
| **Current assets** | | | | |
| Cash and cash equivalents | $ 78,249,659 | $ 5,391,726 | $ 83,641,385 | $ 35,106,812 |
| Certificates of deposit | 0 | 0 | 0 | 1,619,412 |
| Investments | 53,100,264 | 0 | 53,100,264 | 0 |
| Receivables (net) | | | | |
| Accounts | 4,308,336 | 311,680 | 4,620,016 | 1,904,390 |
| Intergovernmental | 1,844,193 | 0 | 1,844,193 | 61,798 |
| Taxes | 5,407,321 | 0 | 5,407,321 | 0 |
| Interest | 6,069 | 0 | 6,069 | 23,379 |
| Leases | 339,656 | 0 | 339,656 | 0 |
| Internal balances | 812,505 | (812,505) | 0 | 0 |
| Inventories | 0 | 0 | 0 | 2,304,375 |
| Prepaid items | 172,094 | 0 | 172,094 | 647,950 |
| Restricted assets | | | | |
| Cash and cash equivalents | 8,304,494 | 0 | 8,304,494 | 7,569,706 |
| Intergovernmental receivable | 1,638,104 | 0 | 1,638,104 | 0 |
| Total current assets | 154,182,695 | 4,890,901 | 159,073,596 | 49,237,822 |
| **Noncurrent assets** | | | | |
| Leases receivable | 3,953,935 | 0 | 3,953,935 | 0 |
| Net OPEB asset | 0 | 0 | 0 | 181,462 |
| Capital assets | | | | |
| Non-depreciable | 51,686,236 | 161,798 | 51,848,034 | 67,292,494 |
| Depreciable (net) | 98,715,326 | 432,702 | 99,148,028 | 49,691,649 |
| Total noncurrent assets | 154,355,497 | 594,500 | 154,949,997 | 117,165,605 |
| **Total assets** | 308,538,192 | 5,485,401 | 314,023,593 | 166,403,427 |
| **DEFERRED OUTFLOWS OF RESOURCES** | | | | |
| Deferred charges on bond refunding | 0 | 0 | 0 | 199,301 |
| Pension deferred outflows of resources | 144,822 | 0 | 144,822 | 1,063,266 |
| OPEB deferred outflows of resources | 0 | 0 | 0 | 99,608 |
| **Total deferred outflows of resources** | 144,822 | 0 | 144,822 | 1,362,175 |
| **Total assets and deferred outflows of resources** | 308,683,014 | 5,485,401 | 314,168,415 | 167,765,602 |
| **LIABILITIES** | | | | |
| **Current liabilities** | | | | |
| Accounts payable | 10,397,404 | 353,725 | 10,751,129 | 486,721 |
| Retainages payable | 936,771 | 0 | 936,771 | 0 |
| Customer deposits payable | 0 | 0 | 0 | 1,493,364 |
| Interest payable | 77,932 | 0 | 77,932 | 305,358 |
| Accrued liabilities | 6,142,143 | 0 | 6,142,143 | 0 |
| Due to others | 509,809 | 0 | 509,809 | 0 |
| Unearned revenue | 1,745,269 | 0 | 1,745,269 | 207,242 |
| Compensated absences | 2,707,924 | 17,708 | 2,725,632 | 123,333 |
| Notes payable | 224,000 | 0 | 224,000 | 1,330,809 |
| Bonds payable | 7,105,000 | 0 | 7,105,000 | 1,300,000 |
| Post-closure care costs | 0 | 62,507 | 62,507 | 0 |
| Total current liabilities | 29,846,252 | 433,940 | 30,280,192 | 5,246,827 |

See accompanying notes to the financial statements.

# *CARROLL COUNTY, GEORGIA*
# *STATEMENT OF NET POSITION*
## *June 30, 2025*

| | Primary Government | | | |
|---|---|---|---|---|
| | **Governmental Activities** | **Business-type Activities** | **Total** | **Component Units** |
| **Noncurrent liabilities** | | | | |
| Compensated absences | $ 0 | $ 0 | $ 0 | $ 77,485 |
| Net pension liability | 435,597 | 0 | 435,597 | 1,549,375 |
| Notes payable | 1,068,900 | 0 | 1,068,900 | 39,695,069 |
| Bonds payable | 9,433,409 | 0 | 9,433,409 | 16,693,004 |
| Post-closure care costs | 0 | 981,529 | 981,529 | 0 |
| Total noncurrent liabilities | 10,937,906 | 981,529 | 11,919,435 | 58,014,933 |
| **Total liabilities** | 40,784,158 | 1,415,469 | 42,199,627 | 63,261,760 |
| **DEFERRED INFLOWS OF RESOURCES** | | | | |
| Deferred gain on refunding | 0 | 0 | 0 | 35,079 |
| Pension deferred inflows of resources | 0 | 0 | 0 | 748,556 |
| OPEB deferred inflows of resources | 0 | 0 | 0 | 102,847 |
| Leases | 4,088,356 | 0 | 4,088,356 | 0 |
| **Total deferred inflows of resources** | 4,088,356 | 0 | 4,088,356 | 886,482 |
| **Total liabilities and deferred inflows of resources** | 44,872,514 | 1,415,469 | 46,287,983 | 64,148,242 |
| **NET POSITION** | | | | |
| Net investment in capital assets | 126,708,169 | 594,500 | 127,302,669 | 55,092,984 |
| Restricted for: | | | | |
| Judicial | 1,400,599 | 0 | 1,400,599 | 0 |
| Public safety | 8,375,452 | 0 | 8,375,452 | 0 |
| Public works | 80,861 | 0 | 80,861 | 0 |
| Health and welfare | 291,000 | 0 | 291,000 | 1,243,836 |
| Housing and development | 0 | 0 | 0 | 1,914,757 |
| OPEB benefits | 0 | 0 | 0 | 181,462 |
| Capital outlay | 72,662,563 | 0 | 72,662,563 | 5,994,114 |
| Debt service | 408,733 | 0 | 408,733 | 1,642,251 |
| Grant specifications | 1,059,712 | 0 | 1,059,712 | 0 |
| Unrestricted | 52,823,411 | 3,475,432 | 56,298,843 | 37,547,956 |
| **Total net position** | $ 263,810,500 | $ 4,069,932 | $ 267,880,432 | $ 103,617,360 |

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## *CARROLL COUNTY, GEORGIA*
## *STATEMENT OF ACTIVITIES*
## *For the fiscal year ended June 30, 2025*

| | | | Program Revenues | | | |
|---|---|---|---|---|---|---|
| | **Expenses** | **Indirect Costs** | **Charges for Services** | **Operating Grants and Contributions** | **Capital Grants and Contributions** | **Net (Expense) Revenue** |
| **FUNCTIONS/PROGRAMS** | | | | | | |
| **Primary government** | | | | | | |
| Governmental activities | | | | | | |
| General government | $ 10,280,269 | $ (250,000) | $ 2,834,573 | $ 10,380 | $ 1,488,374 | $ (5,696,942) |
| Judicial | 12,525,789 | 0 | 398,945 | 3,134,830 | 0 | (8,992,014) |
| Public safety | 53,399,789 | 0 | 10,690,527 | 825,700 | 209,585 | (41,673,977) |
| Public works | 31,211,815 | 0 | 1,486,131 | 14,875 | 8,633,480 | (21,077,329) |
| Health and welfare | 342,812 | 0 | 0 | 0 | 0 | (342,812) |
| Culture and recreation | 4,489,291 | 0 | 1,610,254 | 0 | 265,609 | (2,613,428) |
| Housing and development | 2,393,033 | 0 | 0 | 0 | 0 | (2,393,033) |
| Interest on long-term debt | 58,656 | 0 | 0 | 0 | 0 | (58,656) |
| Total governmental activities | 114,701,454 | (250,000) | 17,020,430 | 3,985,785 | 10,597,048 | (82,848,191) |
| **Business-type activities** | | | | | | |
| Solid Waste | 4,661,959 | 250,000 | 5,399,426 | 0 | 0 | 487,467 |
| Total primary government | 119,363,413 | 0 | 22,419,856 | 3,985,785 | 10,597,048 | (82,360,724) |
| **Component Units** | | | | | | |
| Carroll County Department of Public Health | 1,602,839 | 0 | 1,224,164 | 1,002,846 | 0 | 624,171 |
| Carroll County Development Authority | 23,788 | 0 | 0 | 0 | 0 | (23,788) |
| Carroll County Water Authority | 12,962,652 | 0 | 17,454,261 | 0 | 6,824,470 | 11,316,079 |
| Carroll City-County Hospital Authority | 0 | 0 | 0 | 0 | 0 | 0 |
| Total component units | 14,589,279 | 0 | 18,678,425 | 1,002,846 | 6,824,470 | 11,916,462 |

| | Primary Government | | | |
|---|---|---|---|---|
| | **Governmental Activities** | **Business-Type Activities** | **Total** | **Component Units** |
| **Change in net position** | | | | |
| Net (expense) revenue | $ (82,848,191) | $ 487,467 | $ (82,360,724) | $ 11,916,462 |
| General revenues and transfers | | | | |
| Taxes | | | | |
| Property | 38,790,742 | 0 | 38,790,742 | 0 |
| Sales | 49,384,228 | 0 | 49,384,228 | 0 |
| Insurance premium | 6,362,059 | 0 | 6,362,059 | 0 |
| Occupational | 1,116,195 | 0 | 1,116,195 | 0 |
| Alcoholic beverage | 398,318 | 0 | 398,318 | 0 |
| Other | 2,269,653 | 0 | 2,269,653 | 0 |
| Interest and investment earnings | 2,483,527 | 147,068 | 2,630,595 | 1,369,631 |
| Gain on sale of capital assets | 0 | 2,962 | 2,962 | 0 |
| Other | 963,143 | 916,411 | 1,879,554 | 10 |
| Transfers | 744,923 | (744,923) | 0 | 0 |
| Total general revenues and transfers | 102,512,788 | 321,518 | 102,834,306 | 1,369,641 |
| Change in net position | 19,664,597 | 808,985 | 20,473,582 | 13,286,103 |
| Net position - beginning (as previously presented) | 246,117,322 | 3,264,800 | 249,382,122 | 90,331,257 |
| Change in accounting principle | (1,776,242) | (3,853) | (1,780,095) | 0 |
| Error corrections | (195,177) | 0 | (195,177) | 0 |
| Net position - beginning (as restated) | 244,145,903 | 3,260,947 | 247,406,850 | 90,331,257 |
| Net position - ending | $ 263,810,500 | $ 4,069,932 | $ 267,880,432 | $ 103,617,360 |

See accompanying notes to the financial statements.

## CARROLL COUNTY, GEORGIA
## BALANCE SHEET
## GOVERNMENTAL FUNDS
## June 30, 2025

| | General | Opioid Settlement | American Rescue Plan |
|---|---|---|---|
| **ASSETS** | | | |
| Cash and cash equivalents | $ 28,606,544 | $ 974,279 | $ 2,997,006 |
| Investments | 19,822,667 | 0 | 0 |
| Receivables (net) | | | |
| Accounts | 209,733 | 2,858,313 | 0 |
| Intergovernmental | 216,269 | 0 | 255,140 |
| Taxes | 2,710,446 | 0 | 0 |
| Interest | 0 | 0 | 0 |
| Leases | 4,293,591 | 0 | 0 |
| Due from other funds | 1,076,095 | 0 | 0 |
| Prepaid items | 133,325 | 0 | 0 |
| Restricted assets | | | |
| Cash and cash equivalents | 291,000 | 0 | 0 |
| Intergovernmental receivable | 0 | 0 | 0 |
| **Total assets** | $ 57,359,670 | $ 3,832,592 | $ 3,252,146 |
| **LIABILITIES** | | | |
| Accounts payable | $ 948,007 | $ 0 | $ 163,564 |
| Retainages payable | 0 | 0 | 34,982 |
| Accrued liabilities | 3,992,446 | 0 | 0 |
| Due to other funds | 615,297 | 11,601 | 300,091 |
| Due to others | 0 | 0 | 0 |
| Unearned revenue | 0 | 0 | 1,745,269 |
| Total liabilities | 5,555,750 | 11,601 | 2,243,906 |
| **DEFERRED INFLOWS OF RESOURCES** | | | |
| Unavailable revenue - property taxes | 550,678 | 0 | 0 |
| Unavailable revenue - fines, fees, and forfeitures | 0 | 2,684,299 | 0 |
| Leases | 4,088,356 | 0 | 0 |
| Total deferred inflows of resources | 4,639,034 | 2,684,299 | 0 |
| **FUND BALANCES** | | | |
| Nonspendable prepaid items | 133,325 | 0 | 0 |
| Nonspendable leases receivable | 205,235 | 0 | 0 |
| Restricted for: | | | |
| Judicial | 0 | 0 | 0 |
| Public safety | 158,292 | 1,136,692 | 0 |
| Public works | 0 | 0 | 0 |
| Health and welfare | 291,000 | 0 | 0 |
| Capital outlay | 0 | 0 | 0 |
| Debt service | 0 | 0 | 0 |
| Grant specifications | 0 | 0 | 1,008,240 |
| Committed for general government | 2,114,305 | 0 | 0 |
| Assigned for: | | | |
| Public safety | 1,787 | 0 | 0 |
| Health and welfare | 35,029 | 0 | 0 |
| Capital outlay | 0 | 0 | 0 |
| Unassigned | 44,225,913 | 0 | 0 |
| Total fund balances | 47,164,886 | 1,136,692 | 1,008,240 |
| **Total liabilities, deferred inflows of resources, and fund balances** | $ 57,359,670 | $ 3,832,592 | $ 3,252,146 |

See accompanying notes to the financial statements.

| 2021 SPLOST Debt Service | 2015 SPLOST | 2021 SPLOST | Nonmajor Governmental Funds | Totals |
|---|---|---|---|---|
| $ 464,852 | $ 11,445,782 | $ 20,568,128 | $ 13,193,068 | $ 78,249,659 |
| 0 | 0 | 33,277,597 | 0 | 53,100,264 |
| | | | | |
| 0 | 0 | 691,497 | 548,793 | 4,308,336 |
| 0 | 0 | 679,762 | 693,022 | 1,844,193 |
| 0 | 0 | 2,688,417 | 8,458 | 5,407,321 |
| 0 | 0 | 6,069 | 0 | 6,069 |
| 0 | 0 | 0 | 0 | 4,293,591 |
| 0 | 0 | 1,570 | 1,469,756 | 2,547,421 |
| 0 | 0 | 0 | 38,769 | 172,094 |
| | | | | |
| 0 | 0 | 7,976,626 | 36,868 | 8,304,494 |
| 0 | 0 | 1,638,104 | 0 | 1,638,104 |
| $ 464,852 | $ 11,445,782 | $ 67,527,770 | $ 15,988,734 | $ 159,871,546 |
| | | | | |
| $ 1,500 | $ 350,302 | $ 8,506,035 | $ 427,996 | $ 10,397,404 |
| 0 | 0 | 690,957 | 210,832 | 936,771 |
| 0 | 0 | 2,149,697 | 0 | 6,142,143 |
| 0 | 0 | 0 | 807,927 | 1,734,916 |
| 0 | 0 | 0 | 509,809 | 509,809 |
| 0 | 0 | 0 | 0 | 1,745,269 |
| 1,500 | 350,302 | 11,346,689 | 1,956,564 | 21,466,312 |
| | | | | |
| 0 | 0 | 0 | 0 | 550,678 |
| 0 | 0 | 0 | 0 | 2,684,299 |
| 0 | 0 | 0 | 0 | 4,088,356 |
| 0 | 0 | 0 | 0 | 7,323,333 |
| | | | | |
| 0 | 0 | 0 | 38,769 | 172,094 |
| 0 | 0 | 0 | 0 | 205,235 |
| | | | | |
| 0 | 0 | 0 | 1,400,599 | 1,400,599 |
| 0 | 0 | 0 | 4,396,169 | 5,691,153 |
| 0 | 0 | 0 | 80,861 | 80,861 |
| 0 | 0 | 0 | 0 | 291,000 |
| 0 | 11,095,480 | 54,542,977 | 36,868 | 65,675,325 |
| 463,352 | 0 | 1,638,104 | 0 | 2,101,456 |
| 0 | 0 | 0 | 0 | 1,008,240 |
| 0 | 0 | 0 | 0 | 2,114,305 |
| | | | | |
| 0 | 0 | 0 | 0 | 1,787 |
| 0 | 0 | 0 | 0 | 35,029 |
| 0 | 0 | 0 | 8,078,904 | 8,078,904 |
| 0 | 0 | 0 | 0 | 44,225,913 |
| 463,352 | 11,095,480 | 56,181,081 | 14,032,170 | 131,081,901 |
| | | | | |
| $ 464,852 | $ 11,445,782 | $ 67,527,770 | $ 15,988,734 | $ 159,871,546 |

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# *CARROLL COUNTY, GEORGIA*
## *RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION*
## *June 30, 2025*

| | | | | |
|---|---|---|---|---|
| **Total fund balances - total governmental funds** | | | $ | 131,081,901 |
| Amounts reported for governmental activities in the statement of net position are different because: | | | | |
| Some assets are not financial resources and therefore are not reported in the funds. These are: | | | | |
| Capital assets, net of accumulated depreciation | | | | 150,401,562 |
| Revenues in the statement of activities that do not provide current financial resources are reported as deferred inflows of resources in the funds. These are: | | | | |
| Property taxes | $ | 550,678 | | |
| Fines, fees, and forfeitures | | 2,684,299 | | 3,234,977 |
| Deferred outflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the funds. | | | | 144,822 |
| Some liabilities are not due and payable in the current period and, therefore, are not reported in the funds. These are: | | | | |
| Accrued interest payable | | (77,932) | | |
| Compensated absences | | (2,707,924) | | |
| Net pension liability | | (435,597) | | |
| Notes payable | | (1,292,900) | | |
| Bonds payable | | (16,538,409) | | (21,052,762) |
| Net position of governmental activities | | | $ | 263,810,500 |

# *CARROLL COUNTY, GEORGIA*
## *STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES*
## *GOVERNMENTAL FUNDS*
### *For the fiscal year ended June 30, 2025*

| | General | Opioid Settlement | American Rescue Plan |
|---|---|---|---|
| **REVENUES** | | | |
| Taxes | $ 67,222,090 | $ 0 | $ 0 |
| Licenses and permits | 860,310 | 0 | 0 |
| Fines, fees and forfeitures | 3,346,694 | 287,852 | 0 |
| Charges for services | 8,432,442 | 0 | 0 |
| Intergovernmental | 514,938 | 0 | 5,288,853 |
| Interest and investment earnings | 1,876,398 | 0 | 152,697 |
| Contributions | 82,872 | 0 | 0 |
| Other | 919,003 | 0 | 0 |
| **Total revenues** | 83,254,747 | 287,852 | 5,441,550 |
| **EXPENDITURES** | | | |
| Current | | | |
| General government | 9,689,894 | 2,736 | 1,488,374 |
| Judicial | 8,740,035 | 96,384 | 1,391,944 |
| Public safety | 45,343,550 | 53,700 | 523,808 |
| Public works | 10,681,391 | 0 | 1,884,727 |
| Health and welfare | 314,574 | 0 | 0 |
| Culture and recreation | 3,920,994 | 0 | 0 |
| Housing and development | 1,774,615 | 0 | 0 |
| Capital outlay | 0 | 0 | 0 |
| Intergovernmental | 0 | 0 | 0 |
| Debt service | 776,898 | 0 | 0 |
| **Total expenditures** | 81,241,951 | 152,820 | 5,288,853 |
| Excess (deficiency) of revenues over (under) expenditures | 2,012,796 | 135,032 | 152,697 |
| Other financing sources (uses) | | | |
| Transfers in | 39,091 | 0 | 0 |
| Transfers out | (595,424) | 0 | 0 |
| Sale of capital assets | 22,889 | 0 | 0 |
| Total other financing sources (uses) | (533,444) | 0 | 0 |
| Net change in fund balance | 1,479,352 | 135,032 | 152,697 |
| Fund balances, July 1 (as previously presented) | 45,685,534 | 1,001,660 | 855,543 |
| Error corrections | 0 | 0 | 0 |
| Fund balances, July 1 (as restated) | 45,685,534 | 1,001,660 | 855,543 |
| **Fund balances, June 30** | $ 47,164,886 | $ 1,136,692 | $ 1,008,240 |

| 2021 SPLOST Debt Service | 2015 SPLOST | 2021 SPLOST | Nonmajor Governmental Funds | Totals |
|---|---|---|---|---|
| $ 0 | $ 0 | $ 31,056,705 | $ 144,787 | $ 98,423,582 |
| 0 | 0 | 0 | 0 | 860,310 |
| 0 | 0 | 0 | 755,781 | 4,390,327 |
| 0 | 0 | 0 | 3,466,342 | 11,898,784 |
| 0 | 0 | 4,024,340 | 1,944,024 | 11,772,155 |
| 181,429 | 442,732 | 2,309,837 | 454,432 | 5,417,525 |
| 0 | 0 | 0 | 104,886 | 187,758 |
| 0 | 21,300 | 0 | 22,840 | 963,143 |
| 181,429 | 464,032 | 37,390,882 | 6,893,092 | 133,913,584 |
| | | | | |
| 0 | 0 | 0 | 0 | 11,181,004 |
| 0 | 0 | 0 | 2,038,531 | 12,266,894 |
| 0 | 0 | 0 | 4,291,672 | 50,212,730 |
| 0 | 0 | 0 | 52,785 | 12,618,903 |
| 0 | 0 | 0 | 0 | 314,574 |
| 0 | 0 | 0 | 0 | 3,920,994 |
| 0 | 0 | 0 | 59,030 | 1,833,645 |
| 0 | 4,385,908 | 26,140,581 | 5,376,655 | 35,903,144 |
| 0 | 0 | 11,824,623 | 0 | 11,824,623 |
| 7,843,330 | 0 | 0 | 0 | 8,620,228 |
| 7,843,330 | 4,385,908 | 37,965,204 | 11,818,673 | 148,696,739 |
| (7,661,901) | (3,921,876) | (574,322) | (4,925,581) | (14,783,155) |
| | | | | |
| 7,836,750 | 0 | 0 | 1,540,546 | 9,416,387 |
| 0 | 0 | (7,836,750) | (239,290) | (8,671,464) |
| 0 | 0 | 0 | 0 | 22,889 |
| 7,836,750 | 0 | (7,836,750) | 1,301,256 | 767,812 |
| 174,849 | (3,921,876) | (8,411,072) | (3,624,325) | (14,015,343) |
| 288,503 | 15,017,356 | 64,592,153 | 17,851,672 | 145,292,421 |
| 0 | 0 | 0 | (195,177) | (195,177) |
| 288,503 | 15,017,356 | 64,592,153 | 17,656,495 | 145,097,244 |
| $ 463,352 | $ 11,095,480 | $ 56,181,081 | $ 14,032,170 | $ 131,081,901 |

See accompanying notes to the financial statements.

## *CARROLL COUNTY, GEORGIA*
## *RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES*
## *For the fiscal year ended June 30, 2025*

| | | |
|---|---|---|
| **Net change in fund balances - total governmental funds** | | $ (14,015,343) |
| Amounts reported for governmental activities in the statement of activities are different because: | | |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. | | |
| Capital outlays | $ 31,915,320 | |
| Depreciation | (6,644,266) | 25,271,054 |
| In the statement of activities, the gain/loss on the disposal of assets is reported, whereas in the governmental funds, the proceeds from the sale of capital assets increases financial resources. | | |
| Cost of assets disposed | (625,815) | |
| Related accumulated depreciation | 547,534 | (78,281) |
| Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. | | |
| Recognition of unavailable revenues | | (292,455) |
| Governmental funds report pension contributions as expenditures. However, in the statement of activities, the cost of pension benefits earned, net of employee contributions, is reported as pension expense. | | |
| Pension contributions | 122,039 | |
| Cost of benefits earned, net of employee contributions | (60,688) | 61,351 |
| The proceeds of debt issuance, net of premiums, discounts and issuance costs provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. In addition, interest on long-term debt is not recognized in the governmental funds until due, but is recognized in the statement of activities as it accrues. | | |
| Notes payable principal payments | 724,100 | |
| Bonds payable principal payments | 6,770,000 | |
| Amortization of bond premiums | 1,029,605 | |
| Increase in accrued interest payable | 37,867 | 8,561,572 |
| Some expenses reported in the statement of activities do not require the use of current financial resources and are not reported as expenditures in governmental funds. | | |
| Compensated absences | | 156,699 |
| Change in net position of governmental activities | | $ 19,664,597 |

**CARROLL COUNTY, GEORGIA**
**GENERAL FUND**
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**
**BUDGET (GAAP) AND ACTUAL**
**For the fiscal year ended June 30, 2025**

| | Budget Original | Budget Final | Actual | Variance with Final Budget |
|---|---|---|---|---|
| **REVENUES** | | | | |
| Taxes | $ 65,783,700 | $ 66,693,700 | $ 67,222,090 | $ 528,390 |
| Licenses and permits | 608,000 | 748,000 | 860,310 | 112,310 |
| Fines, fees and forfeitures | 3,997,000 | 3,997,000 | 3,346,694 | (650,306) |
| Charges for services | 6,943,244 | 8,110,244 | 8,432,442 | 322,198 |
| Intergovernmental | 309,600 | 376,600 | 514,938 | 138,338 |
| Interest and investment earnings | 1,587,200 | 1,587,200 | 1,876,398 | 289,198 |
| Contributions | 30,000 | 30,000 | 82,872 | 52,872 |
| Other | 614,600 | 794,600 | 919,003 | 124,403 |
| **Total revenues** | 79,873,344 | 82,337,344 | 83,254,747 | 917,403 |
| **EXPENDITURES** | | | | |
| Current | | | | |
| General government | | | | |
| County Attorney | 315,000 | 315,000 | 304,975 | 10,025 |
| County Commission | 1,738,300 | 1,576,387 | 1,576,387 | 0 |
| Elections | 673,100 | 655,531 | 628,882 | 26,649 |
| General Administration | 3,975,900 | 3,817,077 | 3,817,077 | 0 |
| Information Technology Services | 707,800 | 715,100 | 728,086 | (12,986) |
| Property Tax Appraisal | 1,632,500 | 1,250,288 | 1,250,288 | 0 |
| Tax Commissioner | 1,377,300 | 1,431,600 | 1,384,199 | 47,401 |
| Judicial | | | | |
| District Attorney | 1,416,829 | 1,416,829 | 1,417,589 | (760) |
| Juvenile Court | 899,700 | 899,700 | 866,387 | 33,313 |
| Magistrate Court | 727,100 | 733,450 | 667,378 | 66,072 |
| Probate Court | 650,100 | 681,500 | 682,752 | (1,252) |
| Clerk of Courts | 1,654,950 | 1,654,950 | 1,663,934 | (8,984) |
| Solicitor of State Court | 1,135,200 | 1,135,200 | 971,651 | 163,549 |
| Superior Court | 737,960 | 737,960 | 587,498 | 150,462 |
| Public Defender | 1,237,330 | 1,237,330 | 1,234,422 | 2,908 |
| State Court | 996,480 | 638,424 | 638,424 | 0 |
| CASA | 10,000 | 10,000 | 10,000 | 0 |
| Public safety | | | | |
| 800 MgH Telecommunications System | 216,000 | 223,881 | 223,881 | 0 |
| Coroner | 141,200 | 141,200 | 125,688 | 15,512 |
| Animal Control | 1,363,400 | 1,439,522 | 1,439,522 | 0 |
| Ambulance Service | 1,974,640 | 1,889,640 | 1,882,803 | 6,837 |
| Emergency Management | 318,300 | 349,500 | 321,657 | 27,843 |
| Fire Department | 13,714,895 | 14,166,695 | 14,292,164 | (125,469) |
| Correctional Institute | 4,227,100 | 4,262,600 | 4,016,559 | 246,041 |
| Sheriff | 21,490,900 | 23,041,276 | 23,041,276 | 0 |
| Public works | | | | |
| Public Works Department | 5,925,700 | 6,890,640 | 6,890,640 | 0 |
| Solid Waste Disposal and Recycling | 4,071,000 | 4,471,000 | 3,790,751 | 680,249 |
| Health and welfare | | | | |
| Community Services | 40,140 | 40,140 | 40,140 | 0 |
| Welfare | 119,840 | 119,840 | 111,030 | 8,810 |
| Transit | 119,200 | 138,404 | 138,404 | 0 |
| West Georgia Mental Health Center | 27,500 | 27,500 | 25,000 | 2,500 |
| Culture and recreation | | | | |
| Recreation Department | 2,323,880 | 2,323,880 | 2,315,454 | 8,426 |
| Parks | 1,453,900 | 1,465,750 | 1,355,540 | 110,210 |
| Libraries | 250,000 | 250,000 | 250,000 | 0 |

See accompanying notes to the financial statements.

# *CARROLL COUNTY, GEORGIA*
## *GENERAL FUND*
## *STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES*
## *BUDGET (GAAP) AND ACTUAL*
### *For the fiscal year ended June 30, 2025*

| | Budget | | | Variance with |
|---|---|---|---|---|
| | Original | Final | Actual | Final Budget |
| **EXPENDITURES (continued)** | | | | |
| Current | | | | |
| Housing and development | | | | |
| Community Development | $ 1,830,800 | $ 1,875,200 | $ 1,774,615 | $ 100,585 |
| Debt Service | | | | |
| Health and Welfare | | | | |
| Welfare | 294,400 | 794,400 | 776,898 | 17,502 |
| **Total expenditures** | 79,788,344 | 82,817,394 | 81,241,951 | 1,575,443 |
| Excess (deficiency) of revenues over expenditures | 85,000 | (480,050) | 2,012,796 | 2,492,846 |
| Other financing sources (uses) | | | | |
| Transfers in | 40,000 | 40,000 | 39,091 | (909) |
| Transfers out | 0 | (590,000) | (595,424) | (5,424) |
| Sale of capital assets | 0 | 0 | 22,889 | 22,889 |
| Contingency | (125,000) | 0 | 0 | 0 |
| Total other financing sources (uses) | (85,000) | (550,000) | (533,444) | 16,556 |
| Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses | 0 | (1,030,050) | 1,479,352 | 2,509,402 |
| Fund balances, July 1 | 0 | 1,030,050 | 45,685,534 | 44,655,484 |
| **Fund balances, June 30** | $ 0 | $ 0 | $ 47,164,886 | $ 47,164,886 |

## *CARROLL COUNTY, GEORGIA*
## *OPIOID SETTLEMENT SPECIAL REVENUE FUND*
## *STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES*
## *BUDGET (GAAP) AND ACTUAL*
## *For the fiscal year ended June 30, 2025*

| | Budget | | | Variance with |
|---|---|---|---|---|
| | **Original** | **Final** | **Actual** | **Final Budget** |
| **REVENUES** | | | | |
| Fines, fees and forfeitures | $ 0 | $ 157,000 | $ 287,852 | $ 130,852 |
| **Total revenues** | 0 | 157,000 | 287,852 | 130,852 |
| **EXPENDITURES** | | | | |
| Current | | | | |
| General government | 0 | 3,000 | 2,736 | 264 |
| Judicial | 0 | 100,000 | 96,384 | 3,616 |
| Public safety | 0 | 54,000 | 53,700 | 300 |
| **Total expenditures** | 0 | 157,000 | 152,820 | 4,180 |
| Excess (deficiency) of revenues over expenditures | 0 | 0 | 135,032 | 135,032 |
| Fund balances, July 1 | 0 | 0 | 1,001,660 | 1,001,660 |
| **Fund balances, June 30** | $ 0 | $ 0 | $ 1,136,692 | $ 1,136,692 |

## *CARROLL COUNTY, GEORGIA*
## *AMERICAN RESCUE PLAN SPECIAL REVENUE FUND*
## *STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES*
## *BUDGET (GAAP) AND ACTUAL*
## *For the fiscal year ended June 30, 2025*

| | Budget | | | Variance with |
|---|---|---|---|---|
| | **Original** | **Final** | **Actual** | **Final Budget** |
| **REVENUES** | | | | |
| Intergovernmental | $ 0 | $ 2,200,000 | $ 5,288,853 | $ 3,088,853 |
| Interest and investment earnings | 0 | 0 | 152,697 | 152,697 |
| **Total revenues** | 0 | 2,200,000 | 5,441,550 | 3,241,550 |
| **EXPENDITURES** | | | | |
| Current | | | | |
| General government | 0 | 2,478,000 | 1,488,374 | 989,626 |
| Judicial | 0 | 1,392,000 | 1,391,944 | 56 |
| Public safety | 0 | 700,000 | 523,808 | 176,192 |
| Public works | 0 | 2,202,000 | 1,884,727 | 317,273 |
| **Total expenditures** | 0 | 6,772,000 | 5,288,853 | 1,483,147 |
| Excess (deficiency) of revenues over expenditures | 0 | (4,572,000) | 152,697 | 4,724,697 |
| Fund balances, July 1 | 0 | 4,572,000 | 855,543 | (3,716,457) |
| **Fund balances, June 30** | $ 0 | $ 0 | $ 1,008,240 | $ 1,008,240 |

See accompanying notes to the financial statements.

## *CARROLL COUNTY, GEORGIA*
## *STATEMENT OF NET POSITION*
## *PROPRIETARY FUND*
## *June 30, 2025*

| | Solid Waste |
|---|---|
| **ASSETS** | |
| **Current assets** | |
| Cash and cash equivalents | $ 5,391,726 |
| Accounts receivable (net) | 311,680 |
| Due from other funds | 28,410 |
| Total current assets | 5,731,816 |
| **Noncurrent assets** | |
| Capital assets | |
| Non-depreciable | 161,798 |
| Depreciable (net) | 432,702 |
| Total noncurrent assets | 594,500 |
| **Total assets** | 6,326,316 |
| **LIABILITIES** | |
| **Current liabilities** | |
| Accounts payable | 353,725 |
| Compensated absences | 17,708 |
| Due to other funds | 840,915 |
| Post-closure care costs | 62,507 |
| Total current liabilities | 1,274,855 |
| **Noncurrent liabilities** | |
| Post-closure care costs | 981,529 |
| **Total liabilities** | 2,256,384 |
| **NET POSITION** | |
| Investment in capital assets | 594,500 |
| Unrestricted | 3,475,432 |
| **Total net position** | $ 4,069,932 |

See accompanying notes to the financial statements.

## CARROLL COUNTY, GEORGIA
## STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION
## PROPRIETARY FUND
## For the fiscal year ended June 30, 2025

| | Solid Waste |
|---|---|
| **OPERATING REVENUES** | |
| Charges for sales and services | $ 5,399,426 |
| Other | 916,411 |
| **Total operating revenues** | 6,315,837 |
| **OPERATING EXPENSES** | |
| Costs of sales and services | 4,304,750 |
| Personal services | 504,082 |
| Depreciation | 103,127 |
| **Total operating expenses** | 4,911,959 |
| Operating income (loss) | 1,403,878 |
| Non-operating revenues (expenses) | |
| Interest and investment earnings | 147,068 |
| Gain (loss) on sale of capital assets | 2,962 |
| Total non-operating revenues (expenses) | 150,030 |
| Net income (loss) before transfers | 1,553,908 |
| Transfers in (out) | |
| Transfers in | 95,992 |
| Transfers out | (840,915) |
| Total transfers in (out) | (744,923) |
| Change in net position | 808,985 |
| Net position, July 1 (as previously presented) | 3,264,800 |
| Change in accounting principle | (3,853) |
| Net position, July 1 (as restated) | 3,260,947 |
| **Net position, June 30** | $ 4,069,932 |

See accompanying notes to the financial statements.

## *CARROLL COUNTY, GEORGIA*
## *STATEMENT OF CASH FLOWS*
## *PROPRIETARY FUND*
### *For the fiscal year ended June 30, 2025*

| | Solid Waste |
|---|---|
| **Cash flows from operating activities:** | |
| Receipts from customers | $ 5,452,075 |
| Payments to suppliers | (4,341,738) |
| Payments to employees | (497,172) |
| Other receipts | 916,411 |
| Net cash provided (used) by operating activities | 1,529,576 |
| **Cash flows from non-capital financing activities:** | |
| Payments to other funds | (45,767) |
| **Cash flows from capital and related financing activities:** | |
| Receipts from other funds | 95,992 |
| Proceeds from sale of capital assets | 2,962 |
| Payments for acquisitions of capital assets | (169,586) |
| Net cash provided (used) by capital and related financing activities | (70,632) |
| **Cash flows from investing activities** | |
| Interest and investment earnings received | 147,068 |
| Net increase (decrease) in cash and cash equivalents | 1,560,245 |
| Cash and cash equivalents, July 1 | 3,831,481 |
| **Cash and cash equivalents, June 30** | $ 5,391,726 |
| **Reconciliation of operating income (loss) to net cash provided (used) by operating activities:** | |
| Operating income (loss) | $ 1,403,878 |
| Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities: | |
| Depreciation expense | 103,127 |
| Landfill closure/postclosure costs | (62,507) |
| (Increase) decrease in accounts receivable | 52,649 |
| Increase (decrease) in accounts payable | 25,519 |
| Increase (decrease) in compensated absences | 6,910 |
| Total adjustments | 125,698 |
| Net cash provided (used) by operating activities | $ 1,529,576 |

See accompanying notes to the financial statements.

***CARROLL COUNTY, GEORGIA***
***FIDUCIARY FUNDS***
***STATEMENT OF FIDUCIARY NET POSITION***
***June 30, 2025***

| | | Custodial Funds |
|---|---|---|
| **ASSETS** | | |
| Cash and cash equivalents | $ | 5,511,056 |
| Taxes receivable | | 2,952,041 |
| **Total assets** | | 8,463,097 |
| **LIABILITIES** | | |
| Due to others | | 6,295,556 |
| **NET POSITION** | | |
| Restricted for individuals, organizations, and other governments | $ | 2,167,541 |

See accompanying notes to the financial statements.

## *CARROLL COUNTY, GEORGIA*
## *FIDUCIARY FUNDS*
## *STATEMENT OF CHANGES IN FIDUCIARY NET POSITION*
## *For the fiscal year ended June 30, 2025*

| | Custodial Funds |
|---|---|
| **ADDITIONS** | |
| Taxes collected for other agencies | $ 131,750,599 |
| Court fees collected for other agencies | 6,879,776 |
| Court individual cases | 136,195 |
| Sheriff fees collected | 6,754 |
| Inmate account deposits | 2,021,693 |
| Excess funds collected for others | 271,121 |
| **Total additions** | 141,066,138 |
| **DEDUCTIONS** | |
| Taxes distributed to other agencies | 131,750,599 |
| Court fees distributed to other agencies | 7,664,507 |
| Payments to others | 455,472 |
| Sheriff fees distributed to other agencies | 6,754 |
| Payments from inmates to others | 2,062,491 |
| **Total deductions** | 141,939,823 |
| Change in net position | (873,685) |
| Net position, July 1 | 3,041,226 |
| **Net position, June 30** | $ 2,167,541 |

See accompanying notes to the financial statements.

**_CARROLL COUNTY, GEORGIA_**
**_COMBINING STATEMENT OF NET POSITION_**
**_COMPONENT UNITS_**
**_June 30, 2025_**

| | Carroll County Department of Public Health | Development Authority of Carroll County | Carroll County Water Authority | Carroll City-County Hospital Authority | Totals |
|---|---|---|---|---|---|
| **ASSETS** | | | | | |
| **Current assets** | | | | | |
| Cash and cash equivalents | $ 3,624,148 | $ 1,270,541 | $ 30,211,330 | $ 793 | $ 35,106,812 |
| Certificates of deposit | 0 | 1,619,412 | 0 | 0 | 1,619,412 |
| Restricted cash and cash equivalen | 0 | 0 | 7,569,706 | 0 | 7,569,706 |
| Accounts receivable (net) | 15,955 | 0 | 1,888,435 | 0 | 1,904,390 |
| Interest receivable | 0 | 23,379 | 0 | 0 | 23,379 |
| Intergovernmental receivable | 61,798 | 0 | 0 | 0 | 61,798 |
| Inventories | 0 | 0 | 2,304,375 | 0 | 2,304,375 |
| Prepaid items | 0 | 1,425 | 646,525 | 0 | 647,950 |
| Total current assets | 3,701,901 | 2,914,757 | 42,620,371 | 793 | 49,237,822 |
| **Noncurrent assets** | | | | | |
| Net OPEB asset | 181,462 | 0 | 0 | 0 | 181,462 |
| Capital assets | | | | | |
| Non-depreciable | 0 | 1,482,258 | 65,810,236 | 0 | 67,292,494 |
| Depreciable/amortizable (net) | 93,568 | 237,546 | 49,360,535 | 0 | 49,691,649 |
| Total noncurrent assets | 275,030 | 1,719,804 | 115,170,771 | 0 | 117,165,605 |
| **Total assets** | 3,976,931 | 4,634,561 | 157,791,142 | 793 | 166,403,427 |
| **DEFERRED OUTFLOWS OF RESOURCES** | | | | | |
| Deferred charges on bond refunding | 0 | 0 | 199,301 | 0 | 199,301 |
| Pension deferred outflows of resources (net) | 278,194 | 0 | 785,072 | 0 | 1,063,266 |
| OPEB deferred outflows of resources (net) | 99,608 | 0 | 0 | 0 | 99,608 |
| **Total deferred outflows of resources** | 377,802 | 0 | 984,373 | 0 | 1,362,175 |
| **Total assets and deferred outflows of resources** | 4,354,733 | 4,634,561 | 158,775,515 | 793 | 167,765,602 |
| **LIABILITIES** | | | | | |
| **Current liabilities** | | | | | |
| Payables | | | | | |
| Accounts | 31,702 | 0 | 455,019 | 0 | 486,721 |
| Customer deposits | 0 | 0 | 1,493,364 | 0 | 1,493,364 |
| Interest | 0 | 0 | 305,358 | 0 | 305,358 |
| Unearned revenue | 0 | 0 | 207,242 | 0 | 207,242 |
| Compensated absences | 123,333 | 0 | 0 | 0 | 123,333 |
| Notes payable | 0 | 0 | 1,330,809 | 0 | 1,330,809 |
| Bonds payable | 0 | 0 | 1,300,000 | 0 | 1,300,000 |
| Total current liabilities | 155,035 | 0 | 5,091,792 | 0 | 5,246,827 |

# *CARROLL COUNTY, GEORGIA*
## *COMBINING STATEMENT OF NET POSITION*
## *COMPONENT UNITS*
## *June 30, 2025*

| | Carroll County Department of Public Health | Development Authority of Carroll County | Carroll County Water Authority | Carroll City-County Hospital Authority | Totals |
|---|---|---|---|---|---|
| **Noncurrent liabilities** | | | | | |
| Compensated absences | $ 77,485 | $ 0 | $ 0 | $ 0 | $ 77,485 |
| Net pension liability | 977,984 | 0 | 571,391 | 0 | 1,549,375 |
| Notes payable | 0 | 0 | 39,695,069 | 0 | 39,695,069 |
| Bonds payable | 0 | 0 | 16,693,004 | 0 | 16,693,004 |
| Total noncurrent liabilities | 1,055,469 | 0 | 56,959,464 | 0 | 58,014,933 |
| **Total liabilities** | 1,210,504 | 0 | 62,051,256 | 0 | 63,261,760 |
| **DEFERRED INFLOWS OF RESOURCES** | | | | | |
| Deferred gain on refunding | 0 | 0 | 35,079 | 0 | 35,079 |
| Pension deferred inflows of resources (net) | 157,479 | 0 | 591,077 | 0 | 748,556 |
| OPEB deferred inflows of resources (net) | 102,847 | 0 | 0 | 0 | 102,847 |
| **Total deferred inflows of resources** | 260,326 | 0 | 626,156 | 0 | 886,482 |
| **Total liabilities and deferred inflows of resources** | 1,470,830 | 0 | 62,677,412 | 0 | 64,148,242 |
| **NET POSITION** | | | | | |
| Net investment in capital assets | 93,568 | 1,719,804 | 53,279,612 | 0 | 55,092,984 |
| Restricted for: | | | | | |
| Health and welfare | 1,243,836 | 0 | 0 | 0 | 1,243,836 |
| Housing and development | 0 | 1,914,757 | 0 | 0 | 1,914,757 |
| OPEB benefits | 181,462 | 0 | 0 | 0 | 181,462 |
| Capital outlay | 0 | 1,000,000 | 4,994,114 | 0 | 5,994,114 |
| Debt service | 0 | 0 | 1,642,251 | 0 | 1,642,251 |
| Unrestricted | 1,365,037 | 0 | 36,182,126 | 793 | 37,547,956 |
| **Total net position** | $ 2,883,903 | $ 4,634,561 | $ 96,098,103 | $ 793 | $ 103,617,360 |

# *CARROLL COUNTY, GEORGIA*
## *COMBINING STATEMENT OF ACTIVITIES*
## *COMPONENT UNITS*
### *For the fiscal year ended June 30, 2025*

| | Carroll County Department of Public Health | Development Authority of Carroll County | Carroll County Water Authority | Carroll City-County Hospital Authority | Totals |
|---|---|---|---|---|---|
| **Expenses** | | | | | |
| Public Works | $ 0 | $ 0 | $ 12,962,652 | $ 0 | $ 12,962,652 |
| Health and Welfare | 1,602,839 | 0 | 0 | 0 | 1,602,839 |
| Housing and Development | 0 | 23,788 | 0 | 0 | 23,788 |
| **Total expenses** | 1,602,839 | 23,788 | 12,962,652 | 0 | 14,589,279 |
| **Program revenues** | | | | | |
| Charges for services | 1,224,164 | 0 | 17,454,261 | 0 | 18,678,425 |
| Operating grants and contributions | 1,002,846 | 0 | 0 | 0 | 1,002,846 |
| Capital grants and contributions | 0 | 0 | 6,824,470 | 0 | 6,824,470 |
| Total program revenues | 2,227,010 | 0 | 24,278,731 | 0 | 26,505,741 |
| Net (expense) revenue | 624,171 | (23,788) | 11,316,079 | 0 | 11,916,462 |
| **General revenues** | | | | | |
| Interest and investment earnings | 36 | 116,948 | 1,252,646 | 1 | 1,369,631 |
| Other | 0 | 10 | 0 | 0 | 10 |
| Total general revenues | 36 | 116,958 | 1,252,646 | 1 | 1,369,641 |
| Change in net position | 624,207 | 93,170 | 12,568,725 | 1 | 13,286,103 |
| Net position, July 1 | 2,259,696 | 4,541,391 | 83,529,378 | 792 | 90,331,257 |
| **Net position, June 30** | $ 2,883,903 | $ 4,634,561 | $ 96,098,103 | $ 793 | $ 103,617,360 |

## 1. Description of Government Unit

Carroll County, Georgia (the "County") was created by legislative act in 1826 and operates under a County Commissioners form of government, providing the following services as authorized by its charter: public safety, highways and streets, health and social services, culture-recreation, courts, correctional institute, public improvements, planning and zoning, and general administrative services.

The financial statements have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the County's accounting policies are described below.

## 2. Summary of Significant Accounting Policies

### *A. Description of Government-wide Financial Statements*

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. All fiduciary activities are reported only in the fund financial statements. Governmental activities, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from business-type activities, which rely to a significant extent on fees and charges to external customers for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

### *B. Reporting Entity*

As required by generally accepted accounting principles, the financial statements of the reporting entity include those of Carroll County (the primary government) and material component units. The component units discussed below are included in the County's reporting entity because of the significance of their operational and financial relationship with the County.

# 2. Summary of Significant Accounting Policies (continued)

## *B. Reporting Entity, continued*

In conformity with generally accepted accounting principles, as set forth in Governmental Accounting Standards Board Statement No. 14, *The Financial Reporting Entity*, as amended by Statement No. 61, the financial statements of component units have been included either as blended or discretely presented component units.

Discretely Presented Component Units – Discretely presented component units are reported in a separate column in the combined financial statements to emphasize it is legally separate from the government.

Carroll County Department of Public Health (the "Health Department") – The Health Department is governed by a seven-member board consisting of one member of the County Commissioners and three members as appointed by the County Commissioners. The County has the authority to modify and approve the Health Department's budget and the ability to approve environmental health service fees. The Health Department has a June 30th year-end. Separate financial statements for the Health Department can be obtained by writing to the Carroll County Department of Public Health, 1004 Newnan Road, Carrollton, Georgia 30117.

Development Authority of Carroll County (the "Development Authority") – The Development Authority is governed by a nine-member board consisting of one member of the County Commissioners and eight members as appointed by the County Commissioners. The Development Authority functions to promote economic development in Carroll County. The Development Authority has a June 30th year-end. Separate financial statements for the Development Authority can be obtained by writing to the Development Authority of Carroll County, 200 Northside Drive, Carrollton, Georgia 30117.

## 2. Summary of Significant Accounting Policies (continued)

### *B. Reporting Entity, continued*

Carroll City-County Hospital Authority ("the Hospital Authority") – The Hospital Authority is governed by a nine-member board consisting of one member of the County Commissioners and eight members as appointed by the County Commissioners. The Hospital Authority has issued conduit debt for Tanner Medical Center, which operates two hospitals within the County. The County is obligated to pay the principal and interest on any series of revenue anticipation certificates should there be a default in payment by levying an additional tax. The Hospital Authority has a June 30th year-end. Separate financial statements for the Hospital Authority can be obtained by writing to the Carroll City-County Hospital Authority, 705 Dixie Street, Carrollton, Georgia 30117.

Carroll County Water Authority (the "Water Authority") – The Water Authority is governed by a nine-member board consisting of seven members appointed by the County Commissioners. The Water Authority provides water and related services to the citizens in Carrollton and Carroll County. The County possesses the authority to review, approve and revise the Water Authority's budget. The County is obligated to pay the principal and interest on certain Water Authority debt to the Georgia Environmental Facilities Authority (GEFA WS13L02WR, GEFA DW2019024) should there be a default by levying an additional tax. The Water Authority has a June 30th year-end. Separate financial statements for the Water Authority can be obtained by writing to the Carroll County Water Authority, P.O. Box 739, Carrollton, Georgia 30112.

Certain county officials collect and disburse taxes, fees, fines, and other trust receipts. Separate records of accountability are maintained for such receipts. For purposes of this report, these records are included as a part of custodial funds with remittances to the General Fund from these officials recorded as revenue. Operating costs for these officials are included as a part of the County's General Fund. These units include:

| | | |
|---|---|---|
| Tax Commissioner | Probate Court | Clerk of Court |
| Sheriff | Magistrate Court | Juvenile Court |

## 2. Summary of Significant Accounting Policies (continued)

### *C. Basis of Presentation – Government-wide Financial Statements*

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds, while business-type activities incorporate data from the government's enterprise funds. Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

As discussed earlier, the government has four discretely presented component units. While they are not considered to be major component units, they are nevertheless aggregated and shown in a separate column in the government-wide financial statements.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

### *D. Basis of Presentation – Fund Financial Statements*

The fund financial statements provide information about the government's funds, including its fiduciary funds and blended component units. Separate statements for each fund category—governmental, proprietary, and fiduciary—are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements.

The County reports the following major governmental funds:

***General Fund*** - The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

***Opioid Settlement Special Revenue Fund*** - accounts for proceeds from national opioid settlements restricted for opioid remediation efforts.

## 2. Summary of Significant Accounting Policies (continued)

### *D. Basis of Presentation – Fund Financial Statements, continued*

***American Rescue Plan Special Revenue Fund*** - accounts for revenues and expenditures of the American Rescue Plan Act Coronavirus State and Local Fiscal Recovery Fund.

***2021 SPLOST Debt Service Fund*** - accounts for the resources accumulated and payments made for principal and interest on the General Obligation Sales Tax Bonds, Series 2021.

***2015 SPLOST Capital Projects Fund*** - accounts for the proceeds of a 1 percent local option sales tax approved in 2013 for a period of time not to exceed six years for the purpose of financing long-term projects.

***2021 SPLOST Capital Projects Fund*** - accounts for the proceeds of a 1 percent local option sales tax approved in 2021 for a period of time not to exceed six years for the purpose of financing long-term projects.

The County reports the following major proprietary fund:

***Solid Waste Enterprise Fund*** - accounts for the activities of the County's solid waste management operations. All activities necessary to provide such services are accounted for in the fund.

Additionally, the government reports the following fund types:

### *Governmental Fund Types*

***Special Revenue Funds*** - accounts for the proceeds of specific revenue sources that are legally or donor restricted to be expended for specified purposes.

***Debt Service Funds*** - accounts for the accumulation of resources and payment of general government long-term debt principal and interest from governmental resources.

***Capital Projects Funds*** - accounts for financial resources to be used for the acquisition or construction of specifically planned projects (other than those financed by proprietary funds).

## 2. Summary of Significant Accounting Policies (continued)

### *D. Basis of Presentation – Fund Financial Statements, continued*

#### *Fiduciary Fund Types*

***Custodial Funds*** - Custodial Funds are fiduciary in nature and are used to account for assets that are held for others. They are reported using the economic resources measurement focus and the accrual basis of accounting.

During the course of operations the government has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due to/from other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental funds) are eliminated so that only the net amount is included as internal balances in the governmental activities column. Similarly, balances between the funds included in business-type activities (i.e., the enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as transfers in the business-type activities column.

## 2. Summary of Significant Accounting Policies (continued)

### *E. Measurement Focus and Basis of Accounting*

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under leases are reported as other financing sources.

# 2. Summary of Significant Accounting Policies (continued)

## *E. Measurement Focus and Basis of Accounting, continued*

Property taxes, sales taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year-end). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year-end). All other revenue items are considered to be measurable and available only when cash is received by the government.

The proprietary funds are reported using the economic resources measurement focus and the accrual basis of accounting.

## *F. Revenues and Expenditures/Expenses*

Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than as program revenues.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Solid Waste Fund are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

## 2. Summary of Significant Accounting Policies (continued)

### *G. Budgetary Information*

Budgets are adopted on a basis consistent with generally accepted accounting principles. An annual appropriated budget is adopted for the General Fund, all Special Revenue Funds, and all Debt Service Funds. All annual appropriations lapse at fiscal year-end. Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve that portion of the applicable appropriations, is utilized in the governmental funds. Encumbrances outstanding at year-end are included in the appropriate fund balance classification and do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year. The County had no outstanding encumbrances at the end of the current fiscal year.

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

1) Prior to March 1, the Department Heads submit to the County Chief Administrative Officer a proposed operating budget for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them. The proposed budgets are then submitted to the Board of Commissioners by the County Chief Administrative Officer for study.

2) Public hearings are conducted at the Historic Courthouse to obtain taxpayer comments.

3) Prior to July 1, the budget is legally adopted by the Board of Commissioners.

4) The County Chairman is authorized to transfer budgeted amounts between line items within a department; however, any revisions that increase salaries must be approved by the Board of Commissioners. All appropriations at year end lapse.

## 2. Summary of Significant Accounting Policies (continued)

### *G. Budgetary Information, continued*

5) Formal budgetary integration is employed as a measurement control device during the year for the General Fund, Special Revenue Funds, and Debt Service Funds.

6) The budgets for the General Fund, Special Revenue Funds, and Debt Service Funds are adopted on a basis consistent with generally accepted accounting principles (GAAP) and are presented in accordance with finance-related legal and contractual provisions.

### *H. Cash and Investments*

The County's cash and cash equivalents are considered to be cash on hand, demand deposits, certificates of deposit, and other short-term investments with original maturities of three months or less from the date of acquisition. For the purpose of the proprietary fund type statement of cash flows, the County considers all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased to be cash equivalents.

The statutes of the State of Georgia authorize the County to invest in U.S. Government obligations; obligations fully insured or guaranteed by the U.S. Government or by a government agency of the United States; obligations of any Corporation of the U.S. Government; State of Georgia obligations and other States; obligations of other counties, municipal corporations and political subdivisions of the State of Georgia; repurchase agreements when collateralized by U.S. Government or agency obligations; prime banker's acceptances; certificates of deposit or time deposit of any national state bank or savings and loan which have deposits insured by the FDIC or FSLIC; and pooled investment programs sponsored by the State of Georgia for the investment of local government funds.

## 2. Summary of Significant Accounting Policies (continued)

### *H. Cash and Investments, continued*

In accordance with the provisions of GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools, the County has reported the investments at fair value. Money market investments and those investments which had a remaining maturity at the time of purchase of one year or less are recorded at amortized cost or cost plus accrued interest, which approximates fair value. The fair value of all other investments are calculated using quoted market prices because these prices have been determined to be the most reliable and verifiable and are the most understood by investors, creditors and other users of financial information.

All investment income including changes in the fair market value of investments has been reported as revenue in the operating statements.

### *I. Intergovernmental Receivables*

Receivables from state, federal, and local governments are recorded as revenue for the period of the allocation or as earned based on expenditures made for which reimbursement is due.

### *J. Leases Receivable*

Leases receivable are measured at the present value of lease payments expected to be received during the lease terms. Under the lease agreements, the County may receive variable lease payments that are dependent upon the lessees' revenue. The variable payments are recorded as an inflow of resources in the period the payment is received.

A deferred inflow of resources is recorded for each of the leases. The deferred inflow of resources is recorded at the initiation of the lease in an amount equal to the initial recording of the lease receivable. The deferred inflow of resources is amortized on a straight-line basis over the term of the respective lease.

## 2. Summary of Significant Accounting Policies (continued)

### *K. Inventories*

Inventories are valued at cost, which approximates market, using the first-in, first-out (FIFO) method. The costs of governmental fund-type inventories are recorded as expenditures when purchased.

### *L. Prepaid Items*

Payments made to vendors for services that will benefit periods beyond the current fiscal year are recorded as prepaid items. The costs of governmental fund-type prepaid items are recorded as expenditures when consumed rather than when purchased.

### *M. Capital Assets*

Capital assets, which include property, plant, equipment, intangible assets (i.e., easements) and infrastructure assets (i.e., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of $5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value.

The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend useful lives are expensed as incurred. Major outlays for capital assets and major improvements are capitalized as projects are constructed.

The County has fully implemented the retroactive reporting of infrastructure assets and intangible assets.

## 2. Summary of Significant Accounting Policies (continued)

### *M. Capital Assets, continued*

Depreciation is computed using the straight-line method over the estimated useful lives of the respective assets ranging as follows:

| | Useful Life in Years |
|---|---|
| Buildings | 50 |
| Machinery and equipment | 5-20 |
| Land improvements | 15-30 |
| Infrastructure | 40 |

The County's intangible assets, which are included in the County's capital assets, are considered to have indefinite useful lives, and therefore are not amortized.

### *N. Deferred Outflows/Inflows of Resources*

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense / expenditure) until then. The County reports deferred outflows of resources related to their defined benefit pension plan.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County reports deferred inflows of resources for unavailable revenues, which arises only under a modified accrual basis of accounting and is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes and fines, fees, and forfeitures. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The County also reports deferred inflows of resources related to their leases and defined benefit pension plan.

## 2. Summary of Significant Accounting Policies (continued)

### *O. Net Position Flow Assumption*

Sometimes the County will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the County's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

### *P. Fund Balance Flow Assumption*

Sometimes the County will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the County's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

### *Q. Restricted Assets and Restricted Net Position*

Restricted assets represent certain resources restricted by funding source or required to be set aside for the repayment of debt. They are maintained in a separate bank account and their use is limited.

Restricted net position is equal to the excess of the restricted assets funded from operations over the liabilities to be paid with restricted assets which are due in one year or less. Restricted assets exclude bond proceeds for calculation of restricted net position.

## 2. Summary of Significant Accounting Policies (continued)

### *R. Fund Balances – Governmental Funds*

Carroll County implemented GASB No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, in 2012. In the fund financial statements, governmental funds report the following classifications of fund balance:

**Nonspendable** – includes amounts that cannot be spent because they are either not spendable in form or are legally or contractually required to be maintained intact.

**Restricted** – includes amounts restricted by external sources (creditors, laws of other governments, etc.) or by constitutional provision or enabling legislation.

**Committed** – includes amounts that can only be used for specific purposes. Committed fund balance is reported pursuant to constraints imposed by formal action of the Board of Commissioners through the adoption of a resolution or motion. The Board of Commissioners also may modify or rescind the commitment.

**Assigned** – includes amounts that are intended to be used by the County for a specific purpose, but do not meet the definition of restricted or committed fund balance. Through resolution or motion, the Board of Commissioners has authorized the County's Finance Director or Commission Chairman to assign fund balances.

**Unassigned** – includes amounts that do not fall into one of the above four categories. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund. The General Fund is the only fund that should report positive unassigned fund balance. Negative unassigned fund balances may be reported in all funds. The County has not formally adopted a financial policy regarding a General Fund minimum unassigned fund balance.

## 2. Summary of Significant Accounting Policies (continued)

### *S. Compensation for Future Absences*

It is the County's policy to permit employees to accumulate earned but unused leave benefits which will be paid to the employees upon separation from County service in accordance with GASB Statement No. 101, *Compensated Absences*. Accumulated unpaid leave pay amounts are accrued when incurred by the County in the government-wide, proprietary, and fiduciary fund financial statements. The liability of the proprietary funds is recorded as an expense and a liability of those funds as the benefits accrue to the employees. In governmental fund types, a liability is recorded only if the benefit has matured and is expected to be liquidated with expendable available financial resources.

The Health Department employs Georgia State Merit personnel and, therefore, provides employee benefits to include the accumulation of annual leave similar to the benefits provided to other State of Georgia employees.

### *T. Long-Term Obligations*

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts, as well as prepaid bond insurance, are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Prepaid bond insurance is reported as deferred charges and amortized over the term of the debt. Issuance costs are recognized during the current period.

In the fund financial statements, governmental fund types, bond premiums and discounts, as well as issuance costs, are recognized during the current period. The face amount of debt issued is reported as an other financing source. Premiums received on debt issuances are reported as other financial sources while discounts on debt issuances are reported as other financing uses. Issuance costs, even if withheld from the actual net proceeds received, are reported as debt service expenditures.

## 2. Summary of Significant Accounting Policies (continued)

### *U. Capital Contributions*

Federal, state and local government assistance in the form of grants that are permanent in nature and restricted for the construction or acquisition of specific property and equipment is recorded as an asset and as non-operating revenue.

### *V. Use of Estimates in the Preparation of the Financial Statements*

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## 3. Deposit and Investment Risk

**Custodial Credit Risk – Deposits**

Custodial credit risk is the risk that in the event of a financial institution failure, the County's deposits may not be returned. The County has no formal policy, but follows the State of Georgia requirement that all deposits be federally insured or fully collateralized.

**Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates may adversely affect an investment's fair value. The County has no formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

**Credit Risk**

State statutes authorize the government to invest in obligations of the United States Treasury (100%) and of its agencies and instrumentalities (80%); bonds or certificates of indebtedness of this state and of its agencies and instrumentalities (25%); certificates of deposits of banks insured by FDIC (75%); prime bankers' acceptances (10%); the State of Georgia Local Government Investment Pool (100%); repurchase agreements (25%); bonds, debentures, notes or other evidence of indebtedness of any solvent corporation subject to certain conditions (0%).

## 3. Deposit and Investment Risk (continued)

**Concentration of Credit Risk**

Carroll County places no limit on the amount it may invest in any one issuer.

**Foreign Currency Risk**

The County has no investments denominated in a foreign currency.

The County participates in the State of Georgia Local Government Investment Pool (Georgia Fund 1). Assets in this pool are invested in the Georgia Fund 1, created by OCGA §36-83-8, which is a stable net asset investment pool that follows Fitch's criteria for AAAf rated money market funds. However, Georgia Fund 1 operates in a manner consistent with Rule 2a-7 of the Investment Company Act of 1940 and is considered to be a 2a-7 like pool. The pool is not registered with the SEC as an investment company.

The pool's primary objectives are safety of capital, investment income, liquidity and diversification while maintaining principal ($1.00 per share value). Net asset value is calculated weekly to ensure stability. The pool distributes earnings (net of management fees) on a monthly basis and determines participant's shares sold and redeemed based on $1.00 per share. Georgia Fund 1 is managed by the Georgia Office of the State Treasurer. The investment policies of Georgia Fund 1 are established by the Georgia State Depository Board.

The Georgia Fund 1 is rated AAAf/S1 by Fitch. The weighted average maturity at the end of the current fiscal year was 51 days. At the end of the current fiscal year, the County's balance in Georgia Fund 1 was $8,458,437.

The County measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy, as follows:

- Level 1: Quoted prices for identical investments in active markets;
- Level 2: Observable inputs other than quoted market prices; and,
- Level 3: Unobservable inputs.

## 3. Deposit and Investment Risk (continued)

Total investments at the end of the current fiscal year are valued at $53,100,264. The County's investments are United States Treasury debt securities with a weighted average maturity at the end of the current fiscal year of 98 days. The United States Treasury debt securities are measured using Level 2 inputs. Investments categorized as Level 2 are valued using a matrix pricing technique that values securities based on their relationship to benchmark quoted prices.

## 4. Accounts Receivable

Net accounts receivable at the end of the current fiscal year consist of the following:

| | |
|---|---|
| **Primary Government:** | |
| **Major Funds** | |
| General Fund | $ 209,733 |
| Opioid Settlement Special Revenue Fund | 2,858,313 |
| 2021 SPLOST Capital Projects Fund | 691,497 |
| Solid Waste Enterprise Fund | 311,680 |
| **Nonmajor Funds** | |
| Emergency Telephone Special Revenue Fund | 427,395 |
| Jail House Store Special Revenue Fund | 94,840 |
| Correctional Institute Commissary Special Revenue Fund | 18,120 |
| Public Safety Special Revenue Fund | 5,200 |
| Multiple Grant Special Revenue Fund | 3,238 |
| **Total primary government** | $ 4,620,016 |
| **Component Units:** | |
| Carroll County Department of Public Health | $ 15,955 |
| Carroll County Water Authority | 1,888,435 |
| **Total component units** | $ 1,904,390 |

## 5. Intergovernmental Receivables

Intergovernmental receivables at the end of the current fiscal year consist of the following:

| | |
|---|---|
| **Primary Government:** | |
| **Major Funds** | |
| General Fund | $ 216,269 |
| American Rescue Plan Special Revenue Fund | 255,140 |
| 2021 SPLOST Capital Projects Fund | 679,762 |
| **Nonmajor Funds** | |
| DATE Account Special Revenue Fund | 6,334 |
| Clerk's Cooperative Special Revenue Fund | 23,813 |
| Multiple Grant Special Revenue Fund | 412,875 |
| Capital Projects Capital Projects Fund | 250,000 |
| **Total primary government** | $ 1,844,193 |
| **Component Units:** | |
| Carroll County Department of Public Health | $ 61,798 |

## 6. Leases Receivable

In previous fiscal years, the County entered into two leases with communications providers for the right to use land for towers and one lease with another government agency for the right to use a building. The lease terms vary between 180 and 360 months, when including optional extensions. Monthly payments on the leases vary between $400 and $29,167 and provide for annual escalations. Leases receivable are measured as the present value of the future minimum rent payments expected to be received during the lease terms at imputed discount rates ranging between 1.15% and 3.58%. During the current fiscal year, the County recognized $366,088 of lease revenue (reported as other revenue on the statement of revenues, expenditures, and changes in fund balances) and $66,186 of interest revenue under the leases. The remaining balance of leases receivable at the end of the current fiscal year is $4,293,591 in the General Fund.

## 7. Property Taxes

Property tax rates are set by the Board of Commissioners each year and are limited by statutory or constitutional provision. Property values are assessed as of January 1st each year. Property taxes for digest year 2024, based upon the assessments as of January 1, 2024, were levied on August 22, 2024, billed on October 1, 2024, and due on December 1, 2024.

## 8. Interfund Receivables and Payables

A summary of interfund receivables and payables at the end of the current fiscal year was as follows:

| Receivable Fund | Payable Fund | Amount |
|---|---|---|
| General | Opioid Settlement | $ 11,601 |
| | American Rescue Plan | 290,233 |
| | Nonmajor Governmental | 774,261 |
| 2021 SPLOST | American Rescue Plan | 1,570 |
| Solid Waste | General | 28,410 |
| Nonmajor Governmental | General | 586,887 |
| | American Rescue Plan | 8,288 |
| | Solid Waste | 840,915 |
| | Nonmajor Governmental | 33,666 |
| | | $ 2,575,831 |

The balances reported as Due to/Due from represent loans between the borrower funds and the General Fund. These balances resulted from the time lag between the dates that transactions are recorded in the accounting system and payments between the funds are made.

Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances”.

The amount receivable in the 2021 SPLOST Capital Projects Fund relates to the American Rescue Plan’s share of a joint project.

## 9. Interfund Transfers

A summary of interfund transfers for the current fiscal year was as follows:

| Transfer Out Fund | Transfer In Fund | Amount |
|---|---|---|
| General | Nonmajor Governmental | $ 595,424 |
| 2021 SPLOST | 2021 SPLOST Debt Service | 7,836,750 |
| Solid Waste | Nonmajor Governmental | 840,915 |
| Nonmajor Governmental | General | 39,091 |
| | Solid Waste | 95,992 |
| | Nonmajor Governmental | 104,207 |
| | | $ 9,512,379 |

Interfund transfers are used to 1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and 2) use unrestricted revenues collected to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Transfers are eliminated in the government-wide financial statements if the interfund transfer is within the governmental fund group or business-type fund group.

## 10. Capital Assets

Capital asset activity for the primary government for the current fiscal year was as follows:

| | Beginning Balance | Increases | Decreases | Ending Balance |
|---|---|---|---|---|
| **Governmental activities** | | | | |
| Nondepreciable assets | | | | |
| Land | $ 17,848,717 | $ 0 | $ 0 | $ 17,848,717 |
| Construction in progress | 7,758,837 | 27,648,988 | (7,356,305) | 28,051,520 |
| Easements | 5,785,999 | 0 | 0 | 5,785,999 |
| Total nondepreciable assets | 31,393,553 | 27,648,988 | (7,356,305) | 51,686,236 |
| Depreciable assets | | | | |
| Buildings | 91,692,195 | 7,542,429 | 0 | 99,234,624 |
| Machinery and equipment | 62,319,673 | 4,059,076 | (625,815) | 65,752,934 |
| Land improvements | 2,321,374 | 15,936 | 0 | 2,337,310 |
| Infrastructure | 109,685,936 | 5,196 | 0 | 109,691,132 |
| Total depreciable assets | 266,019,178 | 11,622,637 | (625,815) | 277,016,000 |
| Less accumulated depreciation | | | | |
| Buildings | (29,484,889) | (1,909,789) | 0 | (31,394,678) |
| Machinery and equipment | (46,670,506) | (4,096,694) | 547,534 | (50,219,666) |
| Land improvements | (900,311) | (87,415) | 0 | (987,726) |
| Infrastructure | (95,148,236) | (550,368) | 0 | (95,698,604) |
| Total accumulated depreciation | (172,203,942) | (6,644,266) | 547,534 | (178,300,674) |
| Total depreciable assets, net | 93,815,236 | 4,978,371 | (78,281) | 98,715,326 |
| Governmental activities capital assets, net | $ 125,208,789 | $ 32,627,359 | $ (7,434,586) | $ 150,401,562 |
| **Business-type activities** | | | | |
| Nondepreciable assets | | | | |
| Land | $ 45,838 | $ 0 | $ 0 | $ 45,838 |
| Construction in progress | 394 | 115,566 | 0 | 115,960 |
| Total nondepreciable assets | 46,232 | 115,566 | 0 | 161,798 |
| Depreciable assets | | | | |
| Buildings | 658,484 | 0 | 0 | 658,484 |
| Equipment | 1,304,701 | 54,020 | (22,377) | 1,336,344 |
| Land improvements | 69,614 | 0 | 0 | 69,614 |
| Total depreciable assets | 2,032,799 | 54,020 | (22,377) | 2,064,442 |
| Less accumulated depreciation | | | | |
| Buildings | (577,620) | (21,452) | 0 | (599,072) |
| Equipment | (903,756) | (81,675) | 22,377 | (963,054) |
| Land improvements | (69,614) | 0 | 0 | (69,614) |
| Total accumulated depreciation | (1,550,990) | (103,127) | 22,377 | (1,631,740) |
| Total depreciable assets, net | 481,809 | (49,107) | 0 | 432,702 |
| Business-type activities capital assets, net | $ 528,041 | $ 66,459 | $ 0 | $ 594,500 |

## 10. Capital Assets (continued)

Activity for the discretely presented component units is as follows:

| | Beginning Balance | Increases | Decreases | Ending Balance |
|---|---|---|---|---|
| **Carroll County Department of Public Health** | | | | |
| Depreciable assets | | | | |
| Machinery and equipment | $ 280,712 | $ 8,150 | $ 0 | $ 288,862 |
| Vehicles | 172,086 | 29,327 | 0 | 201,413 |
| Total depreciable assets | 452,798 | 37,477 | 0 | 490,275 |
| Less accumulated depreciation | | | | |
| Machinery and equipment | (208,195) | (23,312) | 0 | (231,507) |
| Vehicles | (160,008) | (5,192) | 0 | (165,200) |
| Total accumulated depreciation | (368,203) | (28,504) | 0 | (396,707) |
| Carroll County Department of Public Health capital assets, net | $ 84,595 | $ 8,973 | $ 0 | $ 93,568 |
| **Carroll County Water Authority** | | | | |
| Nondepreciable assets | | | | |
| Land | $ 12,974,937 | $ 0 | $ (1,126,446) | $ 11,848,491 |
| Intangible assets | 0 | 4,203,086 | 0 | 4,203,086 |
| Construction in progress | 47,322,906 | 6,358,543 | (3,922,790) | 49,758,659 |
| Total nondepreciable assets | 60,297,843 | 10,561,629 | (5,049,236) | 65,810,236 |
| Depreciable assets | | | | |
| Buildings | 848,569 | 0 | 0 | 848,569 |
| Improvements other than buildings | 85,562,727 | 1,921,811 | 0 | 87,484,538 |
| Machinery and equipment | 613,095 | 29,700 | 0 | 642,795 |
| Vehicles | 1,147,538 | 0 | 0 | 1,147,538 |
| Total depreciable assets | 88,171,929 | 1,951,511 | 0 | 90,123,440 |
| Less accumulated depreciation | | | | |
| Buildings | (530,875) | (47,319) | 0 | (578,194) |
| Improvements other than buildings | (35,702,715) | (3,307,455) | 0 | (39,010,170) |
| Machinery and equipment | (391,643) | (33,493) | 0 | (425,136) |
| Vehicles | (695,576) | (53,829) | 0 | (749,405) |
| Total accumulated depreciation | (37,320,809) | (3,442,096) | 0 | (40,762,905) |
| Total depreciable assets, net | 50,851,120 | (1,490,585) | 0 | 49,360,535 |
| Carroll County Water Authority capital assets, net | $ 111,148,963 | $ 9,071,044 | $ (5,049,236) | $ 115,170,771 |

## 10. Capital Assets (continued)

| | Beginning Balance | Increases | Decreases | Ending Balance |
|---|---|---|---|---|
| **Development Authority of Carroll County** | | | | |
| Nondepreciable assets | | | | |
| Land and development costs | $ 1,482,258 | $ 0 | $ 0 | $ 1,482,258 |
| Depreciable assets | | | | |
| Improvements other than buildings | 263,699 | 0 | 0 | 263,699 |
| Less accumulated depreciation | | | | |
| Improvements other than buildings | (12,968) | (13,185) | 0 | (26,153) |
| Total depreciable assets, net | 250,731 | (13,185) | 0 | 237,546 |
| Development Authority of Carroll County capital assets, net | $ 1,732,989 | $ (13,185) | $ 0 | $ 1,719,804 |

Depreciation expense was charged to functions/programs as follows:

| | |
|---|---|
| **Primary Government** | |
| **Governmental activities** | |
| General Government | $ 582,559 |
| Judicial | 514,924 |
| Public Safety | 3,721,193 |
| Public Works | 1,129,289 |
| Health and Welfare | 28,237 |
| Culture and Recreation | 598,109 |
| Housing and Development | 69,955 |
| Total depreciation expense for governmental activities | $ 6,644,266 |
| **Business-type activities** | |
| Solid Waste | $ 103,127 |
| **Carroll County Department of Public Health Component Unit** | $ 28,504 |
| **Carroll County Water Authority Component Unit** | $ 3,442,096 |
| **Development Authority of Carroll County Component Unit** | $ 13,185 |

# 11. Long-Term Debt

### *Governmental Activities*

### *Notes from Direct Borrowings*

In 2019, the County entered into an agreement with a financial institution to finance the purchase of a building. The note is secured by the building. Upon an event of default, all outstanding principal and accrued interest may be declared immediately due and payable. The note bears interest at a rate of 3.18% and requires semi-annual payments (February 1 and August 1) varying between $146,703 and $148,869 through February 2034. The remaining principal balance at the end of the current fiscal year is $1,292,900 for the governmental activities.

Annual debt service requirements to maturity for notes from direct borrowings are as follows:

| Fiscal Year Ending June 30, | Principal | Interest | Total |
|---|---|---|---|
| 2026 | $ 224,000 | $ 39,611 | $ 263,611 |
| 2027 | 231,000 | 32,376 | 263,376 |
| 2028 | 238,000 | 24,934 | 262,934 |
| 2029 | 246,000 | 17,251 | 263,251 |
| 2030 | 255,000 | 9,312 | 264,312 |
| 2031 | 98,900 | 1,583 | 100,483 |
| Totals | $ 1,292,900 | $ 125,067 | $ 1,417,967 |

### *General Obligation Bonds*

The County issues general obligation bonds to provide funds to pay, or to be applied or contributed toward, the cost of constructing, improving, expanding and extending public roads, highways, streets and related facilities as well as the acquisition, construction, improvement and expansion of park and recreation facilities, and water system improvement.

## 11. Long-Term Debt (continued)

### *Governmental Activities, continued*

### *General Obligation Bonds, continued*

General obligation bonds are direct obligations of the County and are payable from the levy of an ad valorem tax, without limitation as to rate or amount, levied on all taxable property, including all real property, within the County subject to taxation for general obligation bond purposes. In certain instances specific revenues are pledged for servicing the debt, but the full faith, credit and taxing power of the County is ultimately responsible.

***General Obligation Sales Tax Bonds, Series 2021:*** During the fiscal year ended June 30, 2021, Carroll County, Georgia issued $40,000,000 of General Obligation Sales Tax Bonds, Series 2021. The proceeds from the bonds are to be used to fund a portion of the 2021 SPLOST Carroll County projects and City of Villa Rica projects. The bonds are direct and general obligations of the County. The principal of and interest on the Bonds are payable first from a one percent sales and use tax received by the County and the City of Villa Rica. To the extent that the proceeds of the Sales and Use Tax received by the County and the City of Villa Rica are insufficient to make such payments, the principal of and interest on the Bonds are payable from an ad valorem tax, unlimited as to rate or amount, which may be levied upon all taxable property within the territorial limits of the County subject to taxation for general obligation bond purposes. The City of Villa Rica received $4,568,500 from the bond proceeds. This represents 10% of the bond principal plus premium less a pro rata share of cost of issuance. The bond principal is reflected as a receivable from the City of Villa Rica because the bonds issued are a general obligation of the County. Therefore, the full amount of bonds payable is reflected in the County's liabilities. The City of Villa Rica will pay 10% of the bond interest and principal each year. Interest paid by the City will be recognized as interest income on the receivable, and the County will recognize the full amount of interest expense on the Bonds. The City's portion of bond principal paid will decrease the receivable from the City, while the County will use the proceeds to pay down its bonds payable balance.

## 11. Long-Term Debt (continued)

### *Governmental Activities, continued*

### *General Obligation Bonds, continued*

The annual requirements to amortize general obligation bonds payable, including interest varying from 4.0% to 5.0%, at the end of the current fiscal year are as follows:

| Fiscal Year Ending June 30, | Principal | Interest | Total |
|---|---|---|---|
| 2026 | $ 7,105,000 | $ 728,250 | $ 7,833,250 |
| 2027 | 7,460,000 | 373,000 | 7,833,000 |
| Totals | $ 14,565,000 | $ 1,101,250 | $ 15,666,250 |

## 12. Long-Term Liabilities

### *Changes in Long - Term Liabilities*

The following is a summary of changes in long-term liabilities of the County for the current fiscal year:

| | Beginning Balance | Additions | Deductions | Ending Balance | Due Within One Year |
|---|---|---|---|---|---|
| **Governmental activities** | | | | | |
| Bonds payable | $ 21,335,000 | $ 0 | $ 6,770,000 | $ 14,565,000 | $ 7,105,000 |
| Original issue premium | 3,003,014 | 0 | 1,029,605 | 1,973,409 | 0 |
| Net bonds payable | 24,338,014 | 0 | 7,799,605 | 16,538,409 | 7,105,000 |
| Notes from direct borrowings | 2,017,000 | 0 | 724,100 | 1,292,900 | 224,000 |
| Compensated absences | 2,864,623 | 0 | 156,699 | 2,707,924 | 2,707,924 |
| Total governmental activities | $ 29,219,637 | $ 0 | $ 8,680,404 | $ 20,539,233 | $ 10,036,924 |
| **Business-type activities** | | | | | |
| Compensated absences | $ 10,798 | $ 6,910 | $ 0 | $ 17,708 | $ 17,708 |

The beginning balances of compensated absences were restated. See Note 24 for additional details.

## 12. Long-Term Liabilities (continued)

### *Changes in Long - Term Liabilities, continued*

Bond discounts/premiums are amortized over the life of the related debt using the straight-line method. In prior years, long-term liabilities, such as compensated absences of the governmental activities were liquidated in the General Fund. In accordance with GASB Statement No. 101, *Compensated Absences*, the additions and deductions noted for compensated absences reflect the net change for the period.

The total interest incurred and charged to expense for the current fiscal year was $58,656 for the governmental activities.

The following is a summary of changes in long-term liabilities of the discretely presented component units for the current fiscal year:

| | Beginning Balance | Additions | Deductions | Ending Balance | Due Within One Year |
|---|---|---|---|---|---|
| **Carroll County Department of Public Health** | | | | | |
| Compensated absences | $ 188,253 | $ 97,885 | $ 85,320 | $ 200,818 | $ 123,333 |
| **Carroll County Water Authority** | | | | | |
| Revenue bonds payable | $ 18,045,000 | $ 0 | $ 1,280,000 | $ 16,765,000 | $ 1,300,000 |
| Original issue premiums | 1,438,369 | 0 | 210,365 | 1,228,004 | 0 |
| Net revenue bonds | 19,483,369 | 0 | 1,490,365 | 17,993,004 | 1,300,000 |
| Notes from direct borrowings | 37,332,740 | 3,693,138 | 0 | 41,025,878 | 1,330,809 |
| Total Carroll County Water Authority | $ 56,816,109 | $ 3,693,138 | $ 1,490,365 | $ 59,018,882 | $ 2,630,809 |

Additional information regarding the long-term liabilities of the discretely presented component units can be found in the separately issued reports for each entity.

## 13. Landfill Post-Closure Care Costs

The County closed its solid waste landfill in fiscal year 1997. State and federal laws and regulations require the County to perform certain maintenance and monitoring operations at the landfill site for 30 years after official closure; the County has 8 years remaining. The estimated cost of all post closure care activities of $1,044,036 is reported in the Solid Waste Enterprise Fund. Because of future changes in technology, laws, or regulations, these costs may change.

## 14. Net Investment in Capital Assets

The net investment in capital assets reported on the government-wide statement of net position is calculated as follows at the end of the current fiscal year:

| | Governmental Activities | Business-Type Activities |
|---|---|---|
| Cost of capital assets | $ 328,702,236 | $ 2,226,240 |
| Accumulated depreciation | (178,300,674) | (1,631,740) |
| Book value | 150,401,562 | 594,500 |
| Capital-related accounts payable | (6,597,310) | 0 |
| Capital-related retainages payable | (936,771) | 0 |
| Capital-related notes payable | (1,292,900) | 0 |
| Capital-related bonds payable | (16,538,409) | 0 |
| Unspent note and bond proceeds | 1,671,997 | 0 |
| Net investment in capital assets | $ 126,708,169 | $ 594,500 |

# 15. Restricted, Committed, and Assigned Fund Balances

The following is a summary of restricted, committed, and assigned fund balances of the governmental funds at the end of the current fiscal year:

| | General | Opioid Settlement | American Rescue Plan | 2021 SPLOST Debt Service | 2015 SPLOST | 2021 SPLOST | Nonmajor Governmental Funds | Total Governmental Funds |
|---|---|---|---|---|---|---|---|---|
| **Restricted for:** | | | | | | | | |
| Judicial | | | | | | | | |
| Law library operations | $ 0 | $ 0 | $ 0 | $ 0 | $ 0 | $ 0 | $ 255,943 | $ 255,943 |
| Clerk of Court supplies and equipment | 0 | 0 | 0 | 0 | 0 | 0 | 610,131 | 610,131 |
| Juvenile supervision | 0 | 0 | 0 | 0 | 0 | 0 | 155,768 | 155,768 |
| Alternative dispute resolution | 0 | 0 | 0 | 0 | 0 | 0 | 297,516 | 297,516 |
| Magistrate court technology | 0 | 0 | 0 | 0 | 0 | 0 | 81,241 | 81,241 |
| Public Safety | | | | | | | | |
| Animal shelter | 158,292 | 0 | 0 | 0 | 0 | 0 | 0 | 158,292 |
| Law enforcement | 0 | 0 | 0 | 0 | 0 | 0 | 543,003 | 543,003 |
| Emergency services | 0 | 0 | 0 | 0 | 0 | 0 | 1,641,517 | 1,641,517 |
| Drug abuse treatment and education | 0 | 0 | 0 | 0 | 0 | 0 | 749,920 | 749,920 |
| Opioid remediation | 0 | 1,136,692 | 0 | 0 | 0 | 0 | 0 | 1,136,692 |
| Inmate welfare | 0 | 0 | 0 | 0 | 0 | 0 | 834,912 | 834,912 |
| Inmate education | 0 | 0 | 0 | 0 | 0 | 0 | 177,534 | 177,534 |
| Sheriff community projects | 0 | 0 | 0 | 0 | 0 | 0 | 55,261 | 55,261 |
| Public Safety activities | 0 | 0 | 0 | 0 | 0 | 0 | 394,022 | 394,022 |
| Public Works | | | | | | | | |
| Street lighting and erosion control | 0 | 0 | 0 | 0 | 0 | 0 | 80,861 | 80,861 |
| Health and Welfare | | | | | | | | |
| Health insurance claims | 291,000 | 0 | 0 | 0 | 0 | 0 | 0 | 291,000 |
| Capital outlay | 0 | 0 | 0 | 0 | 11,095,480 | 54,542,977 | 36,868 | 65,675,325 |
| Debt service | 0 | 0 | 0 | 463,352 | 0 | 1,638,104 | 0 | 2,101,456 |
| Grant specifications | 0 | 0 | 1,008,240 | 0 | 0 | 0 | 0 | 1,008,240 |
| | $ 449,292 | $ 1,136,692 | $ 1,008,240 | $ 463,352 | $ 11,095,480 | $ 56,181,081 | $ 5,914,497 | $ 76,248,634 |
| **Committed for:** | | | | | | | | |
| General Government | | | | | | | | |
| Workers' compensation claims | $ 2,114,305 | $ 0 | $ 0 | $ 0 | $ 0 | $ 0 | $ 0 | $ 2,114,305 |
| **Assigned for:** | | | | | | | | |
| Public Safety | | | | | | | | |
| Local emergency planning committee | $ 1,787 | $ 0 | $ 0 | $ 0 | $ 0 | $ 0 | $ 0 | $ 1,787 |
| Healtth and Welfare | | | | | | | | |
| Health insurance costs | 35,029 | 0 | 0 | 0 | 0 | 0 | 0 | 35,029 |
| Capital outlay | 0 | 0 | 0 | 0 | 0 | 0 | 8,078,904 | 8,078,904 |
| | $ 36,816 | $ 0 | $ 0 | $ 0 | $ 0 | $ 0 | $ 8,078,904 | $ 8,115,720 |

## 16. Retirement Plans

### *Defined Benefit Pension Plan*

The County sponsors the Association County Commissioners of Georgia Restated Pension Plan for Carroll County Employees (the "Plan"), which is a defined benefit pension plan. This plan covers eligible County employees as of July 15, 1999 who made a one-time irrevocable choice to continue participating in the Plan. No employee hired after July 15, 1999 is eligible to participate in this plan.

*Plan Description*. The Plan provides retirement, disability and death benefits to plan members and beneficiaries. The Plan is affiliated with the Association County Commissioners of Georgia Defined Benefit Plan (the ACCG Plan), an agent multiple-employer defined benefit pension plan administered by the Government Employee Benefits Corporation of Georgia (GEBCorp). The ACCG, in its role as the Plan sponsor, has the sole authority to amend the provisions of the ACCG Plan, as provided in Section 19.03 of the ACCG Plan document. The County retains the authority to amend the adoption agreement, which defines the specific operational provisions of the Plan. A separately issued financial report of the Plan may be obtained by writing GEBCORP at 400 Galleria Parkway, Suite 1250, Atlanta, Georgia 30339.

Participant counts as of January 1, 2024, the date of the most recent actuarial valuation, are as follows:

| | |
|---|---|
| Retirees, beneficiaries and disablees receiving benefits | 50 |
| Terminated plan participants entitled to but not yet receiving benefits | 31 |
| Active employees participating in the plan | 0 |
| Total number of plan participants | 81 |

## 16. Retirement Plans (continued)

### *Defined Benefit Pension Plan, continued*

*Benefits Provided*. Any full-time employee meeting the provisions as set out in the Adoption Agreement is eligible to participate. No new participants after July 1, 1999. Members who have attained age 65 with 5 years of service are eligible for normal retirement. Members who have attained age 60 with 10 years of service and 3 years of plan participation are eligible for early retirement. Members who have 10 years of service and who are deemed to be totally disabled by the Federal Social Security Administration are eligible for disability retirement. Participants are 100% vested after 5 years of service. Benefits are based on years of credited service. The benefit is payable monthly for life equal to the participant's accrued benefit at retirement. Accrued benefit is calculated as 1.00% of average annual compensation up to $6,600 plus 1.50% of average annual compensation in excess of $6,600 plus $36 multiplied by years of service. The Plan also provides for pre-retirement and post-retirement death benefits.

*Contributions*. The County is required to contribute at an actuarially determined rate. Section 47-20 of the Georgia Code sets forth the minimum funding standards for state and local governmental pension plans. The County's actuarially determined contribution rate for the current fiscal year was $122,039. There were no active employees participating in the Plan during the current fiscal year. Administrative expenses are based on total covered compensation of active plan participants and are added to the state-required annual funding requirement.

The Georgia Constitution enables the governing authority of the County, the Board of Commissioners, to establish, and amend from time-to-time the contribution rates for the County and its plan participants.

*Pension Liabilities, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions*. At the end of the current fiscal year, the County reported a net pension liability of $435,597. The net pension liability was measured as of December 31, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2024. For the current fiscal year, the County recognized pension expense of $60,688. For governmental activities, the net pension liability is liquidated by the General Fund.

## 16. Retirement Plans (continued)

### *Defined Benefit Pension Plan, continued*

The components of the net pension liability are as follows:

| | Total Pension Liability (a) | Plan Fiduciary Net Position (b) | Net Pension Liability (a)-(b) |
|---|---|---|---|
| **Balances at December 31, 2023** | $ 2,562,095 | $ 1,627,015 | $ 935,080 |
| Changes for the year: | | | |
| Interest | 169,783 | 0 | 169,783 |
| Liability experience (gain)/loss | (31,871) | 0 | (31,871) |
| Assumption change | 4,026 | 0 | 4,026 |
| Employer contributions | 0 | 500,000 | (500,000) |
| Net investment income | 0 | 187,506 | (187,506) |
| Benefit payments | (273,256) | (273,256) | 0 |
| Administrative expense | 0 | (20,924) | 20,924 |
| Other changes | 0 | (25,161) | 25,161 |
| Net changes | (131,318) | 368,165 | (499,483) |
| **Balances at December 31, 2024** | $ 2,430,777 | $ 1,995,180 | $ 435,597 |

| | |
|---|---|
| Plan fiduciary net position as a percentage of the total pension liability | 82.08% |
| Covered payroll | $ 0 |
| Net pension liability as a percentage of covered payroll | N/A |

At the end of the current fiscal year, the County reported deferred outflows of resources totaling $122,039 for County contributions subsequent to measurement date and $22,783 for the net difference between projected and actual earnings on pension plan investments.

The $122,039 of deferred outflows of resources resulting from the County's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the subsequent fiscal year. Other amounts reported as deferred outflows and deferred inflows of resources will be recognized in pension expense as follows:

| Fiscal Year Ending June 30, | |
|---|---|
| 2026 | $ 19,490 |
| 2027 | 48,319 |
| 2028 | (33,373) |
| 2029 | (11,653) |
| Totals | $ 22,783 |

## 16. Retirement Plans (continued)

### *Defined Benefit Pension Plan, continued*

*Actuarial Assumptions*. The total pension liability in the January 1, 2024 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

| | |
|---|---|
| Inflation | 3.00% |
| Future salary increases | N/A |
| Cost of living adjustments | N/A |
| Net investment rate of return | 7.00% |

Healthy mortality rates were based on the Pub-2010 Amount weighted Mortality Table with a blend of 50% of the General Employees Table and 50% of the Public Safety Employees with Scale AA to 2024.

Disabled mortality rates were derived from the 1985 CIDA Table Class 1.

The mortality and economic actuarial assumptions used in the January 1, 2024 valuation were based on the results of an actuarial experience study conducted in February 2024.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

## 16. Retirement Plans (continued)

### *Defined Benefit Pension Plan, continued*

The pension plan's target asset allocation as of December 31, 2024 is summarized in the following table:

| | Target Allocation | Range |
|---|---|---|
| Fixed Income | 30% | 25%-35% |
| Large Cap | 30% | 25%-35% |
| Mid Cap | 5% | 2.5%-10% |
| Small Cap | 5% | 2.5%-10% |
| REIT | 5% | 2.5%-10% |
| International | 15% | 10%-20% |
| Multi Cap | 5% | 2.5%-10% |
| Global Allocation | 5% | 2.5%-10% |

*Discount Rate*. The discount rate used to measure the total pension liability was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that contributions from employer will be made at contractually required rates, actuarially determined. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on Plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Sensitivity of the Net Pension Liability to Changes in the Discount Rate*. The following presents what the net pension liability would be if it were calculated using a discount rate that is one percentage-point lower (6.00 percent) or one percentage-point higher (8.00 percent) than the current rate:

| | Discount Rate | Net Pension Liability |
|---|---|---|
| 1% decrease | 6.00% | $ 599,904 |
| Current discount rate | 7.00% | 435,597 |
| 1% increase | 8.00% | 290,553 |

## 16. Retirement Plans (continued)

### *Defined Benefit Pension Plan, continued*

*Plan Fiduciary Net Position*. Detailed information about the Plan's fiduciary net position is available in the separately issued Association of County Commissioners of Georgia GEBCorp financial report.

### *Defined Contribution Plan*

All full-time employees of Carroll County who have performed at least six months of service are allowed to participate in the Carroll County Money Purchase Plan (the "Money Purchase Plan") administered by Nationwide Retirement Solutions Company. This plan is intended to qualify under the Internal Revenue Code Section 401(a). Plan provisions and contribution requirements are established and may be amended by the Carroll County Board of Commissioners. The County is required to contribute 1% of compensation for each participant with less than three years of service and 6% of compensation for each participant with three or more years of service. Participants' vesting in the Money Purchase Plan is based on years of credited service, as defined. A participant becomes 100% vested after five years of credited service. Total County contributions for the current fiscal year were $1,820,175.

### *Deferred Compensation Plan*

The County offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The Plan, available to all County employees, permits them to defer a portion of their salary until future years. Participation in the plan is optional. The County contributes a match of up to 3% of compensation. This match is contributed to the Carroll County Money Purchase Plan. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency. Employee contributions for the current fiscal year were $1,590,206.

In accordance with GASB Statement No. 32 "Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans," the assets and liabilities of the County's Deferred Compensation Plan are not included within the County's financial statements.

## 16. Retirement Plans (continued)

### *Carroll County Department of Public Health Retirement Plan*

Eligible employees of the Carroll County Department of Public Health participate in the Georgia State Employees' Retirement System (ERS), a statewide multiple-employer public employee retirement system. During the current fiscal year, the Department contributed $225,774. At the end of the current fiscal year, the Department reported a liability in the amount of $977,984 for its proportionate share (0.021724%) of the net pension liability. The Department recognized pension expense (benefit) of ($85,812) for the current fiscal year. Further information regarding the plan can be obtained from Department's annual audit report by contacting Carroll County Department of Public Health, 1004 Newnan Road, Carrollton, Georgia 30116.

### *Carroll County Water Authority Retirement Plan*

Eligible employees of the Carroll County Water Authority participate in the single employer, defined benefit pension plan for employees of Carroll County Water Authority. During the current fiscal year, the Authority contributed $1,144,057 to the plan. At the end of the current fiscal year, the Authority reported a net pension liability in the amount of $571,391 The Authority recognized pension expense of $365,352 for the current fiscal year. Further information regarding the plan can be obtained from Authority's annual audit report by contacting Carroll County Water Authority, 556 Old Bremen Road, Carrollton, Georgia 30117.

### *Other Plans*

In addition to the plan above, various County employees are covered under the following plans: Georgia Firefighters' Pension Fund, Georgia State Employees' Retirement System (ERS), Magistrates' Retirement Fund of Georgia, Peace Officers' Annuity and Benefit Fund of Georgia, Probate Judges' Retirement Fund of Georgia, Sheriffs' Retirement Fund of Georgia, and Superior Court Clerks' Retirement Fund of Georgia. Further information regarding these plans can be obtained from the plans' annual reports. These plans are immaterial to the financial statements.

## 17. Other Post-Employment Benefits

### *Carroll County Department of Public Health*

Eligible employees of the Carroll County Department of Public Health are provided OPEB through the State of Georgia OPEB Fund, a cost-sharing multiple-employer defined benefit post-employment healthcare plan and life insurance through the SEAD-OPEB Fund, a cost-sharing multiple-employer defined benefit other post-employment benefit plan. During the current fiscal year, the Department contributed $42,191. At the end of the current fiscal year, the Department reported a net OPEB asset in the amount of $127,390 for its proportionate share (0.022697%) for the SEAD-OPEB Fund and a net OPEB asset in the amount of $54,072 for its proportionate share (0.021451%) for the State of Georgia OPEB. The Department recognized OPEB expense (benefit) of ($24,589) for the current fiscal year. Further information regarding the plans can be obtained from Department's annual audit report by contacting Carroll County Department of Public Health, 1004 Newnan Road, Carrollton, Georgia 30116.

## 18. Hotel/Motel Lodging Tax

The County has levied a 6% lodging tax in accordance with OCGA 48-13-51. Twenty percent and forty percent of the tax received is paid to the Carroll County Chamber of Commerce and the Carrollton Area Convention and Visitors Bureau, respectively, to promote tourism within Carroll County. A summary of the transactions for the current fiscal year follows:

| | | |
|---|---|---|
| Lodging Tax Receipts | $ 98,065 | |
| Disbursements for trade and tourism | $ 59,030 | 60% of tax receipts |
| Transfers to the General Fund | $ 39,091 | 40% of tax receipts |

## 19. Tax Abatements

Carroll County is subject to tax incentives granted by various authorities in the County. These incentives are negotiated on an individual basis as a reduction of property taxes based on the percentage negotiated and have the stated purpose of increasing business activity and employment in the County by allowing localities to abate property taxes for a variety of economic development purposes, including business relocation, retention, and expansion. The incentives may be granted to any business located within or promising to relocate to a local government's geographic area and have various requirements regarding job creation and capital investments.

## 19. Tax Abatements (continued)

Each of the incentive agreements contains a recapture provision that requires repayment of a portion of the abatement for that year if the business fails to meet its jobs and/or investment goals. The County has not made any commitments as part of the agreements other than to reduce taxes.

For the current fiscal year, Carroll County property taxes were abated totaling $277,834 under this program through authorities as follows: $272,194 through the Carrollton Payroll Development Authority and $5,640 through the Villa Rica Development Authority. Individual tax abatement agreements that each exceeded ten percent of the total amount abated are as follows:

- Property tax abatement (ranging from 10% to 70% by parcel) for a local manufacturer expanding its manufacturing facilities located in Carroll County. The abatement amounted to $121,598.
- Property tax abatement (ranging from 70% to 80% by parcel) for a local manufacturer expanding its manufacturing facilities located in Carroll County. The abatement amounted to $58,934.
- Property tax abatement (ranging from 80% to 100% by parcel) for a local manufacturer expanding its manufacturing facilities located in Carroll County. The abatement amounted to $35,144.

## 20. Joint Ventures

Under Georgia law, the County, in conjunction with other cities and counties in the five county west-central Georgia area, is a member of the Three Rivers Regional Commission (TRRC) and is required to pay annual dues thereto. During the current fiscal year, the County paid $119,889 in such dues. A portion of this amount was paid on behalf of the Cities and Towns within Carroll County. Membership in an RC is required by the Official Code of Georgia Annotated (OCGA) Section 50-8-34, which provides for the organizational structure of regional commissions in Georgia. The TRRC Board membership includes the chief elected official in each county and municipality of the area. OCGA 50-8-39.1 provides that the member governments are liable for any debts or obligations of an RC. Separate financial statements may be obtained from Three Rivers Regional Commission, 120 North Hill Street, Griffin, Georgia.

## 20. Joint Ventures (continued)

Carroll County, Haralson County, Coweta County and Heard County are members of the Western Area Regional Radio System Authority, which was created to provide an interoperable, high quality, and reliable and uninterrupted communication signal for public safety and public services. During the current fiscal year, the County paid $212,450 to the Authority for its annual subscription. The Act creating the Authority provides that obligations of the Authority shall not be deemed to constitute a debt of the establishing local governments nor a pledge of the faith and credit of said establishing local governments. Separate financial statements may be obtained from the Treasurer of the Authority, 155 Van Wert Street, Buchanan, Georgia 30113.

## 21. Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to, and assets; errors and omissions; and natural disasters for which the County carries commercial insurance. The County purchases commercial insurance to cover property and professional liability claims.

The County participates in the Association of County Commissioners of Georgia Group Self-Insurance Workers' Compensation Fund, a public entity risk pool currently operating as a common risk management and insurance program for member local governments. Insurance coverage is a $300,000 per occurrence deductible.

As part of this risk pool, the County is obligated to pay all contributions and assessments as prescribed by the pool, to cooperate with the pool's agents and attorneys, to follow loss reduction procedures established by the funds, and to report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents which could result in the funds being required to pay any claim of loss. The County is also to allow the pool's agents and attorneys to represent the County in investigation, settlement discussions and all levels of litigation arising out of any claim made against the County within the scope of loss protection furnished by the funds.

The fund is to defend and protect the members of the funds against liability or loss as prescribed in the member government contract and in accordance with the workers' compensation law of Georgia, the fund is to pay all costs taxed against members in any legal proceeding defended by the members, all interest accruing after entry of judgment, and all expenses incurred for investigation, negotiation or defense.

## 21. Risk Management (continued)

Settled claims in the past three years have not exceeded the coverages.

As required by GASB Statement No. 10 Accounting and Financial Reporting for Risk Financing and Related Insurance Issues, liabilities for claims are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNRs). Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amount of pay-outs and other economic and social factors. The liability is reported in accrued liabilities in the General Fund as expenditures and liabilities to the extent that the amounts are payable with expendable available financial resources.

| | Workers' Compensation | Health and Dental | Total |
|---|---|---|---|
| **Beginning Balance** | $ 640,000 | $ 615,250 | $ 1,255,250 |
| Incurred claims, net of any changes | 1,422,565 | 10,407,709 | 11,830,274 |
| Payments | (1,137,277) | (10,019,890) | (11,157,167) |
| **Ending Balance** | $ 925,288 | $ 1,003,069 | $ 1,928,357 |

## 22. Commitments and Contingencies

### *Commitments*

At the end of the current fiscal year, the County has outstanding agreements with contractors for future work on existing construction projects in the approximate amount of $19,234,616.

### *Contingencies*

The County is involved in a number of legal matters, which either have or could result in litigation. The nature of the lawsuits varies considerably. In the opinion of County management, the outcome of these contingencies will not have a material effect on the financial position of the County. The County will continue to assert its position in a defense against these claims.

## 22. Commitments and Contingencies (continued)

### *Contingencies, continued*

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to disallowance of certain expenditures previously reimbursed by those agencies. Based upon prior experience, County management believes such disallowances, if any, will not be significant.

## 23. Nonexchange Financial Guarantees

The County has entered into agreements with the Carroll County Water Authority at various times related to notes from direct borrowings. The agreements stated if the Authority is unable to pay the principal and interest on its Georgia Environmental Finance Authority notes, the County will levy annually an ad valorem tax sufficient to enable the Authority to meet the obligations under the terms of the notes. The notes require monthly payments of principal and interest through 2051, with interest rates ranging between 1.40% and 1.86%. At the end of the current fiscal year, the total outstanding principal balance of the notes is $41,025,878. The agreements will remain in effect until such time as the notes have been paid in full. The County has not made any payments on the notes and does not anticipate future payments on the notes.

The County has entered into contracts with the Carroll City-County Hospital Authority at various times for debt issuances for Tanner Medical Center, Inc. (TMC). The contracts stated if TMC is unable to pay the principal and interest on any series of certificates, the County will levy annually an ad valorem tax sufficient to enable the Authority to meet the obligations under the terms of the certificates. At the end of the current fiscal year, the outstanding principal balance of the certificates is $317,624,000. The agreement will remain in effect until such time as the certificates have been paid in full. The County has not made any payments on the certificates and does not anticipate future payments on the certificates.

## 24. Changes in Beginning Balances

### *Change in Accounting Principle*

***Governmental Activities***

An adjustment was made to implement GASB Statement No. 101, *Compensated Absences*, at June 30, 2024. The net effect of this adjustment decreased beginning net position in the Governmental Activities in the amount of $1,776,242.

***Business-Type Activities***

**Solid Waste Enterprise Fund**

An adjustment was made to implement GASB Statement No. 101, *Compensated Absences*, at June 30, 2024. The net effect of this adjustment decreased beginning net position in the Governmental Activities in the amount of $3,853.

### *Correction of an Error*

***Governmental Activities***

**Nonmajor Governmental Funds**

The County corrected the previously reported balances of intergovernmental receivables. Beginning fund balance in the Nonmajor Governmental Funds decreased by $195,177 as a result of this correction.

## 24. Changes in Beginning Balances (continued)

A summary of the changes in beginning balances is presented below:

| | Beginning As Previously Presented | Error Corrections | Change in Accounting Principle | Beginning As Restated |
|---|---|---|---|---|
| **Government-Wide** | | | | |
| Governmental Activities | $ 246,117,322 | $ (195,177) | $ (1,776,242) | $ 244,145,903 |
| Business-Type Activities | 3,264,800 | 0 | (3,853) | 3,260,947 |
| | $ 249,382,122 | $ (195,177) | $ (1,780,095) | $ 247,406,850 |
| **Governmental Funds** | | | | |
| Nonmajor Funds | $ 17,851,672 | $ (195,177) | $ 0 | $ 17,656,495 |
| **Proprietary Funds** | | | | |
| Solid Waste | $ 3,264,800 | $ 0 | $ (3,853) | $ 3,260,947 |

## 25. New Accounting Pronouncements

The County implemented GASB Statement No. 101, *Compensated Absences*, effective for the County's current fiscal year. The requirements of this statement are effective for periods beginning after December 15, 2023. The implementation of this statement decreased beginning net position by $1,776,242 and $3,853 in the Governmental Activities and Business-Type Activities, respectively.

The County implemented GASB Statement No. 102, *Certain Risk Disclosures*, effective for the County's current fiscal year. The requirements of this statement are effective for periods beginning after June 15, 2024. This statement had no effect on net position of the County.

***REQUIRED SUPPLEMENTARY INFORMATION***

## CARROLL COUNTY, GEORGIA
## SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS
## LAST TEN FISCAL YEARS
## June 30, 2025
## (Unaudited)

| | Fiscal Year End | | | |
|---|---|---|---|---|
| | 2025 | 2024 | 2023 | 2022 |
| **Total pension liability** | | | | |
| Service cost | $ 0 | $ 0 | $ 0 | $ 0 |
| Interest | 169,783 | 174,976 | 186,359 | 193,617 |
| Liability experience (gain)/loss | (31,871) | 44,242 | (59,400) | (39,795) |
| Assumption change | 4,026 | 4,313 | 4,453 | 5,844 |
| Benefit payments | (273,256) | (322,173) | (265,887) | (260,825) |
| Net change in total pension liability | (131,318) | (98,642) | (134,475) | (101,159) |
| Total pension liability - beginning | 2,562,095 | 2,660,737 | 2,795,212 | 2,896,371 |
| **Total pension liability - ending (a)** | $ 2,430,777 | $ 2,562,095 | $ 2,660,737 | $ 2,795,212 |
| **Plan fiduciary net position** | | | | |
| Contributions - employer | $ 500,000 | $ 204,536 | $ 165,717 | $ 134,834 |
| Net investment income | 187,506 | 213,140 | (273,467) | 273,446 |
| Benefit payments | (273,256) | (322,173) | (265,887) | (260,825) |
| Administrative expense | (20,924) | (18,009) | (16,091) | (14,231) |
| Other | (25,161) | (24,076) | (14,016) | (35,295) |
| Net change in plan fiduciary net position | 368,165 | 53,418 | (403,744) | 97,929 |
| Plan fiduciary net position - beginning | 1,627,015 | 1,573,597 | 1,977,341 | 1,879,412 |
| **Plan fiduciary net position - ending (b)** | $ 1,995,180 | $ 1,627,015 | $ 1,573,597 | $ 1,977,341 |
| **Net pension liability - ending : (a) - (b)** | $ 435,597 | $ 935,080 | $ 1,087,140 | $ 817,871 |
| Plan's fiduciary net position as a percentage of the total pension liability | 82.08% | 63.50% | 59.14% | 70.74% |
| Covered payroll | $ 0 | $ 0 | $ 0 | $ 0 |
| Net pension liabilty as a percentage of covered payroll | N/A | N/A | N/A | N/A |

**Fiscal Year End**

| 2021 | 2020 | 2019 | 2018 | 2017 | 2016 |
|---|---|---|---|---|---|
| $ 0 | $ 0 | $ 0 | $ 2,243 | $ 2,124 | $ 1,921 |
| 198,078 | 204,405 | 206,967 | 218,928 | 232,686 | 227,128 |
| (6,463) | (138,419) | 71,133 | (120,182) | (91,285) | 36,284 |
| 4,685 | 111,290 | 57,126 | 6,638 | 53,358 | 75,362 |
| (259,244) | (276,082) | (263,624) | (281,585) | (277,765) | (255,422) |
| (62,944) | (98,806) | 71,602 | (173,958) | (80,882) | 85,273 |
| 2,959,315 | 3,058,121 | 2,986,519 | 3,160,477 | 3,241,359 | 3,156,086 |
| $ 2,896,371 | $ 2,959,315 | $ 3,058,121 | $ 2,986,519 | $ 3,160,477 | $ 3,241,359 |
| | | | | | |
| $ 83,278 | $ 31,995 | $ 45,757 | $ 37,554 | $ 85,263 | $ 103,667 |
| 217,069 | 106,588 | (84,350) | 314,095 | 140,860 | 20,413 |
| (259,244) | (276,082) | (263,624) | (281,585) | (277,765) | (255,422) |
| (14,642) | (13,788) | (2,930) | (1,104) | (5,076) | (1,655) |
| (36,350) | (10,652) | (10,727) | (42,470) | (32,933) | (16,865) |
| (9,889) | (161,939) | (315,874) | 26,490 | (89,651) | (149,862) |
| 1,889,301 | 2,051,240 | 2,367,114 | 2,340,624 | 2,430,275 | 2,580,137 |
| $ 1,879,412 | $ 1,889,301 | $ 2,051,240 | $ 2,367,114 | $ 2,340,624 | $ 2,430,275 |
| | | | | | |
| $ 1,016,959 | $ 1,070,014 | $ 1,006,881 | $ 619,405 | $ 819,853 | $ 811,084 |
| | | | | | |
| 64.89% | 63.84% | 67.08% | 79.26% | 74.06% | 74.98% |
| $ 0 | $ 0 | $ 0 | $ 45,111 | $ 136,476 | $ 127,509 |
| | | | | | |
| N/A | N/A | N/A | 1373.07% | 600.73% | 636.10% |

***CARROLL COUNTY, GEORGIA***
***SCHEDULE OF CONTRIBUTIONS***
***LAST TEN FISCAL YEARS***
***June 30, 2025***
***(Unaudited)***

| | Fiscal Year End | | | |
|---|---|---|---|---|
| | **2025** | **2024** | **2023** | **2022** |
| Actuarially determined contribution | $ 122,039 | $ 204,536 | $ 165,717 | $ 134,834 |
| Contributions in relation to the actuarially determined contribution | (122,039) | (704,536) | (165,717) | (134,834) |
| Contribution deficiency (excess) | $ 0 | $ (500,000) | $ 0 | $ 0 |
| Covered payroll | $ 0 | $ 0 | $ 0 | $ 0 |
| Contributions as a percentage of covered payroll | N/A | N/A | N/A | N/A |

See accompanying notes to the required supplementary information.

| Fiscal Year End | | | | | |
|---|---|---|---|---|---|
| **2021** | **2020** | **2019** | **2018** | **2017** | **2016** |
| $ 83,278 | $ 31,995 | $ 45,757 | $ 37,554 | $ 85,263 | $ 103,667 |
| (83,278) | (31,995) | (45,757) | (37,554) | (85,263) | (103,667) |
| $ 0 | $ 0 | $ 0 | $ 0 | $ 0 | $ 0 |
| $ 0 | $ 0 | $ 0 | $ 0 | $ 46,182 | $ 143,004 |
| N/A | N/A | N/A | N/A | 184.62% | 72.49% |

## 1. Valuation Date

The actuarially determined contribution rate was determined as of January 1, 2024 with an interest adjustment to the fiscal year.

## 2. Methods and Assumptions Used to Determine Contribution Rates

Actuarial cost method = Entry age normal

Amortization method = Closed level dollar for remaining unfunded liability

Remaining amortization period = Remaining amortization period varies for the bases, with a net effective amortization period of 13 years

Asset valuation method = Smoothed market value with a 5-year smoothing period

Net investment rate of return = 7.00%

Projected salary increases = N/A

Cost of living adjustments = N/A

Normal retirement age for inactive vested participants = 65 with 5 years of vesting service

Mortality = Healthy mortality rates were based on the Pub-2010 Amount weighted Mortality Table with a blend of 50% of the General Employees Table and 50% of the Public Safety Employees with Scale AA to 2024. Disabled mortality rates were derived from the 1985 CIDA Table Class 1.

## 3. Changes in Benefits

There have been no substantive changes since the last actuarial valuation.

## 4. Changes of Assumptions

The mortality improvements for the Pub-2010 50% General Employees Table and 50% Public Safety Employees Amount Weighted Mortality Table is projected to 2024 instead of 2023 with Scale AA.

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# *COMBINING STATEMENTS*

## *Nonmajor Governmental Funds*

## *NONMAJOR GOVERNMENTAL FUNDS*

## *SPECIAL REVENUE FUNDS*

Special revenue funds are used to account for the proceeds of specific revenue sources that are legally or donor restricted to expenditure for specified purposes.

Sheriff's Narcotics Fund – This fund is used to account for cash received either as a result of a cash confiscation or cash receipted from a sale of capital assets acquired from a drug raid.

Emergency Telephone System Fund – This fund is used to account for the County's emergency communications operations by providing an open channel between the citizens and public safety providers.

Hotel/Motel Tax Fund – This fund is used to account for funds collected from the hotel/motel tax and disbursed to other agencies for the promotion of tourism.

Special Tax District Fund – This fund is used to account for the additional tax monies paid by citizens who wish to have street lights and erosion control provided by the County.

DATE Account Fund – This fund is used to account for funds restricted for County DATE projects.

Law Library Fund – This fund is used to account for the resources received from the various courts of Carroll County and disbursements for the support of a centralized law library.

Clerk's Cooperative Fund – This fund is used to account for a state grant to help with the costs of indexing deed records.

Juvenile Court - Supervision Fee Fund – This fund is used to account for the supervision fees received relating to the operation of the Juvenile Court.

Jail House Store Fund – This fund is used to account for the proceeds of the jail inmate commissary sales.

Correctional Institute Commissary Fund – This fund is used to account for proceeds of correctional institute inmate commissary sales.

Correctional Institute Inmate Education Fund – This fund is used to account for state grant funds to provide correctional institute inmate education.

Alternative Dispute Resolution Fund – This fund is used to account for funds restricted for alternative dispute resolution.

Special Projects Fund – This fund is used to account for funds restricted for Sheriff community projects.

Technology Surcharge Fund – This fund is used to account for funds restricted for technology in specific courts.

Public Safety Fund – This fund is used to account for fines, fees and forfeitures restricted for public safety.

Multiple Grant Fund – This fund is used to account for grants received restricted for special purposes.

## *CAPITAL PROJECTS FUNDS*

Capital projects funds are used to account for financial resources to be used for the acquisition or construction of specifically planned projects (other than those financed by proprietary funds).

DFACS Fund – This fund is used to account for financial resources to be used for construction of a facility for DFACS financed by lease proceeds.

Capital Projects Fund – This fund is used to account for the general acquisition of capital equipment and facilities.

*CARROLL COUNTY, GEORGIA*
*COMBINING BALANCE SHEET*
*NONMAJOR GOVERNMENTAL FUNDS*
*June 30, 2025*

| | Special Revenue | | | | | | | |
|---|---|---|---|---|---|---|---|---|
| | **Sheriff's Narcotics** | **Emergency Telephone System** | **Hotel/Motel Tax** | **Special Tax District** | **DATE Account** | **Law Library** | **Clerk's Cooperative** | **Juvenile Court Supervision Fee** |
| **ASSETS** | | | | | | | | |
| Cash and cash equivalents | $ 1,060,427 | $ 1,678,486 | $ 8,718 | $ 82,073 | $ 762,023 | $ 255,943 | $ 586,318 | $ 157,268 |
| Receivables | | | | | | | | |
| Accounts | 0 | 427,395 | 0 | 0 | 0 | 0 | 0 | 0 |
| Intergovernmental | 0 | 0 | 0 | 0 | 6,334 | 0 | 23,813 | 0 |
| Taxes | 0 | 0 | 8,458 | 0 | 0 | 0 | 0 | 0 |
| Due from other funds | 0 | 0 | 0 | 0 | 7,615 | 0 | 0 | 0 |
| Prepaid items | 22,320 | 16,449 | 0 | 0 | 0 | 0 | 0 | 0 |
| Restricted cash and cash equivalents | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| **Total assets** | $ 1,082,747 | $ 2,122,330 | $ 17,176 | $ 82,073 | $ 775,972 | $ 255,943 | $ 610,131 | $ 157,268 |
| **LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES** | | | | | | | | |
| **Liabilities** | | | | | | | | |
| Accounts payable | $ 0 | $ 73,209 | $ 10,468 | $ 1,212 | $ 0 | $ 0 | $ 0 | $ 1,500 |
| Retainages payable | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Due to other funds | 7,615 | 391,155 | 6,708 | 0 | 26,052 | 0 | 0 | 0 |
| Due to others | 509,809 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Total liabilities | 517,424 | 464,364 | 17,176 | 1,212 | 26,052 | 0 | 0 | 1,500 |
| **Fund balances** | | | | | | | | |
| Nonspendable prepaid items | 22,320 | 16,449 | 0 | 0 | 0 | 0 | 0 | 0 |
| Restricted for: | | | | | | | | |
| Judicial | 0 | 0 | 0 | 0 | 0 | 255,943 | 610,131 | 155,768 |
| Public safety | 543,003 | 1,641,517 | 0 | 0 | 749,920 | 0 | 0 | 0 |
| Public works | 0 | 0 | 0 | 80,861 | 0 | 0 | 0 | 0 |
| Capital outlay | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Assigned for capital outlay | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Total fund balances | 565,323 | 1,657,966 | 0 | 80,861 | 749,920 | 255,943 | 610,131 | 155,768 |
| **Total liabilities, deferred inflows of resources, and fund balances** | $ 1,082,747 | $ 2,122,330 | $ 17,176 | $ 82,073 | $ 775,972 | $ 255,943 | $ 610,131 | $ 157,268 |

| Special Revenue | | | | | | | | Capital Projects | | |
|---|---|---|---|---|---|---|---|---|---|---|
| Jail House Store | Correctional Institute Commissary | Correctional Institute Inmate Education | Alternative Dispute Resolution | Special Projects | Technology Surcharge | Public Safety | Multiple Grant | DFACS | Capital Projects | Total Nonmajor Governmental Funds |
| $ 103,452 | $ 667,500 | $ 128,534 | $ 308,673 | $ 55,261 | $ 81,591 | $ 394,225 | $ 0 | $ 0 | $ 6,862,576 | $ 13,193,068 |
| 94,840 | 18,120 | 0 | 0 | 0 | 0 | 5,200 | 3,238 | 0 | 0 | 548,793 |
| 0 | 0 | 0 | 0 | 0 | 0 | 0 | 412,875 | 0 | 250,000 | 693,022 |
| 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 8,458 |
| 0 | 0 | 0 | 0 | 0 | 0 | 0 | 34,339 | 0 | 1,427,802 | 1,469,756 |
| 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 38,769 |
| 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 36,868 | 0 | 36,868 |
| $ 198,292 | $ 685,620 | $ 128,534 | $ 308,673 | $ 55,261 | $ 81,591 | $ 399,425 | $ 450,452 | $ 36,868 | $ 8,540,378 | $ 15,988,734 |
| | | | | | | | | | | |
| $ 0 | $ 0 | $ 0 | $ 1,595 | $ 0 | $ 350 | $ 5,403 | $ 83,617 | $ 0 | $ 250,642 | $ 427,996 |
| 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 210,832 | 210,832 |
| 0 | 0 | 0 | 9,562 | 0 | 0 | 0 | 366,835 | 0 | 0 | 807,927 |
| 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 509,809 |
| 0 | 0 | 0 | 11,157 | 0 | 350 | 5,403 | 450,452 | 0 | 461,474 | 1,956,564 |
| | | | | | | | | | | |
| 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 38,769 |
| | | | | | | | | | | |
| 0 | 0 | 0 | 297,516 | 0 | 81,241 | 0 | 0 | 0 | 0 | 1,400,599 |
| 198,292 | 685,620 | 128,534 | 0 | 55,261 | 0 | 394,022 | 0 | 0 | 0 | 4,396,169 |
| 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 80,861 |
| 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 36,868 | 0 | 36,868 |
| 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 8,078,904 | 8,078,904 |
| 198,292 | 685,620 | 128,534 | 297,516 | 55,261 | 81,241 | 394,022 | 0 | 36,868 | 8,078,904 | 14,032,170 |
| | | | | | | | | | | |
| $ 198,292 | $ 685,620 | $ 128,534 | $ 308,673 | $ 55,261 | $ 81,591 | $ 399,425 | $ 450,452 | $ 36,868 | $ 8,540,378 | $ 15,988,734 |

***CARROLL COUNTY, GEORGIA***
***COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES***
***NONMAJOR GOVERNMENTAL FUNDS***
***For the fiscal year ended June 30, 2025***

| | Special Revenue | | | | | | | |
|---|---|---|---|---|---|---|---|---|
| | **Sheriff's Narcotics** | **Emergency Telephone System** | **Hotel/Motel Tax** | **Special Tax District** | **DATE Account** | **Law Library** | **Clerk's Cooperative** | **Juvenile Court Supervision Fee** |
| **REVENUES** | | | | | | | | |
| Taxes | $ 0 | $ 0 | $ 98,065 | $ 46,722 | $ 0 | $ 0 | $ 0 | $ 0 |
| Fines, fees, and forfeitures | 105,838 | 0 | 0 | 0 | 202,437 | 59,762 | 0 | 0 |
| Charges for services | 0 | 2,615,578 | 0 | 6,102 | 0 | 0 | 0 | 3,600 |
| Intergovernmental | 15,000 | 0 | 0 | 0 | 0 | 0 | 87,230 | 0 |
| Interest and investment earnings | 16,412 | 41,862 | 56 | 672 | 21,022 | 1,796 | 21,455 | 161 |
| Contributions | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Other | 17,158 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| **Total revenues** | 154,408 | 2,657,440 | 98,121 | 53,496 | 223,459 | 61,558 | 108,685 | 3,761 |
| **EXPENDITURES** | | | | | | | | |
| Current | | | | | | | | |
| Judicial | 0 | 0 | 0 | 0 | 0 | 36,880 | 82,025 | 10,369 |
| Public safety | 707,438 | 2,531,656 | 0 | 0 | 4,207 | 0 | 0 | 0 |
| Public works | 0 | 0 | 0 | 52,785 | 0 | 0 | 0 | 0 |
| Housing and development | 0 | 0 | 59,030 | 0 | 0 | 0 | 0 | 0 |
| Capital outlay | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| **Total expenditures** | 707,438 | 2,531,656 | 59,030 | 52,785 | 4,207 | 36,880 | 82,025 | 10,369 |
| Excess (deficiency) of revenues over (under) expenditures | (553,030) | 125,784 | 39,091 | 711 | 219,252 | 24,678 | 26,660 | (6,608) |
| Other financing sources (uses) | | | | | | | | |
| Transfers in | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Transfers out | 0 | 0 | (39,091) | 0 | (104,207) | 0 | 0 | 0 |
| Total other financing sources (uses) | 0 | 0 | (39,091) | 0 | (104,207) | 0 | 0 | 0 |
| Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses | (553,030) | 125,784 | 0 | 711 | 115,045 | 24,678 | 26,660 | (6,608) |
| Fund balances, July 1 (as previously presented) | 1,118,353 | 1,532,182 | 0 | 80,150 | 634,875 | 231,265 | 583,471 | 162,376 |
| Error corrections | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Fund balances, July 1 (restated) | 1,118,353 | 1,532,182 | 0 | 80,150 | 634,875 | 231,265 | 583,471 | 162,376 |
| **Fund balances, June 30** | $ 565,323 | $ 1,657,966 | $ 0 | $ 80,861 | $ 749,920 | $ 255,943 | $ 610,131 | $ 155,768 |

| Special Revenue | | | | | | | | Capital Projects | | |
|---|---|---|---|---|---|---|---|---|---|---|
| Jail House Store | Correctional Institute Commissary | Correctional Institute Inmate Education | Alternative Dispute Resolution | Special Projects | Technology Surcharge | Public Safety | Multiple Grant | DFACS | Capital Projects | Total Nonmajor Governmental Funds |
| $ 0 | $ 0 | $ 0 | $ 0 | $ 0 | $ 0 | $ 0 | $ 0 | $ 0 | $ 0 | $ 144,787 |
| 0 | 0 | 0 | 118,378 | 0 | 19,515 | 208,531 | 41,320 | 0 | 0 | 755,781 |
| 595,755 | 245,307 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 3,466,342 |
| 0 | 0 | 0 | 0 | 0 | 0 | 0 | 1,591,794 | 0 | 250,000 | 1,944,024 |
| 749 | 6,373 | 1,167 | 2,075 | 0 | 526 | 51,991 | 0 | 1,431 | 286,684 | 454,432 |
| 20,000 | 0 | 0 | 0 | 84,886 | 0 | 0 | 0 | 0 | 0 | 104,886 |
| 5,430 | 0 | 0 | 0 | 252 | 0 | 0 | 0 | 0 | 0 | 22,840 |
| 621,934 | 251,680 | 1,167 | 120,453 | 85,138 | 20,041 | 260,522 | 1,633,114 | 1,431 | 536,684 | 6,893,092 |
| 0 | 0 | 0 | 81,271 | 0 | 351 | 0 | 1,827,635 | 0 | 0 | 2,038,531 |
| 573,556 | 211,072 | 16,460 | 0 | 47,347 | 0 | 195,866 | 4,070 | 0 | 0 | 4,291,672 |
| 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 52,785 |
| 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 59,030 |
| 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 5,376,655 | 5,376,655 |
| 573,556 | 211,072 | 16,460 | 81,271 | 47,347 | 351 | 195,866 | 1,831,705 | 0 | 5,376,655 | 11,818,673 |
| 48,378 | 40,608 | (15,293) | 39,182 | 37,791 | 19,690 | 64,656 | (198,591) | 1,431 | (4,839,971) | (4,925,581) |
| 0 | 0 | 0 | 0 | 0 | 0 | 0 | 109,631 | 0 | 1,430,915 | 1,540,546 |
| 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | (95,992) | (239,290) |
| 0 | 0 | 0 | 0 | 0 | 0 | 0 | 109,631 | 0 | 1,334,923 | 1,301,256 |
| 48,378 | 40,608 | (15,293) | 39,182 | 37,791 | 19,690 | 64,656 | (88,960) | 1,431 | (3,505,048) | (3,624,325) |
| 149,914 | 645,012 | 143,827 | 258,334 | 17,470 | 61,551 | 329,366 | 284,137 | 35,437 | 11,583,952 | 17,851,672 |
| 0 | 0 | 0 | 0 | 0 | 0 | 0 | (195,177) | 0 | 0 | (195,177) |
| 149,914 | 645,012 | 143,827 | 258,334 | 17,470 | 61,551 | 329,366 | 88,960 | 35,437 | 11,583,952 | 17,656,495 |
| $ 198,292 | $ 685,620 | $ 128,534 | $ 297,516 | $ 55,261 | $ 81,241 | $ 394,022 | $ 0 | $ 36,868 | $ 8,078,904 | $ 14,032,170 |

**_CARROLL COUNTY, GEORGIA_**
**_SHERIFF'S NARCOTICS_**
**_SPECIAL REVENUE FUND_**
**_SCHEDULE OF REVENUES, EXPENDITURES_**
**_AND CHANGES IN FUND BALANCES_**
**_BUDGET (GAAP BASIS) AND ACTUAL_**
**_For the fiscal year ended June 30, 2025_**

| | Final Budget | Actual | Variance |
|---|---|---|---|
| **REVENUES** | | | |
| Fines, fees and forfeitures | $ 252,000 | $ 105,838 | $ (146,162) |
| Intergovernmental | 0 | 15,000 | 15,000 |
| Interest and investment earnings | 500 | 16,412 | 15,912 |
| Other | 0 | 17,158 | 17,158 |
| **Total revenues** | 252,500 | 154,408 | (98,092) |
| **EXPENDITURES** | | | |
| Current | | | |
| Public Safety | | | |
| Contract services | 275,000 | 274,885 | 115 |
| Materials and supplies | 153,000 | 152,238 | 762 |
| Capital outlay | 269,000 | 268,361 | 639 |
| Payments to others | 12,000 | 11,954 | 46 |
| **Total expenditures** | 709,000 | 707,438 | 1,562 |
| Excess (deficiency) of revenues over (under) expenditures | (456,500) | (553,030) | (96,530) |
| Fund balances, July 1 | 456,500 | 1,118,353 | 661,853 |
| **Fund balances, June 30** | $ 0 | $ 565,323 | $ 565,323 |

**CARROLL COUNTY, GEORGIA**
**EMERGENCY TELEPHONE SYSTEM**
**SPECIAL REVENUE FUND**
**SCHEDULE OF REVENUES, EXPENDITURES**
**AND CHANGES IN FUND BALANCES**
**BUDGET (GAAP BASIS) AND ACTUAL**
**For the fiscal year ended June 30, 2025**

| | Final Budget | Actual | Variance |
|---|---|---|---|
| **REVENUES** | | | |
| Charges for services | $ 2,622,000 | $ 2,615,578 | $ (6,422) |
| Interest and investment earnings | 10,000 | 41,862 | 31,862 |
| **Total revenues** | 2,632,000 | 2,657,440 | 25,440 |
| **EXPENDITURES** | | | |
| Current | | | |
| Public Safety | | | |
| Personal services | 2,215,700 | 2,081,343 | 134,357 |
| Contract services | 352,300 | 387,860 | (35,560) |
| Materials and supplies | 59,000 | 62,453 | (3,453) |
| Capital outlay | 5,000 | 0 | 5,000 |
| **Total expenditures** | 2,632,000 | 2,531,656 | 100,344 |
| Excess (deficiency) of revenues over (under) expenditures | 0 | 125,784 | 125,784 |
| Fund balances, July 1 | 0 | 1,532,182 | 1,532,182 |
| **Fund balances, June 30** | $ 0 | $ 1,657,966 | $ 1,657,966 |

# CARROLL COUNTY, GEORGIA
# HOTEL/MOTEL TAX
# SPECIAL REVENUE FUND
# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
# BUDGET (GAAP BASIS) AND ACTUAL
## For the fiscal year ended June 30, 2025

| | Final Budget | Actual | Variance |
|---|---|---|---|
| **REVENUES** | | | |
| Taxes | $ 100,000 | $ 98,065 | $ (1,935) |
| Interest and investment earnings | 0 | 56 | 56 |
| **Total revenues** | 100,000 | 98,121 | (1,879) |
| **EXPENDITURES** | | | |
| Current | | | |
| Housing and Development | | | |
| Payments to others | 60,000 | 59,030 | 970 |
| **Total expenditures** | 60,000 | 59,030 | 970 |
| Excess (deficiency) of revenues over (under) expenditures | 40,000 | 39,091 | (909) |
| Other financing sources (uses) | | | |
| Transfers in (out) | | | |
| General Fund | (40,000) | (39,091) | 909 |
| Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses | 0 | 0 | 0 |
| Fund balances, July 1 | 0 | 0 | 0 |
| **Fund balances, June 30** | $ 0 | $ 0 | $ 0 |

***CARROLL COUNTY, GEORGIA***
***SPECIAL TAX DISTRICT***
***SPECIAL REVENUE FUND***
***SCHEDULE OF REVENUES, EXPENDITURES***
***AND CHANGES IN FUND BALANCES***
***BUDGET (GAAP BASIS) AND ACTUAL***
***For the fiscal year ended June 30, 2025***

| | Final Budget | Actual | Variance |
|---|---|---|---|
| **REVENUES** | | | |
| Taxes | $ 48,200 | $ 46,722 | $ (1,478) |
| Charges for services | 4,000 | 6,102 | 2,102 |
| Interest and investment earnings | 150 | 672 | 522 |
| **Total revenues** | 52,350 | 53,496 | 1,146 |
| **EXPENDITURES** | | | |
| Current | | | |
| Public Works | | | |
| Contract services | 55,850 | 52,785 | 3,065 |
| **Total expenditures** | 55,850 | 52,785 | 3,065 |
| Excess (deficiency) of revenues over (under) expenditures | (3,500) | 711 | 4,211 |
| Fund balances, July 1 | 3,500 | 80,150 | 76,650 |
| **Fund balances, June 30** | $ 0 | $ 80,861 | $ 80,861 |

***CARROLL COUNTY, GEORGIA***
***DATE ACCOUNT***
***SPECIAL REVENUE FUND***
***SCHEDULE OF REVENUES, EXPENDITURES***
***AND CHANGES IN FUND BALANCES***
***BUDGET (GAAP BASIS) AND ACTUAL***
***For the fiscal year ended June 30, 2025***

| | Final Budget | Actual | Variance |
|---|---|---|---|
| **REVENUES** | | | |
| Fines, fees and forfeitures | $ 116,936 | $ 202,437 | $ 85,501 |
| Interest and investment earnings | 2,000 | 21,022 | 19,022 |
| **Total revenues** | 118,936 | 223,459 | 104,523 |
| **EXPENDITURES** | | | |
| Current | | | |
| Public Safety | | | |
| Contract services | 5,000 | 4,207 | 793 |
| **Total expenditures** | 5,000 | 4,207 | 793 |
| Excess (deficiency) of revenues over (under) expenditures | 113,936 | 219,252 | 105,316 |
| Other financing sources (uses) | | | |
| Transfers in (out) | | | |
| General Fund | (113,936) | (104,207) | 9,729 |
| Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses | 0 | 115,045 | 115,045 |
| Fund balances, July 1 | 0 | 634,875 | 634,875 |
| **Fund balances, June 30** | $ 0 | $ 749,920 | $ 749,920 |

# *CARROLL COUNTY, GEORGIA*
## *LAW LIBRARY*
## *SPECIAL REVENUE FUND*
## *SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES*
## *BUDGET (GAAP BASIS) AND ACTUAL*
### *For the fiscal year ended June 30, 2025*

| | Final Budget | Actual | Variance |
|---|---|---|---|
| **REVENUES** | | | |
| Fines, fees and forfeitures | $ 50,000 | $ 59,762 | $ 9,762 |
| Interest and investment earnings | 0 | 1,796 | 1,796 |
| **Total revenues** | 50,000 | 61,558 | 11,558 |
| **EXPENDITURES** | | | |
| Current | | | |
| Judicial | | | |
| Contract services | 0 | 5,863 | (5,863) |
| Materials and supplies | 50,000 | 31,017 | 18,983 |
| **Total expenditures** | 50,000 | 36,880 | 13,120 |
| Excess (deficiency) of revenues over (under) expenditures | 0 | 24,678 | 24,678 |
| Fund balances, July 1 | 0 | 231,265 | 231,265 |
| **Fund balances, June 30** | $ 0 | $ 255,943 | $ 255,943 |

***CARROLL COUNTY, GEORGIA***
***CLERK'S COOPERATIVE***
***SPECIAL REVENUE FUND***
***SCHEDULE OF REVENUES, EXPENDITURES***
***AND CHANGES IN FUND BALANCES***
***BUDGET (GAAP BASIS) AND ACTUAL***
***For the fiscal year ended June 30, 2025***

| | Final Budget | Actual | Variance |
|---|---|---|---|
| **REVENUES** | | | |
| Intergovernmental | $ 75,000 | $ 87,230 | $ 12,230 |
| Interest and investment earnings | 20,000 | 21,455 | 1,455 |
| **Total revenues** | 95,000 | 108,685 | 13,685 |
| **EXPENDITURES** | | | |
| Current | | | |
| Judicial | | | |
| Contract services | 63,000 | 53,274 | 9,726 |
| Materials and supplies | 0 | 2,877 | (2,877) |
| Capital outlay | 32,000 | 25,874 | 6,126 |
| **Total expenditures** | 95,000 | 82,025 | 12,975 |
| Excess (deficiency) of revenues over (under) expenditures | 0 | 26,660 | 26,660 |
| Fund balances, July 1 | 0 | 583,471 | 583,471 |
| **Fund balances, June 30** | $ 0 | $ 610,131 | $ 610,131 |

## *CARROLL COUNTY, GEORGIA*
## *JUVENILE COURT - SUPERVISION FEE*
## *SPECIAL REVENUE FUND*
## *SCHEDULE OF REVENUES, EXPENDITURES*
## *AND CHANGES IN FUND BALANCES*
## *BUDGET (GAAP BASIS) AND ACTUAL*
## *For the fiscal year ended June 30, 2025*

| | Final Budget | Actual | Variance |
|---|---|---|---|
| **REVENUES** | | | |
| Charges for services | $ 1,800 | $ 3,600 | $ 1,800 |
| Interest and investment earnings | 0 | 161 | 161 |
| **Total revenues** | 1,800 | 3,761 | 1,961 |
| **EXPENDITURES** | | | |
| Current | | | |
| Judicial | | | |
| Contract services | 11,000 | 10,369 | 631 |
| **Total expenditures** | 11,000 | 10,369 | 631 |
| Excess (deficiency) of revenues over (under) expenditures | (9,200) | (6,608) | 2,592 |
| Fund balances, July 1 | 9,200 | 162,376 | 153,176 |
| **Fund balances, June 30** | $ 0 | $ 155,768 | $ 155,768 |

**_CARROLL COUNTY, GEORGIA_**
**_JAIL HOUSE STORE_**
**_SPECIAL REVENUE FUND_**
**_SCHEDULE OF REVENUES, EXPENDITURES_**
**_AND CHANGES IN FUND BALANCES_**
**_BUDGET (GAAP BASIS) AND ACTUAL_**
**_For the fiscal year ended June 30, 2025_**

| | Final Budget | Actual | Variance |
|---|---|---|---|
| **REVENUES** | | | |
| Charges for services | $ 576,000 | $ 595,755 | $ 19,755 |
| Interest and investment earnings | 0 | 749 | 749 |
| Contributions | 0 | 20,000 | 20,000 |
| Other | 0 | 5,430 | 5,430 |
| **Total revenues** | 576,000 | 621,934 | 45,934 |
| **EXPENDITURES** | | | |
| Current | | | |
| Public Safety | | | |
| Contract services | 224,000 | 223,081 | 919 |
| Materials and supplies | 241,000 | 240,465 | 535 |
| Capital outlay | 111,000 | 110,010 | 990 |
| **Total expenditures** | 576,000 | 573,556 | 2,444 |
| Excess (deficiency) of revenues over (under) expenditures | 0 | 48,378 | 48,378 |
| Fund balances, July 1 | 0 | 149,914 | 149,914 |
| **Fund balances, June 30** | $ 0 | $ 198,292 | $ 198,292 |

**_CARROLL COUNTY, GEORGIA_**
**_CORRECTIONAL INSTITUTE COMMISSARY_**
**_SPECIAL REVENUE FUND_**
**_SCHEDULE OF REVENUES, EXPENDITURES_**
**_AND CHANGES IN FUND BALANCES_**
**_BUDGET (GAAP BASIS) AND ACTUAL_**
**_For the fiscal year ended June 30, 2025_**

| | Final Budget | Actual | Variance |
|---|---|---|---|
| **REVENUES** | | | |
| Charges for services | $ 212,000 | $ 245,307 | $ 33,307 |
| Interest and investment earnings | 0 | 6,373 | 6,373 |
| **Total revenues** | 212,000 | 251,680 | 39,680 |
| **EXPENDITURES** | | | |
| Current | | | |
| Public Safety | | | |
| Materials and supplies | 212,000 | 211,072 | 928 |
| **Total expenditures** | 212,000 | 211,072 | 928 |
| Excess (deficiency) of revenues over (under) expenditures | 0 | 40,608 | 40,608 |
| Fund balances, July 1 | 0 | 645,012 | 645,012 |
| **Fund balances, June 30** | $ 0 | $ 685,620 | $ 685,620 |

## *CARROLL COUNTY, GEORGIA*
## *CORRECTIONAL INSTITUTE INMATE EDUCATION*
## *SPECIAL REVENUE FUND*
## *SCHEDULE OF REVENUES, EXPENDITURES*
## *AND CHANGES IN FUND BALANCES*
## *BUDGET (GAAP BASIS) AND ACTUAL*
## *For the fiscal year ended June 30, 2025*

| | Final Budget | Actual | Variance |
|---|---|---|---|
| **REVENUES** | | | |
| Intergovernmental | $ 40,000 | $ 0 | $ (40,000) |
| Interest and investment earnings | 0 | 1,167 | 1,167 |
| **Total revenues** | 40,000 | 1,167 | (38,833) |
| **EXPENDITURES** | | | |
| Current | | | |
| Public Safety | | | |
| Materials and supplies | 40,000 | 524 | 39,476 |
| Capital outlay | 0 | 15,936 | (15,936) |
| **Total expenditures** | 40,000 | 16,460 | 23,540 |
| Excess (deficiency) of revenues over (under) expenditures | 0 | (15,293) | (15,293) |
| Fund balances, July 1 | 0 | 143,827 | 143,827 |
| **Fund balances, June 30** | $ 0 | $ 128,534 | $ 128,534 |

## *CARROLL COUNTY, GEORGIA*
## *ALTERNATIVE DISPUTE RESOLUTION*
## *SPECIAL REVENUE FUND*
## *SCHEDULE OF REVENUES, EXPENDITURES*
## *AND CHANGES IN FUND BALANCES*
## *BUDGET (GAAP BASIS) AND ACTUAL*
## *For the fiscal year ended June 30, 2025*

| | Final Budget | Actual | Variance |
|---|---|---|---|
| **REVENUES** | | | |
| Fines, fees and forfeitures | $ 100,000 | $ 118,378 | $ 18,378 |
| Interest and investment earnings | 0 | 2,075 | 2,075 |
| **Total revenues** | 100,000 | 120,453 | 20,453 |
| **EXPENDITURES** | | | |
| Current | | | |
| Judicial | | | |
| Personal services | 100,000 | 64,416 | 35,584 |
| Contract services | 0 | 16,476 | (16,476) |
| Materials and supplies | 0 | 379 | (379) |
| **Total expenditures** | 100,000 | 81,271 | 18,729 |
| Excess (deficiency) of revenues over (under) expenditures | 0 | 39,182 | 39,182 |
| Fund balances, July 1 | 0 | 258,334 | 258,334 |
| **Fund balances, June 30** | $ 0 | $ 297,516 | $ 297,516 |

## *CARROLL COUNTY, GEORGIA*
## *SPECIAL PROJECTS*
## *SPECIAL REVENUE FUND*
## *SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES*
## *BUDGET (GAAP BASIS) AND ACTUAL*
## *For the fiscal year ended June 30, 2025*

| | Final Budget | Actual | Variance |
|---|---|---|---|
| **REVENUES** | | | |
| Contributions | $ 48,000 | $ 84,886 | $ 36,886 |
| Other | 0 | 252 | 252 |
| **Total revenues** | 48,000 | 85,138 | 37,138 |
| **EXPENDITURES** | | | |
| Current | | | |
| Public Safety | | | |
| Contract services | 48,000 | 38,402 | 9,598 |
| Materials and supplies | 0 | 8,945 | (8,945) |
| **Total expenditures** | 48,000 | 47,347 | 653 |
| Excess (deficiency) of revenues over (under) expenditures | 0 | 37,791 | 37,791 |
| Fund balances, July 1 | 0 | 17,470 | 17,470 |
| **Fund balances, June 30** | $ 0 | $ 55,261 | $ 55,261 |

## *CARROLL COUNTY, GEORGIA*
## *TECHNOLOGY SURCHARGE*
## *SPECIAL REVENUE FUND*
## *SCHEDULE OF REVENUES, EXPENDITURES*
## *AND CHANGES IN FUND BALANCES*
## *BUDGET (GAAP BASIS) AND ACTUAL*
## *For the fiscal year ended June 30, 2025*

| | Final Budget | Actual | Variance |
|---|---|---|---|
| **REVENUES** | | | |
| Fines, fees and forfeitures | $ 18,000 | $ 19,515 | $ 1,515 |
| Interest and investment earnings | 0 | 526 | 526 |
| **Total revenues** | 18,000 | 20,041 | 2,041 |
| **EXPENDITURES** | | | |
| Current | | | |
| Judicial | | | |
| Materials and supplies | 18,000 | 351 | 17,649 |
| **Total expenditures** | 18,000 | 351 | 17,649 |
| Excess (deficiency) of revenues over (under) expenditures | 0 | 19,690 | 19,690 |
| Fund balances, July 1 | 0 | 61,551 | 61,551 |
| **Fund balances, June 30** | $ 0 | $ 81,241 | $ 81,241 |

**_CARROLL COUNTY, GEORGIA_**
**_PUBLIC SAFETY_**
**_SPECIAL REVENUE FUND_**
**_SCHEDULE OF REVENUES, EXPENDITURES_**
**_AND CHANGES IN FUND BALANCES_**
**_BUDGET (GAAP BASIS) AND ACTUAL_**
**_For the fiscal year ended June 30, 2025_**

| | Final Budget | Actual | Variance |
|---|---|---|---|
| **REVENUES** | | | |
| Fines, fees and forfeitures | $ 425,000 | $ 208,531 | $ (216,469) |
| Interest and investment earnings | 0 | 51,991 | 51,991 |
| **Total revenues** | 425,000 | 260,522 | (164,478) |
| **EXPENDITURES** | | | |
| Current | | | |
| Public Safety | | | |
| Contract services | 134,000 | 74,153 | 59,847 |
| Capital outlay | 291,000 | 121,713 | 169,287 |
| **Total expenditures** | 425,000 | 195,866 | 229,134 |
| Excess (deficiency) of revenues over (under) expenditures | 0 | 64,656 | 64,656 |
| Fund balances, July 1 | 0 | 329,366 | 329,366 |
| **Fund balances, June 30** | $ 0 | $ 394,022 | $ 394,022 |

# *CARROLL COUNTY, GEORGIA*
# *MULTIPLE GRANT*
# *SPECIAL REVENUE FUND*
# *SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES*
# *BUDGET (GAAP BASIS) AND ACTUAL*
## *For the fiscal year ended June 30, 2025*

| | Final Budget | Actual | Variance |
|---|---|---|---|
| **REVENUES** | | | |
| Fines, fees, and forfeitures | $ 47,207 | $ 41,320 | $ (5,887) |
| Intergovernmental | 2,305,879 | 1,591,794 | (714,085) |
| **Total revenues** | 2,353,086 | 1,633,114 | (719,972) |
| **EXPENDITURES** | | | |
| Current | | | |
| Judicial | | | |
| Personal services | 1,078,710 | 992,997 | 85,713 |
| Contract services | 1,340,619 | 820,146 | 520,473 |
| Materials and supplies | 31,564 | 7,652 | 23,912 |
| Capital outlay | 1,400 | 6,840 | (5,440) |
| Public Safety | | | |
| Materials and supplies | 5,000 | 4,070 | 930 |
| **Total expenditures** | 2,457,293 | 1,831,705 | 625,588 |
| Excess (deficiency) of revenues over (under) expenditures | (104,207) | (198,591) | (94,384) |
| Other financing sources (uses) | | | |
| Transfers in (out) | | | |
| General Fund | 104,207 | 109,631 | 5,424 |
| Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses | 0 | (88,960) | (88,960) |
| Fund balances, July 1 (as previously presented) | 0 | 284,137 | 284,137 |
| Error corrections | 0 | (195,177) | (195,177) |
| Fund balances, July 1 (as restated) | 0 | 88,960 | 88,960 |
| **Fund balances, June 30** | $ 0 | $ 0 | $ 0 |

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## *CUSTODIAL FUNDS*

These funds are used to account for assets held by the County as a custodian to be expended in accordance with the conditions of its custodial capacity.

Tax Commissioner - This fund accounts for all real, personal, and intangible taxes collected and forwarded to other government units.

Sheriff - This fund accounts for collection of fees, proceeds from judicial sales, and cash bonds, which are disbursed to other agencies and individuals.

Inmate Jail Fund - This fund accounts for jail inmate funds while in custody and for the purchase of items from the jail commissary and related activities on behalf of inmates.

Correctional Institute Inmate Fund - This fund accounts for inmate funds held while in custody and for purchase of items from the correctional institute commissary and related activities on behalf of the inmates.

Magistrate Court, Clerk of Court, Probate Court, and Juvenile Court - These funds account for fines, fees, and other monies collected by the courts and remitted to other parties in accordance with court orders and state law.

# CARROLL COUNTY, GEORGIA
# CUSTODIAL FUNDS
# STATEMENT OF FIDUCIARY NET POSITION
# June 30, 2025

| | Tax Commissioner | Sheriff | Inmate Jail Fund |
|---|---|---|---|
| **ASSETS** | | | |
| Cash and cash equivalents | $ 3,273,558 | $ 578,766 | $ 259,856 |
| Taxes receivable | 2,952,041 | 0 | 0 |
| Total assets | 6,225,599 | 578,766 | 259,856 |
| **LIABILITIES** | | | |
| Due to others | 5,520,546 | 51,069 | 195,321 |
| **NET POSITION** | | | |
| Restricted for individuals, organizations, and other governments | $ 705,053 | $ 527,697 | $ 64,535 |

| Correctional Institute Inmate Fund | Magistrate Court | Clerk of Court | Probate Court | Juvenile Court | Total Custodial Funds |
|---|---|---|---|---|---|
| $ 144,288 | $ 83,390 | $ 1,100,586 | $ 42,311 | $ 28,301 | $ 5,511,056 |
| 0 | 0 | 0 | 0 | 0 | 2,952,041 |
| 144,288 | 83,390 | 1,100,586 | 42,311 | 28,301 | 8,463,097 |
| 53,201 | 54,244 | 358,368 | 34,506 | 28,301 | 6,295,556 |
| $ 91,087 | $ 29,146 | $ 742,218 | $ 7,805 | $ 0 | $ 2,167,541 |

## *CARROLL COUNTY, GEORGIA*
## *CUSTODIAL FUNDS*
## *STATEMENT OF CHANGES IN FIDUCIARY NET POSITION*
## *For the fiscal year ended June 30, 2025*

| | Tax Commissioner | Sheriff | Inmate Jail Fund |
|---|---|---|---|
| **ADDITIONS** | | | |
| Taxes collected for other agencies | $ 131,750,599 | $ 0 | $ 0 |
| Court fees collected for other agencies | 0 | 0 | 0 |
| Court individual cases | 0 | 136,195 | 0 |
| Sheriff fees collected | 0 | 6,754 | 0 |
| Inmate account deposits | 0 | 0 | 1,588,803 |
| Excess funds collected for others | 271,121 | 0 | 0 |
| **Total additions** | 132,021,720 | 142,949 | 1,588,803 |
| **DEDUCTIONS** | | | |
| Taxes distributed to other agencies | 131,750,599 | 0 | 0 |
| Court fees distributed to other agencies | 0 | 0 | 0 |
| Payments to others | 359,618 | 95,854 | 0 |
| Sheriff fees distributed | 0 | 6,754 | 0 |
| Payments from inmates to others | 0 | 0 | 1,577,368 |
| **Total deductions** | 132,110,217 | 102,608 | 1,577,368 |
| Change in net position | (88,497) | 40,341 | 11,435 |
| Net position, July 1 | 793,550 | 487,356 | 53,100 |
| **Net position, June 30** | $ 705,053 | $ 527,697 | $ 64,535 |

| Correctional Institute Inmate Fund | Magistrate Court | Clerk of Court | Probate Court | Juvenile Court | Total Custodial Funds |
|---|---|---|---|---|---|
| $ 0 | $ 0 | $ 0 | $ 0 | $ 0 | $ 131,750,599 |
| 0 | 672,206 | 6,029,024 | 171,039 | 7,507 | 6,879,776 |
| 0 | 0 | 0 | 0 | 0 | 136,195 |
| 0 | 0 | 0 | 0 | 0 | 6,754 |
| 432,890 | 0 | 0 | 0 | 0 | 2,021,693 |
| 0 | 0 | 0 | 0 | 0 | 271,121 |
| 432,890 | 672,206 | 6,029,024 | 171,039 | 7,507 | 141,066,138 |
| 0 | 0 | 0 | 0 | 0 | 131,750,599 |
| 0 | 657,405 | 6,836,361 | 163,234 | 7,507 | 7,664,507 |
| 0 | 0 | 0 | 0 | 0 | 455,472 |
| 0 | 0 | 0 | 0 | 0 | 6,754 |
| 485,123 | 0 | 0 | 0 | 0 | 2,062,491 |
| 485,123 | 657,405 | 6,836,361 | 163,234 | 7,507 | 141,939,823 |
| (52,233) | 14,801 | (807,337) | 7,805 | 0 | (873,685) |
| 143,320 | 14,345 | 1,549,555 | 0 | 0 | 3,041,226 |
| $ 91,087 | $ 29,146 | $ 742,218 | $ 7,805 | $ 0 | $ 2,167,541 |

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***SINGLE AUDIT SECTION***

This section contains reports required by the Uniform Guidance and grantor agencies.

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**Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed In Accordance with *Government Auditing Standards***

Honorable Chairman and Members
of the Board of Commissioners
Carroll County, Georgia

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Carroll County, Georgia, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise Carroll County, Georgia's basic financial statements and have issued our report thereon dated December 5, 2025. Our report includes a reference to other auditors who audited the financial statements of the Carroll County Department of Public Health, Carroll County Water Authority, and the Carroll City-County Hospital Authority as described in our report on the County's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors. The financial statements of the Carroll City-County Hospital Authority were not audited in accordance with *Government Auditing Standards*.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Carroll County, Georgia's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Carroll County, Georgia's internal control. Accordingly, we do not express an opinion on the effectiveness of Carroll County, Georgia's internal control.

A *deficiency in internal* control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify a certain deficiency in internal control, described in the accompany schedule of findings and questioned costs as item 2025-001 that we consider to be a significant deficiency.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Carroll County, Georgia's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards.*

**Carroll County, Georgia's Response to Findings**

*Government Auditing Standards* requires the auditor to perform limited procedures on Carroll County, Georgia's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. Carroll County, Georgia's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

**Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Carroll County, Georgia's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Rushton, LLC*

Gainesville, Georgia
December 5, 2025

RUSHTON
ACCOUNTING & BUSINESS ADVISORS | CERTIFIED PUBLIC ACCOUNTANTS

**Independent Auditor's Report on Compliance for Each Major Program and on Internal Control over Compliance Required by the Uniform Guidance**

Honorable Chairman and Members
of the Board of Commissioners
Carroll County, Georgia

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited Carroll County, Georgia's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of Carroll County, Georgia's major federal programs for the year ended June 30, 2025. Carroll County, Georgia's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, Carroll County, Georgia complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Carroll County, Georgia and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Carroll County, Georgia's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Carroll County, Georgia's federal programs.

www.rushton.cpa
Gainesville | Alpharetta
Rushton LLC | P.O. Box 2917 | 726 South Enota Drive, Suite A | Gainesville, GA 30503, USA | +1.770.287.7800 [P] | +1.770.287.7801 [F]

***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Carroll County, Georgia's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Carroll County, Georgia's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.

- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Carroll County, Georgia's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.

- Obtain an understanding of Carroll County, Georgia's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Carroll County, Georgia's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

**Report on Internal Control over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Rushton, LLC*

Gainesville, Georgia
December 5, 2025

# *CARROLL COUNTY, GEORGIA*
## *SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS*
### *For the fiscal year ended June 30, 2025*

| Federal Grant/Pass-Through Grantor/Program Title | Federal Assistance Listing Number | Pass-Through Number | Expenditures | Payments to Subrecipients |
|---|---|---|---|---|
| **Department of Agriculture** | | | | |
| Forest Service Schools and Roads Cluster | | | | |
| Schools and Roads - Grants to States | 10.665 | N/A | $ 27,185 | $ 0 |
| **Department of Justice** | | | | |
| Veterans Treatment Court Discretionary Grant Program | 16.043 | N/A | 86,970 | 0 |
| Passed through the Criminal Justice Coordinating Council: Title V Delinquency Prevention Program | 16.548 | L22-8-013 | 12,293 | 0 |
| | | L22-8-022 | 34,520 | 0 |
| | | | 46,813 | 0 |
| Treatment Court Discretionary Grant Program | 16.585 | N/A | 227,595 | 0 |
| Passed through the Criminal Justice Coordinating Council: Project Safe Neighborhoods | 16.609 | P19-8-007 | 2,869 | 0 |
| | | P20-8-008 | 12,131 | 0 |
| | | | 15,000 | 0 |
| Edward Byrne Memorial Justice Assistance Grant Program | 16.738 | N/A | 12,800 | 0 |
| Total Department of Justice | | | 389,178 | 0 |
| **Department of Transportation** | | | | |
| Highway Safety Cluster | | | | |
| Passed through the Georgia Governor's Office of Highway Safety: State and Community Highway Safety | 20.600 | GA-2024-402PT-010 | 21,518 | 0 |
| | | GA-2025-CarrollSO-059 | 44,458 | 0 |
| Total Highway Safety Cluster | | | 65,976 | 0 |
| Safe Streets and Roads for All | 20.939 | N/A | 209,605 | 0 |
| Total Department of Transportation | | | 275,581 | 0 |
| **Department of the Treasury** | | | | |
| COVID-19 Coronavirus State and Local Fiscal Recovery Funds | 21.027 | N/A | 3,896,909 | 1,884,832 |
| Passed through the Judicial Council of Georgia: COVID-19 Coronavirus State and Local Fiscal Recovery Funds | 21.027 | 2024-ARPA-3Y032 | 1,035,685 | 0 |
| | | 2025-ARPA-3Y032 | 356,259 | 0 |
| | | | 1,391,944 | 0 |
| Total Department of the Treasury | | | 5,288,853 | 1,884,832 |

## *CARROLL COUNTY, GEORGIA*
## *SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS*
## *For the fiscal year ended June 30, 2025*

| Federal Grant/Pass-Through Grantor/Program Title | Federal Assistance Listing Number | Pass-Through Number | Expenditures | Payments to Subrecipients |
|---|---|---|---|---|
| **Department of Health and Human Services** | | | | |
| Substance Abuse and Mental Health Services Projects of Regional and National Significance | 93.243 | N/A | $ 271,754 | $ 0 |
| Passed through the Georgia Department of Human Services: | | | | |
| Child Abuse and Neglect State Grants | 93.669 | Y3UJJ282L8G1 | 152,533 | 0 |
| Total Department of Health and Human Services | | | 424,287 | 0 |
| **Department of Homeland Security** | | | | |
| Passed through the Georgia Emergency Management Agency: | | | | |
| Emergency Management Performance Grants | 97.042 | OEM24 | 33,158 | 0 |
| **Total Federal Awards** | | | $ 6,438,240 | $ 1,884,832 |

See accompanying notes to the schedule of expenditures of federal awards and the schedule of findings and questioned costs.

## 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal grant activity of Carroll County, Georgia, under programs for the federal government for the fiscal year ended June 30, 2025. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because this schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position or cash flows of the County.

## 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in in Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards,* wherein certain types of expenditures are not allowable or are limited as to reimbursement.

## 3. De Minimis Indirect Cost Rate

Carroll County, Georgia has elected not to use the 10-percent *de minimis* indirect cost rate allowed under the Uniform Guidance.

## 1. Summary of the Auditor's Results

### *A. Financial Statements*

| | |
|---|---|
| Type of auditor's report issued: | Unmodified |
| Internal control over financial reporting: | |
| Material weaknesses identified? | None reported |
| Significant deficiencies identified not considered material weaknesses? | Yes |
| Noncompliance material to financial statements noted? | None reported |

### *B. Federal Awards*

| | |
|---|---|
| Internal control over major programs: | |
| Material weaknesses identified? | None reported |
| Significant deficiencies identified not considered material weaknesses? | None reported |
| Type of auditor's report issued on compliance for major programs: | Unmodified |
| Any audit findings disclosed that are required to be reported in accordance with the Uniform Guidance? | None reported |

Identification of major programs:

21.027 COVID-19 Coronavirus State and Local Fiscal Recovery Funds

| | |
|---|---|
| Dollar threshold used to distinguish Between Type A and Type B programs: | $750,000 |
| Auditee qualified as low-risk auditee? | Yes |

## 2. Financial Statement Findings and Responses

### *A. Current Year Audit Findings*

**2025-001**

*Condition:* There is not appropriate segregation of duties between recording, distribution, and reconciliation of cash accounts and other operational functions in certain departments, component units, and constitutional offices of the County.

*Criteria:* Segregation of duties is a key internal control whereby the authorization, custody, record keeping, and reconciling duties are separated among several persons.

*Effect:* Failure to properly segregate the duties exposes the County to a greater risk of loss due to fraud.

*Cause:* There are several departments, component units, and constitutional offices of the County in which the segregation of duties could be improved.

*Recommendation*: Segregation of duties should be implemented to the extent practical and accounting records should be reviewed by responsible officials on a regular basis.

*Management Response:* Management concurs with this finding. The County Administration will work to continually improve and implement as many procedures as possible to improve internal controls in this area. This action was taken immediately upon receipt of the comment from our auditors.

### *B. Prior Year Audit Findings Follow-Ups*

**2024-001**

*Condition:* There is not appropriate segregation of duties between recording, distribution, and reconciliation of cash accounts and other operational functions in certain departments, component units, and constitutional offices of the County.

Not Corrected

## 3. Federal Award Findings and Questioned Costs

The audit of our basic financial statements and schedule of expenditures of federal awards disclosed no audit findings or questioned costs which are required to be reported under Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*.

***STATE REPORTING SECTION***

This section contains additional reports required by the State of Georgia.

## *CARROLL COUNTY, GEORGIA*
## *SCHEDULE OF PROJECTS FINANCED WITH SPECIAL PURPOSE LOCAL OPTION SALES TAX*
## *For the fiscal year ended June 30, 2025*

| Project | Estimated Cost * Original | Estimated Cost * Current | Expenditures Prior Years | Expenditures Current Year | Expenditures Total |
|---|---|---|---|---|---|
| **2015 SPLOST** | | | | | |
| Carroll County projects | $ 59,894,400 | $ 59,894,400 | | | |
| Roads, streets, bridges, and sidewalks | | | $ 18,272,259 | $ 1,415,208 | $ 19,687,467 |
| Water facilities and equipment | | | 0 | 0 | 0 |
| Public works facilities and equipment | | | 1,786,170 | 0 | 1,786,170 |
| Recreation facilities and equipment | | | 5,504,444 | 0 | 5,504,444 |
| Judicial center equipment | | | 567,215 | 0 | 567,215 |
| Historic Courthouse facilities and equipment | | | 0 | 0 | 0 |
| Agricultural development projects and equipment | | | 354,555 | 0 | 354,555 |
| Watershed and farmland protection | | | 395,700 | 0 | 395,700 |
| Public transportation facilities and equipment | | | 29,287 | 0 | 29,287 |
| Economic development | | | 6,537,677 | 0 | 6,537,677 |
| Public safety facilities and equipment | | | 9,547,733 | 0 | 9,547,733 |
| County Administration building and parking | | | 14,643 | 0 | 14,643 |
| Administrative facilities and equipment | | | 6,248,943 | 0 | 6,248,943 |
| Sewer facilities and equipment | | | 0 | 0 | 0 |
| Solid waste facilities and equipment | | | 25,760 | 0 | 25,760 |
| Agricultural projects; greenspace acquisition | | | 0 | 0 | 0 |
| Library facilities and equipment | | | 42,810 | 0 | 42,810 |
| Park facilities and equipment | | | 1,557,380 | 0 | 1,557,380 |
| Fire department facilities and equipment | | | 11,122,326 | 0 | 11,122,326 |
| Bowdon projects | 1,776,000 | 1,776,000 | 2,025,974 | 0 | 2,025,974 |
| Bremen projects | 38,400 | 38,400 | 43,804 | 0 | 43,804 |
| Carollton projects | 21,187,200 | 21,187,200 | 24,641,828 | 0 | 24,641,828 |
| Mount Zion projects | 1,468,800 | 1,468,800 | 1,675,536 | 0 | 1,675,536 |
| Roopville projects | 192,000 | 192,000 | 219,024 | 0 | 219,024 |
| Temple projects | 3,667,200 | 3,667,200 | 4,183,363 | 0 | 4,183,363 |
| Villa Rica projects | 7,267,200 | 7,267,200 | 8,290,070 | 0 | 8,290,070 |
| Whitesburg projects | 508,800 | 508,800 | 580,374 | 0 | 580,374 |
| Total | $ 96,000,000 | $ 96,000,000 | $ 103,666,875 | $ 1,415,208 | $ 105,082,083 |

| | |
|---|---|
| Total Expenditures of the 2015 SPLOST Capital Projects Fund | $ 4,385,908 |
| Roads, Streets, Bridges, and Sidewalks Expenditures Financed by Other Revenues | (2,949,400) |
| Park Facilities and Equipment Expenditures Financed by Other Revenues | (21,300) |
| | $ 1,415,208 |

NOTE: Prior years roads, streets, bridges, and sidewalks expenditures have been reduced to reflect expenditures financed by other revenues.

* Estimated cost represents the portion of these projects to be financed with Special Purpose Local Option Sales Tax. Actual costs that are in excess of these amounts have been financed through alternative funds.

## *CARROLL COUNTY, GEORGIA*
## *SCHEDULE OF PROJECTS FINANCED WITH SPECIAL PURPOSE LOCAL OPTION SALES TAX*
## *For the fiscal year ended June 30, 2025*

| | Estimated Cost * | | Expenditures | | |
|---|---|---|---|---|---|
| Project | Original | Current | Prior Years | Current Year | Total |
| **2021 SPLOST** | | | | | |
| Carroll County projects | | | | | |
| Roads, streets, bridges, sidewalks, and transportation, and public works facilities and equipment | $ 21,377,000 | $ 25,301,150 | $ 7,431,847 | $ 1,732,958 | $ 9,164,805 |
| Public safety and fire department facilities and equipment | 22,000,000 | 22,375,499 | 11,438,407 | 5,396,491 | 16,834,898 |
| Administrative facilities and equipment | 19,000,000 | 19,000,000 | 1,857,410 | 20,010,742 | 21,868,152 |
| Recreation and parks facilities and equipment | 3,750,000 | 3,750,000 | 1,278,942 | 69,449 | 1,348,391 |
| Judicial facilities and equipment | 5,250,000 | 5,250,000 | 86,909 | 852 | 87,761 |
| Community impact and economic development | 1,214,700 | 1,214,700 | 199,592 | 2,933 | 202,525 |
| Agricultural projects and farmland and watershed protection | 1,100,000 | 1,100,000 | 18,210 | 486 | 18,696 |
| Bowdon projects | 2,201,500 | 2,201,500 | 1,679,809 | 574,549 | 2,254,358 |
| Bremen projects | 600,000 | 600,000 | 457,908 | 156,619 | 614,527 |
| Carollton projects | 26,263,300 | 26,263,300 | 20,039,662 | 6,854,215 | 26,893,877 |
| Mount Zion projects | 1,820,700 | 1,820,700 | 1,389,248 | 475,168 | 1,864,416 |
| Roopville projects | 238,000 | 238,000 | 181,602 | 62,113 | 243,715 |
| Temple projects | 4,545,800 | 4,545,800 | 3,468,579 | 1,186,366 | 4,654,945 |
| Villa Rica projects | 9,008,300 | 9,008,300 | 6,873,596 | 2,350,992 | 9,224,588 |
| Whitesburg projects | 630,700 | 630,700 | 481,244 | 164,601 | 645,845 |
| Total | $ 119,000,000 | $ 123,299,649 | $ 56,882,965 | $ 39,038,534 | $ 95,921,499 |

| | |
|---|---|
| Total Expenditures of the 2021 SPLOST Capital Projects Fund | $ 37,965,204 |
| Total Expenditures of the 2021 SPLOST Debt Service Fund | 7,843,330 |
| Principal Payments in the 2021 SPLOST Debt Service Fund | (6,770,000) |
| | $ 39,038,534 |

* Estimated cost represents the portion of these projects to be financed with Special Purpose Local Option Sales Tax. Actual costs that are in excess of these amounts have been financed through alternative funds.

# *CARROLL COUNTY, GEORGIA*
## *SCHEDULE OF SUPPLEMENTAL OFFICIAL INCOME*
### *For the fiscal year ended June 30, 2025*

| County Constitutional Officer | Supplemental Income Type | Amount Collected | Amount Disbursed | Amount Retained by County Officer |
|---|---|---|---|---|
| Tax Commissioner | Fee for collection of taxes for other governments | $ 193,622 | $ 172,104 | $ 21,518 |
| Clerk of Court | Fee for processing U.S. passport applications | 100,785 | 100,785 | 0 |

**APPENDIX B**

**Form of Opinion of Bond Counsel**

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MURRAY BARNES FINISTER LLP

3525 PIEDMONT ROAD • 5 PIEDMONT CENTER • SUITE 515 • ATLANTA, GEORGIA 30305

_________ ___, 2026

Carroll County Board of Commissioners
Carrollton, Georgia

Bank OZK, as Paying Agent
Little Rock, Arkansas

Raymond James & Associates, Inc.
Atlanta, Georgia

Re: $_________ Carroll County, Georgia General Obligation Sales Tax Bonds, Series 2026

To the Addressees:

We have acted as Bond Counsel and Disclosure Counsel to Carroll County, Georgia (the "County") in connection with the issuance by the County of $_________ in aggregate principal amount of its General Obligation Sales Tax Bonds, Series 2026 (the "Bonds"). In connection with the foregoing, we have examined (a) a certified copy of the validation proceeding concluded in the Superior Court of Carroll County, Georgia with respect to the Bonds, (b) the bond resolution adopted by the Carroll County Board of Commissioners (the "Board of Commissioners") on _________ ___, 2026 (the "Bond Resolution"), (c) the Constitution and laws of the State of Georgia, including, but not limited to, O.C.G.A. Section 48-8-110, *et seq.*, as amended, relating to the imposition of a one percent sales and use tax (the "Sales and Use Tax") within the County and (d) such other certified proceedings and other papers as we deemed necessary to render this opinion. In all such examinations, we have assumed the genuineness of signatures on original documents and the conformity to original documents of all copies submitted to us as certified, conformed or photographic copies, and as to certificates of public officials, we have assumed the same to have been properly given and to be accurate. All capitalized terms used but not otherwise defined herein shall have the meanings assigned thereto in the Bond Resolution.

In rendering our opinion that the interest on the Bonds is excludable from the gross income of the registered owners of the Bonds for federal income tax purposes, we have (a) relied as to questions of fact material to our opinion upon certificates and certified proceedings of public officials, including officials of the County, and representations of the County (including representations as to the use and investment of the proceeds of the Bonds), without undertaking to verify the same by independent investigation and (b) assumed continued compliance by the County with its covenants relating to the use of the proceeds of the Bonds and compliance with the requirements contained in the Internal Revenue Code of 1986, as amended (the "Code"), including, but not limited to, the arbitrage requirements contained in Section 148 of the Code. The inaccuracy of any such certificates or representations or the failure of the County to comply with any of such covenants could cause interest on the Bonds to become subject to federal income taxation retroactive to the date of issuance of the Bonds.

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The Bonds are being issued for the purpose of paying (a) all or a portion of certain capital outlay projects for the County, (b) capitalized interest on the Bonds, and (c) the costs of issuing the Bonds. The Bonds are not subject to redemption prior to maturity.

We express no opinion (a) with respect to the accuracy, completeness or sufficiency of the Official Statement or (b) as to compliance by the County or the initial purchasers of the Bonds with any federal or state statute, regulation or ruling with respect to the sale or distribution of the Bonds.

Based on our examinations, we are of the opinion, as of the date hereof and under existing law, as follows:

1. The Bonds are valid and binding general obligations of the County payable first from the proceeds of the Sales and Use Tax and second from a direct ad valorem tax, unlimited as to rate or amount, levied on all property in the County subject to taxation for general obligation bond purposes.

2. The Board of Commissioners has levied an ad valorem tax, unlimited as to rate or amount, on all property in the County subject to taxation for general obligation bond purposes in order to pay the principal of and interest on the Bonds as the same become due.

3. Interest on the Bonds is exempt from present State of Georgia income taxes.

4. The interest on the Bonds (a) is excluded from gross income for federal income tax purposes and (b) is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals; however, such interest is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on corporations. We express no opinion regarding other federal tax consequences arising with respect to ownership of the Bonds.

The rights of the holders of the Bonds and the enforceability thereof may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable and to the exercise of judicial discretion in appropriate cases.

We are members of the State Bar of Georgia. Our opinions herein are limited to the laws of the State of Georgia and any applicable federal laws of the United States. This opinion is limited to the matters expressly set forth above, and no opinion is implied or may be inferred beyond the matters so stated. This opinion is intended solely for the use of the addressees and their permitted successors, participants and/or assigns and may not be relied upon for any other purpose or by any other person for any purpose without our prior written consent. We expressly disclaim any duty to update this opinion in the future for any changes of fact or law that may affect any of the opinions expressed herein.

Very truly yours,

MURRAY BARNES FINISTER LLP

By:_______________________________________
A Partner

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## APPENDIX C

## Form of Continuing Disclosure Certificate

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# CONTINUING DISCLOSURE CERTIFICATE

This Continuing Disclosure Certificate (this "Disclosure Certificate") is executed and delivered by Carroll County, Georgia, a political subdivision of the State of Georgia (the "County"), in connection with the issuance of its General Obligation Sales Tax Bonds, Series 2026, in the aggregate principal amount of $___________ (the "Bonds"). The Bonds are being issued pursuant to a resolution of the Board of Commissioners of the County, adopted on October 6, 2026 (the "Bond Resolution"). The County hereby covenants and agrees as follows:

Section 1. Purpose of the Disclosure Certificate. This Disclosure Certificate is being executed and delivered by the County for the benefit of the Beneficial Owners (as herein defined) of the Bonds and in order to assist the Participating Underwriter (as herein defined) in complying with the Rule (as herein defined).

Section 2. Definitions. In addition to the definitions set forth in the Bond Resolution, which apply to any capitalized terms used in this Disclosure Certificate unless otherwise defined in this Section, the following capitalized terms shall have the following meanings:

"Annual Report" shall mean any Annual Report provided by the County pursuant to the Rule and this Disclosure Certificate.

"Beneficial Owners" shall mean any person who (a) has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of, any Bonds (including persons holding Bonds through nominees, depositories or other intermediaries) or (b) is treated as the owner of any Bonds for federal income tax purposes.

"County" shall mean Carroll County, Georgia, a political subdivision of the State of Georgia, its successors and assigns.

"Dissemination Agent" means Raymond James & Associates, Inc., or any successor Dissemination Agent designated in writing by the County and which has filed with the County a written acceptance of such designation.

"EMMA" shall mean MSRB's Electronic Municipal Market Access system, as described in 1934 Act Release No. 59062 and maintained by the MSRB for the purposes of the Rule as further described herein.

"Financial Obligation" means a (a) debt obligation; (b) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (c) guarantee of (a) or (b) of this definition. The term "Financial Obligation" shall not include municipal securities as to which a final official statement has been provided to the MSRB consistent with the Rule.

"Fiscal Year" shall mean any period of twelve consecutive months adopted by the County as its fiscal year for financial reporting purposes and shall initially mean the period beginning on July 1 of each calendar year and ending June 30 of the following calendar year.

"Listed Events" shall mean any of the events listed in Section 5(a) of this Disclosure Certificate.

"MSRB" shall mean the Municipal Securities Rulemaking Board, or any successor thereto.

"Official Statement" shall mean the Official Statement of the Authority and the County relating to the Bonds.

"Participating Underwriter" shall mean Raymond James & Associates, Inc., Atlanta, Georgia.

"Rule" shall mean Rule 15c2-12 adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as the same may be amended from time to time.

"State" shall mean the State of Georgia.

Section 3. Provision of Annual Reports.

(a) The County shall, or shall cause the Dissemination Agent (if any) to, not later than the last day of the ninth month after the end of the County's Fiscal Year (the "Reporting Date"), beginning for the Fiscal Year ending June 30, 2026, provide to the MSRB in an electronic format as prescribed by the MSRB (which, as of the date hereof, is EMMA) an Annual Report which is consistent with the requirements of Section 4 of this Disclosure Certificate. The Annual Report may be submitted as a single document or as separate documents comprising a package, and may cross-reference other information as provided in Section 4 of this Disclosure Certificate; provided that the audited financial statements of the County may be submitted separately from the balance of the Annual Report (*i.e.*, in the event that the audited financial statements have not been completed by the Reporting Date). In such event, the audited financial statements will be submitted promptly upon their availability. In the event that the audited financial statements are not available at the time of the Reporting Date and will be submitted at a later date, the County shall include unaudited financial statements of the County in the information provided to the MSRB in its Annual Report and the County shall indicate in the Annual Report the expected date on which the audited financial statements of the County will be submitted. The audited financial statements of the County, when available, will be provided to the MSRB in an electronic format as prescribed by the MSRB (which, as of the date hereof, is EMMA).

(b) The County or the Dissemination Agent (if any) shall:

(i) determine each year prior to the Reporting Date the appropriate electronic format prescribed by the MSRB for filing with the MSRB and the proper form of such filing;

(ii) if the Annual Report (or the audited financial statements which were to be separately submitted) is not distributed/filed by the date required in subsection (a), send a notice to the MSRB, in a timely manner, in an electronic format prescribed by the MSRB (which, as of the date hereof is EMMA) in substantially the form attached hereto as Exhibit A; and

(iii) if the Dissemination Agent is other than the County, notify the County that the Annual Report has been provided pursuant to this Disclosure Certificate and the date provided.

Section 4. Content of Annual Reports. The County's Annual Report for each Fiscal Year shall contain or incorporate by reference the following:

(a) The County's basic financial statements for the preceding Fiscal Year, to be prepared in accordance with generally accepted accounting principles, as in effect from time to time and which shall be accompanied by an opinion letter, if available at the time of the submission of the Annual Report to the MSRB pursuant to Section 3(a) hereof, resulting from an audit conducted by an independent certified public accountant or firm of independent certified public accountants in conformity with generally accepted auditing standards.

(b) If generally accepted accounting standards changed from the previous Fiscal Year and if such changes are material to the County, a narrative description (as required by Section 8 of this Disclosure Certificate) of the impact of the changes on the County.

(c) A statement indicating that the County's Fiscal Year has not changed, or, if the Fiscal Year has changed, a statement indicating the new Fiscal Year.

(d) To the extent not included in items provided pursuant to subsection (a) above, information for the Fiscal Year of the type set forth in the Official Statement in the tables under the headings "THE BONDS" "— Historical Sales and Use Tax Collections," "COUNTY AD VALOREM TAXATION" "—Property Tax Millage Rates," "—Ad Valorem Property Tax Digest," "—Tax Collections," and "—Ten Largest Taxpayers."

Any or all of the items listed above may be incorporated by reference from other documents, including official statements of debt issues of the County or related public entities, which have been submitted to the MSRB or the Securities and Exchange Commission. If the document incorporated by reference is a final official statement, it must be available from the MSRB in an electronic format prescribed by the MSRB (which, as of the date hereof, is EMMA). The County shall clearly identify each such other document so incorporated by reference.

Section 5. Reporting of Significant Events.

(a) Within ten (10) business days of the occurrence of one of the following Listed Events with respect to the Bonds, the County or the Dissemination Agent (if any) shall file a notice of such occurrence with EMMA.

(i) Principal and interest payment delinquencies.

(ii) Non-payment related defaults, if material.

(iii) Unscheduled draws on debt service reserves reflecting financial difficulties.

(iv) Unscheduled draws on credit enhancements reflecting financial difficulties.

(v) Substitution of credit or liquidity providers, or their failure to perform.

(vi) Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, or a Notice of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Bonds, or other events affecting the tax status of the Bonds.

(vii) Modification to rights of Beneficial Owners, if material.

(viii) Bond calls, if material, and tender offers.

(ix) Defeasances.

(x) Release, substitution or sale of property securing repayment of the Bonds, if material.

(xi) Rating changes.

(xii) Bankruptcy, insolvency, receivership, or a similar proceeding by the County, including any of the following: the appointment of a receiver, fiscal agent or similar officer for the County in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or government authority has assumed jurisdiction over substantially all of the assets or business of the County or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the County.

(xiii) Consummation of a merger, consolidation, acquisition involving the County, or sale of all or substantially all of the assets of the County, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material.

(xiv) Appointment of an additional or a successor trustee, or the change in name of a trustee, if material.

(xv) Incurrence of a Financial Obligation of the County, if material, or agreement to covenants, events of default, remedies, priority rights or other similar terms of a Financial Obligation of the County, any of which affect Beneficial Owners, if material.

(xvi) Default, event of acceleration, termination event, modification of terms or other similar events under the terms of a Financial Obligation of the County, any of which reflect financial difficulties.

(b) The content of any notice of the occurrence of a listed event under subsection (a) above shall be determined by the County and shall be in substantially the form attached hereto as Exhibit B.

Section 6. Termination of Reporting Obligation. The County's obligations under this Disclosure Certificate shall terminate upon the legal defeasance, prior redemption or payment in full of all of the Bonds. If the County's obligations are assumed in full by some other entity, such person shall be responsible for compliance with this Disclosure Certificate in the same manner as if it were the County and the County shall have no further responsibility hereunder. The County will provide notice of such termination to the MSRB in an electronic format as prescribed by the MSRB (which as of the date hereof, is EMMA).

Section 7. Appointment of Dissemination Agent. The County has appointed Raymond James & Associates, Inc., Atlanta, Georgia, as exclusive Dissemination Agent under this Disclosure Agreement. The County may, upon thirty days' written notice to the Dissemination Agent, replace or appoint a successor to the Dissemination Agent. Upon termination of Raymond James & Associates, Inc.'s services as Dissemination Agent, the County agrees to appoint a successor Dissemination Agent or, alternatively, agrees to assume all responsibilities of Dissemination Agent under this Disclosure Agreement for the benefit of the Holders of the Bonds. Notwithstanding any replacement or appointment of a successor, the County will remain liable until payment in full for any and all sums owed and payable to the Dissemination Agent. The Dissemination Agent may resign at any time by providing thirty days' prior written notice to the County.

Section 8. Amendment. This Disclosure Certificate may not be amended unless independent counsel experienced in securities law matters has rendered an opinion to the County to the effect that the amendment does not violate the provisions of the Rule, taking into account any subsequent change in or official interpretation of the Rule.

In the event that this Disclosure Certificate is amended or any provision of this Disclosure Certificate is waived, the first Annual Report containing any amended, or omitting any waived, operating data or financial information shall explain, in narrative form, the reasons for the amendment or waiver and the impact of the change in the type of operating data or financial information being provided in the Annual Report. If the amendment or waiver relates to the accounting principles to be followed in preparing financial statements, the Annual Report for the year in which the change is made shall present a comparison between the financial statements or information prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles. The comparison shall include a qualitative discussion of the differences in the accounting principles and the impact of the change in the accounting principles on the presentation of the financial information. To the extent reasonably feasible, the comparison must also be qualitative. A notice of the change in the accounting principles shall be filed with the MSRB in an electronic format as prescribed by the MSRB (which, as of the date hereof, is EMMA) on or before the effective date of any such amendment or waiver.

Section 9. Additional Information. Nothing in this Disclosure Certificate shall be deemed to prevent the County from disseminating any other information, using the means of dissemination set forth in this Disclosure Certificate or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Listed Event in addition to that which is required by this Disclosure Certificate. If the County chooses to include any information in any Annual Report or notice of occurrence of a Listed Event in addition to that which is specifically required by this Disclosure Certificate, the County shall have no obligation under this Disclosure Certificate to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event.

Section 10. Default. In the event of a failure of the County to comply with any provision of this Disclosure Certificate, any Beneficial Owner may initiate an action against the County to compel performance. A default under this Disclosure Certificate shall not be deemed a "default" or an "event of default" under the Bond Resolution, and the sole remedy under this Disclosure Certificate in the event of any failure of the County to comply with this Disclosure Certificate shall be an action to compel performance.

Section 11. Duties, Immunities and Liabilities of Dissemination Agent.

(a) The Dissemination Agent (if any) shall have only such duties as are specifically set forth in this Disclosure Certificate. The Dissemination Agent's obligation to deliver the information at the times and with the contents described herein shall be limited to the extent the County has provided such information to the Dissemination Agent as required by this Disclosure Certificate. The Dissemination Agent shall have no duty with respect to the content of any disclosures or notice made pursuant to the terms hereof. The Dissemination Agent shall have no duty or obligation to review or verify any Annual Report, audited financial statements, Listed Events or any other information, disclosures or notices provided to it by the County and shall not be deemed to be acting in any fiduciary capacity for the County, the Holders of the Bonds or any other party. The Dissemination Agent shall have no responsibility for the County's failure to report a Listed Event to the Dissemination Agent. The Dissemination Agent shall have no duty to determine, or liability for failing to determine, whether the County has complied with this Disclosure Certificate. The Dissemination Agent may conclusively rely upon certifications of the County at all times.

The obligations of the County under this Section shall survive resignation or removal of the Dissemination Agent and payment of the Bonds.

(b) The Dissemination Agent may, from time to time, consult with legal counsel (either in-house or external) of its own choosing in the event of any disagreement or controversy, or question or doubt as to the construction of any of the provisions hereof or its respective duties hereunder, and the Dissemination Agent shall in no event incur any liability and shall be fully protected in acting in good faith upon the advice of such legal counsel. The fees and expenses of such counsel shall be payable by the County.

Section 12. Beneficiaries. This Disclosure Certificate shall inure solely to the benefit of the County, the Participating Underwriter, and Beneficial Owners from time to time of the Bonds, and shall create no rights in any other person or entity.

Section 13. Intermediaries; Expenses. The Dissemination Agent is hereby authorized to employ intermediaries to carry out its obligations hereunder. The Dissemination Agent shall be reimbursed for all such expenses and any other reasonable expense incurred hereunder (including, but not limited to, attorney's fees).

Section 14. Counterparts. This Disclosure Certificate may be executed in several counterparts, each of which shall be an original and all of which shall constitute but one and the same instrument.

Section 15. Governing Law. This Disclosure Certificate shall be governed by and construed in accordance with the laws of the State of Georgia.

Section 16. Severability. In case any one or more of the provisions of this Disclosure Certificate shall for any reason be held to be illegal or invalid, such illegality or invalidity shall not affect any other provision of this Disclosure Certificate, but this Disclosure Certificate shall be construed and enforced as if such illegal or invalid provision had not been contained herein.

Date: ________________

CARROLL COUNTY, GEORGIA

By:________________________________________
Chairman

EXHIBIT A

NOTICE TO MSRB OF FAILURE TO FILE ANNUAL REPORT

Name of Issuer: Carroll County

Name of Obligated Person: Carroll County, Georgia

Name of Bond Issue: $[____________] Carroll County, Georgia General Obligation Sales Tax Bonds, Series 2026

CUSIP Number(s)[1]

Date of Issuance: October 20, 2026

NOTICE IS HEREBY GIVEN that Carroll County, Georgia (the "County") has not provided an Annual Report due with respect to the above-captioned bonds as required by its Continuing Disclosure Certificate, dated October 6, 2026. The County anticipates that the Annual Report will be filed by ________________________.

This notice is based on the best information available at the time of dissemination. Any questions regarding this notice should be directed to __________________.

Dated:_________________________

[1] No representation is made as to the correctness of the CUSIP number(s) either as printed on the Bonds or as contained herein, and reliance may only be placed on other bond identification contained herein.

EXHIBIT B

NOTICE TO MSRB OF [INSERT THE LISTED EVENT]

Relating to

$[__________]
CARROLL COUNTY, GEORGIA
GENERAL OBLIGATION SALES TAX BONDS,
SERIES 2026

CUSIP NUMBERS[1]

Notice is hereby given that [insert the Listed Event] has occurred with respect to the above-captioned revenue anticipation certificates (the "Bonds"). [Describe circumstances leading up to the event, action being taken and anticipated impact.]

This notice is based on the best information available at the time of dissemination and is not guaranteed as to accuracy or completeness. Any questions regarding this notice should be directed to [insert instructions for presenting securities, if applicable].

Dated:____________________

[1] No representation is made as to the correctness of the CUSIP number(s) either as printed on the Bonds or as contained herein, and reliance may only be placed on other bond identification contained herein.

CARROLL COUNTY, GEORGIA • GENERAL OBLIGATION SALES TAX BONDS, SERIES 2026



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