

# PRELIMINARY OFFICIAL STATEMENT DATED MARCH 13, 2020

NEW ISSUE - FULL BOOK-ENTRY

RATING: Standard & Poor's: "AAA"  
See "RATING" herein

*In the opinion of Jones Hall, A Professional Law Corporation, San Francisco, California, Bond Counsel, based upon existing laws, regulations, rulings, court decisions, and assuming (among other things) compliance with certain covenants, interest on the Bonds is exempt from State of California personal income taxes. Interest on the Bonds is not excluded from gross income for federal income tax purposes. Bond Counsel expresses no opinion regarding any other tax consequences caused by the ownership or disposition of, or the accrual or receipt of interest on, the Bonds. See "TAX MATTERS" herein.*

**\$35,000,000\***  
**MILL VALLEY SCHOOL DISTRICT**  
(Marin County, California)  
**2020 Refunding General Obligation Bonds**  
(Federally Taxable)

Dated: Date of Delivery

Due: August 1, as shown on inside front cover

**Authority and Purposes.** The Mill Valley School District (Marin County, California) 2020 Refunding General Obligation Bonds (Federally Taxable) (the "Bonds") are being issued by the Mill Valley School District (the "District") pursuant to certain provisions of the California Government Code and a resolution of the Board of Trustees of the District adopted on March 12, 2020 (the "Bond Resolution"). The Bonds are being issued for the purpose of refinancing certain outstanding general obligation bonds of the District, and to pay costs of issuing the Bonds. See "THE BONDS – Authority for Issuance" and "THE REFINANCING PLAN" herein.

**Security.** The Bonds are general obligations of the District, payable solely from *ad valorem* property taxes levied on taxable property within the District and collected by Marin County (the "County"). The County Board of Supervisors is empowered and obligated to annually levy *ad valorem* taxes for the payment of interest on, and principal of, the Bonds upon all property subject to taxation by the District, without limitation of rate or amount (except certain personal property which is taxable at limited rates). See "SECURITY FOR THE BONDS."

**Book-Entry Only.** The Bonds will be issued in book-entry form only, and will be initially issued and registered in the name of Cede & Co. as nominee of The Depository Trust Company ("DTC"). Purchasers will not receive physical certificates representing their interests in the Bonds. See "THE BONDS" and "APPENDIX F - DTC AND THE BOOK-ENTRY ONLY SYSTEM."

**Payments.** The Bonds will be dated the date of delivery. The Bonds accrue interest at the rates set forth on the inside cover page hereof, payable semiannually on each February 1 and August 1 until maturity, commencing August 1, 2020. Payments of principal of and interest on the Bonds will be paid by The Bank of New York Mellon Trust Company, N.A., the designated paying agent, registrar and transfer agent (the "Paying Agent"), to DTC for subsequent disbursement to DTC Participants who will remit such payments to the beneficial owners of the Bonds. See "THE BONDS - Description of the Bonds."

**Redemption.** The Bonds are subject to redemption prior to maturity as described herein. See "THE BONDS – Optional Redemption" and "THE BONDS – Mandatory Sinking Fund Redemption."

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## MATURITY SCHEDULE

(See inside cover)

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**Cover Page.** This cover page contains certain information for general reference only. It is not a summary of all the provisions of the Bonds. Prospective investors must read the entire Official Statement to obtain information essential to making an informed investment decision.

*The Bonds will be offered when, as and if issued and accepted by the Underwriter, subject to the approval as to legality by Jones Hall, A Professional Law Corporation, San Francisco, California, Bond Counsel to the District, and subject to certain other conditions. Jones Hall is also serving as Disclosure Counsel to the District. Certain matters will be passed on the Underwriter by Kronick, Moskovitz, Tiedemann & Girard, a Professional Corporation, Sacramento, California.. It is anticipated that the Bonds, in book-entry form, will be available for delivery through the facilities of DTC on or about April 16, 2020.*

**RAYMOND JAMES®**

The date of this Official Statement is \_\_\_\_\_, 2020.

\*Preliminary; subject to change.

This Preliminary Official Statement and the information contained herein are subject to completion or amendment. These securities may not be sold nor may offers to buy be accepted prior to the time the Official Statement is delivered in final form. Under no circumstances shall this Preliminary Official Statement constitute an offer to sell or a solicitation of an offer to buy nor shall there be any sale of these securities in any jurisdiction in which such offer, solicitation or sale would be unlawful prior to registration or qualification under the securities laws of such jurisdiction.

# MATURITY SCHEDULE\*

**MILL VALLEY SCHOOL DISTRICT**  
**(Marin County, California)**  
**2020 Refunding General Obligation Bonds**  
**(Federally Taxable)**

Base CUSIP†: \_\_\_\_\_

| <b>Maturity Date<br/>(August 1)</b> | <b>Principal<br/>Amount</b> | <b>Interest Rate</b> | <b>Yield</b> | <b>CUSIP†</b> |
|-------------------------------------|-----------------------------|----------------------|--------------|---------------|
|-------------------------------------|-----------------------------|----------------------|--------------|---------------|

\*Preliminary; subject to change.

† CUSIP® is a registered trademark of the American Bankers Association. CUSIP data herein is provided by CUSIP Global Services, managed by S&P Global Market Intelligence on behalf of The American Bankers Association. Neither the District nor the Underwriter takes any responsibility for the accuracy of the CUSIP data.

## GENERAL INFORMATION ABOUT THIS OFFICIAL STATEMENT

**Use of Official Statement.** This Official Statement is submitted in connection with the sale of the Bonds referred to herein and may not be reproduced or used, in whole or in part, for any other purpose. This Official Statement is not a contract between any bond owner and the District or the Underwriter.

**No Offering Except by This Official Statement.** No dealer, broker, salesperson or other person has been authorized by the District or the Underwriter to give any information or to make any representations other than those contained in this Official Statement and, if given or made, such other information or representation must not be relied upon as having been authorized by the District or the Underwriter.

**No Unlawful Offers or Solicitations.** This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy nor may there be any sale of the Bonds by a person in any jurisdiction in which it is unlawful for such person to make such an offer, solicitation or sale.

**Information in Official Statement.** The information set forth in this Official Statement has been furnished by the District and other sources which are believed to be reliable, but it is not guaranteed as to accuracy or completeness.

**Estimates and Forecasts.** When used in this Official Statement and in any continuing disclosure by the District in any press release and in any oral statement made with the approval of an authorized officer of the District or any other entity described or referenced herein, the words or phrases "will likely result," "are expected to", "will continue", "is anticipated", "estimate", "project," "forecast", "expect", "intend" and similar expressions identify "forward looking statements" within the meaning of the Private Securities Litigation Reform Act of 1995. Such statements are subject to risks and uncertainties that could cause actual results to differ materially from those contemplated in such forward-looking statements. Any forecast is subject to such uncertainties. Inevitably, some assumptions used to develop the forecasts will not be realized and unanticipated events and circumstances may occur. Therefore, there are likely to be differences between forecasts and actual results, and those differences may be material. The information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, give rise to any implication that there has been no change in the affairs of the District or any other entity described or referenced herein since the date hereof.

**Involvement of Underwriter.** The Underwriter has provided the following statement for inclusion in this Official Statement: The Underwriter has reviewed the information in this Official Statement in accordance with, and as a part of, its responsibilities to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Underwriter does not guarantee the accuracy or completeness of such information.

**Stabilization of and Changes to Offering Prices.** The Underwriter may overallocate or take other steps that stabilize or maintain the market prices of the Bonds at levels above those that might otherwise prevail in the open market. If commenced, the Underwriter may discontinue such market stabilization at any time. The Underwriter may offer and sell the Bonds to certain securities dealers, dealer banks and banks acting as agent at prices lower than the public offering prices stated on the inside cover page of this Official Statement, and those public offering prices may be changed from time to time by the Underwriter.

**Document Summaries.** All summaries of the Bond Resolution or other documents referred to in this Official Statement are made subject to the provisions of such documents and qualified in their entirety to reference to such documents, and do not purport to be complete statements of any or all of such provisions.

**No Securities Laws Registration.** The Bonds have not been registered under the Securities Act of 1933, as amended, in reliance upon exceptions therein for the issuance and sale of municipal securities. The Bonds have not been registered or qualified under the securities laws of any state.

**Effective Date.** This Official Statement speaks only as of its date, and the information and expressions of opinion contained in this Official Statement are subject to change without notice. Neither the delivery of this Official Statement nor any sale of the Bonds will, under any circumstances, give rise to any implication that there has been no change in the affairs of the District, the County, the other parties described in this Official Statement, or the condition of the property within the District since the date of this Official Statement.

**Website.** The District maintains a website. However, the information presented on the website is not a part of this Official Statement and should not be relied upon in making an investment decision with respect to the Bonds.

**MILL VALLEY SCHOOL DISTRICT  
COUNTY OF MARIN  
STATE OF CALIFORNIA**

**DISTRICT BOARD OF TRUSTEES**

Marco Pardi, *President*  
Emily Uhlhorn, *Vice-President/Clerk*  
Bob Jacobs, *Trustee*  
Todd May, *Trustee*  
Leslie Wachtel, *Trustee*

**DISTRICT ADMINISTRATION**

Kimberly Berman, Ed.D., *Superintendent*  
Michele Rollins Ed.D., *Assistant Superintendent, Business Services*

**FINANCIAL ADVISOR**

Isom Advisors, a Division of Urban Futures, Inc.  
*Walnut Creek, California*

**BOND and DISCLOSURE COUNSEL**

Jones Hall, A Professional Law Corporation  
*San Francisco, California*

**BOND REGISTRAR, TRANSFER AGENT, PAYING AGENT  
and ESCROW AGENT**

The Bank of New York Mellon Trust Company, N.A.,  
*Dallas, Texas*

**ESCROW VERIFICATION**

Causey Demgen & Moore P.C.  
*Denver, Colorado*

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**\$35,000,000\***  
**MILL VALLEY SCHOOL DISTRICT**  
**(Marin County, California)**  
**2020 Refunding General Obligation Bonds**  
**(Federally Taxable)**

The purpose of this Official Statement, which includes the cover page, inside cover page and attached appendices, is to set forth certain information concerning the sale and delivery of the refunding general obligation bonds captioned above (the “**Bonds**”) by the Mill Valley School District (the “**District**”), Marin County (the “**County**”), in the State of California (the “**State**”).

## INTRODUCTION

*This Introduction is not a summary of this Official Statement. It is only a brief description of and guide to, and is qualified by, more complete and detailed information contained in the entire Official Statement and the documents summarized or described in this Official Statement. A full review should be made of the entire Official Statement. The offering of the Bonds to potential investors is made only by means of the entire Official Statement.*

**The District. General.** The District includes approximately 21 square miles in the southern part of Marin County (the “County”) and provides educational services for grades K-8 to the residents of the City of Mill Valley (the “City”) and portions of the unincorporated County near the City. The District operates five elementary schools and one middle school. The District’s enrollment for 2019-20 is 2,835 students. The District’s total assessed value for fiscal year 2019-20 is \$12,379,884,272. See “APPENDIX A – Audited Financial Statements of the District for Fiscal Year Ending June 30, 2019” and “APPENDIX B – General and Financial Information About the District” for general and financial information regarding the District, and “APPENDIX C – General Information About the City of Mill Valley and the County of Marin,” for demographic and economic information regarding the City and the County.

**Basic Aid/Community Funded District.** For purposes of education funding, for Fiscal Year 2019-20, the District is a “**Community Funded District**,” meaning that the District’s share of local property taxes exceeds its funding entitlement under the State’s education funding formula known as the Local Control Funding Formula (the “LCFF”, as described in Appendix B hereto). As such, the District is not limited to funding derived from the State, but instead derives most if its funding from its share of local property taxes.

**Purposes.** The net proceeds of the Bonds will be used to refinance on an advance basis certain maturities of the District’s outstanding General Obligation Bonds, Election of 2009, Series B (the “**Prior Bonds**”) and with respect to those maturities to be refunded, the “**Refunded Bonds**”), and to pay related costs of issuance. See “THE REFINANCING PLAN” herein.

**Authority for Issuance of the Bonds.** The Bonds are being issued pursuant to Articles 9 and 11 of Chapter 3 of Part 1 of Division 2 of Title 5 of the California Government Code, commencing with Section 53550 of said Code (the “**Bond Law**”), and pursuant to a resolution adopted by the Board of Trustees of the District on March 12, 2020 (the “**Bond Resolution**”). See “THE BONDS - Authority for Issuance” herein.

*\*Preliminary; subject to change.*

**Payment and Registration of the Bonds.** The Bonds mature in the years and in the amounts as set forth on the inside cover page hereof. The Bonds will be issued in book-entry form only, and will be initially issued and registered in the name of Cede & Co. as nominee for DTC. Purchasers will not receive physical certificates representing their interest in the Bonds. See “THE BONDS” and “APPENDIX F – DTC and the Book-Entry Only System.”

**Redemption.** The Bonds are subject to redemption prior to maturity as described herein. See “THE BONDS – Optional Redemption” and “THE BONDS – Mandatory Sinking Fund Redemption.”

**Security and Sources of Payment for the Bonds.** The Bonds are general obligation bonds of the District payable solely from *ad valorem* property taxes levied on taxable property located in the District and collected by the County. The County Board of Supervisors is empowered and obligated to annually levy *ad valorem* taxes for the payment of principal of and interest on the Bonds upon all property subject to taxation by the District, without limitation of rate or amount (except with respect to certain personal property which is taxable at limited rates). See “SECURITY FOR THE BONDS.”

**Legal Matters.** Issuance of the Bonds is subject to the approving opinion of Jones Hall, A Professional Law Corporation, San Francisco, California, as bond counsel (“**Bond Counsel**”), to be delivered in substantially the form attached hereto as Appendix D. Jones Hall, A Professional Law Corporation, San Francisco, California, will also serve as Disclosure Counsel to the District (“**Disclosure Counsel**”). Kronick, Moskovitz, Tiedemann & Girard, a Professional Corporation, Sacramento, California, is serving as Underwriter’s counsel (“**Underwriter’s Counsel**”). Payment of the fees of Bond Counsel, Disclosure Counsel and Underwriter’s Counsel is contingent upon issuance of the Bonds.

**Tax Matters.** In the opinion of Bond Counsel, based upon existing laws, regulations, rulings and court decisions, and assuming (among other things) compliance with certain covenants, interest on the Bonds is exempt from State of California personal income taxes, although interest on the Bonds is not excluded from gross income for federal income tax purposes. Bond Counsel express no opinion regarding any other tax consequences caused by the ownership or disposition of, or the accrual or receipt of interest on, the Bonds. See “TAX MATTERS” and Appendix D hereto for the form of Bond Counsel’s opinion to be delivered concurrently with the Bonds.

**Continuing Disclosure.** The District has covenanted and agreed that it will comply with and carry out all of the provisions of the Continuing Disclosure Certificate, dated the date of issuance of the Bonds and executed by the District (the “**Continuing Disclosure Certificate**”). The form of the Continuing Disclosure Certificate is included in Appendix E hereto. See “THE BONDS - Continuing Disclosure.”

**Other Information.** This Official Statement speaks only as of its date, and the information contained herein is subject to change.

Copies of documents referred to herein and information concerning the Bonds are available from the Superintendent of the District, Mill Valley School District, 411 Sycamore Avenue, Mill Valley, California 94941. The District may impose a charge for copying, mailing and handling.

This Official Statement is not to be construed as a contract with the purchasers of the Bonds. Statements contained in this Official Statement which involve estimates, forecasts or matters of opinion, whether or not expressly so described herein, are intended solely as such and are not to be construed as representations of fact. The summaries and references to documents, statutes and constitutional provisions referred to herein do not purport to be comprehensive or definitive, and are qualified in their entirety by reference to each of such documents, statutes and constitutional provisions.

The information set forth herein has been obtained from official sources which are believed to be reliable but it is not guaranteed as to accuracy or completeness, and is not to be construed as a representation by the District. The information and expressions of opinions herein are subject to change without notice and neither delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the District since the date hereof. This Official Statement is submitted in connection with the sale of the Bonds referred to herein and may not be reproduced or used, in whole or in part, for any other purpose.

*END OF INTRODUCTION*



## THE REFINANCING PLAN

As described herein, the proceeds of the Refunding Bonds will be used to refund certain maturities of the Prior Bonds, and to pay related costs of issuance.

### The Refunded Bonds

The Prior Bonds were authorized at an election of the registered voters of the District held on November 3, 2009, which authorized the issuance of \$59,800,000 principal amount of general obligation bonds (the “**2009 Authorization**”) for the purpose of financing improvement to District elementary and middle school facilities. The Prior Bonds, the second series of bonds issued pursuant to the 2009 Authorization, were issued as current interest bonds in the aggregate principal amount of \$30,605,000. The Prior Bonds are subject to optional redemption on or after August 1, 2022 at a price of 100.0% of the principal amount being redeemed, plus any accrued interest (as applicable), without premium.

The Refunding Bonds are being issued by the District to refund on an advance basis certain maturities of the Prior Bonds, as more particularly identified in the following table (the “**Refunded Bonds**”).

### MILL VALLEY SCHOOL DISTRICT Identification of Refunded Bonds\*

| Maturities<br>Payable from<br>Escrow<br>(August 1) | CUSIP†     | Principal<br>Amount | Redemption<br>Date | Redemption<br>Price |
|--|------------|---------------------|--------------------|---------------------|
| 08/01/23   | 600038 KY8 | \$235,000           | 08/01/2022         | 100.00%             |
| 08/01/24   | 600038 KZ5 | 230,000             | 08/01/2022         | 100.00              |
| 08/01/25   | 600038 LA9 | 220,000             | 08/01/2022         | 100.00              |
| 08/01/26   | 600038 LB7 | 210,000             | 08/01/2022         | 100.00              |
| 08/01/27   | 600038 LC5 | 195,000             | 08/01/2022         | 100.00              |
| 08/01/28   | 600038 LD3 | 185,000             | 08/01/2022         | 100.00              |
| 08/01/32-T   | 600038 LG6 | 585,000             | 08/01/2022         | 100.00              |
| 08/01/35-T   | 600038 LH4 | 4,655,000           | 08/01/2022         | 100.00              |
| 08/01/36   | 600038 LE1 | 4,890,000           | 08/01/2022         | 100.00              |
| 08/01/39-T   | 600038 LF8 | 17,365,000          | 08/01/2022         | 100.00              |
| Total:   | --         | \$28,770,000        | --                 | --                  |

\*Preliminary; subject to change.

† CUSIP Copyright American Bankers Association. CUSIP data herein is provided by Standard & Poor’s CUSIP Service Bureau, a division of McGraw Hill Companies, Inc. Neither the District nor the Underwriter is responsible for the accuracy of such data.

T: Term Bonds.

### Deposits in Escrow Fund

The District will deliver the net proceeds of the Refunding Bonds to The Bank of New York Mellon Trust Company, N.A., Dallas, Texas, as escrow bank (the “**Escrow Agent**”), for deposit in an escrow fund (the “**Escrow Fund**”) established under an Escrow Agreement (the “**Escrow Agreement**”), between the District and the Escrow Agent. The Escrow Agent will invest such funds in certain United States Treasury notes, bonds, bills or certificates of indebtedness, or obligations issued by any agency or department of the United States which are secured, directly or indirectly, by the full faith and credit of the United States (“**Escrow Fund Securities**”) and will apply such funds, together with interest earnings on the investment of such funds in Escrow Fund Securities, to pay the principal of and interest on the Refunded Bonds, including the redemption

price of the Refunded Bonds, as set forth above, together with accrued interest to the redemption date identified above.

Sufficiency of the deposits in the Escrow Fund for the foregoing purposes will be verified by Causey Demgen & Moore P.C., Denver, Colorado (the “**Verification Agent**”). See “VERIFICATION OF MATHEMATICAL ACCURACY” herein. As a result of the deposit of funds with the Escrow Agent on the date of issuance of the Refunding Bonds, the Refunded Bonds will be legally defeased and will be payable solely from amounts held for that purpose under the Escrow Agreement, and will cease to be secured by *ad valorem* property taxes levied in the District.

*The Escrow Fund Securities and cash held by the Escrow Agent in the Escrow Fund are pledged solely to the payment of the Refunded Bonds, and will not be available for the payment of debt service with respect to the Refunding Bonds.*

**SOURCES AND USES OF FUNDS**

The estimated sources and uses of funds with respect to the Bonds are as follows:

**Sources of Funds**

- Principal Amount of Bonds
- [Net] Original Issue [Premium/Discount]
- Total Sources**

**Uses of Funds**

- Escrow Fund
- Costs of Issuance<sup>(1)</sup>
- Total Uses**

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*(1) All estimated costs of issuance including, but not limited to, Underwriter’s discount, printing costs, and fees of Bond Counsel, Disclosure Counsel, the financial advisor, the Paying Agent, Escrow Agent, Verification Agent, and the rating agencies.*

## THE BONDS

### Authority for Issuance

The Bonds will be issued pursuant to the Bond Law and pursuant to the Bond Resolution.

### Description of the Bonds

The Bonds mature in the years and in the amounts as set forth on the inside cover page hereof. The Bonds will be issued in book-entry form only, and will be initially issued and registered in the name of Cede & Co. as nominee for DTC. Purchasers will not receive physical certificates representing their interest in the Bonds. See “Book-Entry Only System” below and “APPENDIX F – DTC and the Book-Entry Only System.”

The Bonds will be issued in the denominations of \$5,000 principal amount each or any integral multiple thereof. Interest on the Bonds is payable semiannually on each February 1 and August 1, commencing August 1, 2020 (each, an “**Interest Payment Date**”). Each Bond will bear interest from the Interest Payment Date next preceding the date of registration and authentication thereof unless (i) it is authenticated as of an Interest Payment Date, in which event it will bear interest from such date, or (ii) it is authenticated prior to an Interest Payment Date and after the close of business on the fifteenth (15<sup>th</sup>) day of the month preceding the Interest Payment Date (each, a “**Record Date**”), in which event it will bear interest from such Interest Payment Date, or (iii) it is authenticated prior to July 15, 2020, in which event it will bear interest from the date of delivery of the Bonds identified on the cover page hereof. Notwithstanding the foregoing, if interest on any Bond is in default at the time of authentication thereof, such Bond will bear interest from the Interest Payment Date to which interest has previously been paid or made available for payment thereon. Payments of principal of and interest on the Bonds will be paid by the Paying Agent to DTC for subsequent disbursement to DTC Participants who will remit such payments to the beneficial owners of the Bonds.

### Paying Agent

The Bank of New York Mellon Trust Company, N.A. will act as the registrar, transfer agent, and paying agent for the Bonds (the “**Paying Agent**”) in accordance with the Bond Resolution. As long as DTC is the registered owner of the Bonds and DTC's book-entry method is used for the Bonds, the Paying Agent will provide notices and payments in accordance with the book-entry procedures summarized below under the heading “-Book-Entry Only System.”

### Book-Entry Only System

The Bonds will be issued in book-entry form only, and will be initially issued and registered in the name of Cede & Co. as nominee of The Depository Trust Company (“**DTC**”). Purchasers of the Bonds (the “**Beneficial Owners**”) will not receive physical certificates representing their interest in the Bonds. Payments of principal of and interest on the Bonds will be paid by the Paying Agent to DTC for subsequent disbursement to DTC Participants which will remit such payments to the Beneficial Owners of the Bonds.

As long as DTC's book-entry method is used for the Bonds, the Paying Agent will send any notice of redemption or other notices to owners only to DTC. Any failure of DTC to advise any DTC Participant, or of any DTC Participant to notify any Beneficial Owner, of any such notice and its content or effect will not affect the validity or sufficiency of the proceedings relating to the

redemption of the Bonds called for redemption or of any other action premised on such notice. See “APPENDIX F – DTC and the Book-Entry Only System.”

The Paying Agent, the District, and the Underwriter have no responsibility or liability for any aspects of the records relating to or payments made on account of beneficial ownership, or for maintaining, supervising or reviewing any records relating to beneficial ownership, of interests in the Bonds.

**Optional Redemption\***

The Bonds maturing on or before August 1, 20\_\_ are not subject to redemption prior to maturity. The Bonds maturing on or after August 1, 20\_\_ are subject to redemption prior to maturity, at the option of the District, in whole or in part among maturities on such basis as shall be designated by the District and by lot within a maturity, from any available source of funds, on August 1, 20\_\_, or on any date thereafter, at a redemption price equal to 100% of the principal amount thereof, without premium, together with accrued interest thereon to the redemption date.

For the purpose of selection for optional redemption, Bonds will be deemed to consist of \$5,000 portions, and any such portion may be separately redeemed. Whenever less than all of the outstanding Bonds are designated for redemption, the Paying Agent shall select Bonds for redemption as directed by the District, and without direction, in inverse order of maturity. If less than all Bonds of any one maturity are designated for redemption, the Paying Agent shall select the outstanding Bonds of such maturity to be redeemed by lot in any manner deemed fair by the Paying Agent.

**Mandatory Sinking Fund Redemption\***

The Bonds maturing on August 1, 20\_\_ (the “**Term Bonds**”) are subject to mandatory sinking fund redemption on August 1, 20\_\_ and each August 1 thereafter in accordance with the schedule set forth below. The Term Bonds so called for mandatory sinking fund redemption shall be redeemed in the sinking fund payments amounts and on the dates set forth below, without premium, together with interest accrued thereon to the redemption date. If any Term Bonds are redeemed under the foregoing optional redemption provisions, the total amount of all future sinking fund payments with respect to such Term Bonds will be reduced by the aggregate principal amount of such Term Bonds so redeemed, to be allocated among such payments on a pro rata basis in integral multiples of \$5,000.

**Term Bonds Maturing August 1, 20\_\_**

| <b>Redemption Date<br/>(August 1)</b> | <b>Sinking Fund<br/>Redemption</b> |
|---------------------------------------|------------------------------------|
|---------------------------------------|------------------------------------|

**Notice of Redemption**

The Paying Agent is required to give notice of the redemption of the Bonds, at the expense of the District, at least 20 days but not more than 60 days prior to the date fixed for redemption. Notice of any redemption of Bonds may be a conditional notice of redemption and subject to

\*To be determined at the time of pricing.

rescission as set forth below and shall specify: (a) the Bonds or designated portions thereof (in the case of redemption of the Bonds in part but not in whole) which are to be redeemed, (b) the date of redemption, (c) the place or places where the redemption will be made, including the name and address of the Paying Agent, (d) the redemption price, (e) the CUSIP numbers (if any) assigned to the Bonds to be redeemed, (f) the Bond numbers of the Bonds to be redeemed in whole or in part and, in the case of any Bond to be redeemed in part only, the principal amount of such Bond to be redeemed, and (g) the original issue date, interest rate and stated maturity date of each Bond to be redeemed in whole or in part. Such notice shall further state that on the specified date there shall become due and payable upon each Bond or portion thereof being redeemed the redemption price thereof, and that from and after such date, interest thereon shall cease to accrue.

Neither failure to receive or failure to send any notice of redemption nor any defect in any such redemption notice so given shall affect the sufficiency of the proceedings for the redemption of the affected Bonds.

**Partial Redemption of Bonds**

Upon the surrender of any Bond redeemed in part only, the District shall execute and the Paying Agent shall authenticate and deliver to the Owner thereof a new Bond or Bonds of like tenor and maturity and of authorized denominations equal in transfer amounts to the unredeemed portion of the Bond surrendered. Such partial redemption shall be valid upon payment of the amount required to be paid to such Owner, and the County and the District shall be released and discharged thereupon from all liability to the extent of such payment.

**Right to Rescind Notice of Redemption**

The District has the right to rescind any notice of the optional redemption of Bonds by written notice to the Paying Agent on or prior to the date fixed for redemption. Any notice of redemption shall be cancelled and annulled if for any reason funds will not be or are not available on the date fixed for redemption for the payment in full of the Bonds then called for redemption. The District and the Paying Agent have no liability to the Bond owners or any other party related to or arising from such rescission of redemption. The Paying Agent shall mail notice of such rescission of redemption in the same manner as the original notice of redemption was sent under the Bond Resolution.

**Registration, Transfer and Exchange of Bonds**

If the book-entry system is discontinued, the District shall cause the Paying Agent to maintain and keep at its principal corporate trust office all books and records necessary for the registration, exchange and transfer of the Bonds.

If the book-entry system is discontinued, the person in whose name a Bond is registered on the Bond Register shall be regarded as the absolute owner of that Bond. Payment of the principal of and interest on any Bond shall be made only to or upon the order of that person; neither the District, the County nor the Paying Agent shall be affected by any notice to the contrary, but the registration may be changed as provided the Bond Resolution.

Bonds may be exchanged at the principal corporate trust office of the Paying Agent in Dallas, Texas for a like aggregate principal amount of Bonds of authorized denominations and of the same maturity. Any Bond may, in accordance with its terms, but only if (i) the District

determines to no longer maintain the book-entry only status of the Bonds, (ii) DTC determines to discontinue providing such services and no successor securities depository is named or (iii) DTC requests the District to deliver Bond certificates to particular DTC Participants, be transferred, upon the books required to be kept pursuant to the provisions of the Bond Resolution, by the person in whose name it is registered, in person or by his duly authorized attorney, upon surrender of such Bond for cancellation at the office of the Paying Agent, accompanied by delivery of a written instrument of transfer in a form approved by the Paying Agent, duly executed.

No exchanges of Bonds shall be required to be made (a) fifteen days prior to an Interest Payment Date or the date established by the Paying Agent for selection of Bonds for redemption until the close of business on the Interest Payment Date or day on which the applicable notice of redemption is given or (b) with respect to a Bond after such Bond has been selected or called for redemption in whole or in part.

### **Defeasance**

Any or all of the Bonds may be paid by the District, in whole or in part, in any one or more of the following ways:

- (a) by paying or causing to be paid the principal or redemption price of and interest on such Bonds, as and when the same become due and payable;
- (b) by irrevocably depositing, in trust, at or before maturity, money or securities in the necessary amount (as provided in the Bond Resolution) to pay or redeem such Bonds; or
- (c) by delivering such Bonds to the Paying Agent for cancellation by it.

Whenever in the Bond Resolution it is provided or permitted that there be deposited with or held in trust by the Paying Agent money or securities in the necessary amount to pay or redeem any Bonds, the money or securities so to be deposited or held may be held by the Paying Agent or by any other fiduciary. Such money or securities may include money or securities held by the Paying Agent in the funds and accounts established under the Bond Resolution and will be:

- (i) lawful money of the United States of America in an amount equal to the principal amount of such Bonds and all unpaid interest thereon to maturity, except that, in the case of Bonds which are to be redeemed prior to maturity and in respect of which notice of such redemption is given as provided in the Bond Resolution or provision satisfactory to the Paying Agent is made for the giving of such notice, the amount to be deposited or held will be the principal amount or redemption price of such Bonds and all unpaid interest thereon to the redemption date; or
- (ii) Federal Securities (not callable by the issuer thereof prior to maturity) the principal of and interest on which when due, in the opinion of a certified public accountant delivered to the District, will provide money sufficient to pay the principal or redemption price of and all unpaid interest to maturity, or to the redemption date, as the case may be, on the Bonds to be paid or redeemed, as such principal or redemption price and interest become due, provided that, in the case of Bonds which are to be redeemed prior to the maturity thereof, notice of such redemption is given as provided in the Bond

Resolution or provision satisfactory to the Paying Agent is made for the giving of such notice.

Upon the deposit, in trust, at or before maturity, of money or securities in the necessary amount (as described above) to pay or redeem any outstanding Bond (whether upon or prior to its maturity or the redemption date of such Bond), then all liability of the District in respect of such Bond will cease and be completely discharged, except only that thereafter the owner thereof will be entitled only to payment of the principal of and interest on such Bond by the District, and the District will remain liable for such payment, but only out of such money or securities deposited with the Paying Agent for such payment.

**“Federal Securities”** means any non-callable United States Treasury notes, bonds, bills or certificates of indebtedness, or any other obligations the timely payment of which is directly or indirectly guaranteed by the faith and credit of the United States of America.

*[Remainder of Page Intentionally Left Blank]*

## DEBT SERVICE SCHEDULES

**The Bonds.** The following table shows the debt service schedule with respect to the Bonds, assuming no optional redemptions.

### MILL VALLEY SCHOOL DISTRICT 2020 Refunding General Obligation Bonds

| Bond Year<br>Ending | Principal | Interest | Total<br>Debt Service |
|---------------------|-----------|----------|-----------------------|
| 08/01/20            |           |          |                       |
| 08/01/21            |           |          |                       |
| 08/01/22            |           |          |                       |
| 08/01/23            |           |          |                       |
| 08/01/24            |           |          |                       |
| 08/01/25            |           |          |                       |
| 08/01/26            |           |          |                       |
| 08/01/27            |           |          |                       |
| 08/01/28            |           |          |                       |
| 08/01/29            |           |          |                       |
| 08/01/30            |           |          |                       |
| 08/01/31            |           |          |                       |
| 08/01/32            |           |          |                       |
| 08/01/33            |           |          |                       |
| 08/01/34            |           |          |                       |
| 08/01/35            |           |          |                       |
| 08/01/36            |           |          |                       |
| 08/01/37            |           |          |                       |
| 08/01/38            |           |          |                       |
| 08/01/39            |           |          |                       |
| Total               |           |          |                       |



**Combined General Obligation Bond Indebtedness.** The following table shows the debt service schedule with respect to all outstanding general obligation bonds of the District, together with debt service due on the Bonds, assuming no optional redemptions.

**MILL VALLEY SCHOOL DISTRICT  
Combined Outstanding General Obligation Bond Debt Service**

|        | <b>1994 GO Bonds,<br/>Series B</b> | <b>1994 GO Bonds,<br/>Series B</b> | <b>1998 GO Bonds,<br/>Series A</b> | <b>2009 GO Bonds,<br/>Series B*</b> | <b>2017 GO<br/>Refunding</b> | <b>The Bonds</b> | <b>Total</b> |
|--------|------------------------------------|------------------------------------|------------------------------------|-------------------------------------|------------------------------|------------------|--------------|
| 8/1/20 | \$790,000.00                       | 1,185,000.00                       | \$745,000.00                       | \$1,453,087.50                      | \$937,550.00                 |                  |              |
| 8/1/21 | --                                 | --                                 | 760,000.00                         | 1,441,587.50                        | 1,672,550.00                 |                  |              |
| 8/1/22 | --                                 | --                                 | 780,000.00                         | 1,418,937.50                        | 1,818,150.00                 |                  |              |
| 8/1/23 | --                                 | --                                 | 800,000.00                         | 1,406,737.50                        | 1,965,850.00                 |                  |              |
| 8/1/24 | --                                 | --                                 | --                                 | 1,392,337.50                        | 2,123,300.00                 |                  |              |
| 8/1/25 | --                                 | --                                 | --                                 | 1,373,137.50                        | 2,282,300.00                 |                  |              |
| 8/1/26 | --                                 | --                                 | --                                 | 1,354,337.50                        | 2,452,900.00                 |                  |              |
| 8/1/27 | --                                 | --                                 | --                                 | 1,330,937.50                        | 2,634,300.00                 |                  |              |
| 8/1/28 | --                                 | --                                 | --                                 | 1,313,137.50                        | 2,815,700.00                 |                  |              |
| 8/1/29 | --                                 | --                                 | --                                 | 1,290,737.50                        | 3,005,637.50                 |                  |              |
| 8/1/30 | --                                 | --                                 | --                                 | 1,269,787.50                        | 3,204,012.50                 |                  |              |
| 8/1/31 | --                                 | --                                 | --                                 | 1,249,362.50                        | 3,406,800.00                 |                  |              |
| 8/1/32 | --                                 | --                                 | --                                 | 1,224,462.50                        | 3,622,800.00                 |                  |              |
| 8/1/33 | --                                 | --                                 | --                                 | 1,200,262.50                        | 3,842,100.00                 |                  |              |
| 8/1/34 | --                                 | --                                 | --                                 | 1,176,012.50                        | 4,073,650.00                 |                  |              |
| 8/1/35 | --                                 | --                                 | --                                 | 5,567,612.50                        | --                           |                  |              |
| 8/1/36 | --                                 | --                                 | --                                 | 5,792,425.00                        | --                           |                  |              |
| 8/1/37 | --                                 | --                                 | --                                 | 6,019,600.00                        | --                           |                  |              |
| 8/1/38 | --                                 | --                                 | --                                 | 6,261,600.00                        | --                           |                  |              |
| 8/1/39 | --                                 | --                                 | --                                 | 6,510,400.00                        | --                           |                  |              |
|        | <b>\$790,000.00</b>                | <b>1,185,000.00</b>                | <b>\$3,085,000.00</b>              | <b>\$50,046,500.00</b>              | <b>\$39,857,600.00</b>       |                  |              |

<sup>1</sup>For purposes of the Preliminary Official Statement, includes debt service on the Refunded Bonds. See "THE REFINANCING PLAN."

## SECURITY FOR THE BONDS

### **Ad Valorem Taxes**

**Bonds Payable from Ad Valorem Property Taxes.** The Bonds are general obligations of the District, payable solely from *ad valorem* property taxes levied and collected by the County. In accordance with Education Code 15250 and following, the County Board of Supervisors is empowered and obligated to annually levy *ad valorem* taxes for the payment of the Bonds and the interest thereon upon all property within the District subject to taxation by the District, without limitation of rate or amount (except certain personal property which is taxable at limited rates). In no event is the District obligated to pay principal of and interest and redemption premium, if any, on the Bonds out of any funds or properties of the District other than *ad valorem* taxes levied upon all taxable property in the District; provided, however, nothing in the Bond Resolution prevents the District from making advances of its own moneys howsoever derived to any of the uses or purposes permitted by law.

**Other Bonds Payable from Ad Valorem Property Taxes.** The District has previously issued other general obligation bonds, which are payable from *ad valorem* taxes on a parity basis. In addition to the general obligation bonds issued by the District, there is other debt issued by entities with jurisdiction in the District that is payable from *ad valorem* taxes levied on parcels in the District. See “PROPERTY TAXATION – Direct and Overlapping Debt” below.

**Levy and Collection.** The County will levy and collect such *ad valorem* taxes in such amounts and at such times as is necessary to ensure the timely payment of debt service. Such taxes, when collected, will be deposited into the debt service fund for the Bonds, which is maintained by the Marin County Treasurer in accordance with Education Code Section 15251 and the Bond Resolution, and which is irrevocably pledged for the payment of principal of and interest on the Bonds when due.

District property taxes are assessed and collected by the County in the same manner and at the same time, and in the same installments as other *ad valorem* taxes on real property, and will have the same priority, become delinquent at the same times and in the same proportionate amounts, and bear the same proportionate penalties and interest after delinquency, as do the other *ad valorem* taxes on real property. See “PROPERTY TAXATION” below.

**Statutory Lien on Ad Valorem Tax Revenues.** Pursuant to Senate Bill 222 effective January 1, 2016, voter-approved general obligation bonds which are secured by *ad valorem* tax collections, including the Bonds, are secured by a statutory lien on all revenues received pursuant to the levy and collection of the property tax imposed to service those bonds. Said lien attaches automatically and is valid and binding from the time the bonds are executed and delivered. The lien is enforceable against the school district or community college district, its successors, transferees, and creditors, and all others asserting rights therein, irrespective of whether those parties have notice of the lien and without the need for any further act.

**Annual Tax Rates.** The amount of the annual *ad valorem* tax levied by the County to repay the Bonds will be determined by the relationship between the assessed valuation of taxable property in the District and the amount of debt service due on the Bonds. Fluctuations in the annual debt service on the Bonds and the assessed value of taxable property in the District may cause the annual tax rate to fluctuate.

Economic and other factors beyond the District’s control, such as economic recession, deflation of property values, a relocation out of the District or financial difficulty or bankruptcy by one or more major property taxpayers, or the complete or partial destruction of taxable property caused by, among other eventualities, earthquake, flood, fire, drought or other natural disaster, could cause a reduction in the assessed value within the District and necessitate a corresponding increase in the annual tax rate. See “PROPERTY TAXATION – Assessed Valuations – Factors Relating to Increases/Decreases in Assessed Value.” See also following paragraph regarding the Coronavirus (defined below).

**Disclosure Relating to the Coronavirus.** The outbreak of COVID-19, a respiratory disease caused by a new strain of coronavirus (“**Coronavirus**”), which was first detected in China and has spread to other countries, including the United States and the State, has been declared a Pandemic by the World Health Organization. No assurance can be provided that the Coronavirus or any other highly contagious or epidemic diseases will not adversely impact the District. While the effects of Coronavirus may be temporary, it appears to be altering the behavior of businesses and people in a manner that may have negative impacts on global and local economies. Stock markets in the United States and globally have seen significant recent declines that have been attributed to Coronavirus concerns. The District cannot predict the extent or duration of the current outbreak or what impact it may could on assessed values of property within the District or the District’s financial condition and operations. See description of the security for the Bonds above, and also the summary of assessed valuations and tax rates herein under “PROPERTY TAXATION – Assessed Valuations” and “-Typical Tax Rates.”

The District is actively monitoring the Coronavirus situation in accordance with guidelines from official sources. A number of California school districts have closed schools to address Coronavirus concerns. District schools have not been closed as of this date but closure could occur. Because the District is a Basic Aid District and derives most of its funding from local property taxes, not from an entitlement from the State based on attendance, a reduction in attendance is not expected to negatively impact the District’s primary funding sources. Other costs not anticipated at the time of budget adoption could be incurred as a result of Coronavirus, such as cleaning and sanitizing costs. The District cannot predict any long term impacts the Coronavirus outbreak might have on the general economy or District property values, if any.

Notwithstanding the impacts the Coronavirus may have on the economy in the State, the County and the District, the Bonds described herein are voter-approved general obligations of the District payable solely from the levy and collection of *ad valorem* property taxes, unlimited as to rate or amount, and are not payable from the general fund of the District.

**Debt Service Fund**

The County will establish a “**Debt Service Fund**” for the Bonds, as a separate fund to be maintained distinct from all other funds of the County. All taxes levied by the County for the payment of the principal of and interest and premium (if any) on the Bonds will be deposited in the Debt Service Fund by the County promptly upon receipt. The Debt Service Fund is pledged for the payment of the principal of and interest and premium (if any) on the Bonds when and as the same become due. The County will transfer amounts in the Debt Service Fund to the Paying Agent to the extent necessary to pay the principal of and interest and premium (if any) on the Bonds as the same become due and payable. Funds on deposit in the Debt Service Fund are subject to a statutory lien pursuant to the provisions of Section 15251 of the California Education Code.

If, after payment in full of the Bonds, any amounts remain on deposit in the Debt Service Fund, the District shall transfer such amounts to other debt service funds of the District with respect to outstanding general obligation bonds of the District, if any, and if none, then to its general fund, to be applied solely in a manner which is consistent with the requirements of applicable state and federal tax law.

**Not a County Obligation**

The Bonds are payable solely from the proceeds of an *ad valorem* tax levied and collected by the County, for the payment of principal, of and interest on the Bonds. Although the County is obligated to collect the *ad valorem* tax for the payment of the Bonds, the Bonds are not a debt of the County.

## PROPERTY TAXATION

### Property Tax Collection Procedures

In California, property which is subject to *ad valorem* taxes is classified as “secured” or “unsecured.” The “secured roll” is that part of the assessment roll containing (1) state assessed public utilities’ property and (2) property the taxes on which are a lien on real property sufficient, in the opinion of the county assessor, to secure payment of the taxes. A tax levied on unsecured property does not become a lien against such unsecured property, but may become a lien on certain other property owned by the taxpayer. Every tax which becomes a lien on secured property has priority over all other liens arising pursuant to State law on such secured property, regardless of the time of the creation of the other liens. Secured and unsecured property are entered separately on the assessment roll maintained by the county assessor. The method of collecting delinquent taxes is substantially different for the two classifications of property.

Property taxes on the secured roll are due in two installments, on November 1 and February 1 of each fiscal year. If unpaid, such taxes become delinquent after December 10 and April 10, respectively, and a 10% penalty attaches to any delinquent payment. In addition, property on the secured roll with respect to which taxes are delinquent is declared tax defaulted on or about June 30 of the fiscal year. Such property may thereafter be redeemed by payment of the delinquent taxes and a delinquency penalty, plus a redemption penalty of 1-1/2% per month to the time of redemption. If taxes are unpaid for a period of five years or more, the property is subject to sale by the county in which the property is located.

Property taxes are levied for each fiscal year on taxable real and personal property situated in the taxing jurisdiction as of the preceding January 1. A bill enacted in 1983, Senate Bill 813 (Statutes of 1983, Chapter 498), however, provided for the supplemental assessment and taxation of property as of the occurrence of a change of ownership or completion of new construction. Thus, this legislation eliminated delays in the realization of increased property taxes from new assessments. As amended, Senate Bill 813 provided increased revenue to taxing jurisdictions to the extent that supplemental assessments of new construction or changes of ownership occur subsequent to the January 1 lien date and result in increased assessed value.

Property taxes on the unsecured roll are due on the January 1 lien date and become delinquent, if unpaid on the following August 31. A 10% penalty is also attached to delinquent taxes in respect of property on the unsecured roll, and further, an additional penalty of 1-1/2% per month accrues with respect to such taxes beginning the first day of the third month following the delinquency date. The taxing authority has four ways of collecting unsecured personal property taxes: (1) a civil action against the taxpayer; (2) filing a certificate in the office of the county clerk specifying certain facts in order to obtain a judgment lien on certain property of the taxpayer; (3) filing a certificate of delinquency for record in the county recorder’s office, in order to obtain a lien on certain property of the taxpayer; and (4) seizure and sale of personal property, improvements or possessory interests belonging or assessed to the assessee. The exclusive means of enforcing the payment of delinquent taxes in respect of property on the secured roll is the sale of the property securing the taxes for the amount of taxes which are delinquent.

### Taxation of State-Assessed Utility Property

The State Constitution provides that most classes of property owned or used by regulated utilities be assessed by the State Board of Equalization (“SBE”) and taxed locally. Property valued

by the SBE as an operating unit in a primary function of the utility taxpayer is known as “unitary property,” a concept designed to permit assessment of the utility as a going concern rather than assessment of each individual element of real and personal property owned by the utility taxpayer. State-assessed unitary and “operating nonunitary” property (which excludes nonunitary property of regulated railways) is allocated to the counties based on the situs of the various components of the unitary property. Except for unitary property of regulated railways and certain other excepted property, all unitary and operating nonunitary property is taxed at special county-wide rates and tax proceeds are distributed to taxing jurisdictions according to statutory formulae generally based on the distribution of taxes in the prior year.

**Assessed Valuations**

**Assessed Valuation History.** The assessed valuation of property in the District is established by the County Assessor, except for public utility property which is assessed by the State Board of Equalization. Assessed valuations are reported at 100% of the “full value” of the property, as defined in Article XIII A of the California Constitution. The full value may be adjusted annually to reflect inflation at a rate not to exceed 2% per year, or to reflect a reduction in the consumer price index or comparable data for the area, or to reflect declines in property value caused by substantial damage, destruction or other factors, including assessment appeals filed by property owners. For a discussion of how properties currently are assessed, see Appendix A under the heading “CONSTITUTIONAL AND STATUTORY PROVISIONS AFFECTING DISTRICT REVENUES AND APPROPRIATIONS.”

Certain classes of property, such as churches, colleges, not-for-profit hospitals, and charitable institutions, are exempt from property taxation and do not appear on the tax rolls.

Shown in the following table are recent assessed valuations for the District.

**MILL VALLEY SCHOOL DISTRICT  
Historical Assessed Valuations  
Fiscal Years 2002-03 to 2019-20**

| <b>Fiscal Year</b> | <b>Local Secured</b> | <b>Utility</b> | <b>Unsecured</b> | <b>Total</b>    | <b>Annual % Change</b> |
|--------------------|----------------------|----------------|------------------|-----------------|------------------------|
| 2002-03            | \$5,071,579,686      | \$70,947       | \$69,213,771     | \$5,140,864,404 | --%                    |
| 2003-04            | 5,464,858,101        | 70,947         | 70,788,099       | 5,535,717,147   | 7.7                    |
| 2004-05            | 5,864,234,541        | 70,947         | 68,959,634       | 5,933,265,122   | 7.2                    |
| 2005-06            | 6,420,355,498        | 70,947         | 72,453,663       | 6,492,880,108   | 9.4                    |
| 2006-07            | 6,928,796,958        | 0              | 75,831,591       | 7,004,628,549   | 7.9                    |
| 2007-08            | 7,418,817,191        | 0              | 78,930,404       | 7,497,747,595   | 7.0                    |
| 2008-09            | 7,898,607,293        | 0              | 81,467,140       | 7,980,074,433   | 6.4                    |
| 2009-10            | 8,175,279,412        | 0              | 81,851,268       | 8,257,130,680   | 3.5                    |
| 2010-11            | 8,032,575,744        | 0              | 79,342,910       | 8,111,918,654   | (1.8)                  |
| 2011-12            | 8,138,583,214        | 0              | 77,529,105       | 8,216,112,319   | 1.3                    |
| 2012-13            | 8,320,242,665        | 0              | 85,677,660       | 8,405,920,325   | 2.3                    |
| 2013-14            | 8,610,235,195        | 0              | 87,949,035       | 8,698,184,230   | 3.5                    |
| 2014-15            | 9,150,755,843        | 0              | 90,099,971       | 9,240,855,814   | 6.2                    |
| 2015-16            | 9,910,978,628        | 0              | 88,081,571       | 9,999,060,199   | 8.2                    |
| 2016-17            | 10,563,923,885       | 0              | 85,496,073       | 10,649,419,958  | 6.5                    |
| 2017-18            | 11,100,096,668       | 0              | 95,660,925       | 11,195,757,593  | 5.1                    |
| 2018-19            | 11,723,206,571       | 0              | 95,978,134       | 11,819,184,705  | 5.6                    |
| 2019-20            | 12,265,827,499       | 0              | 114,056,773      | 12,379,884,272  | 4.7                    |

Source: California Municipal Statistics, Inc.

**Factors Relating to Increases/Decreases in Assessed Value.** General Considerations. As indicated in the previous table, assessed valuations are subject to change in each year. Increases or decreases in assessed valuation result from a variety of factors including but not limited to general economic conditions, supply and demand for real property in the area, government regulations such as zoning, and man-made or natural disasters such as earthquakes, fires, floods and drought. Notable natural disasters in recent years include drought conditions throughout the State, which ended in 2017 due to record-level precipitation in late 2016 and early 2017, and wildfires in different regions of the State, and related flooding and mudslides. The most destructive of the recent wildfires, which have burned thousands of acres and destroyed thousands of homes and structures, have originated in wildlands adjacent to urban areas. Seismic activity is also a risk in the region where the District is located. Although recent California wildfires have not occurred within District boundaries. See also "SECURITY FOR THE BONDS – *Ad Valorem* Taxes – Disclosure Relating to the Coronavirus." The District cannot predict or make any representations regarding the effects that wildfires or any other type of natural or manmade disasters and related conditions have or may have on the value of taxable property within the District, or to what extent the effects said disasters might have on economic activity in the District or throughout the State.

Proposed Split Roll Approach – November 3, 2020 Measure. A State constitutional amendment designated as the California Schools and Local Community Funding Act of 2020, has qualified by initiative for the November 3, 2020 ballot which, if approved by State voters by majority vote, would amend the State Constitution to change to a split roll approach to determine property values for purposes of property taxation. If approved, the State Constitution will be amended to provide for the reassessment to fair market value of certain commercial and industrial real properties every three years, overriding the current two percent limitation on annual assessment

increases until a property changes ownership. The resulting increases in property tax revenues would be allocated among local public agencies. The District cannot predict if such initiative will be successful or the impact it might have on assessed values in the District.

**Assessed Value by Jurisdiction.** The following table shows a breakdown of assessed valuation by jurisdiction for the District for Fiscal Year 2019-20

**MILL VALLEY SCHOOL DISTRICT  
Assessed Valuation by Jurisdiction  
Fiscal Year 2019-20**

| <b>Jurisdiction:</b>        | <b>Assessed Valuation<br/>in School District</b> | <b>% of<br/>School District</b> | <b>Assessed Valuation<br/>of Jurisdiction</b> | <b>% of Jurisdiction<br/>in School District</b> |
|-----------------------------|--|---------------------------------|---|---|
| City of Mill Valley         | \$ 6,139,159,769                                 | 49.59%                          | \$6,176,627,686                               | 99.39%  |
| Town of Tiburon             | 128,355,591                                      | 1.04                            | \$5,865,469,429                               | 2.19%   |
| Unincorporated Marin County | <u>6,112,368,912</u>                             | <u>49.37</u>                    | \$22,689,432,381                              | 26.94%  |
| Total District              | \$12,379,884,272                                 | 100.00%                         |   |   |
| Marin County                | \$12,379,884,272                                 | 100.00%                         | \$82,516,667,278                              | 15.00%  |

Source: California Municipal Statistics, Inc.

**Parcels by Land Use.** The following table shows a breakdown of local secured property assessed value and parcels within the District by land use for Fiscal Year 2019-20.

**MILL VALLEY SCHOOL DISTRICT  
Local Secured Property Assessed Valuation and Parcels by Land Use  
Fiscal Year 2019-20**

| <b>Non-Residential:</b>         | <b>2019-20<br/>Assessed Valuation <sup>(1)</sup></b> | <b>% of<br/>Total</b> | <b>No. of<br/>Parcels</b> | <b>% of<br/>Total</b> |
|---------------------------------|--|-----------------------|---------------------------|-----------------------|
| Agricultural/Rural              | \$ 74,717  | 0.00%                 | 4                         | 0.03%                 |
| Commercial                      | 680,221,259  | 5.55                  | 304                       | 2.44                  |
| Vacant Commercial               | 5,474,470  | 0.04                  | 29                        | 0.23                  |
| Industrial                      | 950,548  | 0.01                  | 1                         | 0.01                  |
| Government/Social/Institutional | <u>63,901,157</u>                                    | <u>0.52</u>           | <u>651</u>                | <u>5.23</u>           |
| Subtotal Non-Residential        | \$750,622,151  | 6.12%                 | 989                       | 7.94%                 |
| <b>Residential:</b>             |  |                       |                           |                       |
| Single Family Residence         | \$ 9,798,747,128                                     | 79.89%                | 8,744                     | 70.24%                |
| Condominium/Townhouse           | 829,927,978  | 6.77                  | 1,221                     | 9.81                  |
| 2+ Residential Units/Apartments | 812,981,129  | 6.63                  | 791                       | 6.35                  |
| Vacant Residential              | <u>73,549,113</u>                                    | <u>0.60</u>           | <u>704</u>                | <u>5.66</u>           |
| Subtotal Residential            | \$11,515,205,348                                     | 93.88%                | 11,460                    | 92.06%                |
| Total                           | \$12,265,827,499                                     | 100.00%               | 12,449                    | 100.00%               |

(1) Local secured assessed valuation; excluding tax-exempt property.  
Source: California Municipal Statistics, Inc.



**Per Parcel Assessed Valuation of Single-Family Homes.** The table below shows the per parcel assessed valuation of single-family homes in the District for Fiscal Year 2019-20.

**MILL VALLEY SCHOOL DISTRICT  
Per Parcel Assessed Valuation of Single Family Homes  
Fiscal Year 2019-20**

|                                  | <u>No. of<br/>Parcels</u> | <u>2019-20<br/>Assessed Valuation</u> | <u>Average<br/>Assessed Valuation</u> | <u>Median<br/>Assessed Valuation</u> |
|----------------------------------|---------------------------|---------------------------------------|---------------------------------------|--------------------------------------|
| <b>Single Family Residential</b> | 8,744                     | \$9,798,747,128                       | \$1,120,625                           | \$934,723                            |

  

| <u>2019-20<br/>Assessed Valuation</u> | <u>No. of<br/>Parcels <sup>(1)</sup></u> | <u>% of<br/>Total</u> | <u>Cumulative<br/>% of Total</u> | <u>Total<br/>Valuation</u> | <u>% of<br/>Total</u> | <u>Cumulative<br/>% of Total</u> |
|---------------------------------------|--|-----------------------|----------------------------------|----------------------------|-----------------------|----------------------------------|
| \$0 - \$199,999                       | 1,089                                    | 12.454%               | 12.454%                          | \$ 144,927,960             | 1.479%                | 1.479%                           |
| \$200,000 - \$399,999                 | 894                                      | 10.224                | 22.678                           | 263,759,551                | 2.692                 | 4.171                            |
| \$400,000 - \$599,999                 | 858                                      | 9.812                 | 32.491                           | 432,001,991                | 4.409                 | 8.580                            |
| \$600,000 - \$799,999                 | 916                                      | 10.476                | 42.967                           | 638,989,732                | 6.521                 | 15.101                           |
| \$800,000 - \$999,999                 | 922                                      | 10.544                | 53.511                           | 830,457,950                | 8.475                 | 23.576                           |
| \$1,000,000 - \$1,199,999             | 834                                      | 9.538                 | 63.049                           | 916,484,301                | 9.353                 | 32.929                           |
| \$1,200,000 - \$1,399,999             | 692                                      | 7.914                 | 70.963                           | 894,781,641                | 9.132                 | 42.061                           |
| \$1,400,000 - \$1,599,999             | 553                                      | 6.324                 | 77.287                           | 823,630,841                | 8.405                 | 50.466                           |
| \$1,600,000 - \$1,799,999             | 452                                      | 5.169                 | 82.457                           | 766,856,796                | 7.826                 | 58.292                           |
| \$1,800,000 - \$1,999,999             | 365                                      | 4.174                 | 86.631                           | 691,149,468                | 7.053                 | 65.345                           |
| \$2,000,000 - \$2,199,999             | 240                                      | 2.745                 | 89.376                           | 502,028,503                | 5.123                 | 70.469                           |
| \$2,200,000 - \$2,399,999             | 187                                      | 2.139                 | 91.514                           | 429,337,184                | 4.382                 | 74.850                           |
| \$2,400,000 - \$2,599,999             | 145                                      | 1.658                 | 93.172                           | 361,608,715                | 3.690                 | 78.541                           |
| \$2,600,000 - \$2,799,999             | 126                                      | 1.441                 | 94.613                           | 339,081,630                | 3.460                 | 82.001                           |
| \$2,800,000 - \$2,999,999             | 105                                      | 1.201                 | 95.814                           | 304,071,400                | 3.103                 | 85.104                           |
| \$3,000,000 - \$3,199,999             | 72                                       | 0.823                 | 96.638                           | 222,425,110                | 2.270                 | 87.374                           |
| \$3,200,000 - \$3,399,999             | 58                                       | 0.663                 | 97.301                           | 190,918,119                | 1.948                 | 89.323                           |
| \$3,400,000 - \$3,599,999             | 42                                       | 0.480                 | 97.781                           | 146,646,883                | 1.497                 | 90.819                           |
| \$3,600,000 - \$3,799,999             | 42                                       | 0.480                 | 98.262                           | 155,565,498                | 1.588                 | 92.407                           |
| \$3,800,000 - \$3,999,999             | 25                                       | 0.286                 | 98.548                           | 96,879,713                 | 0.989                 | 93.396                           |
| \$4,000,000 and greater               | 127                                      | 1.452                 | 100.000                          | 647,144,142                | 6.604                 | 100.000                          |
|                                       | <u>8,744</u>                             | <u>100.000%</u>       |                                  | <u>\$9,798,747,128</u>     | <u>100.000%</u>       |                                  |

(1) Improved single-family residential parcels. Excludes condominiums and parcels with multiple-family units.  
Source: California Municipal Statistics, Inc.

**Reassessments and Appeals of Assessed Value**

There are general means by which assessed values can be reassessed or appealed that could adversely impact property tax revenues within the District.

Appeals may be based on Proposition 8 of November 1978, which requires that for each January 1 lien date, the taxable value of real property must be the lesser of its base year value, annually adjusted by the inflation factor pursuant to Article XIII A of the State Constitution, or its full cash value, taking into account reductions in value due to damage, destruction, depreciation, obsolescence, removal of property or other factors causing a decline in value. See "CONSTITUTIONAL AND STATUTORY PROVISIONS AFFECTING DISTRICT REVENUES AND APPROPRIATIONS – Article XIII A of the California Constitution" in Appendix A.

Under California law, property owners may apply for a Proposition 8 reduction of their property tax assessment by filing a written application, in form prescribed by the State Board of Equalization, with the County board of equalization or assessment appeals board. In most cases, the appeal is filed because the applicant believes that present market conditions (such as residential home prices) cause the property to be worth less than its current assessed value.

Any reduction in the assessment ultimately granted as a result of such appeal applies to the year for which application is made and during which the written application was filed. These reductions are subject to yearly reappraisals and are adjusted back to their original values, adjusted for inflation, when market conditions improve. Once the property has regained its prior value, adjusted for inflation, it once again is subject to the annual inflationary factor growth rate allowed under Article XIII A.

A second type of assessment appeal involves a challenge to the base year value of an assessed property. Appeals for reduction in the base year value of an assessment, if successful, reduce the assessment for the year in which the appeal is taken and prospectively thereafter. The base year is determined by the completion date of new construction or the date of change of ownership. Any base year appeal must be made within four years of the change of ownership or new construction date.

Proposition 8 reductions may also be unilaterally applied by the County Assessor. The District cannot predict the changes in assessed values that might result from pending or future appeals by taxpayers or by reductions initiated by the County Assessor. Any reduction in aggregate District assessed valuation due to appeals, as with any reduction in assessed valuation due to other causes, will cause the tax rate levied to repay the Bonds to increase accordingly, so that the fixed debt service on the Bonds (and other outstanding general obligation bonds, if any) may be paid.

**Typical Tax Rates**

Below are historical typical tax rates in a typical tax rate area within the District in recent years.

**MILL VALLEY SCHOOL DISTRICT  
Typical Tax Rates  
(TRA 5-000 – 2019-20 Assessed Valuation: \$6,073,906,390)  
Tax Rate per \$100 of Assessed Valuation  
Fiscal Years 2014-15 through 2019-20**

|                                      | <u>2014-15</u> | <u>2015-16</u> | <u>2016-17</u> | <u>2017-18</u> | <u>2018-19</u> | <u>2019-20</u> |
|--------------------------------------|----------------|----------------|----------------|----------------|----------------|----------------|
| General Tax Rate                     | \$1.0000       | \$1.0000       | \$1.0000       | \$1.0000       | \$1.0000       | \$1.0000       |
| Tamalpais Union High School District | .0352          | .0313          | .0288          | .0269          | .0258          | .0175          |
| Marin Community College District     | .0180          | .0165          | .0142          | .0338          | .0339          | .0269          |
| Mill Valley School District          | .0555          | .0523          | .0514          | .0511          | .0466          | .0319          |
| Marin Healthcare District            | <u>.0000</u>   | <u>.0235</u>   | <u>.0093</u>   | <u>.0201</u>   | <u>.0190</u>   | <u>.0239</u>   |
| Total Tax Rate                       | \$1.1087       | \$1.1236       | \$1.1037       | \$1.1319       | \$1.1253       | \$1.1002       |

Source: California Municipal Statistics, Inc.

**Secured Tax Levies and Delinquencies - Teeter Plan**

Historical secured tax levy collections and delinquencies in the District are summarized in the following table.

**MILL VALLEY SCHOOL DISTRICT  
2011-12 through 2018-19  
Secured Tax Charges and Delinquency Rates**

| <u>Fiscal Year</u> | <u>Secured Tax Charge <sup>(1)</sup></u> | <u>Amt. Del. June 30</u> | <u>% Del. June 30</u> |
|--------------------|--|--------------------------|-----------------------|
| 2011-12            | \$3,508,786                              | \$45,445                 | 1.30%                 |
| 2012-13            | 4,334,142                                | 48,973                   | 1.13                  |
| 2013-14            | 4,905,964                                | 45,185                   | 0.92                  |
| 2014-15            | 5,053,164                                | 49,174                   | 0.97                  |
| 2015-16            | 5,164,341                                | 41,448                   | 0.80                  |
| 2016-17            | 5,402,185                                | 37,374                   | 0.69                  |
| 2017-18            | 5,644,941                                | 24,463                   | 0.43                  |
| 2018-19            | 5,414,455                                | 45,463                   | 0.84                  |

(1) Debt service levy only.  
Source: California Municipal Statistics, Inc.

The District’s total secured tax collections and delinquencies are apportioned on a County-wide basis, according to the District’s designated tax rate amount. Therefore, the total secured tax levies, as well as collections and delinquencies reported, do not represent the actual secured tax levies, collections and delinquencies of taxpayers within the tax areas of the District. In addition, the District’s total secured tax levy does not include special assessments, supplemental taxes or other charges which have been assessed on property within the District or other tax rate areas of the County.

Notwithstanding the delinquency information set forth above, the County has adopted the Alternative Method of Distribution of Tax Levies and Collections and of Tax Sale Proceeds (the "Teeter Plan") as provided for in the State Revenue and Taxation Code, which requires the County to pay 100% of secured property taxes due to local agencies in the fiscal year such taxes are due, including the District. Under these provisions, each county operating under the Teeter Plan establishes a delinquency reserve and assumes responsibility for all secured delinquencies, assuming that certain conditions are met. The tax levied on the secured roll for repaying the District’s general obligation bonds is covered by the Teeter Plan.

Because of this method of tax collection, the school districts and community college districts located in counties operating under the Teeter Plan and participating in the Teeter Plan are assured of 100% collection of their secured tax levies if the conditions established under the applicable county’s Teeter Plan are met. However, such districts are no longer entitled to share in any penalties due on delinquent payments or in the interest which accrues on delinquent payments. The Teeter Plan is to remain in effect unless the Board of Supervisors orders its discontinuance or unless, prior to the commencement of any fiscal year of the County (which commences on July 1), the Board of Supervisors has received a petition for its discontinuance joined in by resolutions adopted by two thirds of the participating revenue districts in the County, in which event the Board of Supervisors is required to order discontinuance of the Teeter Plan effective at the commencement of the subsequent fiscal year.

The Board of Supervisors may, by resolution adopted not later than July 15 of the fiscal year for which it is to apply after holding a public hearing on the matter, discontinue the procedures under the Teeter Plan with respect to any tax levying agency or assessment levying agency in the County if the rate of secured tax delinquency in that agency in any year exceeds 3% of the total of all taxes and assessments levied on the secured rolls for that agency. In the event that the Teeter Plan was terminated, the amount of the levy of *ad valorem* taxes in the District would depend upon the collections of the *ad valorem* property taxes and delinquency rates experienced with respect to the parcels within the District. The District is not aware of any plans by the County to discontinue the Teeter Plan.

So long as the Teeter Plan remains in effect with respect to the District, the District's receipt of revenues with respect to the levy of *ad valorem* property taxes, including with respect to the Bonds, will not be dependent upon actual collections of the *ad valorem* property taxes by the County.

*[Remainder of Page Intentionally Left Blank]*

**Largest Property Owners**

The following table shows the 20 largest taxpayers in the District as determined by local secured assessed valuation in fiscal year 2019-20. Each taxpayer listed below is a unique name listed on the tax rolls. The District cannot determine from County assessment records whether individual persons, corporations or other organizations are liable for tax payments with respect to multiple properties held in various names that in aggregate may be larger than is suggested by the table below. A large concentration of ownership in a single individual or entity results in a greater amount of tax collections which are dependent upon that property owner’s ability or willingness to pay property taxes.

The District’s top twenty property taxpayers account for less than four percent of the secured assessed valuation in the District.

**MILL VALLEY SCHOOL DISTRICT  
Largest 2019-20 Local Secured Taxpayers**

| <u>Property Owner</u>             | <u>Primary Land Use</u>   | <u>2019-20<br/>Assessed Valuation</u> | <u>% of<br/>Total <sup>(1)</sup></u> |
|-----------------------------------|---------------------------|---------------------------------------|--------------------------------------|
| 1. Strawberry Village Retail      | Commercial                | \$ 80,063,628                         | 0.65%                                |
| 2. North Coast Land Holdings LLC  | Private School            | 60,282,481                            | 0.49                                 |
| 3. AG-SKB Belvedere Owner LP      | Commercial                | 48,638,700                            | 0.40                                 |
| 4. Safeway Inc.                   | Commercial                | 30,853,331                            | 0.25                                 |
| 5. Rachelle Kaliski Trust         | Apartments                | 28,756,735                            | 0.23                                 |
| 6. EDC II WF LLC                  | Commercial                | 26,416,717                            | 0.22                                 |
| 7. Shelterpoint Equities LP       | Commercial                | 24,314,265                            | 0.20                                 |
| 8. D.M. Jacobson & Sons Inc.      | Apartments                | 24,031,986                            | 0.20                                 |
| 9. Central Valley Homes Inc.      | Residential Properties    | 18,365,492                            | 0.15                                 |
| 10. Woodmont Capital-Casa Roja LP | Apartments                | 15,089,106                            | 0.12                                 |
| 11. GRI Alto Center LLC           | Commercial                | 14,429,377                            | 0.12                                 |
| 12. Marinland Development Co.     | Apartments                | 12,630,037                            | 0.10                                 |
| 13. Linskog Family Investments LP | Apartments                | 12,572,371                            | 0.10                                 |
| 14. 121 Barn Road QPRT Trust      | Residential               | 12,274,011                            | 0.10                                 |
| 15. SC-Tusca LLC                  | Residential               | 11,460,000                            | 0.09                                 |
| 16. Walsh Family LP               | Commercial and Apartments | 11,111,861                            | 0.09                                 |
| 17. 999 Van Ness LLC              | Commercial                | 9,763,040                             | 0.08                                 |
| 18. Happy Place 820 LLC           | Residential               | 9,731,400                             | 0.08                                 |
| 19. Peter K. Buckley Trust        | Residential               | 9,688,999                             | 0.08                                 |
| 20. Parish-Marin I & II LLC       | Commercial                | <u>9,524,988</u>                      | <u>0.08</u>                          |
|                                   |                           | \$469,998,525                         | 3.83%                                |

(1) 2019-20 local secured assessed valuation: \$12,265,827,499.  
Source: California Municipal Statistics, Inc.

**Direct and Overlapping Debt**

Set forth below is a direct and overlapping debt report (the “**Debt Report**”) prepared by California Municipal Statistics, Inc. with respect to debt dated as of April 1, 2020. The Debt Report is included for general information purposes only. The District has not reviewed the Debt Report for completeness or accuracy and makes no representation in connection therewith.

The Debt Report generally includes long-term obligations sold in the public credit markets by public agencies whose boundaries overlap the boundaries of the District in whole or in part. Such long-term obligations generally are not payable from revenues of the District (except as indicated) nor are they necessarily obligations secured by land within the District. In many cases, long-term obligations issued by a public agency are payable only from the general fund or other revenues of such public agency.

**MILL VALLEY SCHOOL DISTRICT  
Statement of Direct and Overlapping Bonded Debt  
Dated as of April 1, 2020**

**2019-20 Assessed Valuation:** \$12,379,884,272

| <u><b>DIRECT AND OVERLAPPING TAX AND ASSESSMENT DEBT:</b></u>             | <u>% Applicable</u> | <u>Debt 3/1/20</u>      |
|---|---------------------|-------------------------|
| Marin Community College District  | 15.025%             | \$ 67,297,726           |
| Tamalpais Union High School District                                      | 25.253              | 24,308,538              |
| <b>Mill Valley School District</b>  | <b>100.000</b>      | <b>61,328,096(1)</b>    |
| Belvedere-Tiburon Library Agency Community Facilities District No. 1995-1 | 1.543               | 10,261                  |
| City of Mill Valley Community Facilities District No. 1996-1              | 100.000             | 2,113,000               |
| Marin Healthcare District   | 18.012              | 65,932,025              |
| Marin Emergency Radio Authority (Measure A)                               | 15.003              | 4,707,191               |
| <b>TOTAL DIRECT AND OVERLAPPING TAX AND ASSESSMENT DEBT</b>               |                     | <b>\$225,696,837</b>    |
| <br>  |                     |                         |
| <u><b>OVERLAPPING GENERAL FUND DEBT:</b></u>                              |                     |                         |
| Marin County General Fund Obligations                                     | 15.003%             | \$12,375,943            |
| Marin County Pension Obligation Bonds                                     | 15.003              | 11,720,344              |
| Marin Community College District General Fund Obligations                 | 15.025              | 2,007,465               |
| Marin County Transit District General Fund Obligations                    | 15.003              | 7,081                   |
| City of Mill Valley General Fund Obligations                              | 99.393              | 2,838,465               |
| City of Mill Valley Pension Obligation Bonds                              | 99.393              | 4,701,289               |
| Town of Tiburon General Fund Obligations                                  | 2.188               | 1,619                   |
| South Marin Fire Protection District General Fund Obligations             | 51.930              | 34,482                  |
| Marin Municipal Water District General Fund Obligations                   | 18.867              | 7,245                   |
| <b>TOTAL OVERLAPPING GENERAL FUND DEBT</b>                                |                     | <b>\$33,693,933</b>     |
| <br>  |                     |                         |
| <b>COMBINED TOTAL DEBT</b>  |                     | <b>\$259,390,770(2)</b> |

Ratios to 2019-20 Assessed Valuation:  
**Direct Debt (\$61,328,096) ..... 0.50%**  
 Total Direct and Overlapping Tax and Assessment Debt..... 1.82%  
 Combined Total Debt..... 2.10%

(1) Excludes issue to be sold.  
 (2) Excludes tax and revenue anticipation notes, enterprise revenue, mortgage revenue and non-bonded capital lease obligations.  
 Source: California Municipal Statistics, Inc.

## **TAX MATTERS**

The interest on the Bonds is not excluded from gross income for federal income tax purposes. However, in the opinion of Jones Hall, A Professional Law Corporation, Bond Counsel, San Francisco, California, interest on the Bonds is exempt from California personal income taxes. The proposed form of opinion of Bond Counsel with respect to the Bonds, which is to be delivered on the date of issuance of the Bonds, is set forth in APPENDIX D.

Owners of the Bonds should also be aware that the ownership or disposition of, or the accrual or receipt of interest on, the Bonds may have federal or state tax consequences other than as described above. Bond Counsel expresses no opinion regarding any federal or state tax consequences arising with respect to the Bonds other than as expressly described above.

A copy of the proposed form of opinion of Bond Counsel is attached hereto as APPENDIX D.

## **CERTAIN LEGAL MATTERS**

### **Legality for Investment**

Under provisions of the California Financial Code, the Bonds are legal investments for commercial banks in California to the extent that the Bonds, in the informed opinion of the bank, are prudent for the investment of funds of depositors, and under provisions of the California Government Code, the Bonds are eligible to secure deposits of public moneys in California.

### **Absence of Litigation**

No litigation is pending or threatened concerning the validity of the Bonds, and a certificate to that effect will be furnished to purchasers at the time of the original delivery of the Bonds. The District is not aware of any litigation pending or threatened that (i) questions the political existence of the District, (ii) contests the District's ability to receive *ad valorem* taxes or to collect other revenues or (iii) contests the District's ability to issue and retire the Bonds.

The District is subject to lawsuits and claims that may arise in the normal course of operating the District. In the opinion of the District, the aggregate amount of the uninsured liabilities of the District under these lawsuits and claims will not materially affect the financial position or operations of the District.

### **Compensation of Certain Professionals**

Payment of the fees and expenses of Bond Counsel and Disclosure Counsel, Isom Advisors, a Division of Urban Futures, Inc., Walnut Creek, California, as financial advisor to the District, and Underwriter's Counsel, is contingent upon issuance of the Bonds.

## CONTINUING DISCLOSURE

The District has covenanted for the benefit of holders and beneficial owners of the Bonds to provide certain financial information and operating data relating to the District by not later than nine (9) months following the end of the District's fiscal year (which currently would be by April 1 each year based upon the June 30 end of the District's fiscal year), commencing by April 1, 2021, with the report for the 2019-20 Fiscal Year (the "**Annual Report**"), and to provide notices of the occurrence of certain enumerated events. The Annual Report and any event notices will be filed by the District with the Municipal Securities Rulemaking Board (the "**MSRB**"). The specific nature of the information to be contained in an Annual Report or other notices is set forth below under the caption "APPENDIX E - Form of Continuing Disclosure Certificate." These covenants have been made in order to assist the Underwriter in complying with S.E.C. Rule 15c2-12(b)(5) (the "**Rule**").

The District has made prior undertakings under the Rule. A review has been undertaken of the District's continuing disclosure filings in the previous five years, and no instances of material non-compliance have been identified.

Willdan Financial Services will serve as dissemination agent to the District with respect to the Bonds.

Neither the County nor any other entity other than the District has any obligation or incur any liability whatsoever with respect to the performance of the District's duties regarding continuing disclosure. The County has not reviewed nor is it responsible for the content of the Official Statement.

## VERIFICATION OF MATHEMATICAL ACCURACY

The Verification Agent, upon delivery of the Bonds, will deliver a report of the mathematical accuracy of certain computations, contained in schedules provided to them on behalf of the District, relating to the sufficiency of the anticipated amount of proceeds of the Bonds and other funds available to pay, when due, the principal, whether at maturity or upon prior redemption, interest and redemption premium requirements of the Refunded Bonds.

The report of the Verification Agent will include the statement that the scope of their engagement is limited to verifying mathematical accuracy, of the computations contained in such schedules provided to them, and that they have no obligation to update their report because of events occurring, or data or information coming to their attention, subsequent to the date of their report.



## RATING

S&P Global Ratings, a business unit of Standard & Poor's Financial Services LLC ("**S&P**"), has assigned its rating of "AAA" to the Bonds. Such ratings reflect only the views of S&P and an explanation of the significance of such rating may be obtained only from S&P. There is no assurance that any such rating will continue for any given period of time or that the rating will not be revised downward or withdrawn entirely by S&P, if in the judgment of S&P circumstances so warrant. Any such downward revision or withdrawal of such rating may have an adverse effect on the market price of the Bonds.

## UNDERWRITING

The Bonds are being purchased by Raymond James & Associates, Inc. (the "**Underwriter**"). The Underwriter has agreed to purchase the Bonds at a price of \$\_\_\_\_\_, which is equal to the initial principal amount of the Bonds of \$\_\_\_\_\_, plus net original issue premium of \$\_\_\_\_\_, less an Underwriter's discount of \$\_\_\_\_\_.

The purchase contract relating to the Bonds provides that the Underwriter will purchase all of the Bonds (if any are purchased), and provides that the Underwriter's obligation to purchase is subject to certain terms and conditions, including the approval of certain legal matters by counsel.

The Underwriter may offer and sell Bonds to certain dealers and others at prices lower than the offering prices stated on the inside cover page hereof. The offering prices may be changed by the Underwriter.

## ADDITIONAL INFORMATION

The discussions herein about the Bond Resolution and the Continuing Disclosure Certificate are brief outlines of certain provisions thereof. Such outlines do not purport to be complete and for full and complete statements of such provisions reference is made to such documents. Copies of these documents mentioned are available from the Underwriter and following delivery of the Bonds will be on file at the offices of the Paying Agent in Dallas, Texas.

References are also made herein to certain documents and reports relating to the District; such references are brief summaries and do not purport to be complete or definitive. Copies of such documents are available upon written request to the District.

Any statements in this Official Statement involving matters of opinion, whether or not expressly so stated, are intended as such and not as representations of fact. This Official Statement is not to be construed as a contract or agreement between the District and the purchasers or Owners of any of the Bonds.

**EXECUTION**

The execution and delivery of this Official Statement have been duly authorized by the District.

**MILL VALLEY SCHOOL DISTRICT**

By: \_\_\_\_\_  
Superintendent

## APPENDIX A

### DISTRICT GENERAL AND FINANCIAL INFORMATION

*The information in this and other sections concerning the District's operations and operating budget is provided as supplementary information only, and it should not be inferred from the inclusion of this information in this Official Statement that the principal of and interest on the Bonds is payable from the general fund of the District. The Bonds are payable solely from the proceeds of an ad valorem property tax required to be levied by the County on taxable property within the District in an amount sufficient for the payment thereof. See "SECURITY FOR THE BONDS" in the front portion of this Official Statement.*

### GENERAL DISTRICT INFORMATION

The Mill Valley School District (the "**District**") was established in 1891 and includes an area of approximately 21 square miles located in southern Marin County (the "**County**") in the State of California (the "**State**"). The District provides educational services for grades K-8 to the residents of the City of Mill Valley (the "**City**") and portions of the unincorporated County near the City. The District operates five elementary schools and one middle school. The District's estimated enrollment for fiscal year 2019-20 is 2,835 students.

For purposes of education funding, for Fiscal Year 2019-20, the District is a "**Community Funded District**," meaning that the District's share of local property taxes exceeds its funding entitlement under the State's education funding formula ("**LCFF**") as described in more detail herein). The District currently anticipates continuing to maintain its status as a Community Funded District in the foreseeable future.

#### District Governance and Administration

**Board of Trustees.** The District is governed by a seven-member Board of Trustees, each member of which is elected to a four-year term. Elections for positions to the Board are held every two years, alternating between three and four available positions. Current members of the Board of Trustees, together with their office and the date their term expires, are listed below:

#### Mill Valley School District Current Board of Trustees

| <u>Name</u>    | <u>Office</u>        | <u>Current Term Expires</u> |
|----------------|----------------------|-----------------------------|
| Marco Pardi    | President            | November 2022               |
| Emily Uhlhorn  | Vice President/Clerk | November 2022               |
| Bob Jacobs     | Trustee              | November 2020               |
| Todd May       | Trustee              | November 2022               |
| Leslie Wachtel | Trustee              | November 2020               |

**Administration.** The Superintendent of the District, appointed by the Board, is responsible for management of the day-to-day operations and supervises the work of other District administrators. Kimberly Berman, Ed.D. has served as Superintendent of the District since July 1, 2019. Michele Rollins, Ed. D. is the District's Assistant Superintendent, Business Services.

**Recent Enrollment Trends**

The following table shows recent enrollment history for the District with budgeted figures for fiscal year 2019-20.

**ANNUAL ENROLLMENT AND ADA  
Fiscal Years 2003-04 through 2019-20\*  
Mill Valley School District**

| <u>Fiscal Year</u> | <u>Student Enrollment</u> | <u>Annual % Change</u> | <u>ADA</u> | <u>Annual % Change</u> |
|--------------------|---------------------------|------------------------|------------|------------------------|
| 2003-04            | 2,236                     | --%                    | 2,162      | --%                    |
| 2004-05            | 2,235                     | 0.0                    | 2,158      | (0.2)                  |
| 2005-06            | 2,288                     | 2.4                    | 2,202      | 2.0                    |
| 2006-07            | 2,335                     | 2.1                    | 2,238      | 1.6                    |
| 2007-08            | 2,421                     | 3.7                    | 2,320      | 3.7                    |
| 2008-09            | 2,494                     | 3.0                    | 2,415      | 4.1                    |
| 2009-10            | 2,716                     | 8.9                    | 2,624      | 8.7                    |
| 2010-11            | 2,811                     | 3.5                    | 2,711      | 3.3                    |
| 2011-12            | 2,968                     | 5.6                    | 2,869      | 5.8                    |
| 2012-13            | 3,159                     | 6.4                    | 3,036      | 5.8                    |
| 2013-14            | 3,260                     | 3.2                    | 3,143      | 3.5                    |
| 2014-15            | 3,242                     | (0.6)                  | 3,136      | (0.2)                  |
| 2015-16            | 3,228                     | (0.4)                  | 3,122      | (0.4)                  |
| 2016-17            | 3,128                     | (3.1)                  | 3,023      | (3.2)                  |
| 2017-18            | 3,086                     | (1.3)                  | 2,972      | (1.7)                  |
| 2018-19            | 2,948                     | (4.5)                  | 2,841      | (4.4)                  |
| 2019-20*           | 2,835                     | (3.8)                  | 2,733      | (3.8)                  |

\* Projected.  
Source: California Department of Education; Mill Valley School District.

**Employee Relations**

The District currently has 186.9 certificated, 93.5 classified and 17.0 management full-time equivalent positions. The certificated and classified employees of the District are represented by their respective bargaining units, as set forth in the following table.

**BARGAINING UNITS  
Mill Valley School District**

| <u>Employee Group</u>                   | <u>Representation</u> | <u>Contract Expiration Date</u> |
|---|-----------------------|---------------------------------|
| Mill Valley Teachers Association        | Certificated          | June 30, 2021                   |
| California School Employees Association | Classified            | June 30, 2022                   |

Source: Mill Valley School District.

**Insurance-Joint Ventures**

The District participates in two joint ventures under joint powers agreements (“**JPA**”) with Marin School Insurance Authority (“**MSIA**”) for workers compensation, property, and liability insurance, and Marin Pupils Transportation Agency (“**MPTA**”) for pupil transportation services for

special education children. The relationships between the District and the JPA's are such that the JPA's are not component units of the District for financial reporting purposes.

The JPA's arrange for and/or provide coverage or services for its members. The JPA's are governed by a board consisting of a representative from each member district. Each board controls the operations of their JPA's, including selection of management and approval of operating budgets independent of any influence by the member districts beyond their representation on the Board. Each member district pays a premium commensurate with the level of coverage requested and shares surpluses and deficits proportionately to their participation in the JPA's. The JPA's are audited on an annual basis. Audited financial statements can be obtained by contacting each JPA's management.

See Notes 13 and 14 of the District's most recent audited financial statements, which are attached hereto as APPENDIX B.

## **DISTRICT FINANCIAL INFORMATION**

### **Education Funding Generally**

School districts in California (the "State") receive operating income primarily from two sources: the State funded portion which is derived from the State's general fund, and a locally funded portion, being the district's share of the one percent general *ad valorem* tax levy authorized by the California Constitution. As a result, decreases or deferrals in education funding by the State could significantly affect a school district's revenues and operations.

From 1973-74 to 2012-13, California school districts operated under general purpose revenue limits established by the State Legislature. In general, revenue limits were calculated for each school district by multiplying (1) the average daily attendance ("**ADA**") for such district by (2) a base revenue limit per unit of ADA. The revenue limit calculations were adjusted annually in accordance with a number of factors designated primarily to provide cost of living increases and to equalize revenues among all California school districts of the same type. Funding of the District's revenue limit was provided by a mix of local property taxes and State apportionments of basic and equalization aid. Generally, the State apportionments amounted to the difference between the District's revenue limit and its local property tax revenues. Districts which had local property tax revenues that exceeded their revenue limit entitlements were deemed a "Basic Aid District" and received full funding from local property tax revenues, and were entitled to keep those tax revenues which exceeded their revenue limit funding entitlement.

The fiscal year 2013-14 State budget package replaced the previous K-12 finance system with a new formula known as the Local Control Funding Formula (the "**LCFF**"). Under the LCFF, revenue limits and most state categorical programs were eliminated. School districts instead receive funding based on the demographic profile of the students they serve and gain greater flexibility to use these funds to improve outcomes of students. The LCFF creates funding targets based on student characteristics. For school districts and charter schools, the LCFF funding targets consist of grade span-specific base grants plus supplemental and concentration grants that reflect student demographic factors. The LCFF includes the following components:

- A base grant for each local education agency per unit of ADA, which varies with respect to different grade spans. The base grant is \$2,375 more than the average revenue limit provided prior to LCFF implementation. The base grants will be

adjusted upward each year to reflect cost-of-living increases. In addition, grades K-3 and 9-12 are subject to adjustments of 10.4% and 2.6%, respectively, to cover the costs of class size reduction in grades K-3 and the provision of career technical education in grades 9-12.

- A 20% supplemental grant for English learners, students from low-income families and foster youth to reflect increased costs associated with educating those students.
- An additional concentration grant of up to 50% of a local education agency’s base grant, based on the number of English learners, students from low-income families and foster youth served by the local agency that comprise more than 55% of enrollment.
- An economic recovery target to ensure that almost every local education agency receives at least their pre-recession funding level, adjusted for inflation, at full implementation of the LCFF.

The LCFF was implemented for fiscal year 2013-14 and was phased in gradually. Beginning in fiscal year 2013-14, an annual transition adjustment was required to be calculated for each school district, equal to each district’s proportionate share of the appropriations included in the State budget (based on the percentage of each district’s students who are low-income, English learners, and foster youth (“**Targeted Students**”)), to close the gap between the prior-year funding level and the target allocation at full implementation of LCFF. In each year, districts had the same proportion of their respective funding gaps closed, with dollar amounts varying depending on the size of a district’s funding gap. Full implementation occurred in fiscal year 2018-19.

Funding levels used in the LCFF “Target Entitlement” calculations for fiscal year 2019-20 are set forth in the following table.

**Fiscal Year 2019-20 Base Grant\* Under LCFF by Grade Span  
(Targeted Entitlement)**

| <b>Grade Span</b> | <b>2018-19 Base Grant Per ADA</b> | <b>2019-20 COLA (3.26%)</b> | <b>Grade Span Adjustments (K-3: 10.4%; 9-12: 2.6%)</b> | <b>2019-20 Base Grant/Adjusted Base Grant Per ADA</b> |
|-------------------|-----------------------------------|-----------------------------|--|---|
| K-3               | \$7,459                           | \$243                       | \$801  | \$8,503   |
| 4-6               | 7,571                             | 247                         | n/a  | 7,818   |
| 7-8               | 7,796                             | 254                         | n/a  | 8,050   |
| 9-12              | 9,043                             | 295                         | 243  | 9,572   |

\*Does not include supplemental and concentration grant funding entitlements.  
Source: California Department of Education.

The legislation implementing LCFF included a “hold harmless” provision which provided that a district or charter school would maintain total revenue limit and categorical funding at least equal to its 2012-13 level, unadjusted for changes in ADA or cost of living adjustments.

The LCFF includes an accountability component. Districts are required to increase or improve services for English language learners, low income, and foster youth students in proportion to supplemental and concentration grant funding received. All school districts, county

offices of education, and charter schools are required to develop and adopt local control and accountability plans, which identify local goals in areas that are priorities for the State, including pupil achievement, parent engagement, and school climate.

County superintendents review and provide support to the districts under their jurisdiction, and the Superintendent of Public Instruction performs a corresponding role for county offices of education. In addition, the State Budget for fiscal year 2013-14 created the California Collaborative for Education Excellence to advise and assist school districts, county offices of education, and charter schools in achieving the goals identified in their plans. Under the LCFF and related legislation, the State will continue to measure student achievement through statewide assessments, produce an Academic Performance Index for schools and subgroups of students, determine the contents of the school accountability report card, and establish policies to implement the federal accountability system.

Community Funded Districts (formerly known as “**Basic Aid Districts**”) are those whose local property tax revenues exceed the funding entitlement under the LCFF. Community Funded Districts do not receive any funds from the State appropriation, however, they do receive funds from the State for categorical and grant programs restricted to a special population or for certain purposes such as disabled students or instructional equipment. The current law in California allows these districts to keep the excess property tax revenues without penalty. The implication for Community Funded Districts is that the legislatively determined annual cost of living adjustment and other politically determined factors are less significant in determining such districts’ primary funding sources. Rather, property tax growth and the local economy become the determinant factors.

The District re-entered status as a Community Funded District in fiscal year 2017-18. From Fiscal Year 2013-14 through Fiscal Year 2016-17, the District was not in this category, given that the State provided per student funding that exceeded local property tax revenues. With declines in enrollment and increases in assessed valuations of property in the District, however, the District’s revenues for the current and upcoming fiscal years are expected to be based on basic aid funding, largely based on declining enrollment and increasing property tax revenues.

### **District Accounting Practices**

The accounting practices of the District conform to generally accepted accounting principles in accordance with policies and procedures of the California School Accounting Manual. This manual, according to Section 41010 of the California Education Code, is to be followed by all California school districts.

District accounting is organized on the basis of fund groups, with each group consisting of a separate set of self-balancing accounts containing assets, liabilities, fund balances, revenues and expenditures. The major fund classification is the general fund which accounts for all financial resources not requiring a special fund placement. The District’s fiscal year begins on July 1 and ends on June 30.

District expenditures are accrued at the end of the fiscal year to reflect the receipt of goods and services in that year. Revenues generally are recorded on a cash basis, except for items that are susceptible to accrual (measurable and/or available to finance operations). Current taxes are considered susceptible to accrual. Revenues from specific state and federally funded projects are recognized when qualified expenditures have been incurred. State block grant apportionments are accrued to the extent that they are measurable and predictable. The State

Department of Education sends the District updated information from time to time explaining the acceptable accounting treatment of revenue and expenditure categories.

The Governmental Accounting Standards Board (“**GASB**”) published its Statement No. 34 “Basic Financial Statements – and Management’s Discussion and Analysis – for State and Local Governments” on June 30, 1999. Statement No. 34 provides guidelines to auditors, state and local governments and special purpose governments such as school districts and public utilities, on new requirements for financial reporting for all governmental agencies in the United States. Generally, the basic financial statements and required supplementary information should include (i) Management’s Discussion and Analysis; (ii) financial statements prepared using the economic measurement focus and the accrual basis of accounting, (iii) fund financial statements prepared using the current financial resources measurement focus and the modified accrual method of accounting and (iv) required supplementary information.

**Financial Statements**

**General.** The District's general fund finances the legally authorized activities of the District for which restricted funds are not provided. General fund revenues are derived from such sources as State school fund apportionments, taxes, use of money and property, and aid from other governmental agencies. The District's June 30, 2019 Audited Financial Statements were prepared by Stephen Roach Accountancy Corporation, Folsom, California and are attached hereto as APPENDIX B. Audited financial statements for the District for prior fiscal years are on file with the District and available for public inspection at the Office of the Assistant Superintendent, Business Services of the District, Mill Valley School District, 411 Sycamore Avenue, Mill Valley, California 94941, telephone (415) 389-7700. The District has not requested, and the auditor has not provided, any review or update of such financial statements in connection with inclusion in this Official Statement. Copies of such financial statements will be mailed to prospective investors and their representatives upon written request to the District. This District may impose a charge for copying, mailing and handling.

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**General Fund Revenues, Expenditures and Changes in Fund Balance.** The following table shows the audited income and expense statements for the general fund for the District for the fiscal years 2014-15 through 2018-19.

**REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**Fiscal Years 2014-15 through 2018-19 (Audited)**  
**Mill Valley School District**

| <u>Revenues</u>                                     | <b>Audited<br/>2014-15</b> | <b>Audited<br/>2015-16</b> | <b>Audited<br/>2016-17</b> | <b>Audited<br/>2017-18</b> | <b>Audited<br/>2018-19</b> |
|---|----------------------------|----------------------------|----------------------------|----------------------------|----------------------------|
| LCFF Sources  | \$20,535,551               | \$22,131,113               | \$23,031,977               | \$24,367,004               | \$25,088,984               |
| Federal Revenues                                    | 945,311                    | 893,903                    | 800,434                    | 713,940                    | 713,813                    |
| Other State Revenues                                | 1,859,304                  | 4,076,202                  | 3,426,471                  | 2,965,857                  | 4,822,333                  |
| Other Local Revenues                                | 16,380,683                 | 17,062,203                 | 17,594,118                 | 17,682,211                 | 18,570,626                 |
| <b>Total Revenues</b>                               | <b>39,720,849</b>          | <b>44,163,421</b>          | <b>44,853,000</b>          | <b>45,729,012</b>          | <b>49,195,756</b>          |
| <br><u>Expenditures</u>                             |                            |                            |                            |                            |                            |
| Instruction   | 25,641,126                 | 26,884,964                 | 28,092,146                 | 28,844,871                 | 30,199,278                 |
| Instruction-Related Activities:                     |                            |                            |                            |                            |                            |
| Supervision of Instruction                          | 931,538                    | 839,236                    | 812,083                    | 860,580                    | 790,299                    |
| Instructional Library, Media, Tech                  | 1,161,983                  | 1,172,201                  | 1,097,535                  | 1,159,949                  | 1,195,557                  |
| School Site Administration                          | 3,207,759                  | 3,360,332                  | 3,614,755                  | 3,693,134                  | 3,751,948                  |
| Pupil Services:                                     |                            |                            |                            |                            |                            |
| Home-to-School Transport                            | --                         | --                         | 256,834                    | 233,790                    | 263,454                    |
| Food Services                                       | --                         | --                         | --                         | --                         | 3,609                      |
| All Other Pupil Services                            | 1,339,857                  | 1,521,581                  | 1,571,937                  | 1,594,467                  | 1,909,863                  |
| General Administration:                             |                            |                            |                            |                            |                            |
| Data Proc.  | 583,773                    | 692,544                    | 790,690                    | 868,043                    | 850,847                    |
| All Other General Administration                    | 2,498,157                  | 2,403,296                  | 2,925,126                  | 2,699,673                  | 2,894,865                  |
| Plant Services                                      | 3,095,865                  | 3,325,006                  | 4,000,767                  | 3,828,147                  | 4,082,453                  |
| Facility Acquisition and Construction               | --                         | 10,803                     | 178,680                    | 134,990                    | 150,411                    |
| Other Outgo   | 169,289                    | 484,365                    | 578,199                    | 551,734                    | 638,283                    |
| Debt Service: Principal                             | --                         | --                         | --                         | --                         | --                         |
| Debt Service: Interest                              | --                         | --                         | --                         | --                         | --                         |
| <b>Total Expenditures</b>                           | <b>38,629,347</b>          | <b>40,694,328</b>          | <b>43,918,752</b>          | <b>44,469,378</b>          | <b>46,730,867</b>          |
| <br>Excess of Revenues Over/(Under)<br>Expenditures | <br>1,091,502              | <br>3,469,093              | <br>934,248                | <br>1,259,634              | <br>2,464,889              |
| <br><u>Other Financing Sources (Uses)</u>           |                            |                            |                            |                            |                            |
| Operating Transfers in                              | --                         | --                         | --                         | --                         | --                         |
| Operating Transfers out                             | (12,500)                   | (10,000)                   | (10,000)                   | (10,000)                   | (10,000)                   |
| Other Sources                                       | --                         | --                         | --                         | --                         | --                         |
| <b>Total Other Financing Sources (Uses)</b>         | <b>(12,500)</b>            | <b>(10,000)</b>            | <b>(10,000)</b>            | <b>(10,000)</b>            | <b>(10,000)</b>            |
| <br>Net Change in Fund Balance                      | <br>1,079,002              | <br>3,459,093              | <br>924,248                | <br>1,249,634              | <br>2,454,889              |
| <br>Fund Balance, July 1                            | <br>10,122,259             | <br>11,201,261             | <br>14,660,354             | <br>15,584,602             | <br>16,834,236             |
| <b>Fund Balance, June 30</b>                        | <b>\$11,201,261</b>        | <b>\$14,660,354</b>        | <b>\$15,584,602</b>        | <b>\$16,834,236</b>        | <b>\$19,289,125</b>        |

Source: District Audit Reports.

## District Budget and Interim Financial Reporting

***Budgeting and Interim Reporting Procedures.*** State law requires school districts to maintain a balanced budget in each fiscal year. The State Department of Education imposes a uniform budgeting and accounting format for school districts.

Under current law, a school district governing board must adopt and file with the county superintendent of schools a tentative budget by July 1 in each fiscal year. The District is under the jurisdiction of the Marin County Superintendent of Schools (the "**County Superintendent**").

The County Superintendent must review and approve or disapprove the budget no later than August 15. The County Superintendent is required to examine the adopted budget for compliance with the standards and criteria adopted by the State Board of Trustees and identify technical corrections necessary to bring the budget into compliance with the established standards. If the budget is disapproved, it is returned to the District with recommendations for revision. The District is then required to revise the budget, hold a public hearing thereon, adopt the revised budget and file it with the County Superintendent no later than September 8. Pursuant to State law, the County Superintendent has available various remedies by which to impose and enforce a budget that complies with State criteria, depending on the circumstances, if a budget is disapproved. After approval of an adopted budget, the school district's administration may submit budget revisions for governing board approval.

Subsequent to approval, the County Superintendent will monitor each district under its jurisdiction throughout the fiscal year pursuant to its adopted budget to determine on an ongoing basis if the district can meet its current or subsequent year financial obligations. If the County Superintendent determines that a district cannot meet its current or subsequent year obligations, the County Superintendent will notify the district's governing board of the determination and may then do either or both of the following: (a) assign a fiscal advisor to enable the district to meet those obligations or (b) if a study and recommendations are made and a district fails to take appropriate action to meet its financial obligations, the County Superintendent will so notify the State Superintendent of Public Instruction, and then may do any or all of the following for the remainder of the fiscal year: (i) request additional information regarding the district's budget and operations; (ii) after also consulting with the district's board, develop and impose revisions to the budget that will enable the district to meet its financial obligations; and (iii) stay or rescind any action inconsistent with such revisions. However, the County Superintendent may not abrogate any provision of a collective bargaining agreement that was entered into prior to the date upon which the County Superintendent assumed authority.

A State law adopted in 1991 ("**A.B. 1200**") imposed additional financial reporting requirements on school districts, and established guidelines for emergency State aid apportionments. Under the provisions of A.B. 1200, each school district is required to file interim certifications with the County Superintendent (on December 15, for the period ended October 31, and by mid-March for the period ended January 31) as to its ability to meet its financial obligations for the remainder of the then-current fiscal year and, based on current forecasts, for the subsequent fiscal year. The County Superintendent reviews the certification and issues either a positive, negative or qualified certification. A positive certification is assigned to any school district that will meet its financial obligations for the current fiscal year and subsequent two fiscal years. A negative certification is assigned to any school district that is deemed unable to meet its financial obligations for the remainder of the current fiscal year or the subsequent fiscal year. A qualified certification is assigned to any school district that may not meet its financial obligations for the current fiscal year or two subsequent fiscal years.

Under California law, any school district and office of education that has a qualified or negative certification in any fiscal year may not issue, in that fiscal year or in the next succeeding fiscal year, certificates of participation, tax anticipation notes, revenue bonds or any other debt instruments that do not require the approval of the voters of the district, unless the applicable county superintendent of schools determines that the district's repayment of indebtedness is probable.

***District's Budget Approval/Disapproval and Certification History.*** During the past five years, each of the District's adopted budgets have been approved by the County Superintendent, and the District has received positive certifications on all of its interim reports. The District's most recent interim report, the 2019-20 second interim report, received a positive certification from the Board.

Copies of the District's budget, interim reports and certifications may be obtained upon request from the District Office at 411 Sycamore Avenue, Mill Valley, California 94941, Phone: (415) 389-7700. The District may impose charges for copying, mailing and handling.

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**District's Fiscal Year 2019-20 Adopted Budget and Second Interim Report.** The following table shows the income and expense statements for the District for fiscal year 2019-20 (adopted budget and second interim report).

**GENERAL FUND REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCE  
Fiscal Year 2019-20 (Adopted Budget and Second Interim Report)<sup>(1)</sup>  
Mill Valley School District**

|   | <b>Adopted Budget<br/>Fiscal Year<br/>2019-20</b> | <b>Second Interim<br/>Fiscal Year<br/>2019-20</b> |
|---|---|---|
| <u>Revenues</u>                                 |   |   |
| LCFF Sources                                    | \$25,633,349                                      | \$25,297,477                                      |
| Federal Revenues                                | 646,425   | 775,675   |
| Other State Revenues                            | 2,544,599   | 4,332,247   |
| Other Local Revenues                            | 17,803,002  | 18,437,189  |
| Total Revenues                                  | 46,627,375  | 48,842,588  |
| <u>Expenditures</u>                             |   |   |
| Certificated Salaries                           | 20,116,805  | 20,480,952  |
| Classified Salaries                             | 6,224,793   | 6,398,907   |
| Employee Benefits                               | 12,892,313  | 14,012,031  |
| Books and Supplies                              | 1,007,350   | 2,158,164   |
| Contract Services & Operating Exp.              | 4,519,709   | 5,866,876   |
| Capital Outlay                                  | 40,000  | 40,000  |
| Other outgo (Excluding Indirect Costs)          | 744,227   | 755,963   |
| Other outgo – Transfers of Indirect Costs       | --  | --  |
| Total Expenditures                              | 45,545,197  | 49,712,893  |
| Excess of Revenues Over/(Under)<br>Expenditures | 1,082,178   | (870,304)   |
| <u>Other Financing Sources (Uses)</u>           |   |   |
| Operating Transfers in                          | 122,500   | --  |
| Operating Transfers out                         | 10,000  | 10,000  |
| Other Sources (Uses)                            | --  | --  |
| Total Other Financing Sources (Uses)            | 112,500   | (10,000)  |
| Net Change in Fund Balance(2)                   | 1,194,678   | (880,304)   |
| Fund Balance, July 1(3)                         | 15,655,778  | 19,043,284  |
| Fund Balance, June 30                           | \$16,850,456                                      | \$18,162,979                                      |

(1) Columns may not add to sum due to rounding.

(2) Changes between Budget adoption to Second Interim attributed primarily to STRS and PERS on-behalf contributions and salary adjustments reflected following budget adoption.

(3) Beginning fund balances as shown in Second Interim Report. Does not correspond directly to audited ending balance due to reserves which are accounted for separately for purposes of budget and interim reporting documents, but are included in audited figures.

Source: Mill Valley School District.

**District Reserves.** The District's ending fund balance is the accumulation of surpluses from prior years. This fund balance is used to meet the State's minimum required reserve of 3% of expenditures, plus any other allocation or reserve which might be approved as an expenditure by the District in the future. The District maintains an unrestricted reserve which meets or exceeds the State's minimum requirements.

In connection with legislation adopted in connection with the State's fiscal year 2014-15 Budget ("**SB 858**"), the Education Code was amended to provide that, beginning in fiscal year 2015-16, if a district's proposed budget includes a local reserve above the minimum recommended level, the governing board must provide the information for review at the annual public hearing on its proposed budget. In addition, SB 858 included a provision, which became effective upon the passage of Proposition 2 at the November 4, 2014 statewide election, which limits the amount of reserves which may be maintained at the school district level. Specifically, the legislation, among other things, enacted Education Code Section 42127.01, which became operative December 15, 2014, and provides that in any fiscal year immediately after a fiscal year in which a transfer is made to the State's Public School System Stabilization Account (the Proposition 98 reserve), a school district may not adopt a budget that contains a reserve for economic uncertainties in excess of twice the applicable minimum recommended reserve for economic uncertainties established by the State Board (for school districts with ADA over 400,000, the limit is three times the amount). Exemptions can be granted by the County Superintendent under certain circumstances.

Effective January 1, 2018, Senate Bill 751, which was signed by the Governor on October 11, 2017, amends Section 42127.01 of the Education Code to raise the reserve cap to no more than 10% of a school district's combined assigned or unassigned ending general fund balance. In addition, the amendment provides that the reserve cap will be effective only if there is a minimum balance of 3% in the Proposition 98 reserve referenced in the preceding paragraph. Basic aid school districts and small districts with 2,500 or fewer ADA are exempted from the reserve cap contained in Education Code Section 42127.01. The District cannot predict how the foregoing legislation and reserve caps could impact its reserves and future spending.

The adopted State Budget for fiscal year 2019-20 provides for an initial deposit into the Public School System Stabilization Account of the State of approximately \$376.5 million. This amount is not sufficient to trigger the reserve cap provided for by SB 858, as amended by SB 751. See also "STATE FUNDING OF EDUCATION; RECENT STATE BUDGETS - 2019-20 State Budget."

The District cannot predict when or how any additional changes to legal provisions governing the reserve cap would impact its reserves and future spending. See "STATE FUNDING OF EDUCATION; RECENT STATE BUDGETS - 2019-20 State Budget."

**Attendance - Revenue Limit and LCFF Funding**

ADA and Funding Trends. As described herein, prior to fiscal year 2013-14, school districts in California derived most State funding based on a formula which considered a revenue limit per unit of average daily attendance (“**ADA**”). With the implementation of the LCFF, commencing in fiscal year 2013-14, school districts which are not Basic Aid districts receive base funding based on ADA, and may also be entitled to supplemental funding, concentration grants and funding based on an economic recovery target. Since 2017-18, the District has been funded as Basic Aid. The following table sets forth historical funding for the District for fiscal years 2014-15 through 2019-20 (Projected).

**AVERAGE DAILY ATTENDANCE AND FUNDING (LCFF/BASIC AID)  
Fiscal Years 2014-15 through 2019-20  
Mill Valley Unified District**

| <b>Fiscal Year</b> | <b>ADA</b> | <b>Total Funding - LCFF/Basic Aid</b> |
|--------------------|------------|---------------------------------------|
| 2014-15            | 3,136      | \$20,535,551                          |
| 2015-16            | 3,117      | 22,131,113                            |
| 2016-17            | 3,021      | 23,031,977                            |
| 2017-18            | 2,971      | 24,367,004*                           |
| 2018-19            | 2,841      | 25,088,984*                           |
| 2019-20†           | 2,742      | 25,297,477*                           |

\*Basic Aid funded status.  
† Projection.  
Source: Mill Valley School District.

Targeted Student Enrollment. The District has a Target Student unduplicated count of approximately 6.52% in fiscal year 2019-20, and as such, if it were funded under LCFF, it would not be entitled to supplemental or concentration grant funding under the LCFF funding fomula.

Possible Impacts of Coronavirus. As described herein, the short-term and long-term impact of the Coronavirus on the District’s attendance, revenues and local property values (if any) cannot be predicted. See “SECURITY FOR THE BONDS – Ad Valorem Taxes – Disclosure Relating to the Coronavirus.”

**Revenue Sources**

The District categorizes its general fund revenues into four sources, being LCFF, Federal Revenues, Other State Revenues and Local Revenues. Each of these revenue sources is described below.

**LCFF Sources.** District funding is provided by a mix of (1) local property taxes and (2) State apportionments of funding under the LCFF. Generally, the State apportionments will amount to the difference between the District’s LCFF funding entitlement and its local property tax revenues.

Beginning in 1978-79, Proposition 13 and its implementing legislation provided for each county to levy (except for levies to support prior voter-approved indebtedness) and collect all property taxes, and prescribed how levies on county-wide property values are to be shared with local taxing entities within each county.

The principal component of local revenues is the school district's property tax revenues, i.e., the district's share of the local 1% property tax, received pursuant to Sections 75 and following and Sections 95 and following of the California Revenue and Taxation Code. Education Code Section 42238(h) itemizes the local revenues that are counted towards the base revenue limit before calculating how much the State must provide in equalization aid. Historically, the more local property taxes a district received, the less State equalization aid it is entitled to.

The District is a Community Funded District in fiscal year 2019-20. From fiscal year 2013-14 through fiscal year 2016-17, the District was not in this category, given that the State provided per student funding that exceeded local property tax revenues. With declines in enrollment and increases in assessed valuations of property in the District, however, the District's revenues since fiscal year 2017-18 and to date, and for the foreseeable future, are expected to be based on basic aid funding.

**Federal Revenues.** The federal government provides funding for several District programs, including programs under Every Student Succeeds Act, the Individuals With Disabilities Education Act, and specialized programs such as Drug Free Schools.

**Other State Revenues.** As discussed above, the District receives State apportionment of basic and equalization aid in an amount equal to the difference between the District's revenue limit and its property tax revenues. In addition to such apportionment revenue, the District receives other State revenues. The District receives State aid from the California State Lottery (the "**Lottery**"), which was established by a constitutional amendment approved in the November 1984 general election. Lottery revenues must be used for the education of students and cannot be used for non-instructional purposes such as real property acquisition, facility construction, or the financing of research. Moreover, State Proposition 20 approved in March 2000 requires that 50% of the increase in Lottery revenues over 1997-98 levels must be restricted to use on instruction material. For additional discussion of State aid to school districts, see "– State Funding of Education."

**Other Local Revenues.** In addition to local property taxes, the District receives additional local revenues from items such as interest earnings and other local sources (for example, parcel taxes, foundation donations and parent teacher association (PTA) revenues). In fiscal year 2018-19, for example, the District received the following:

- Approximately \$11.8 million from two local parcel taxes. The larger of the two parcel taxes, accounting for approximately 82% of total parcel tax revenues, was renewed by the voters in November 2016, and has a sunset date of June 30, 2029. The smaller parcel tax has a sunset date of June 30, 2021.
- Approximately \$2,884,103 million from its affiliated foundation.
- Approximately \$1 million from the PTA.
- Approximately \$1,203,599 million from leases of District-owned property.

**District Retirement Systems**

Qualified employees of the District are covered under multiple-employer defined benefit pension plans maintained by agencies of the State. Certificated employees are members of the State Teachers’ Retirement System (“**STRS**”) and classified employees are members of the Public Employees’ Retirement System (“**PERS**”). Both STRS and PERS are operated on a Statewide basis. *The information set forth below regarding the STRS and PERS programs, other than the information provided by the District regarding its annual contributions thereto, has been obtained from publicly available sources which are believed to be reliable but are not guaranteed as to accuracy or completeness, and should not to be construed as a representation by either the District or the Underwriter.*

**Implementation of GASB Nos. 68 and 71.** Commencing with fiscal year ended June 30, 2015, the District implemented the provisions of GASB Statement Nos. 68 and 71 which require certain new pension disclosures in the notes to its audited financial statements commencing with the audit for fiscal year 2014-15. Statement No. 68 generally requires the District to recognize its proportionate share of the unfunded pension obligation for STRS and PERS by recognizing a net pension liability measured as of a date (the measurement date) no earlier than the end of its prior fiscal year. As a result of the implementation of GASB Statement Nos. 68 and 71, the District was required to reflect a restatement of its beginning net position as of July 1, 2014. See “APPENDIX B – Audited Financial Statements of the District for Fiscal Year Ending June 30, 2019.”

**STRS.** All full-time certificated employees participate in STRS, a cost-sharing, multiple-employer contributory public employee retirement system. STRS provides retirement, disability and survivor benefits to plan members and beneficiaries under a defined benefit program. Benefit provisions and contribution amounts are established by State statutes, as legislatively amended. The program is funded through a combination of investment earnings and statutorily set contributions from three sources: employees, employers and the State. The District’s employer contributions to STRS for recent fiscal years are set forth in the following table.

**STRS Contributions  
Mill Valley School District  
Fiscal Years 2013-14 through 2019-20 (Projected)\***

| <u>Fiscal Year</u>     | <u>Amount*</u> |
|------------------------|----------------|
| 2013-14                | \$1,350,300    |
| 2014-15                | 1,543,377      |
| 2015-16                | 3,992,812      |
| 2016-17                | 4,474,062      |
| 2017-18                | 4,397,976      |
| 2018-19                | 6,925,701      |
| 2019-20 <sup>(1)</sup> | 6,463,015      |

\*Increases attributed to increases in contribution rates and modified accounting reporting requirements, which include reporting the District’s proportionate share of the plan’s net pension liability and recognizing on-behalf STRS contributions as expenses in governmental funds.  
(1) Second Interim Projection.  
Source: Mill Valley School District.

Historically, employee, employer and State contribution rates did not vary annually to account for funding shortfalls or surpluses in the STRS plan. In recent years, the combination of investment earnings and statutory contributions were not sufficient to pay actuarially required



amounts. As a result, the STRS defined benefit program showed an estimated unfunded actuarial liability of approximately \$107.2 billion as of June 30, 2018 (the date of the last actuarial valuation). In connection with the State’s adoption of its fiscal year 2014-15 Budget, the Governor signed into law Assembly Bill 1469 (“**AB 1469**”), which represents a legislative effort to fund the unfunded actuarial obligation with respect to service credited members of the STRS Defined Benefit Program before July 1, 2014, within 32 years. AB 1469 addressed the funding gap by increasing contributions by employees, employers and the State. In particular, employer contribution rates are scheduled to increase through at least fiscal year 2020-21, from a contribution rate of 8.88% in fiscal year 2013-14 to 19.1% in fiscal year 2020-21. Thereafter, employer contribution rates will be determined by the STRS board to reflect the contribution required to eliminate unfunded liabilities by June 30, 2046.

The District’s employer contribution rates for fiscal years 2015-16, 2016-17, 2017-18, and 2018-19 were 10.73%, 12.58%, 14.43% and 16.28% respectively. Projected employer contribution rates for school districts (including the District) for fiscal year 2019-20 through fiscal year 2022-23 are set forth in the following table.

**EMPLOYER CONTRIBUTION RATES (STRS)  
Fiscal Years 2019-20 through 2022-23**

| <b>Fiscal Year</b>     | <b>Employer<br/>Contribution Rate<sup>(1)</sup></b> |
|------------------------|---|
| 2019-20                | 18.13%  |
| 2020-21                | 19.10   |
| 2021-22 <sup>(2)</sup> | 18.60   |
| 2022-23 <sup>(2)</sup> | 18.10   |

(1) Expressed as a percentage of covered payroll.  
 (2) The employer contribution rate is projected to decrease in fiscal years 2021-22 and 2022-23. Projections may change based on actual experience.  
 Source: AB 1469.

The State’s fiscal year 2019-20 budget includes certain pension relief provisions in the form of contributions by the State to STRS and PERS to relieve and reduce the employer contribution rates in the next two years. The STRS employer contribution rate for fiscal year 2019-20 is expected to be 17.1% (reduced from 18.13%) and for fiscal year 2020-21 is expected to be 18.4% (reduced from 19.10%). The State contribution rate is currently in an amount equal to 10.328% for fiscal year 2019-20. The STRS Board has stated that it expects to exercise its authority to increase the rate of contribution by the State by the maximum of 0.5% for the three years following the 2019-20 fiscal year.

**PERS.** All full-time and some part-time classified employees participate in PERS, an agent multiple-employer contributory public employee retirement system that acts as a common investment and administrative agent for participating public entities within the State. PERS provides retirement, disability, and death benefits to plan members and beneficiaries. The District is part of a cost-sharing pool within PERS known as the “Schools Pool.” Benefit provisions are established by State statutes, as legislatively amended. Contributions to PERS are made by employers and employees. Each fiscal year, the District is required to contribute an amount based on an actuarially determined employer rate. The District’s employer contributions to PERS for recent fiscal years are set forth in the following table.

**PERS Contributions  
Mill Valley School District  
Fiscal Years 2013-14 through 2019-20 (Projected)\***

| <b>Fiscal Year</b>     | <b>Amount</b> |
|------------------------|---------------|
| 2013-14                | \$581,650     |
| 2014-15                | 651,037       |
| 2015-16                | 672,317       |
| 2016-17                | 1,272,255     |
| 2017-18                | 1,868,199     |
| 2018-19                | 2,474,356     |
| 2019-20 <sup>(1)</sup> | 1,599,595     |

\*Increases attributed to increases in employer contribution rates.(1) Second Interim Projection.

Source: Mill Valley School District.

Like the STRS program, the PERS program has experienced an unfunded liability in recent years. The PERS unfunded liability, on a market value of assets basis, was approximately \$27.2 billion as of June 30, 2018 (the date of the last actuarial valuation). To address this issue, the PERS board has taken a number of actions. In April 2013, for example, the PERS board approved changes to the PERS amortization and smoothing policy intended to reduce volatility in employer contribution rates. In addition, in April 2014, PERS set new contribution rates, reflecting new demographic assumptions and other changes in actuarial assumptions. In November 2015, PERS adopted a funding risk mitigation policy intended to incrementally lower its discount rate (its assumed rate of investment return) in years of good investment returns, help pay down the pension fund's unfunded liability, and provide greater predictability and less volatility in contribution rates for employers. In December 2016, PERS voted to lower its discount rate from the current 7.5% to 7.0% over the next three years according to the following schedule.

**PERS Discount Rate  
Fiscal Years 2018-19 through 2020-21**

| <b>Fiscal Year</b> | <b>Amount</b> |
|--------------------|---------------|
| 2018-19            | 7.375%        |
| 2019-20            | 7.250         |
| 2020-21            | 7.000         |

Source: PERS.

The new rates and underlying assumptions, which are aimed at eliminating the unfunded liability of PERS in approximately 30 years, was implemented for school districts beginning in fiscal year 2016-17, with the costs spread over 20 years and the increases phased in over the first five years.

The District's employer contribution rates for fiscal years 2015-16, 2016-17, 2017-18, and 2018-19 were 11.847%, 13.888%, 15.531%, and 18.062% respectively. Projected employer contribution rates for school districts (including the District) for fiscal year 2019-20 through fiscal year 2020-21 are set forth in the following table.

**EMPLOYER CONTRIBUTION RATES (PERS)  
Fiscal Years 2019-20 through 2020-21<sup>(1)</sup>**

| Fiscal Year | Employer Contribution Rate <sup>(2)</sup> |
|-------------|---|
| 2019-20     | 20.800%                                   |
| 2020-21     | 23.500                                    |

(1) The PERS board is expected to approve official employer contribution rates for each fiscal year shown during the immediately preceding fiscal year.

(2) Expressed as a percentage of covered payroll.

Source: PERS

**California Public Employees’ Pension Reform Act of 2013.** On September 12, 2012, the Governor signed into law the California Public Employees’ Pension Reform Act of 2013 (“PEPRA”), which impacted various aspects of public retirement systems in the State, including the STRS and PERS programs. In general, PEPRA (i) increased the retirement age for public employees depending on job function, (ii) capped the annual pension benefit payouts for public employees hired after January 1, 2013, (iii) required public employees hired after January 1, 2013 to pay at least 50% of the costs of their pension benefits (as described in more detail below), (iv) required final compensation for public employees hired after January 1, 2013 to be determined based on the highest average annual pensionable compensation earned over a period of at least 36 consecutive months, and (v) attempted to address other perceived abuses in the public retirement systems in the State. PEPRA applies to all public employee retirement systems in the State, *except* the retirement systems of the University of California, and charter cities and charter counties whose pension plans are not governed by State law. PEPRA’s provisions went into effect on January 1, 2013 with respect to new State, school, and city and local agency employees hired on or after that date; existing employees who are members of employee associations, including employee associations of the District, have a five-year window to negotiate compliance with PEPRA through collective bargaining.

PERS has predicted that the impact of PEPRA on employees and employers, including the District and other employers in the PERS system, will vary, based on each employer’s current level of benefits. As a result of the implementation of PEPRA, new members must pay at least 50% of the normal costs of the plan, which can fluctuate from year to year. To the extent that the new formulas lower retirement benefits, employer contribution rates could decrease over time as current employees retire and employees subject to the new formulas make up a larger percentage of the workforce. This change would, in some circumstances, result in a lower retirement benefit for employees than they currently earn.

With respect to the STRS pension program, employees hired after January 1, 2013 will pay the greater of either (1) fifty percent of the normal cost of their retirement plan, rounded to the nearest one-quarter percent, or (2) the contribution rate paid by then-current members (i.e., employees in the STRS plan as of January 1, 2013). The member contribution rate could be increased from this level through collective bargaining or may be adjusted based on other factors. Employers will pay at least the normal cost rate, after subtracting the member’s contribution.

The District is unable to predict the amount of future contributions it will have to make to PERS and STRS as a result of the implementation of PEPRA, and as a result of negotiations with its employee associations, or, notwithstanding the adoption of PEPRA, resulting from any legislative changes regarding the PERS and STRS employer contributions that may be adopted in the future.

**Additional Information.** Additional information regarding the District's retirement programs is available in Note 8 to the District's audited financial statements attached hereto as APPENDIX B. In addition, both STRS and PERS issue separate comprehensive financial reports that include financial statements and required supplemental information. Copies of such reports may be obtained from STRS and PERS, respectively, as follows: (i) STRS, P.O. Box 15275, Sacramento, California 95851-0275; and (ii) PERS, 400 Q Street, Sacramento, California 95811. More information regarding STRS and PERS can also be obtained at their websites, [www.calstrs.com](http://www.calstrs.com) and [www.calpers.ca.gov](http://www.calpers.ca.gov), respectively. *The references to these Internet websites are shown for reference and convenience only and the information contained on such websites is not incorporated by reference into this Official Statement. The information contained on these websites may not be current and has not been reviewed by the District or the Underwriter for accuracy or completeness.*

### **Other Post-Employment Retirement Benefits**

**Plan Descriptions.** The Post-Employment Benefits Plan (the "**Plan**") is a single-employer defined benefit healthcare plan administered by the District. The Plan provides medical, prescription drug, vision and dental insurance benefits to eligible employees and retirees through the Self-Insured Schools of California. Dental and vision are not District-paid for retirees. As of June 30, 2019, the District had 324 eligible active employees and 4 eligible retirees receiving benefits under the Plan.

The District provides varying coverage to retirees from various employee groups. Plan benefits and contribution agreements for both the employee and the District are established by labor agreements. All contracts with District employees may be renegotiated at various times in the future and, thus, benefits and costs are subject to change. For detailed employee coverages and benefits provided, see Note 7 of APPENDIX B to the Official Statement.

**Funding Policy.** During fiscal year 2012-13, the District joined the California Employers' Retiree Benefit Trust ("**CERBT**") Fund, which is an investment vehicle that can be used by all California public employers to prefund future retiree health and other post-employment benefit costs. The trust is administered by CalPERS. The District made annual contributions of \$600,000 for fiscal years 2013/14, 2014/15 and 2015/16, for the sole purpose of prefunding retiree medical benefit costs. There are three investment options offered by the CERBT Fund, of which the District has chosen to participate in the CERBT Strategy 1 portfolio. As a result, the District owns a percentage of the CERBT Strategy 1 portfolio. The District will continue to pay for OPEB on a pay-as-you-go basis and both the District and retirees share in the cost of benefits.

**Actuarial Assumptions and Other Inputs.** The District's total OPEB liability of \$4,628,504 was measured as of June 30, 2019 and was determined by an actuarial valuation as of that date. The results of the June 30, 2018 actuarial valuation were rolled forward using standard actuarial methods in order to determine the change in actuarial assumptions for the 2018-19 fiscal year. The following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified: inflation 2.25%, salary increases 3.00%, average, including inflation, discount rate 6.75%, net of investment expense, including inflation, and healthcare cost trend rates 8.00% for 2019-20, decreasing to 5.00% for 2022-23 and after. The retirees' share of costs is based on the retirees' current cost sharing provision, assumed to remain in effect for all future years. The discount rate was set to equal the long term rate of return less an 84 basis point margin for adverse deviations, as permitted by CERBT. For the year ended June 30, 2019, the annual money-weighted rate of return on investments, net of investment

expense, was 6.5%. Morality rates were based on the RP-2014 Employee and Healthy Annuitant Mortality Tables for Males or Females, as appropriate, projected using a generational projection based on 100% of scale MP-2016 for years 2014 through 2029, 50% of MP-2016 for years 2030-2049, and 20% of MP-2016 for 2050 and thereafter.

The actual assumptions used in the June 30, 2018 valuation were based on the results of an actual experience study for the period July 1, 2017 to June 30, 2018.

**Changes in OPEB Liability of the District.** The changes in OPEB liability of the District as of June 30, 2019, is shown in the following table:

| <b>CHANGES IN TOTAL OPEB LIABILITY</b>        |                             |
|---|-----------------------------|
| <b>Mill Valley School District</b>            |                             |
|   | <b>Total OPEB Liability</b> |
| Balance at June 30, 2018                      | \$5,813,910                 |
| Service Cost                                  | 524,412                     |
| Interest                                      | 396,756                     |
| Changed in assumptions or other inputs*       | (2,025,349)                 |
| Benefit payments (including implicit subsidy) | (81,225)                    |
| Net changes                                   | (1,185,406)                 |
| Balance at June 30, 2019                      | \$4,628,504 <sup>(1)</sup>  |

\* Due to changes in actuarial firms, the experience gain/loss has been included in the change in assumptions  
 (1) The Plan Fiduciary Net Position as of June 30, 2019 is \$4,831,451, resulting in a net OPEB liability for the District of (\$202,947).  
 Source: Mill Valley Unified School District Audit Report.

**OPEB Expense.** For the year ended June 30, 2019, the District recognized an OPEB expense of \$645,912.

For more information regarding the District's OPEB and assumptions used in its most recent actuarial study, see Note 7 of Appendix B to the Official Statement.

**Long-Term Debt**

In addition to debt relating to pensions, the District has outstanding debt in the form of voter-approved general obligation bonds and refunding general obligation bonds, which are secured by *ad valorem* property taxes levied and collected in the District. The following table shows the outstanding general obligation bonded debt of the District

**SUMMARY OF OUTSTANDING GENERAL OBLIGATION DEBT  
Mill Valley School District**

| <b>Date Issued</b> | <b>Series</b>   | <b>Final Maturity</b> | <b>Amount of Original Issue</b> | <b>Outstanding*<br/>March 1, 2020</b> |
|--------------------|---|-----------------------|---------------------------------|---------------------------------------|
| 08/01/1995         | General Obligation Bonds, Election of 1994, Series B (Capital Appreciation Bonds) | 08/01/2020            | \$4,896,793                     | \$152,091                             |
| 02/01/1996         | General Obligation Bonds, Election of 1994, Series C (Capital Appreciation Bonds) | 08/01/2020            | 8,795,809                       | 288,524                               |
| 07/23/1998         | General Obligation Bonds, Election of 1998, Series A (Capital Appreciation Bonds) | 08/01/2023            | 7,697,300                       | 907,481                               |
| 04/19/2012         | General Obligation Bonds, Election of 2009, Series B**                            | 08/01/2039            | 30,605,000                      | 29,525,000                            |
| 10/19/2017         | 2017 General Obligation Refunding Bonds   | 08/01/2034            | 30,455,000                      | 30,455,000                            |
| <b>Total</b>       |   |                       | <b>\$82,449,902</b>             | <b>\$61,328,096</b>                   |

\*With respect to capital appreciation bonds, represents original denominational amount only; does not include accreted interest.  
 \*\*Expected to be partially defeased with proceeds of the Bonds, as described herein. See "THE REFINANCING PLAN."  
 Source: Mill Valley School District.

**Investment of District Funds**

In accordance with Government Code Section 53600 *et seq.*, the Marin County Treasurer manages funds deposited with it by the District. The County is required to invest such funds in accordance with California Government Code Sections 53601 *et seq.* In addition, counties are required to establish their own investment policies which may impose limitations beyond those required by the Government Code. The most recent Investment Policy adopted by the Board of Supervisors of the County and the most recent available quarterly investment report are attached hereto as Appendix G.

**Effect of State Budget on Revenues**

Public school districts in California are dependent on revenues from the State for a large portion of their operating budgets. California school districts generally receive the majority of their operating revenues from various State sources. The primary source of funding for school districts is LCFF funding, which is derived from a combination of State funds and local property taxes (see "—State Funding of Education; Recent State Budgets – Revenue Limits" above). State funds typically make up the majority of a district’s LCFF funding. School districts also receive funding from the State for some specialized programs such as special education.

The availability of State funds for public education is a function of constitutional provisions affecting school district revenues and expenditures (see "CONSTITUTIONAL AND STATUTORY PROVISIONS AFFECTING DISTRICT REVENUES AND APPROPRIATIONS" below), the condition of the State economy (which affects total revenue available to the State general fund), and the annual State budget process. The District cannot predict how education funding may further be changed in the future, or the state of the economy which in turn can impact the amounts

of funds available from the State for education funding. See “STATE FUNDING OF EDUCATION; RECENT STATE BUDGETS” below.

## **STATE FUNDING OF EDUCATION; RECENT STATE BUDGETS**

**General.** The State requires that from all State revenues there first shall be set apart the moneys to be applied for support of the public school system and public institutions of higher education. Public school districts in California are dependent on revenues from the State for a large portion of their operating budgets. California school districts receive an average of about 55% of their operating revenues from various State sources. The primary source of funding for school districts are revenues under the LCFF, which are a combination of State funds and local property taxes (see “DISTRICT FINANCIAL INFORMATION - Education Funding Generally” above). State funds typically make up the majority of a district’s LCFF allocation, although Basic Aid school districts derive most of their revenues from local property taxes. School districts also receive substantial funding from the State for various categorical programs.

*The following information concerning the State’s budgets for the current and most recent preceding years has been compiled from publicly-available information provided by the State. Neither the District, the Underwriter or the County is responsible for the information relating to the State’s budgets provided in this section. Further information is available from the Public Finance Division of the State Treasurer’s Office.*

**The Budget Process.** The State’s fiscal year begins on July 1 and ends on June 30. The annual budget is proposed by the Governor by January 10 of each year for the next fiscal year (the “**Governor’s Budget**”). Under State law, the annual proposed Governor’s Budget cannot provide for projected expenditures in excess of projected revenues and balances available from prior fiscal years. Following the submission of the Governor’s Budget, the Legislature takes up the proposal.

Under the State Constitution, money may be drawn from the State Treasury only through an appropriation made by law. The primary source of the annual expenditure authorizations is the Budget Act as approved by the Legislature and signed by the Governor. The Budget Act must be approved by a majority vote of each house of the Legislature. The Governor may reduce or eliminate specific line items in the Budget Act or any other appropriations bill without vetoing the entire bill. Such individual line-item vetoes are subject to override by a two-thirds majority vote of each house of the Legislature.

Appropriations also may be included in legislation other than the Budget Act. Bills containing appropriations (including for K-14 education) must be approved by a majority vote in each house of the Legislature, unless such appropriations require tax increases, in which case they must be approved by a two-thirds vote of each house of the Legislature and be signed by the Governor. Continuing appropriations, available without regard to fiscal year, may also be provided by statute or the State Constitution.

Funds necessary to meet an appropriation need not be in the State Treasury at the time such appropriation is enacted; revenues may be appropriated in anticipation of their receipt.

### **Recent State Budgets**

Certain information about the State budgeting process and the State Budget is available through several State of California sources. A convenient source of information is the State’s website, where recent official statements for State bonds are posted. *The references to internet*

*websites shown below are shown for reference and convenience only, the information contained within the websites may not be current and has not been reviewed by the District and is not incorporated herein by reference.*

- The California State Treasurer Internet home page at [www.treasurer.ca.gov](http://www.treasurer.ca.gov), under the heading “Bond Finance” and sub-heading “-Public Finance Division”, (1) posts various State of California Official Statements, many of which contain a summary of the current State Budget, past State Budgets, and the impact of those budgets on school districts in the State, and (2) also posts various financial documents for the State under the “-Financial Information” link.
- The California Department of Finance’s Internet home page at [www.dof.ca.gov](http://www.dof.ca.gov), under the heading “California Budget”, includes the text of proposed and adopted State Budgets.
- The State Legislative Analyst’s Office prepares analyses of the proposed and adopted State budgets. The analyses are accessible on the Legislative Analyst’s Internet home page at [www.lao.ca.gov](http://www.lao.ca.gov) under the headings “The Budget” and “State Budget Condition.”

***Prior Years’ Budgeting Techniques.*** Declining revenues and fiscal difficulties which arose in the State commencing in fiscal year 2008-09 led the State to undertake a number of budgeting strategies, which had subsequent impacts on local agencies within the State. These techniques included the issuance of IOUs in lieu of warrants (checks), the enactment of statutes deferring amounts owed to public schools until a later date in the fiscal year or even into the following fiscal year (known as statutory deferrals), trigger reductions, which were budget cutting measures which were implemented or could have been implemented if certain State budgeting goals were not met, and the dissolution of local redevelopment agencies in part to make available additional funding for local agencies. Although the fiscal year 2019-20 State budget is balanced and projects a balanced budget for the foreseeable future, largely attributable to the additional revenues generated due to the passage of Proposition 30 at the November 2, 2012 statewide election and Proposition 55 at the November 8, 2016 statewide election, there can be no certainty that budget-cutting strategies such as those used in recent years will not be used in the future should the State budget again be stressed and if projections included in such budget do not materialize.

***2013-14 State Budget: Significant Change in Education Funding.*** As described previously herein, the 2013-14 State Budget and its related implementing legislation enacted significant reforms to the State’s system of K-12 education finance with the enactment of the LCFF. Significant reforms such as the LCFF and other changes in law may have significant impacts on the District’s finances.

## **2019-20 State Budget**

On June 27, 2019, the Governor signed the 2019-20 State budget (the “**2019-20 State Budget**”) into law. The 2019-20 State Budget calls for total spending of \$214.8 billion, with \$147.8 billion in general fund spending. The 2019-20 State Budget provides for \$81.1 billion of funding through Proposition 98, the primary source of funding for K-12 school districts and community college districts, an increase of \$2.7 billion, or 3.4%, from the 2018-19 State budget. Of that \$81.1 billion, \$62.9 billion will be distributed to K-12 school districts through the LCFF, which will be fully



funded during fiscal year 2019-20, restoring every school district in the State to at least pre-recession funding levels.

The 2019-20 State Budget continues to build State reserves, with the rainy-day fund balance projected to grow to \$16.5 billion by the end of the budget year. Additionally, revenues have been set aside in new savings funds, including a \$900 million reserve for safety net programs. Other significant features of the 2019-20 State Budget include:

- \$1.5 billion anticipated in Proposition 51 bond funds for school facilities and an additional \$1.2 million of ongoing Proposition 51 bond funds;
- \$5 million one-time funding for a long-term strategic plan to provide childcare and preschool for children from birth through age twelve;
- \$300 million one-time funding to construct new or retrofit existing facilities to support full-day kindergarten programs;
- \$645.3 million ongoing funding for special education, including \$152.6 million to provide all Special Education Local Plan Areas with at least the statewide target rate for base special education funding.
- \$147.4 million one-time and ongoing funding to address the shortage of teachers;
- \$918 million in additional funding to identify and implement recommendations and solutions to reduce wildfire risk, bolster the state's emergency preparedness capacity and protect vulnerable communities;
- \$518,000 one-time funding to reimburse cities, counties and special districts for 2018-2019 property tax losses and a corresponding \$530,000 that will be used to backfill property tax revenue losses for K-14 schools in those cities, counties and districts;
- \$460 million one-time general funding to increase the quality and availability of child care, including \$263 million for child care and preschool facilities expansion and \$195 million for childcare and preschool workforce development;
- one-time funding of \$750 million to support local governments in increasing and accelerating housing production; and
- one-time funding of \$650 million to support local governments in addressing homelessness, to be used for emergency shelters and navigation centers, rapid rehousing, permanent supportive housing, job programs and hotel/motel conversions.

## **2020-21 Proposed State Budget**

On January 10, 2020, the Governor released the proposed State budget for fiscal year 2020-21 (the "**2020-21 Proposed State Budget**"), noting that while economic expansion is occurring, there are growing risks facing the State, including risks caused by climate change and

uncertainty regarding the political climate and federal policies. The 2020-21 Proposed State Budget projects general fund revenues in fiscal year 2020-21 of approximately \$155 billion (including a prior year balance of approximately \$8.5 billion) and expenditures of approximately \$149.7 billion. The 2020-21 Proposed State Budget continues to build State reserves, with \$21 billion set aside in reserve funds. The 2020-21 Proposed State Budget maintains \$900 million in the Safety Net Reserve, sets aside \$110 million in the Public School System Stabilization Account, and allocates \$3.1 billion in a Special Fund for Economic Uncertainties. In addition, the 2020-21 Proposed State Budget estimates the Rainy Day Fund will have a fund balance of approximately \$18 billion in fiscal year 2020-21 and \$19.4 billion by 2023-24.

The 2020-21 Proposed State Budget raises the Proposition 98 funding for school districts and community college districts for fiscal year 2020-21 to \$84 billion, a new all-time high, which reflects a 2.29% cost of living adjustment and includes an additional \$1.2 billion in Proposition 98 funding for the LCFF. The 2020-21 Proposed State Budget also confirms that school district reserve caps are not required for fiscal year 2021-22. The 2020-21 Proposed State Budget includes an includes one-time increases in Proposition 98 general fund resources of \$350 million of educator workforce investment grants, \$193 million for workforce development grants, \$18 million to strengthen the capacity of local educational agencies in certain priority areas, and \$10 million for credentialed teacher stipends. The Governor is required to release a revision to the Proposed State Budget by May 14 of each year.

**Disclaimer Regarding State Budgets.** The implementation of the foregoing 2019-20 State Budget and future State budgets may be affected by numerous factors, including but not limited to: (i) shifts in costs from the federal government to the State, (ii) national, State and international economic conditions, (iii) litigation risks associated with proposed spending reductions, (iv) rising health care costs and/or other unfunded liabilities, such as pension or OPEB, and (v) numerous other factors, all or any of which could cause the revenue and spending projections included in such budgets to be unattainable. The District cannot predict the impact that the 2019-20 State Budget, or subsequent state budgets, will have on its own finances and operations. However, the Bonds are secured by *ad valorem* taxes levied and collected on taxable property in the District, without limit as to rate or amount, and are not secured by a pledge of revenues of the District or its general fund.

The State has not entered into any contractual commitments with the District, the County, the Underwriter or the owners of the Bonds to provide State budget information to the District or the owners of the Bonds. Although they believe the sources of information listed below are reliable, neither the District nor the Underwriter assumes any responsibility for the accuracy of State budget information set forth or referred to or incorporated in this Official Statement

**Availability of State Budgets.** The complete 2019-20 State Budget and 2020-21 Proposed State Budget are available from the California Department of Finance website at [www.ebudget.ca.gov](http://www.ebudget.ca.gov). An impartial analysis of the budget is published by the Legislative Analyst Office, and is available at [www.lao.ca.gov/budget](http://www.lao.ca.gov/budget). The District can take no responsibility for the continued accuracy of these internet addresses or for the accuracy, completeness or timeliness of information posted on these sites, and such information is not incorporated in this Official Statement by these references. The information referred to above should not be relied upon when making an investment decision with respect to the Bonds.

**Uncertainty Regarding Future State Budgets.** The District cannot predict what actions will be taken in future years by the State legislature or the Governor to address the State's current or future revenues and expenditures, or possible future budget deficits. Future State budgets will

be affected by national and State economic conditions and other factors over which the District has no control. The District cannot predict what impact any future budget proposals will have on the financial condition of the District. To the extent that the State budget process results in reduced revenues to the District, the District will be required to make adjustments to its own budgets.

**Legal Challenges to State Funding of Education**

The application of Proposition 98 and other statutory regulations has been the subject of various legal challenges in the past. The District cannot predict if or when there will be changes to education funding or legal challenges which may arise relating thereto.

*[Remainder of page intentionally left blank]*

## **CONSTITUTIONAL AND STATUTORY PROVISIONS AFFECTING DISTRICT REVENUES AND APPROPRIATIONS**

Principal of and interest on the Bonds are payable from the proceeds of an *ad valorem* tax levied by the County for the payment thereof. Articles XIII A, XIII B, XIII C, and XIII D of the State Constitution, Propositions 62, 98, 111, 39 and 218, and certain other provisions of law discussed below, are included in this section to describe the potential effect of these Constitutional and statutory measures on the ability of the District to levy taxes and spend tax proceeds for operating and other purposes, and it should not be inferred from the inclusion of such materials that these laws impose any limitation on the ability of the District to levy taxes for payment of the Bonds. The tax levied by the County for payment of the Bonds was approved by the District's voters in compliance with Article XIII A and all applicable laws.

### **Constitutionally Required Funding of Education**

The State Constitution requires that from all State revenues, there shall be first set apart the moneys to be applied by the State for the support of the public school system and public institutions of higher education. School districts receive a significant portion of their funding from State appropriations. As a result, decreases and increases in State revenues can significantly affect appropriations made by the State Legislature to school districts.

### **Article XIII A of the California Constitution**

**Basic Property Tax Levy.** On June 6, 1978, California voters approved Proposition 13 ("**Proposition 13**"), which added Article XIII A to the State Constitution ("**Article XIII A**"). Article XIII A limits the amount of any *ad valorem* tax on real property to 1% of the full cash value thereof, except that additional *ad valorem* taxes may be levied to pay debt service on (i) indebtedness approved by the voters prior to July 1, 1978, (ii) (as a result of an amendment to Article XIII A approved by State voters on June 3, 1986) bonded indebtedness for the acquisition or improvement of real property which has been approved on or after July 1, 1978 by two-thirds of the voters on such indebtedness, and (iii) (as a result of an amendment to Article XIII A approved by State voters on November 7, 2000) bonded indebtedness incurred by a school district or community college district for the construction, reconstruction, rehabilitation or replacement of school facilities or the acquisition or lease of real property for school facilities, approved by 55% of the voters of the district, but only if certain accountability measures are included in the proposition. All of the District's outstanding general obligation bonds were authorized pursuant to clause (iii) above. Article XIII A defines full cash value to mean "the county assessor's valuation of real property as shown on the 1975-76 tax bill under full cash value, or thereafter, the appraised value of real property when purchased, newly constructed, or a change in ownership have occurred after the 1975 assessment". This full cash value may be increased at a rate not to exceed 2% per year to account for inflation.

Article XIII A has subsequently been amended to permit reduction of the "full cash value" base in the event of declining property values caused by damage, destruction or other factors, to provide that there would be no increase in the "full cash value" base in the event of reconstruction of property damaged or destroyed in a disaster and in other minor or technical ways.

**Legislation Implementing Article XIII A.** Legislation has been enacted and amended a number of times since 1978 to implement Article XIII A. Under current law, local agencies are no longer permitted to levy directly any property tax (except to pay voter-approved indebtedness). The 1% property tax is automatically levied by the county and distributed according to a formula

among taxing agencies. The formula apportions the tax roughly in proportion to the relative shares of taxes levied prior to 1979.

Increases of assessed valuation resulting from reappraisals of property due to new construction, change in ownership or from the annual adjustment not to exceed 2% are allocated among the various jurisdictions in the "taxing area" based upon their respective "situs." Any such allocation made to a local agency continues as part of its allocation in future years.

***Inflationary Adjustment of Assessed Valuation.*** As described above, the assessed value of a property may be increased at a rate not to exceed 2% per year to account for inflation. On December 27, 2001, the Orange County Superior Court, in *County of Orange v. Orange County Assessment Appeals Board No. 3*, held that where a home's taxable value did not increase for two years, due to a flat real estate market, the Orange County assessor violated the 2% inflation adjustment provision of Article XIII A, when the assessor tried to "recapture" the tax value of the property by increasing its assessed value by 4% in a single year. The assessors in most California counties, including the County, use a similar methodology in raising the taxable values of property beyond 2% in a single year. The State Board of Equalization has approved this methodology for increasing assessed values. On appeal, the Appellate Court held that the trial court erred in ruling that assessments are always limited to no more than 2% of the previous year's assessment. On May 10, 2004 a petition for review was filed with the California Supreme Court. The petition has been denied by the California Supreme Court. As a result of this litigation, the "recapture" provision described above may continue to be employed in determining the full cash value of property for property tax purposes.

**Article XIII B of the California Constitution**

Article XIII B ("**Article XIII B**") of the State Constitution, as subsequently amended by Propositions 98 and 111, respectively, limits the annual appropriations of the State and of any city, county, school district, authority or other political subdivision of the State to the level of appropriations of the particular governmental entity for the prior fiscal year, as adjusted for changes in the cost of living and in population and for transfers in the financial responsibility for providing services and for certain declared emergencies. For fiscal years beginning on or after July 1, 1990, the appropriations limit of each entity of government shall be the appropriations limit for the 1986-87 fiscal year adjusted for the changes made from that fiscal year under the provisions of Article XIII B, as amended.

The appropriations of an entity of local government subject to Article XIII B limitations include the proceeds of taxes levied by or for that entity and the proceeds of certain state subventions to that entity. "Proceeds of taxes" include, but are not limited to, all tax revenues and the proceeds to the entity from (a) regulatory licenses, user charges and user fees (but only to the extent that these proceeds exceed the reasonable costs in providing the regulation, product or service), and (b) the investment of tax revenues.

Appropriations subject to limitation do not include (a) refunds of taxes, (b) appropriations for debt service, (c) appropriations required to comply with certain mandates of the courts or the federal government, (d) appropriations of certain special districts, (e) appropriations for all qualified capital outlay projects as defined by the legislature, (f) appropriations derived from certain fuel and vehicle taxes and (g) appropriations derived from certain taxes on tobacco products.

Article XIII B includes a requirement that all revenues received by an entity of government other than the State in a fiscal year and in the fiscal year immediately following it in excess of the amount permitted to be appropriated during that fiscal year and the fiscal year immediately following it shall be returned by a revision of tax rates or fee schedules within the next two subsequent fiscal years. However, in the event that a school district's revenues exceed its spending limit, the district may in any fiscal year increase its appropriations limit to equal its spending by borrowing appropriations limit from the State.

Article XIII B also includes a requirement that 50% of all revenues received by the State in a fiscal year and in the fiscal year immediately following it in excess of the amount permitted to be appropriated during that fiscal year and the fiscal year immediately following it shall be transferred and allocated to the State School Fund under Section 8.5 of Article XVI of the State Constitution.

### **Unitary Property**

Some amount of property tax revenue of the District is derived from utility property which is considered part of a utility system with components located in many taxing jurisdictions ("**unitary property**"). Under the State Constitution, such property is assessed by the State Board of Equalization ("**SBE**") as part of a "going concern" rather than as individual pieces of real or personal property. State-assessed unitary and certain other property is allocated to the counties by SBE, taxed at special county-wide rates, and the tax revenues distributed to taxing jurisdictions (including the District) according to statutory formulae generally based on the distribution of taxes in the prior year.

### **Articles XIII C and XIII D**

On November 5, 1996, the voters of the State of California approved Proposition 218, popularly known as the "Right to Vote on Taxes Act." Proposition 218 added to the California Constitution Articles XIII C and XIII D (respectively, "**Article XIII C**" and "**Article XIII D**"), which contain a number of provisions affecting the ability of local agencies, including school districts, to levy and collect both existing and future taxes, assessments, fees and charges.

According to the "Title and Summary" of Proposition 218 prepared by the California Attorney General, Proposition 218 limits "the authority of local governments to impose taxes and property-related assessments, fees and charges." Among other things, Article XIII C establishes that every tax is either a "general tax" (imposed for general governmental purposes) or a "special tax" (imposed for specific purposes), prohibits special purpose government agencies such as school districts from levying general taxes, and prohibits any local agency from imposing, extending or increasing any special tax beyond its maximum authorized rate without a two-thirds vote; and also provides that the initiative power will not be limited in matters of reducing or repealing local taxes, assessments, fees and charges. Article XIII C further provides that no tax may be assessed on property other than *ad valorem* property taxes imposed in accordance with Articles XIII and XIII A of the California Constitution and special taxes approved by a two-thirds vote under Article XIII A, Section 4.

On November 2, 2010, Proposition 26 was approved by State voters, which amended Article XIII C to expand the definition of "tax" to include "any levy, charge, or exaction of any kind imposed by a local government" except the following: (1) a charge imposed for a specific benefit conferred or privilege granted directly to the payor that is not provided to those not charged, and which does not exceed the reasonable costs to the local government of conferring the benefit or

granting the privilege; (2) a charge imposed for a specific government service or product provided directly to the payor that is not provided to those not charged, and which does not exceed the reasonable costs to the local government of providing the service or product; (3) a charge imposed for the reasonable regulatory costs to a local government for issuing licenses and permits, performing investigations, inspections, and audits, enforcing agricultural marketing orders, and the administrative enforcement and adjudication thereof; (4) a charge imposed for entrance to or use of local government property, or the purchase, rental, or lease of local government property; (5) a fine, penalty, or other monetary charge imposed by the judicial branch of government or a local government, as a result of a violation of law; (6) a charge imposed as a condition of property development; and (7) assessments and property-related fees imposed in accordance with the provisions of Article XIID. Proposition 26 provides that the local government bears the burden of proving by a preponderance of the evidence that a levy, charge, or other exaction is not a tax, that the amount is no more than necessary to cover the reasonable costs of the governmental activity, and that the manner in which those costs are allocated to a payor bear a fair or reasonable relationship to the payor's burdens on, or benefits received from, the governmental activity.

Article XIID deals with assessments and property-related fees and charges, and explicitly provides that nothing in Article XIIC or XIID will be construed to affect existing laws relating to the imposition of fees or charges as a condition of property development.

While the provisions of Proposition 218 may have an indirect effect on the District, such as by limiting or reducing the revenues otherwise available to other local governments whose boundaries encompass property located within the District (thereby causing such local governments to reduce service levels and possibly adversely affecting the value of property within the District), the District does not believe that Proposition 218 will directly impact the revenues available to pay debt service on the Bonds.

### **Proposition 98**

On November 8, 1988, California voters approved Proposition 98, a combined initiative constitutional amendment and statute called the "Classroom Instructional Improvement and Accountability Act" (the "**Accountability Act**"). Certain provisions of the Accountability Act have, however, been modified by Proposition 111, discussed below, the provisions of which became effective on July 1, 1990. The Accountability Act changes State funding of public education below the university level and the operation of the State's appropriations limit. The Accountability Act guarantees State funding for K-12 school districts and community college districts (hereinafter referred to collectively as "K-14 school districts") at a level equal to the greater of (a) the same percentage of general fund revenues as the percentage appropriated to such districts in 1986-87, and (b) the amount actually appropriated to such districts from the general fund in the previous fiscal year, adjusted for increases in enrollment and changes in the cost of living. The Accountability Act permits the Legislature to suspend this formula for a one-year period.

The Accountability Act also changes how tax revenues in excess of the State appropriations limit are distributed. Any excess State tax revenues up to a specified amount would, instead of being returned to taxpayers, be transferred to K-14 school districts. Any such transfer to K-14 school districts would be excluded from the appropriations limit for K-14 school districts and the K-14 school district appropriations limit for the next year would automatically be increased by the amount of such transfer. These additional moneys would enter the base funding calculation for K-14 school districts for subsequent years, creating further pressure on other portions of the State budget, particularly if revenues decline in a year following an Article XIIB

surplus. The maximum amount of excess tax revenues which could be transferred to K-14 school districts is 4% of the minimum State spending for education mandated by the Accountability Act.

## **Proposition 111**

On June 5, 1990, the voters approved Proposition 111 (Senate Constitutional Amendment No. 1) called the "Traffic Congestion Relief and Spending Limit Act of 1990" ("**Proposition 111**") which further modified Article XIII B and Sections 8 and 8.5 of Article XVI of the State Constitution with respect to appropriations limitations and school funding priority and allocation.

The most significant provisions of Proposition 111 are summarized as follows:

**Annual Adjustments to Spending Limit.** The annual adjustments to the Article XIII B spending limit were liberalized to be more closely linked to the rate of economic growth. Instead of being tied to the Consumer Price Index, the "change in the cost of living" is now measured by the change in California *per capita* personal income. The definition of "change in population" specifies that a portion of the State's spending limit is to be adjusted to reflect changes in school attendance.

**Treatment of Excess Tax Revenues.** "Excess" tax revenues with respect to Article XIII B are now determined based on a two-year cycle, so that the State can avoid having to return to taxpayers excess tax revenues in one year if its appropriations in the next fiscal year are under its limit. In addition, the Proposition 98 provision regarding excess tax revenues was modified. After any two-year period, if there are excess State tax revenues, 50% of the excess are to be transferred to K-14 school districts with the balance returned to taxpayers; under prior law, 100% of excess State tax revenues went to K-14 school districts, but only up to a maximum of 4% of the schools' minimum funding level. Also, reversing prior law, any excess State tax revenues transferred to K-14 school districts are not built into the school districts' base expenditures for calculating their entitlement for State aid in the next year, and the State's appropriations limit is not to be increased by this amount.

**Exclusions from Spending Limit.** Two exceptions were added to the calculation of appropriations which are subject to the Article XIII B spending limit. First, there are excluded all appropriations for "qualified capital outlay projects" as defined by the Legislature. Second, there are excluded any increases in gasoline taxes above the 1990 level (then nine cents per gallon), sales and use taxes on such increment in gasoline taxes, and increases in receipts from vehicle weight fees above the levels in effect on January 1, 1990. These latter provisions were necessary to make effective the transportation funding package approved by the Legislature and the Governor, which expected to raise over \$15 billion in additional taxes from 1990 through 2000 to fund transportation programs.

**Recalculation of Appropriations Limit.** The Article XIII B appropriations limit for each unit of government, including the State, is to be recalculated beginning in fiscal year 1990-91. It is based on the actual limit for fiscal year 1986-87, adjusted forward to 1990-91 as if Proposition 111 had been in effect.

**School Funding Guarantee.** There is a complex adjustment in the formula enacted in Proposition 98 which guarantees K-14 school districts a certain amount of State general fund revenues. Under prior law, K-14 school districts were guaranteed the greater of (1) 40.9% of State general fund revenues (the "**first test**") or (2) the amount appropriated in the prior year adjusted for changes in the cost of living (measured as in Article XIII B by reference to *per capita*



personal income) and enrollment (the “**second test**”). Under Proposition 111, schools will receive the greater of (1) the first test, (2) the second test, or (3) a third test, which will replace the second test in any year when growth in *per capita* State general fund revenues from the prior year is less than the annual growth in California per capita personal income (the “**third test**”). Under the third test, schools will receive the amount appropriated in the prior year adjusted for change in enrollment and *per capita* State general fund revenues, plus an additional small adjustment factor. If the third test is used in any year, the difference between the third test and the second test will become a “credit” to schools which will be paid in future years when State general fund revenue growth exceeds personal income growth.

### **Proposition 39**

On November 7, 2000, California voters approved an amendment (commonly known as “**Proposition 39**”) to the California Constitution. This amendment (1) allows school facilities bond measures to be approved by 55% (rather than two-thirds) of the voters in local elections and permits property taxes to exceed the current 1% limit in order to repay the bonds and (2) changes existing statutory law regarding charter school facilities. As adopted, the constitutional amendments may be changed only with another Statewide vote of the people. The statutory provisions could be changed by a majority vote of both houses of the Legislature and approval by the Governor, but only to further the purposes of the proposition. The local school jurisdictions affected by this proposition are K-12 school districts, community college districts, including the District, and county offices of education. As noted above, the California Constitution previously limited property taxes to 1% of the value of property. Prior to the approval of Proposition 39, property taxes could only exceed this limit to pay for (1) any local government debts approved by the voters prior to July 1, 1978 or (2) bonds to acquire or improve real property that receive two-thirds voter approval after July 1, 1978.

The 55% vote requirement authorized by Proposition 39 applies only if the local bond measure presented to the voters includes: (1) a requirement that the bond funds can be used only for construction, rehabilitation, equipping of school facilities, or the acquisition or lease of real property for school facilities; (2) a specific list of school projects to be funded and certification that the school board has evaluated safety, class size reduction, and information technology needs in developing the list; and (3) a requirement that the school board conduct annual, independent financial and performance audits until all bond funds have been spent to ensure that the bond funds have been used only for the projects listed in the measure. Legislation approved in June 2000 places certain limitations on local school bonds to be approved by 55% of the voters. These provisions require that the tax rate levied as the result of any single election be no more than \$60 (for a unified school district), \$30 (for an elementary school district or high school district), or \$25 (for a community college district), per \$100,000 of taxable property value. These requirements are not part of this proposition and can be changed with a majority vote of both houses of the Legislature and approval by the Governor.

### **Proposition 30 and Proposition 55**

Guaranteed Local Public Safety Funding, Initiative Constitutional Amendment (also known as “**Proposition 30**”), temporarily increased the State Sales and Use Tax and personal income tax rates on higher incomes. Proposition 30 temporarily imposed an additional tax on all retailers, at the rate of 0.25% of gross receipts from the sale of all tangible personal property sold in the State from January 1, 2013 to December 31, 2016. Proposition 30 also imposes an additional excise tax on the storage, use, or other consumption in the State of tangible personal property purchased from a retailer on and after January 1, 2013 and before January 1, 2017. This excise

tax was levied at a rate of 0.25% of the sales price of the property so purchased. For personal income taxes imposed beginning in the taxable year commencing January 1, 2012 and ending December 31, 2018, Proposition 30 increased the marginal personal income tax rate by: (i) 1% for taxable income over \$250,000 but less than \$300,000 for single filers (over \$500,000 but less than \$600,000 for joint filers and over, \$340,000 but less than \$408,000 for head-of-household filers), (ii) 2% for taxable income over \$300,000 but less than \$500,000 for single filers (over \$600,000 but less than \$1,000,000 for joint filers and over \$408,000 but less than \$680,000 for head-of-household filers), and (iii) 3% for taxable income over \$500,000 for single filers (over \$1,000,000 for joint filers and over \$680,000 for head-of-household filers).

The revenues generated from the temporary tax increases will be included in the calculation of the Proposition 98 minimum funding guarantee for school districts and community college districts. See “-Proposition 98” and “-Proposition 111” above. From an accounting perspective, the revenues generated from the temporary tax increases will be deposited into the State account created pursuant to Proposition 30 called the Education Protection Account (the “EPA”). Pursuant to Proposition 30, funds in the EPA will be allocated quarterly, with 89% of such funds provided to school districts and 11% provided to community college districts. The funds will be distributed to school districts and community college districts in the same manner as existing unrestricted per-student funding, except that no school district will receive less than \$200 per unit of ADA and no community college district will receive less than \$100 per full time equivalent student. The governing board of each school district and community college district is granted sole authority to determine how the moneys received from the EPA are spent, provided that, the appropriate governing board is required to make these spending determinations in open session at a public meeting and such local governing boards are prohibited from using any funds from the EPA for salaries or benefits of administrators or any other administrative costs.

The California Children’s Education and Health Care Protection Act of 2016, also known as Proposition 55, was a constitutional amendment initiative that was approved on the November 8, 2016 general election ballot in California. Proposition 55 extends the increases to personal income tax rates for high-income taxpayers that were approved as part of Proposition 30 through 2030, instead of the scheduled expiration date of December 31, 2018. Tax revenue received under Proposition 55 is to be allocated 89% to K-12 schools and 11% to community colleges. Proposition 55 did not extend the sales and excise tax increases of Proposition 30.

### **Proposition 1A and Proposition 22**

On November 2, 2004, California voters approved Proposition 1A, which amended the State constitution to significantly reduce the State's authority over major local government revenue sources. Under Proposition 1A, the State cannot (i) reduce local sales tax rates or alter the method of allocating the revenue generated by such taxes, (ii) shift property taxes from local governments to schools or community colleges, (iii) change how property tax revenues are shared among local governments without two-thirds approval of both houses of the State Legislature or (iv) decrease Vehicle License Fee revenues without providing local governments with equal replacement funding. Under Proposition 1A, beginning, in 2008-09, the State may shift to schools and community colleges a limited amount of local government property tax revenue if certain conditions are met, including: (i) a proclamation by the Governor that the shift is needed due to a severe financial hardship of the State, and (ii) approval of the shift by the State Legislature with a two-thirds vote of both houses. Under such a shift, the State must repay local governments for their property tax losses, with interest, within three years. Proposition 1A does allow the State to approve voluntary exchanges of local sales tax and property tax revenues among local governments within a county. Proposition 1A also amended the State Constitution to require the

State to suspend certain State laws creating mandates in any year that the State does not fully reimburse local governments for their costs to comply with the mandates. This provision does not apply to mandates relating to schools or community colleges or to those mandates relating to employee rights.

Proposition 22, a constitutional initiative entitled the “Local Taxpayer, Public Safety, and Transportation Protection Act of 2010,” approved on November 2, 2010, superseded many of the provisions of Proposition 1A. This initiative amends the State constitution to prohibit the legislature from diverting or shifting revenues that are dedicated to funding services provided by local government or funds dedicated to transportation improvement projects and services. Under this proposition, the State is not allowed to take revenue derived from locally imposed taxes, such as hotel taxes, parcel taxes, utility taxes and sales taxes, and local public transit and transportation funds. Further, in the event that a local governmental agency sues the State alleging a violation of these provisions and wins, then the State must automatically appropriate the funds needed to pay that local government. This Proposition was intended to, among other things, stabilize local government revenue sources by restricting the State’s control over local property taxes. Proposition 22 did not prevent the California State Legislature from dissolving State redevelopment agencies pursuant to AB 1X26, as confirmed by the decision of the California Supreme Court decision in *California Redevelopment Association v. Matosantos* (2011).

Because Proposition 22 reduces the State’s authority to use or reallocate certain revenue sources, fees and taxes for State general fund purposes, the State will have to take other actions to balance its budget, such as reducing State spending or increasing State taxes, and school and college districts that receive Proposition 98 or other funding from the State will be more directly dependent upon the State’s general fund.

### **California Senate Bill 222**

Senate Bill 222 (“**SB 222**”) was signed by the California Governor on July 13, 2015 and became effective on January 1, 2016. SB 222 amended Section 15251 of the California Education Code and added Section 52515 to the California Government Code to provide that voter-approved general obligation bonds which are secured by *ad valorem* tax collections such as the Bonds are secured by a statutory lien on all revenues received pursuant to the levy and collection of the property tax imposed to service those bonds. Said lien shall attach automatically and is valid and binding from the time the bonds are executed and delivered. The lien is enforceable against the issuer, its successors, transferees, and creditors, and all others asserting rights therein, irrespective of whether those parties have notice of the lien and without the need for any further act. The effect of SB 222 is the treatment of general obligation bonds as secured debt in bankruptcy due to the existence of a statutory lien.

### **Future Initiatives**

Article XIII A, Article XIII B, Article XIII C and Article XIII D of the California Constitution and Propositions 98, 22, 26, 30 and 39 were each adopted as measures that qualified for the ballot under the State’s initiative process. From time to time other initiative measures could be adopted further affecting District revenues or the District’s ability to expend revenues. The nature and impact of these measures cannot be anticipated by the District.

**APPENDIX B**

**AUDITED FINANCIAL STATEMENTS OF THE DISTRICT  
FOR FISCAL YEAR ENDED JUNE 30, 2019**

## APPENDIX C

### GENERAL INFORMATION ABOUT THE CITY OF MILL VALLEY AND THE COUNTY OF MARIN

*The following information concerning the City of Mill Valley (the “City”) and the County of Marin (the “County”) is included only for the purpose of supplying general information regarding the area of the District. No part of any fund or account of the City or the County is pledged or obligated to the payment of the Bonds. The Bonds are not a debt (or a pledge of the full faith and credit) of the City, the County, the State or any of its political subdivisions (other than the District), and none of the County, the State or any of its political subdivisions (other than the District) is liable therefor. The County, including its Board of Supervisors, officers, officials, agents and other employees, are required, only to the extent required by law, to: (i) levy and collect ad valorem taxes for the District’s payment of the Bonds in accordance with the law; and (ii) transmit the proceeds of such taxes to the paying agent for the District’s payment of the principal of and interest on Bonds at the time such payment is due.*

#### **General**

**City of Mill Valley.** The City is located in Marin County, approximately 11 miles north of the Golden Gate Bridge and San Francisco. The City limits encompass 4.72 square miles. The estimated population of the City is approximately 14,675 as of January 1, 2019, although the estimated population of the District is larger (31,667) due to inclusion of unincorporated areas.

The primary access road to the City is U.S. Highway 101, the main north-south corridor in the West Bay Area.

The City was incorporated in 1900 as a general law city. The City Council is made up of five members, elected at large, serving four-year terms. The Mayor is selected for a one-year term from among the members of the City Council. The City operates under a council-manager form of government. The City Council appoints the City Manager, City Attorney and City Clerk.

**Marin County.** The County was one of the original counties of California, created in 1850 at the time of statehood. The County has a total area of 828 miles and, as of January 1, 2019, a population of approximately 262,879. Geographically, the county forms a large, southward-facing peninsula, with the Pacific Ocean to the west, San Pablo Bay and San Francisco Bay to the east, and -- across the Golden Gate -- the city of San Francisco to the south. Marin County’s northern border is with Sonoma County. Most of the county’s population resides on the eastern side, with a string of communities running along the Bay, from Sausalito to Tiburon to San Rafael to Corte Madera. The interior contains large areas of agricultural and open space; West Marin, through which California State Route 1 runs alongside the California coast, contains many small unincorporated communities dependent on agriculture and tourism for their economies.

## Population

The table below shows population estimates for the cities in the County for the last five years, as of January 1.

### MARIN COUNTY Population Estimates Calendar Years 2015 through 2019

|                           | 2015           | 2016           | 2017           | 2018           | 2019           |
|---------------------------|----------------|----------------|----------------|----------------|----------------|
| Belvedere                 | 2,148          | 2,160          | 2,154          | 2,148          | 2,148          |
| Corte Madera              | 9,628          | 9,684          | 9,665          | 10,043         | 10,047         |
| Fairfax                   | 7,716          | 7,742          | 7,733          | 7,714          | 7,721          |
| Larkspur                  | 12,540         | 12,650         | 12,639         | 12,588         | 12,578         |
| <b>Mill Valley</b>        | <b>14,645</b>  | <b>14,718</b>  | <b>14,702</b>  | <b>14,669</b>  | <b>14,675</b>  |
| Novato                    | 54,292         | 54,362         | 54,276         | 54,161         | 54,115         |
| Ross                      | 2,526          | 2,540          | 2,535          | 2,528          | 2,526          |
| San Anselmo               | 12,860         | 12,949         | 12,925         | 12,908         | 12,902         |
| San Rafael                | 60,017         | 60,196         | 60,191         | 60,020         | 60,046         |
| Sausalito                 | 7,424          | 7,457          | 7,450          | 7,421          | 7,416          |
| Tiburon                   | 9,373          | 9,405          | 9,391          | 9,366          | 9,362          |
| Balance of County         | 69,340         | 69,281         | 69,266         | 69,237         | 69,343         |
| <b>Marin County Total</b> | <b>262,509</b> | <b>263,144</b> | <b>262,927</b> | <b>262,803</b> | <b>262,879</b> |

Source: State Department of Finance estimates.

*[Remainder of page intentionally left blank]*

## Employment and Industry

The unemployment rate in the County was 1.9% in December 2019, down from a revised 2.0% in November 2019, and below the year-ago estimate of 2.2%. This compares with an unadjusted unemployment rate of 3.7% for California and 3.4% for the nation during the same period.

The following table shows civilian labor force data and wage and salary employment data for Marin County for the years 2014 through 2018.

**SAN RAFAEL METROPOLITAN DIVISION  
(Marin County)  
Annual Average Civilian Labor Force, Employment and Unemployment,  
Employment by Industry  
(March 2018 Benchmark)**

|   | 2014    | 2015    | 2016    | 2017    | 2018    |
|---|---------|---------|---------|---------|---------|
| Civilian Labor Force <sup>(1)</sup>               | 138,800 | 138,800 | 139,700 | 140,000 | 141,100 |
| Employment  | 132,900 | 133,900 | 135,200 | 136,000 | 137,700 |
| Unemployment                                      | 5,900   | 4,900   | 4,600   | 4,000   | 3,400   |
| Unemployment Rate                                 | 4.3%    | 3.6%    | 3.3%    | 2.9%    | 2.4%    |
| <u>Wage and Salary Employment:</u> <sup>(2)</sup> |         |         |         |         |         |
| Agriculture                                       | 400     | 300     | 300     | 300     | 300     |
| Mining and Logging                                | 0       | 0       | 0       | 0       | 0       |
| Construction                                      | 6,100   | 6,500   | 6,800   | 7,200   | 7,700   |
| Manufacturing                                     | 3,500   | 4,000   | 4,500   | 4,900   | 5,200   |
| Wholesale Trade                                   | 2,500   | 2,500   | 2,500   | 2,500   | 2,500   |
| Retail Trade                                      | 14,300  | 14,200  | 14,400  | 14,600  | 15,100  |
| Trans., Warehousing, Utilities                    | 1,200   | 1,300   | 1,300   | 1,300   | 1,300   |
| Information                                       | 2,800   | 2,900   | 2,900   | 2,700   | 2,700   |
| Financial Activities                              | 6,800   | 6,400   | 6,200   | 5,800   | 5,600   |
| Professional and Business Services                | 18,000  | 18,000  | 18,000  | 17,600  | 17,500  |
| Educational and Health Services                   | 19,700  | 20,100  | 20,600  | 21,000  | 21,100  |
| Leisure and Hospitality                           | 15,100  | 15,400  | 16,100  | 16,500  | 16,300  |
| Other Services                                    | 5,200   | 5,200   | 5,500   | 5,700   | 5,700   |
| Federal Government                                | 700     | 700     | 700     | 700     | 700     |
| State Government                                  | 1,800   | 1,900   | 2,000   | 2,000   | 2,000   |
| Local Government                                  | 12,900  | 12,800  | 12,900  | 13,100  | 13,300  |
| Total All Industries <sup>(3)</sup>               | 110,900 | 112,300 | 114,500 | 115,800 | 116,900 |

(1) Labor force data is by place of residence; includes self-employed individuals, unpaid family workers, household domestic workers, and workers on strike.

(2) Industry employment is by place of work; excludes self-employed individuals, unpaid family workers, household domestic workers, and workers on strike.

(3) Totals may not add due to rounding.

Source: State of California Employment Development Department.

## Largest Employers

The following table lists the major employers within the County as of February 2020, in alphabetical order.

### COUNTY OF MARIN Major Employers February 2020

| <b>Employer Name</b>           | <b>Location</b> | <b>Industry</b>                          |
|--------------------------------|-----------------|--|
| Autodesk Inc                   | San Rafael      | Computer Programming Services            |
| Bay Equity                     | Sausalito       | Real Estate Loans                        |
| Biomarin Pharmaceutical Inc    | San Rafael      | Laboratories-Research & Development      |
| Bradley Real Estate            | Belvedere Tibrn | Real Estate                              |
| Brayton Purcell LLP            | Novato          | Attorneys                                |
| Cagwin & Dorward Landscape     | Novato          | Landscape Contractors                    |
| California Alpine Club         | Mill Valley     | Clubs                                    |
| College of Marin               | Kentfield       | Schools-Universities & Colleges Academic |
| Community Action Marin         | San Rafael      | Non-Profit Organizations                 |
| Corrections Dept               | San Quentin     | Government Offices-State                 |
| Glassdoor Inc                  | Mill Valley     | Website Hosting                          |
| Kaiser Permanente Sn Rafael MD | San Rafael      | Hospitals                                |
| Macy's                         | Corte Madera    | Department Stores                        |
| Managed Health Network Inc     | San Rafael      | Mental Health Services                   |
| Marin County Sheriff's Dept    | San Rafael      | Government Offices-County                |
| Marin Independent Journal      | San Rafael      | Newspapers (publishers/Mfrs)             |
| Marine General Hospital        | Greenbrae       | Hospitals                                |
| Nordstrom                      | Corte Madera    | Department Stores                        |
| Novato Medical                 | Novato          | Clinics                                  |
| RH                             | Corte Madera    | Furniture-Dealers-Retail                 |
| San Rafael Human Resources     | San Rafael      | Government Offices-City/Village & Twp    |
| Sutter Care At Home            | Novato          | Health Care Facilities                   |
| Township Building Svc Inc      | Novato          | Janitor Service                          |
| Westamerica Bancorporation     | San Rafael      | Holding Companies (bank)                 |
| Y Ymca San Francisco           | San Rafael      | Youth Organizations & Centers            |

*Source: State of California Employment Development Department, extracted from The America's Labor Market Information System (ALMIS) Employer Database, 2020 1st Edition.*



**Effective Buying Income**

“Effective Buying Income” is defined as personal income less personal tax and nontax payments, a number often referred to as “disposable” or “after-tax” income. Personal income is the aggregate of wages and salaries, other labor-related income (such as employer contributions to private pension funds), proprietor’s income, rental income (which includes imputed rental income of owner-occupants of non-farm dwellings), dividends paid by corporations, interest income from all sources, and transfer payments (such as pensions and welfare assistance). Deducted from this total are personal taxes (federal, state and local), nontax payments (fines, fees, penalties, etc.) and personal contributions to social insurance. According to U.S. government definitions, the resultant figure is commonly known as “disposable personal income.”

The following table summarizes the median household effective buying income and median household effective buying income for the City, the County, the State and the United States for the years 2016 through 2020.

**CITY OF MILL VALLEY, MARIN COUNTY,  
STATE OF CALIFORNIA AND UNITED STATES  
Effective Buying Income  
2016 through 2020**

| <u>Year</u> | <u>Area</u>         | <u>Total Effective<br/>Buying Income<br/>(000’s Omitted)</u> | <u>Median Household<br/>Effective<br/>Buying Income</u> |
|-------------|---------------------|--|---|
| 2016        | City of Mill Valley | \$944,033  | \$101,450   |
|             | Marin County        | 12,751,873   | 80,192  |
|             | California          | 981,231,666  | 53,589  |
|             | United States       | 7,757,960,399  | 46,738  |
| 2017        | City of Mill Valley | \$1,084,878  | \$111,578   |
|             | Marin County        | 13,506,516   | 80,608  |
|             | California          | 1,036,142,723  | 55,681  |
|             | United States       | 8,132,748,136  | 48,043  |
| 2018        | City of Mill Valley | \$1,117,081  | \$115,941   |
|             | Marin County        | 14,293,951   | 85,923  |
|             | California          | 1,113,648,181  | 59,646  |
|             | United States       | 8,640,770,229  | 50,735  |
| 2019        | City of Mill Valley | \$1,147,274  | \$121,282   |
|             | Marin County        | 14,837,382   | 88,348  |
|             | California          | 1,183,264,399  | 62,637  |
|             | United States       | 9,017,967,563  | 52,841  |
| 2020        | City of Mill Valley | \$1,182,808  | \$124,292   |
|             | Marin County        | 15,543,159   | 94,399  |
|             | California          | 1,243,564,816  | 65,870  |
|             | United States       | 9,487,165,436  | 55,303  |

*Source: The Nielsen Company (US), Inc for years 2016 through 2018; Claritas, LLC for 2019 and 2020.*

**Commercial Activity**

Summaries of historic taxable sales within the City and the County during the past five years in which data are available are shown in the following tables.

Total taxable sales reported during the first three quarters of calendar year 2019 in the City were \$197,174,369, a 7.18% decrease over the total taxable sales of \$212,423,873 reported during the first three quarters of calendar year 2018. Annual figures are not yet available for calendar year 2019.

**CITY OF MILL VALLEY  
Number of Permits and Valuation of Taxable Transactions  
(Dollars in Thousands)**

|                     | <u>Retail Stores</u>     |                             | <u>Total All Outlets</u> |                             |
|---------------------|--------------------------|-----------------------------|--------------------------|-----------------------------|
|                     | <u>Number of Permits</u> | <u>Taxable Transactions</u> | <u>Number of Permits</u> | <u>Taxable Transactions</u> |
| 2014                | 531                      | \$231,143                   | 840                      | \$260,849                   |
| 2015 <sup>(1)</sup> | 491                      | 229,399                     | 876                      | 259,346                     |
| 2016                | 487                      | 223,308                     | 879                      | 252,157                     |
| 2017                | 484                      | 242,228                     | 868                      | 275,528                     |
| 2018                | 487                      | 243,076                     | 894                      | 282,748                     |

(1) Permit figures for calendar year 2015 are not comparable to that of prior years due to outlet counts in these reports including the number of outlets that were active during the reporting period. Retailers that operate part-time are now tabulated with store retailers.

Source: State Department of Tax and Fee Administration.

Total taxable sales reported during the first three quarters of calendar year 2019 in the County were \$3,966,018,271, a 1.33% increase over the total taxable sales of \$3,914,148,020 reported during the first three quarters of calendar year 2018. Annual figures are not yet available for calendar year 2019.

**COUNTY OF MARIN  
Number of Permits and Valuation of Taxable Transactions  
(Dollars in Thousands)**

|                     | <u>Retail Stores</u>     |                             | <u>Total All Outlets</u> |                             |
|---------------------|--------------------------|-----------------------------|--------------------------|-----------------------------|
|                     | <u>Number of Permits</u> | <u>Taxable Transactions</u> | <u>Number of Permits</u> | <u>Taxable Transactions</u> |
| 2014                | 6,457                    | \$3,745,315                 | 10,272                   | \$4,861,801                 |
| 2015 <sup>(1)</sup> | 4,836                    | 3,836,153                   | 10,958                   | 5,046,316                   |
| 2016                | 6,059                    | 3,855,662                   | 10,941                   | 5,045,785                   |
| 2017                | 6,036                    | 3,903,138                   | 10,899                   | 5,147,809                   |
| 2018                | 6,027                    | 4,144,299                   | 11,199                   | 5,393,566                   |

(1) Permit figures for calendar year 2015 are not comparable to that of prior years due to outlet counts in these reports including the number of outlets that were active during the reporting period. Retailers that operate part-time are now tabulated with store retailers.

Source: State Department of Tax and Fee Administration.

**Construction Activity**

Provided below are the building permits and valuations for the City and County for calendar years 2014 through 2018.

**CITY OF MILL VALLEY  
Total Building Permit Valuations  
(Valuations in Thousands)  
Calendar Years 2014-2018**

|                            | <b>2014</b>     | <b>2015</b>     | <b>2016</b>     | <b>2017</b>     | <b>2018</b>     |
|----------------------------|-----------------|-----------------|-----------------|-----------------|-----------------|
| <u>Permit Valuation</u>    |                 |                 |                 |                 |                 |
| New Single-family          | \$12,775.7      | \$5,706.0       | \$8,250.0       | \$12,313.2      | \$18,128.8      |
| New Multi-family           | 0.0             | 870.0           | 0.0             | 0.0             | 0.0             |
| Res. Alterations/Additions | <u>30,313.7</u> | <u>28,585.3</u> | <u>29,073.9</u> | <u>24,133.0</u> | <u>21,291.7</u> |
| Total Residential          | 43,089.40       | 35,161.3        | 37,323.9        | 36,446.2        | 39,420.5        |
| <br>                       |                 |                 |                 |                 |                 |
| New Commercial             | 2,842.5         | 315.0           | 448.0           | 182.0           | 17.0            |
| New Industrial             | 0.0             | 0.0             | 0.0             | 0.0             | 0.0             |
| New Other                  | 3,621.8         | 2,640.9         | 8,040.8         | 4,589.5         | 4,829.5         |
| Com. Alterations/Additions | <u>10,647.3</u> | <u>2,930.3</u>  | <u>2,233.6</u>  | <u>3,616.4</u>  | <u>3,213.5</u>  |
| Total Nonresidential       | 17,111.6        | 5,886.2         | 10,722.4        | 8,387.9         | 8,060.0         |
| <br>                       |                 |                 |                 |                 |                 |
| <u>New Dwelling Units</u>  |                 |                 |                 |                 |                 |
| Single Family              | 10              | 5               | 3               | 10              | 17              |
| Multiple Family            | <u>0</u>        | <u>2</u>        | <u>0</u>        | <u>0</u>        | <u>0</u>        |
| TOTAL                      | 10              | 7               | 3               | 10              | 17              |

*Source: Construction Industry Research Board, Building Permit Summary.*

**COUNTY OF MARIN  
Total Building Permit Valuations  
(Valuations in Thousands)  
Calendar Years 2014-18**

|                            | <b>2014</b>      | <b>2015</b>      | <b>2016</b>      | <b>2017</b>      | <b>2018</b>      |
|----------------------------|------------------|------------------|------------------|------------------|------------------|
| <u>Permit Valuation</u>    |                  |                  |                  |                  |                  |
| New Single-family          | \$71,460.1       | \$75,834.5       | \$62,804.2       | \$86,748.2       | \$94,556.2       |
| New Multi-family           | 14,069.1         | 2,426.4          | 7,869.8          | 0.0              | 23,600.0         |
| Res. Alterations/Additions | <u>203,375.3</u> | <u>203,754.7</u> | <u>194,743.0</u> | <u>194,772.0</u> | <u>180,662.3</u> |
| Total Residential          | 288,904.5        | 282,015.6        | 265,417.0        | 281,520.2        | 298,818.5        |
| <br>                       |                  |                  |                  |                  |                  |
| New Commercial             | 76,204.6         | 10,439.6         | 17,564.0         | 24,300.5         | 32,219.2         |
| New Industrial             | 0.0              | 0.0              | 0.0              | 0.0              | 1,125.0          |
| New Other                  | 24,104.2         | 42,614.2         | 54,015.5         | 35,898.9         | 53,086.9         |
| Com. Alterations/Additions | <u>85,972.9</u>  | <u>497,343.6</u> | <u>69,437.8</u>  | <u>65,867.0</u>  | <u>69,619.1</u>  |
| Total Nonresidential       | 186,281.7        | 550,397.4        | 141,017.3        | 126,066.4        | 156,050.2        |
| <br>                       |                  |                  |                  |                  |                  |
| <u>New Dwelling Units</u>  |                  |                  |                  |                  |                  |
| Single Family              | 112              | 121              | 89               | 104              | 133              |
| Multiple Family            | <u>76</u>        | <u>20</u>        | <u>17</u>        | <u>0</u>         | <u>102</u>       |
| TOTAL                      | 188              | 141              | 106              | 104              | 235              |

*Source: Construction Industry Research Board, Building Permit Summary.*

## **Transportation**

The County's transportation facilities are excellent, with U.S. Highway 101 and U.S. Interstate Highway 580 providing easy access to the rest of California. Buses provide commuter service to San Francisco and other Bay Area cities, and commuter ferries embark for San Francisco from the communities of Sausalito, Tiburon, and Larkspur. The San Francisco International Airport, located 30 miles from the City, provides air passenger service to points worldwide. Sonoma-Marín Area Transit (SMART), which is a new passenger rail service in Sonoma and Marin Counties, officially opened on August 25, 2017.

**APPENDIX D**

**PROPOSED FORM OF OPINION OF BOND COUNSEL**

[LETTERHEAD OF JONES HALL]

\_\_\_\_\_, 2020

Board of Trustees  
Mill Valley School District  
2250 Mesquite Dr.  
Santa Rosa, California 95405

**OPINION:**     \$\_\_\_\_\_ Mill Valley School District  
                  (Marin County, California)  
                  2020 Refunding General Obligation Bonds (Federally Taxable)

Members of the Board of Trustees:

We have acted as bond counsel to the Mill Valley School District (the "District") in connection with the issuance by the District of \$\_\_\_\_\_ principal amount of Mill Valley School District (Marin County, California) 2020 Refunding General Obligation Bonds (Federally Taxable), dated the date hereof (the "Bonds"), under the provisions of Articles 9 and 11 of Chapter 3 of Part 1 of Division 2 of Title 5 of the California Government Code, and a resolution of the Board of Trustees of the District (the "Board") adopted on March 12, 2020 (the "Resolution"). We have examined the law and such certified proceedings and other papers as we deemed necessary to render this opinion.

As to questions of fact material to our opinion, we have relied upon representations of the District contained in the Resolution and in the certified proceedings and other certifications furnished to us, without undertaking to verify such facts by independent investigation.

Based upon our examination, we are of the opinion, under existing law, as follows:

1.     The District is a duly created and validly existing school district with the power to issue the Bonds under the Bond Law and to perform its obligations under the Resolution and the Bonds.
  
2.     The Resolution has been duly adopted by the Board and constitutes a valid and binding obligation of the District enforceable against the District in accordance with its terms.

3. The Bonds have been duly issued by the District, and are valid and binding general obligations of the District.

4. The Board of Supervisors of Marin County is obligated under the laws of the State of California to cause to be levied a tax without limit as to rate or amount upon the property in the District subject to taxation by the District for the payment when due of the principal of and interest on the Bonds.

5. The interest on the Bonds is exempt from personal income taxation imposed by the State of California.

We express no opinion regarding any other tax consequences arising with respect to the ownership, sale or disposition of, or the amount, accrual or receipt of interest on, the Bonds.

The rights of the owners of the Bonds and the enforceability of the Bonds are limited by bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights generally, and by equitable principles, whether considered at law or in equity.

This opinion is given as of the date hereof, and we assume no obligation to revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention, or any changes in law that may hereafter occur. Our engagement with respect to this matter has terminated as of the date hereof.

Respectfully submitted,

A Professional Law Corporation

## APPENDIX E

### FORM OF CONTINUING DISCLOSURE CERTIFICATE

\$ \_\_\_\_\_  
**MILL VALLEY SCHOOL DISTRICT**  
**(Marin County, California)**  
**2020 Refunding General Obligation Bonds**  
**(Federally Taxable)**

#### CONTINUING DISCLOSURE CERTIFICATE

This Continuing Disclosure Certificate (this “**Disclosure Certificate**”) is executed and delivered by the Mill Valley School District (the “**District**”) in connection with the execution and delivery of the captioned bonds (the “**Bonds**”). The Bonds are being executed and delivered pursuant to a resolution adopted by the Board of Trustees of the District on March 12, 2020 (the “**Resolution**”). The District covenants and agrees as follows:

Section 1. Purpose of the Disclosure Certificate. This Disclosure Certificate is being executed and delivered by the District for the benefit of the holders and beneficial owners of the Bonds and in order to assist the Participating Underwriter in complying with S.E.C. Rule 15c2-12(b)(5).

Section 2. Definitions. In addition to the definitions set forth in the Bond Resolution, which apply to any capitalized term used in this Disclosure Certificate unless otherwise defined in this Section, the following capitalized terms have the following meanings:

“*Annual Report*” means any Annual Report provided by the District under and as described in Sections 3 and 4.

“*Annual Report Date*” means the date that is nine months after the end of the District’s fiscal year (currently April 1 based on the District’s fiscal year end of June 30).

“*Dissemination Agent*” means, initially Willdan Financial Services or any successor third party Dissemination Agent designated in writing by the District and which has filed with the District a written acceptance of such designation.

“*Listed Events*” means any of the events listed in Section 5(a).

“*MSRB*” means the Municipal Securities Rulemaking Board, which has been designated by the Securities and Exchange Commission as the sole repository of disclosure information for purposes of the Rule.

“*Participating Underwriter*” means the original purchaser of the Bonds required to comply with the Rule in connection with offering of the Bonds.

“*Rule*” means Rule 15c2-12(b)(5) adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as the same may be amended from time to time.

### Section 3. Provision of Annual Reports.

(a) The District shall, or shall cause the Dissemination Agent to provide, not later than nine months after the end of the District's fiscal year (which currently would be April 1), commencing no later than April 1, 2021, with the report for the 2019-20 Fiscal Year, provide to the MSRB, in an electronic format as prescribed by the MSRB, an Annual Report that is consistent with the requirements of Section 4. Not later than 15 Business Days prior to the Annual Report Date, the District shall provide the Annual Report to the Dissemination Agent (if other than the District). If by 15 Business Days prior to the Annual Report Date the Dissemination Agent (if other than the District) has not received a copy of the Annual Report, the Dissemination Agent shall contact the District to determine if the District is in compliance with the previous sentence. The Annual Report may be submitted as a single document or as separate documents comprising a package, and may include by reference other information as provided in Section 4; provided that the audited financial statements of the District may be submitted separately from the balance of the Annual Report, and later than the Annual Report Date, if not available by that date. If the District's fiscal year changes, it shall give notice of such change in the same manner as for a Listed Event under Section 5(c). The District shall provide a written certification with each Annual Report furnished to the Dissemination Agent to the effect that such Annual Report constitutes the Annual Report required to be furnished by the District hereunder.

(b) If the District does not provide in a timely manner (or cause the Dissemination Agent to provide in a timely manner) an Annual Report by the Annual Report Date, the District shall provide (or cause the Dissemination Agent to provide) in a timely manner to the MSRB, in an electronic format as prescribed by the MSRB, a notice in substantially the form attached as Exhibit A.

(c) With respect to the Annual Report, the Dissemination Agent shall:

- (i) determine each year prior to the Annual Report Date the then-applicable rules and electronic format prescribed by the MSRB for the filing of annual continuing disclosure reports; and
- (ii) if the Dissemination Agent is other than the District, file a report with the District certifying that the Annual Report has been provided pursuant to this Disclosure Certificate, and stating the date it was provided.

Section 4. Content of Annual Reports. The District's Annual Report shall contain or incorporate by reference the following:

(a) Audited financial statements prepared in accordance with generally accepted accounting principles as promulgated to apply to governmental entities from time to time by the Governmental Accounting Standards Board. If the District's audited financial statements are not available by the Annual Report Date, the Annual Report shall contain unaudited financial statements in a format similar to the financial statements contained in the final Official Statement, and the audited financial statements shall be filed in the same manner as the Annual Report when they become available.

(b) Unless otherwise provided in the audited financial statements filed on or before the Annual Report Date, the District shall include in its Annual Report the following information:



- (i) Assessed value of taxable property in the jurisdiction of the District as shown on the most recent equalized assessment roll;
- (ii) Assessed value of the top twenty property taxpayers in the District as shown on the most recent equalized assessment roll;
- (iii) Property tax collection delinquencies in the District for the most recently completed Fiscal Year, but only if the District's general obligation bond tax levies are not included in Marin County's Teeter Plan and such information is available from the County; and
- (iv) The District's most recently adopted budget or interim report showing budgeted figures available at the time of filing the Annual Report.

(c) In addition to any of the information expressly required to be provided under this Disclosure Certificate, the District shall provide such further material information, if any, as may be necessary to make the specifically required statements, in the light of the circumstances under which they are made, not misleading.

(d) Any or all of the items listed above may be included by specific reference to other documents, including official statements of debt issues of the District or related public entities, which are available to the public on the MSRB's internet web site or filed with the Securities and Exchange Commission. The District shall clearly identify each such other document so included by reference.

#### Section 5. Reporting of Significant Events.

(a) The District shall give, or cause to be given, notice of the occurrence of any of the following Listed Events with respect to the Bonds:

- (1) Principal and interest payment delinquencies.
- (2) Non-payment related defaults, if material.
- (3) Unscheduled draws on debt service reserves reflecting financial difficulties.
- (4) Unscheduled draws on credit enhancements reflecting financial difficulties.
- (5) Substitution of credit or liquidity providers, or their failure to perform.
- (6) Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the security, or other material events affecting the tax status of the security.
- (7) Modifications to rights of security holders, if material.
- (8) Bond calls, if material, and tender offers.
- (9) Defeasances.

- (10) Release, substitution, or sale of property securing repayment of the securities, if material.
- (11) Rating changes.
- (12) Bankruptcy, insolvency, receivership or similar event of the District.
- (13) The consummation of a merger, consolidation, or acquisition involving the District or the sale of all or substantially all of the assets of the District, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material.
- (14) Appointment of a successor or additional trustee or the change of name of a trustee, if material.
- (15) Incurrence of a financial obligation of the obligated person, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the obligated person, any of which affect security holders, if material.
- (16) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the obligated person, any of which reflect financial difficulties.

(b) Whenever the District obtains knowledge of the occurrence of a Listed Event, the District shall, or shall cause the Dissemination Agent (if not the District) to, file a notice of such occurrence with the MSRB, in an electronic format as prescribed by the MSRB, in a timely manner not in excess of 10 business days after the occurrence of the Listed Event. Notwithstanding the foregoing, notice of Listed Events described in subsections (a)(8) above need not be given under this subsection any earlier than the notice (if any) of the underlying event is given to holders of affected Bonds under the Bond Resolution.

(c) The District acknowledges that the events described in subparagraphs (a)(2), (a)(7), (a)(8) (if the event is a bond call), (a)(10), (a)(13), (a)(14), and (a)(15) of this Section contain the qualifier "if material" and that subparagraph (a)(6) also contains the qualifier "material" with respect to certain notices, determinations or other events affecting the tax status of the Bonds. The District shall cause a notice to be filed as set forth in paragraph (b) above with respect to any such event only to the extent that it determines the event's occurrence is material for purposes of U.S. federal securities law. Whenever the District obtains knowledge of the occurrence of any of these Listed Events, the District will as soon as possible determine if such event would be material under applicable federal securities law. If such event is determined to be material, the District will cause a notice to be filed as set forth in paragraph (b) above.

(d) For purposes of this Disclosure Certificate, any event described in paragraph (a)(12) above is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent, or similar officer for the District in a proceeding under the United States Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the District, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement, or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the District.

(e) For purposes of Section 5(a)(15) and (16), “financial obligation” means a (i) debt obligation; (ii) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (iii) guarantee of (i) or (ii). The term financial obligation shall not include municipal securities as to which a final official statement has been provided to the Municipal Securities Rulemaking Board consistent with the Rule.

Section 6. Identifying Information for Filings with the MSRB. All documents provided to the MSRB under the Disclosure Certificate shall be accompanied by identifying information as prescribed by the MSRB.

Section 7. Termination of Reporting Obligation. The District’s obligations under this Disclosure Certificate shall terminate upon the legal defeasance, prior redemption or payment in full of all of the Bonds. If such termination occurs prior to the final maturity of the Bonds, the District shall give notice of such termination in the same manner as for a Listed Event under Section 5(c).

Section 8. Dissemination Agent. The District may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Disclosure Certificate, and may discharge any such Agent, with or without appointing a successor Dissemination Agent.

Section 9. Amendment; Waiver. Notwithstanding any other provision hereof, the District may amend this Disclosure Certificate, and any provision of this Disclosure Certificate may be waived, provided that the following conditions are satisfied:

- (a) if the amendment or waiver relates to the provisions of Sections 3(a), 4 or 5(a), it may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature, or status of an obligated person with respect to the Bonds, or type of business conducted;
- (b) the undertakings herein, as proposed to be amended or waived, would, in the opinion of nationally recognized bond counsel, have complied with the requirements of the Rule at the time of the primary offering of the Bonds, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and
- (c) the proposed amendment or waiver either (i) is approved by holders of the Bonds in the manner provided in the Bond Resolution for amendments to the Bond Resolution with the consent of holders, or (ii) does not, in the opinion of nationally recognized bond counsel, materially impair the interests of the holders or beneficial owners of the Bonds.

If the annual financial information or operating data to be provided in the Annual Report is amended under the provisions hereof, the first annual financial information filed pursuant hereto containing the amended operating data or financial information shall explain, in narrative form, the reasons for the amendment and the impact of the change in the type of operating data or financial information being provided.

If an amendment is made to the undertaking specifying the accounting principles to be followed in preparing financial statements, the annual financial information for the year in which

the change is made shall present a comparison between the financial statements or information prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles. The comparison shall include a qualitative discussion of the differences in the accounting principles and the impact of the change in the accounting principles on the presentation of the financial information, in order to provide information to investors to enable them to evaluate the ability of the District to meet its obligations. To the extent reasonably feasible, the comparison shall be quantitative. A notice of the change in the accounting principles shall be filed in the same manner as for a Listed Event under Section 5(c).

Section 9. Additional Information. Nothing in this Disclosure Certificate prevents the District from disseminating any other information, using the means of dissemination set forth in this Disclosure Certificate or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Disclosure Certificate. If the District chooses to include any information in any Annual Report or notice of occurrence of a Listed Event in addition to that which is specifically required by this Disclosure Certificate, the District shall have no obligation under this Disclosure Certificate to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event.

Section 10. Default. If the District fails to comply with any provision of this Disclosure Certificate, any holder or beneficial owner of the Bonds may take such actions as may be necessary and appropriate, including seeking mandate or specific performance by court order, to cause the District to comply with its obligations under this Disclosure Certificate. A default under this Disclosure Certificate shall not be deemed an Event of Default under the Bond Resolution, and the sole remedy under this Disclosure Certificate in the event of any failure of the District to comply with this Disclosure Certificate shall be an action to compel performance.

Section 11. Duties, Immunities and Liabilities of Dissemination Agent. The Dissemination Agent shall have only such duties as are specifically set forth in this Disclosure Certificate, and the District agrees to indemnify and save the Dissemination Agent, its officers, directors, employees and agents, harmless against any loss, expense and liabilities which it may incur arising out of or in the exercise or performance of its powers and duties hereunder, including the costs and expenses (including attorneys' fees) of defending against any claim of liability, but excluding liabilities due to the Dissemination Agent's negligence or willful misconduct. The obligations of the District under this Section shall survive resignation or removal of the Dissemination Agent and payment of the Bonds.

Section 12. Beneficiaries. This Disclosure Certificate shall inure solely to the benefit of the District, the Dissemination Agent, the Participating Underwriter and holders and beneficial owners from time to time of the Bonds, and shall create no rights in any other person or entity.

Date: \_\_\_\_\_, 2020

**MILL VALLEY SCHOOL DISTRICT**

By: \_\_\_\_\_

Name: \_\_\_\_\_

Title: \_\_\_\_\_

**EXHIBIT A**

**NOTICE OF FAILURE TO FILE ANNUAL REPORT**

Name of Obligor: Mill Valley School District

Name of Bond Issue: \$\_\_\_\_\_ Mill Valley School District (Marin County, California) 2020 Refunding General Obligation Bonds (Federally Taxable)

Date of Issuance: \_\_\_\_\_, 2020

NOTICE IS HEREBY GIVEN that the District has not provided an Annual Report with respect to the above-named Bonds as required by the resolution adopted by the Board of Trustees of the District authorizing the issuance of the Bonds. The District anticipates that the Annual Report will be filed by \_\_\_\_\_.

Dated: \_\_\_\_\_

**DISSEMINATION AGENT**

By: \_\_\_\_\_  
Authorized Officer

## APPENDIX F

### DTC AND THE BOOK-ENTRY ONLY SYSTEM

*The following description of the Depository Trust Company (“DTC”), the procedures and record keeping with respect to beneficial ownership interests in the Bonds, payment of principal, interest and other payments on the Bonds to DTC Participants or Beneficial Owners, confirmation and transfer of beneficial ownership interest in the Bonds and other related transactions by and between DTC, the DTC Participants and the Beneficial Owners is based solely on information provided by DTC. Accordingly, no representations can be made concerning these matters and neither the DTC Participants nor the Beneficial Owners should rely on the foregoing information with respect to such matters, but should instead confirm the same with DTC or the DTC Participants, as the case may be.*

*Neither the District nor the Paying Agent take any responsibility for the information contained in this Section.*

*No assurances can be given that DTC, DTC Participants or Indirect Participants will distribute to the Beneficial Owners (a) payments of interest, principal or premium, if any, with respect to the Bonds, (b) Bonds representing ownership interest in or other confirmation or ownership interest in the Bonds, or (c) redemption or other notices sent to DTC or Cede & Co., its nominee, as the registered owner of the Bonds, or that they will so do on a timely basis, or that DTC, DTC Participants or DTC Indirect Participants will act in the manner described in this Appendix. The current “Rules” applicable to DTC are on file with the Securities and Exchange Commission and the current “Procedures” of DTC to be followed in dealing with DTC Participants are on file with DTC.*

1. The Depository Trust Company (“DTC”) will act as securities depository for the securities (in this Appendix, the “Bonds”). The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond will be issued for each maturity of the Bonds, in the aggregate principal amount of such maturity, and will be deposited with DTC. If, however, the aggregate principal amount of any maturity exceeds \$500 million, one certificate will be issued with respect to each \$500 million of principal amount and an additional certificate will be issued with respect to any remaining principal amount of such issue.

2. DTC, the world’s largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a “banking organization” within the meaning of the New York Banking Law, a member of the Federal Reserve System, a “clearing corporation” within the meaning of the New York Uniform Commercial Code, and a “clearing agency” registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC’s participants (“Direct Participants”) deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants’ accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation (“DTCC”). DTCC is the holding

company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com). *The information contained on this Internet site is not incorporated herein by reference.*

3. Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive Bonds representing their ownership interests in Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

4. To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co. or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

5. Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Bonds may wish to take certain steps to augment transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Bond documents. For example, Beneficial Owners of Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of the notices be provided directly to them.

6. Redemption notices will be sent to DTC. If less than all of the Bonds within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

7. Neither DTC nor Cede & Co. (nor such other DTC nominee) will consent or vote with respect to the Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to District as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting



rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

8. Redemption proceeds, distributions, and interest payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts, upon DTC's receipt of funds and corresponding detail information from District or Paying Agent on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC nor its nominee, Paying Agent, or District, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of District or Paying Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

9. DTC may discontinue providing its services as securities depository with respect to the Bonds at any time by giving reasonable notice to District or Paying Agent. Under such circumstances, in the event that a successor securities depository is not obtained, Bonds are required to be printed and delivered.

10. The District may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered to DTC.

11. The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that District believes to be reliable, but District takes no responsibility for the accuracy thereof.

**APPENDIX G**

**MARIN COUNTY INVESTMENT POOL  
INVESTMENT POLICY AND MONTHLY REPORT**